

NELNET INC  
Form 10-K  
March 03, 2011

UNITED STATES  
SECURITIES AND EXCHANGE COMMISSION  
WASHINGTON, D.C. 20549

FORM 10-K

(Mark One)

ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the fiscal year ended December 31, 2010

or

TRANSITION REPORT PURSUANT TO SECTION 13 or 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the transition period from \_\_\_ to \_\_\_ .

COMMISSION FILE NUMBER 001-31924

NELNET, INC.

(Exact name of registrant as specified in its charter)

NEBRASKA

84-0748903

(State or other jurisdiction of incorporation or organization)

(I.R.S. Employer Identification No.)

121 SOUTH 13TH STREET, SUITE 201  
LINCOLN, NEBRASKA

68508  
(Zip Code)

(Address of principal executive offices)

Registrant's telephone number, including area code: (402) 458-2370

SECURITIES REGISTERED PURSUANT TO SECTION 12(b) OF THE ACT:

TITLE OF EACH CLASS

Class A Common Stock, Par Value \$0.01 per Share

NAME OF EACH EXCHANGE ON WHICH REGISTERED: New York Stock Exchange

SECURITIES REGISTERED PURSUANT TO SECTION 12(g) OF THE ACT: None

Indicate by check mark if the registrant is a well-known seasoned issuer, as defined in Rule 405 of the Securities Act.

Yes [ ] No [X]

Indicate by check mark if the registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act.

Yes [ ] No [X]

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days. Yes [X] No [ ]

Indicate by check mark whether the registrant has submitted electronically and posted on its corporate Website, if any, every Interactive Data File required to be submitted and posted pursuant to Rule 405 of Regulation S-T (§232.405 of this chapter) during the preceding 12 months (or for such shorter period that the registrant was required to submit and post such files). Yes [ ] No [ ]

Edgar Filing: NELNET INC - Form 10-K

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K (§229.405 of this chapter) is not contained herein, and will not be contained, to the best of registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K.

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer, or a smaller reporting company. Large accelerated filer  Accelerated filer  Non-accelerated filer  Smaller reporting company

Indicate by check mark whether the registrant is a shell company (as defined in Rule 12b-2 of the Act). Yes  No

The aggregate market value of the registrant's voting common stock held by non-affiliates of the registrant on June 30, 2010 (the last business day of the registrant's most recently completed second fiscal quarter), based upon the closing sale price of the registrant's Class A Common Stock on that date of \$19.28 per share, was \$535,442,039. For purposes of this calculation, the registrant's directors, executive officers, and greater than 10 percent shareholders are deemed to be affiliates.

As of January 31, 2011, there were 36,842,762 and 11,495,377 shares of Class A Common Stock and Class B Common Stock, par value \$0.01 per share, outstanding, respectively (excluding 11,317,364 shares of Class A Common Stock held by a wholly owned subsidiary).

DOCUMENTS INCORPORATED BY REFERENCE

Portions of the registrant's definitive Proxy Statement to be filed for its 2011 Annual Meeting of Shareholders, scheduled to be held May 26, 2011, are incorporated by reference into Part III of this Form 10-K.

---

NELNET, INC.  
FORM 10-K  
TABLE OF CONTENTS

PART I

Item 1.	Business	2
Item 1A.	Risk Factors	14
Item 1B.	Unresolved Staff Comments	24
Item 2.	Properties	24
Item 3.	Legal Proceedings	25
Item 4.	(Removed and Reserved)	26

PART II

Item 5.	Market for Registrant's Common Equity, Related Stockholder Matters, and Issuer Purchases of Equity Securities	26
Item 6.	Selected Financial Data	28
Item 7.	Management's Discussion and Analysis of Financial Condition and Results of Operations	
Item 7A.	Quantitative and Qualitative Disclosures About Market Risk	76
Item 8.	Financial Statements and Supplementary Data	82
Item 9.	Changes in and Disagreements with Accountants on Accounting and Financial Disclosure	82
Item 9A.	Controls and Procedures	82
Item 9B.	Other Information	84

PART III

Item 10.	Directors, Executive Officers, and Corporate Governance	84
Item 11.	Executive Compensation	84
Item 12.	Security Ownership of Certain Beneficial Owners and Management and Related Stockholder Matters	84
Item 13.	Certain Relationships and Related Transactions and Director Independence	85
Item 14.	Principal Accounting Fees and Services	85

PART IV

Item 15.	Exhibits and Financial Statement Schedules	85
Signatures		91

This report contains forward-looking statements and information that are based on management's current expectations as of the date of this document. Statements that are not historical facts, including statements about the Company's plans and expectations for future financial condition, results of operations or economic performance, or that address management's plans and objectives for future operations, and statements that assume or are dependent upon future events, are forward-looking statements. The words "may," "should," "could," "would," "predict," "potential," "continue," "anticipate," "future," "intend," "plan," "believe," "estimate," "assume," "forecast," "will," and similar expressions, as well as in future tense, are intended to identify forward-looking statements.

The forward-looking statements are based on assumptions and analyses made by management in light of management's experience and its perception of historical trends, current conditions, expected future developments, and other factors that management believes are appropriate under the circumstances. These statements are subject to known and unknown risks, uncertainties, and other factors that may cause the actual results and performance to be materially different from any future results or performance expressed or implied by such forward-looking statements. These factors include, among others, the risks and uncertainties set forth in "Risk Factors" and elsewhere in this report, and include such risks and uncertainties as:

- risks related to the Company's student loan portfolio, such as interest rate basis and repricing risk resulting from the fact that the interest rate characteristics of the Company's student loan assets do not match the interest rate characteristics of the funding for those assets, the risk of loss of floor income on certain student loans originated under the Federal Family Education Loan Program (the "FFEL Program" or "FFELP") of the U.S. Department of Education (the "Department"), risks related to the use of derivatives to manage exposure to interest rate fluctuations, and potential losses from loan defaults, changes in prepayment rates, guaranty rates, loan floor rates, and credit spreads;

- risks related to the Company's liquidity and funding requirements, including the Company's ability to maintain credit facilities or obtain new facilities, the ability of lenders under the Company's credit facilities to fulfill their lending commitments under these facilities, the Company's ability to satisfy debt obligations secured by student loan assets and related collateral, and changes in the general interest rate environment and in the securitization markets for education loans which may increase the costs or limit the availability of financings necessary to purchase, refinance, or continue to carry education loans;

- risks from changes in the student loan and educational credit marketplace resulting from the implementation of, or changes in, applicable laws and regulations, including the discontinuance of private sector student loan originations under the FFEL Program effective July 1, 2010, and the Company's ability to maintain its loan servicing contract with the Department of Education to service federally-owned student loans and to comply with servicing agreements with third party customers for the service of loans under the Federal Direct Loan and FFEL Programs;

- risks from changes in the demand or preferences for educational financing and related services by educational institutions, students, and their families;

- uncertainties inherent in forecasting future cash flows from student loan assets and related asset-backed securitizations;

- risks associated with litigation, complex government regulations, changes in general economic and credit market conditions, and related party transactions; and

- uncertainties inherent in the estimates and assumptions about future events that management is required to make in the preparation of the Company's consolidated financial statements.

All forward-looking statements contained in this report are qualified by these cautionary statements and are made only as of the date of this document. Although the Company may from time to time voluntarily update or revise its prior forward-looking statements to reflect actual results or changes in the Company's expectations, the Company disclaims any commitment to do so except as required by securities laws.

PART I.

ITEM 1. BUSINESS

Overview

Nelnet, Inc. (the "Company") is an innovative education services company focused primarily on providing fee-based processing services and quality education-related products and services in four core areas: loan financing, loan servicing, payment processing, and enrollment services (education planning). These products and services help students and families plan, prepare, and pay for their education and make the administrative and financial processes more efficient for schools and financial organizations. In addition, the Company earns net interest income on a portfolio of federally insured student loans. Substantially all revenue from external customers is earned, and all long-lived assets are located, in the United States.

The Company was formed as a Nebraska corporation in 1977 to service federal student loans for two local banks. The Company built on this initial foundation as a servicer to become a leading originator, holder, and servicer of federal student loans, principally consisting of loans originated under the FFEL Program (a detailed description of the FFEL Program is included in Appendix A to this report). To reduce its reliance on the net interest margin on student loans, the Company has significantly diversified and increased its fee-based education-related services.

The Company had certain business objectives in place during 2010 that included:

- Continuing to grow and diversify fee-based revenue
- Managing operating costs
- Maximizing the value of its existing student loan portfolio
- Using financial strength and liquidity to capitalize on market opportunities

Achieving these business objectives, as well as significant legislation changes in the student loan industry as discussed below, has impacted and will continue to impact the financial condition and operating results of the Company. See Part II, Item 7, “Management’s Discussion and Analysis of Financial Condition and Results of Operations – Overview,” for additional information on the financial impact related to these items.

#### Customers

The Company serves several different groups of customers including:

- Students and families
- Colleges and universities, specifically financial aid, business, and admissions offices
  - Private, faith-based, and other K-12 institutions
- Lenders, servicers, and state agencies in education finance
  - Government entities

An increase in the size of the education market generally increases the demand for the Company’s products and services. As shown in the chart below, total student enrollment is projected to continue to grow for many years. An increasing number of students are pursuing a higher education, often with the help of financial aid by the federal government, for whom the Company services loans. In addition, as the education market continues to grow, often with budget and funding concerns, schools have an increasing need to become more efficient, offer consistent and quality services, and recruit and retain students.

(1)Source: Digest of Education Statistics 2009, National Center for Education Statistics, U.S. Department of Education, March 2010, NCES 2010-020

## Operating Segments

The Company operates as four distinct operating segments with several different brands. The Company's operating segments offer a broad range of services designed to simplify education planning and financing for students and families and the administrative and financial processes for schools and financial institutions. The Company's operating segments include:

- Student Loan and Guaranty Servicing
  - Referred to as Nelnet Diversified Solutions ("NDS")
  - Focused on student loan servicing, student loan servicing-related technology solutions, and outsourcing services for guaranty agencies
  - Includes the brands Nelnet Loan Servicing, Firstmark Services, Nelnet Guarantor Solutions, and 5280 Solutions
- Tuition Payment Processing and Campus Commerce
  - Commonly known as Nelnet Business Solutions ("NBS")
  - Focused on payment processing
  - Includes the brand FACTS Management
- Enrollment Services
  - Commonly called Nelnet Enrollment Solutions ("NES")
  - Focused on education planning and enrollment-related services, including interactive marketing
  - Includes the brands CUnet, Peterson's, EssayEdge, and Student Marketing Group
- Asset Generation and Management
  - Includes the acquisition and management of the Company's student loan assets

## Recent Developments – Legislation

The Company has historically ranked among the nation's leaders in terms of total student loan assets originated, held, and serviced, principally consisting of loans originated under the FFEL Program.

On March 30, 2010, President Obama signed into law the Health Care and Education Reconciliation Act of 2010 (the "Reconciliation Act of 2010"). Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans.

As a result of the Reconciliation Act of 2010, the Company no longer originates new FFELP loans. In addition, net interest income on the Company's existing FFELP loan portfolio, as well as fee-based revenue from guarantee and third party FFELP servicing and education loan software licensing and consulting fees related to the FFEL Program, will decline over time as the Company's and the Company's customers' FFELP loan portfolios are paid down.

Due to the legislative changes in the student loan industry, the Company believes there will be opportunities to purchase FFELP loan portfolios and/or expand its current level of guarantee and third party FFELP servicing volume on behalf of current FFELP participants looking to adjust their FFELP businesses. In addition, as discussed below, in June 2009, the Department awarded a servicing contract to the Company to service federally-owned student loans originated under the Federal Direct Loan Program. In addition, the Company is offering a hosted servicing software solution to third parties that can be used by third parties to service various types of student loans including Federal Direct Program and FFEL Program loans. Currently, the Company has agreements with third parties, including a contract with an incumbent Direct Loan Program service provider, to add more than 12 million borrowers to its hosted

servicing software solution by the end of 2011.

#### Segment Operating Results

The Company's operating segments are defined by the products and services they offer or the types of customers they serve, and they reflect the manner in which financial information is currently evaluated by management. Management evaluates the Company's generally accepted accounting principles ("GAAP") based financial information as well as operating results on a non-GAAP performance measure referred to as "base net income." Management believes "base net income" provides additional insight into the financial performance of the core operations. For further information, see Part II, Item 7, "Management's Discussion and Analysis of Financial Condition and Results of Operations." The Company includes separate financial information about its operating segments, including revenues, net income or loss, and total assets for each of the Company's segments, for the last three fiscal years in note 15 of the notes to the consolidated financial statements included in this report.



In recent years, the Company has expanded products and service offerings from businesses that are not dependent upon the FFEL Program, thereby reducing legislative and political risk related to the education lending industry. These products and services generate fee-based revenue. The following chart summarizes the percent of external revenue earned by the Company's operating segments when excluding Corporate Activity and Overhead and fixed rate floor income included in the Asset Generation and Management operating segment. Excluding Corporate Activity and Overhead and fixed rate floor income provides better comparability of revenue recognized from the Company's operating segments' external customers during the years presented. The majority of external revenue included in Corporate Activity and Overhead is interest expense on unsecured corporate debt offset by income earned on certain investment activities. Fixed rate floor income is subject to changes in interest rates, which is a factor beyond the Company's control. The amount of fixed rate floor income was significant during each of 2010 and 2009 due to historically low interest rates. (See Part II, Item 7A, "Quantitative and Qualitative Disclosures about Market Risk – Interest Rate Risk," for further detail related to the Company's fixed rate floor income.)

The following chart also shows the contribution of revenue earned from operating segments that generate fee-based revenue and includes a reconciliation to total external revenue by operating segment as presented on the following page.

External revenue (dollars in thousands):

	Year ended December 31,								
	2010			2009			2008		
Fee-based segments	\$359,172	57.8	%	\$305,546	64.0	%	\$287,749	52.7	%
Asset Generation and Management (excluding fixed rate floor income)	262,189	42.2		172,075	36.0		257,915	47.3	
<b>Subtotal</b>	<b>621,361</b>	<b>100.0</b>	<b>%</b>	<b>477,621</b>	<b>100.0</b>	<b>%</b>	<b>545,664</b>	<b>100.0</b>	<b>%</b>
Fixed rate floor income	132,243			145,098			37,457		
Corporate Activity and Overhead	(7,182 )			(18,417 )			(32,180 )		
<b>Total</b>	<b>\$746,422</b>			<b>\$604,302</b>			<b>\$550,941</b>		

Edgar Filing: NELNET INC - Form 10-K

The following tables summarize the Company's revenues by operating segment (dollars in thousands):

	Year ended December 31, 2010					
	External		Intersegment		As reported by segment	
	Dollars	Percent	Dollars	Percent	Dollars	Percent
Student Loan and Guaranty Servicing	\$ 159,419	21.4 %	\$ 85,342	100.0 %	\$ 244,761	29.4 %
Tuition Payment Processing and Campus Commerce	59,856	8.0	—	—	59,856	7.2
Enrollment Services	139,897	18.7	—	—	139,897	16.8
Total revenue from fee-based segments	359,172	48.1	85,342	100.0	444,514	53.4
Asset Generation and Management	394,432	52.8	(4,370 )	(5.1 )	390,062	46.8
Corporate Activity and Overhead	(7,182 )	(0.9 )	4,370	5.1	2,812	(0.2 )
Total revenue	\$ 746,422	100.0 %	\$ 85,342	100.0 %	\$ 831,764	100.0 %

	Year ended December 31, 2009					
	External		Intersegment		As reported by segment	
	Dollars	Percent	Dollars	Percent	Dollars	Percent
Student Loan and Guaranty Servicing	\$ 132,193	21.9 %	\$ 85,048	100.0 %	\$ 217,241	31.6 %
Tuition Payment Processing and Campus Commerce	53,956	8.9	—	—	53,956	7.8
Enrollment Services	119,397	19.8	—	—	119,397	17.3
Total revenue from fee-based segments	305,546	50.6	85,048	100.0	390,594	56.7
Asset Generation and Management	317,173	52.4	(2,003 )	(2.4 )	315,170	45.7
Corporate Activity and Overhead	(18,417 )	(3.0 )	2,003	2.4	(16,414 )	(2.4 )
Total revenue	\$ 604,302	100.0 %	\$ 85,048	100.0 %	\$ 689,350	100.0 %

Year ended December 31, 2008

Edgar Filing: NELNET INC - Form 10-K

	External		Intersegment		As reported by segment	
	Dollars	Percent	Dollars	Percent	Dollars	Percent
Student Loan and Guaranty Servicing	\$ 125,446	22.8 %	\$ 77,957	100.0 %	\$ 203,403	32.4 %
Tuition Payment Processing and Campus Commerce	49,844	9.0	—	—	49,844	7.9
Enrollment Services	112,459	20.4	—	—	112,459	17.9
Total revenue from fee-based segments	287,749	52.2	77,957	100.0	365,706	58.2
Asset Generation and Management	295,372	53.6	(2,190 )	(2.8 )	293,182	46.6
Corporate Activity and Overhead	(32,180 )	(5.8 )	2,190	2.8	(29,990 )	(4.8 )
Total revenue	\$ 550,941	100.0 %	\$ 77,957	100.0 %	\$ 628,898	100.0 %

Fee-Based Operating Segments

Student Loan and Guaranty Servicing

The five primary service offerings of this operating segment and each one's percentage of total Student Loan and Guaranty Servicing revenue during 2010, are as follows:

- Originating and servicing FFEL Program loans (50%)
- Servicing federally-owned student loans for the Department of Education (12%)
  - Originating and servicing non-federally insured student loans (4%)
  - Servicing and outsourcing services for guaranty agencies (26%)
- Student loan servicing software and other information technology products and services (8%)

The following chart summarizes the Company's loan and guarantee servicing volumes (dollars in millions):

Company										
Owned	\$24,136	\$23,139	\$24,378	\$26,351	\$26,183	\$23,727				
% of total	67.3	% 61.6	% 56.7	% 55.3	% 47.0	% 38.6	%			
Number of borrowers:										
Government										
servicing:	—	441,913	1,055,896	1,530,308	2,510,630	2,804,502				
FFELP										
servicing:	2,266,866	2,311,558	2,327,016	2,329,150	2,227,288	1,912,748				
Total:	2,266,866	2,753,471	3,382,912	3,859,458	4,737,918	4,717,250				

As discussed under “Recent Developments – Legislation,” revenue from guarantee and third party FFELP servicing and education loan software licensing and consulting fees related to the FFEL Program will decline over time as the Company's and the Company's customers' FFELP loan portfolios are paid down. However, these decreases will be partially made up by the increase in revenue earned by the Company for servicing loans for the Department. In addition, the Company is offering a hosted servicing software solution to third parties that can be used by third parties to service various types of student loans including Federal Direct Program and FFEL Program loans. Currently, the Company has agreements with third parties, including a contract with an incumbent Direct Loan Program service provider, to add more than 12 million borrowers to its hosted servicing software solution by the end of 2011.

The following provides an overview of each service offering included in this operating segment.

#### Originating and servicing FFEL Program loans

The Student Loan and Guaranty Servicing operating segment provides for the servicing of the Company's student loan portfolio and the portfolios of third parties. The loan servicing activities include loan origination activities, loan conversion activities, application processing, borrower updates, payment processing, due diligence procedures, and claim processing. These activities are performed internally for the Company's portfolio in addition to generating external fee revenue when performed for third party clients.

The Company's student loan servicing division uses proprietary systems to manage the servicing process. These systems provide for automated compliance with most of the federal student loan regulations adopted under Title IV of the Higher Education Act of 1965, as amended (the “Higher Education Act”).

The Company serviced FFELP loans on behalf of approximately 56 third party servicing customers as of December 31, 2010. The Company's FFELP servicing customers include national and regional banks, credit unions, and various state and non-profit secondary markets. The majority of the Company's external FFELP loan servicing activities are performed under “life of loan” contracts. Life of loan servicing essentially provides that as long as the loan exists, the Company shall be the sole servicer of that loan; however, the agreement may contain “deconversion” provisions where, for a fee, the lender may move the loan to another servicer. In recent years, the Company has experienced a reduction of third party servicing customers and servicing volume as customers shift volume to another service provider or exit

the FFEL Program completely.

7

---

### Servicing federally-owned student loans for the Department of Education

In June 2009, the Company was one of four private sector companies awarded a student loan servicing contract by the Department of Education to provide additional servicing capacity for loans owned by the Department. These loans include Federal Direct Loan Program loans originated directly by the Department and FFEL Program loans purchased by the Department. The contract spans five years, with one five-year renewal at the option of the Department. In September 2009, the Department began assigning FFELP purchased loans to the four servicers. Beginning with the second year of servicing in June 2010, the Department began allocating new loan volume originated under the Federal Direct Loan Program among the four servicers based on five equally weighted performance metrics.

- Three metrics measure the satisfaction among separate customer groups, including borrowers, financial aid personnel at postsecondary schools participating in the federal student loan program, and Federal Student Aid and other federal agency personnel or contractors who work with the servicers.
- Two performance metrics measure the success of default prevention efforts as reflected by the percentage of borrowers and percentage of dollars in each servicer's portfolio that go into default.

Based on the first year of survey results, the Company will be allocated 16% of the new loan volume originated by the Department for the period from August 15, 2010 through August 14, 2011 (the second year of the servicing contract). The Department projects it will originate new loans for 6 million borrowers in total during the second year of this contract, which will then be allocated to the four servicers. As of December 31, 2010, the Company was servicing \$30.3 billion of loans for 2.8 million borrowers under this contract. During 2010, the Company earned \$29.9 million in revenue under this contract.

Management believes it is important to provide exceptional customer service at a reasonable price in order to increase the Company's servicing volume; therefore, the Company has focused and will continue to focus heavily on customer service-related projects, efficiencies, and technology development to improve its allocation in future years of the contract.

### Originating and servicing non-federally insured student loans

This operating segment also provides origination and servicing activities for non-federally insured loans. Although similar in terms of activities and functions (i.e., disbursement processing, application processing, payment processing, statement distribution, and reporting), non-federally insured loan servicing activities are not required to comply with provisions of the Higher Education Act and may be more customized to individual client requirements. The Company serviced non-federally insured loans on behalf of approximately 15 third party servicing customers as of December 31, 2010.

### Servicing and outsourcing services for guaranty agencies

This operating segment also provides servicing support for guaranty agencies, which are the organizations that serve as the intermediary between the U.S. federal government and FFELP lenders, and are responsible for paying the claims made on defaulted loans. The Department has designated 26 guarantors that have been formed as either state agencies or non-profit corporations that provide FFELP guaranty services in one or more states. Approximately half of these guarantors contract externally for operational or technology services. The services provided by the Company include providing software and data center services, borrower and loan updates, default aversion tracking services, claim processing services, and post-default collection services.

The Company's four guaranty servicing customers include Tennessee Student Assistance Corporation, College Assist (which is the Colorado state-designated guarantor of FFELP student loans), National Student Loan Program, and the Higher Education Assistance Commission of New York.

Student loan servicing software and other information technology products and services

This operating segment also develops student loan servicing software, which is used internally by the Company and also licensed to third party student loan holders and servicers. In addition, this operating segment provides information technology products and services, with core areas of business in educational loan software solutions, technical consulting services, and enterprise content management solutions. In addition, the Company is offering a hosted servicing software solution to third parties that can be used by third parties to service various types of student loans including Federal Direct Program and FFEL Program loans. Currently, the Company has agreements with third parties, including a contract with an incumbent Direct Loan Program service provider, to add more than 12 million borrowers to its hosted servicing software solution by the end of 2011.

The Company's clients within the education loan marketplace include large and small financial institutions, secondary markets, loan originators, and loan servicers. A significant portion of the software and technology services business were dependent on the existence of and participants in the FFEL Program. The elimination of the FFEL Program reduced education loan software licensing opportunities and related consulting fees received from lenders using the Company's software products and services. However, because the efficient, scalable, and compliant software services all student loans, the Company has leveraged the opportunity to provide software hosting services to third parties, including the non-profit organizations that may begin servicing Federal Direct Loan Program loans for the Department as allowed per the provisions of the Reconciliation Act of 2010.

#### Competition

The Company's scalable servicing platform allows it to provide compliant, efficient, and reliable service at a low cost, giving the Company a competitive advantage over others in the industry for all of this segment's services.

#### Loan servicing

The principal competitor for existing and prospective FFELP and non-federally insured student loan servicing business is SLM Corporation, the parent company of Sallie Mae. Sallie Mae is the largest for-profit provider of servicing functions, as well as one of the largest service providers of non-federally insured student loans.

With the elimination of the FFEL Program, four servicers, including the Company, were named by the Department as servicers of federally owned loans. The three competitors for gaining future servicing volume from the Department include Great Lakes Educational Loan Services Inc. ("Great Lakes"), Pennsylvania Higher Education Assistance Agency ("PHEAA"), and Sallie Mae.

In addition, non-profit organizations may also service loans for up to 100,000 borrower accounts on behalf of the Department in the future. The ability of the non-profit organizations to retain or increase their borrower accounts will depend upon their ability to maintain compliance and meet performance requirements under their agreement with the Department. The non-profit organizations will have their performance measured by the Department using the same performance metrics as described previously for the four private sector companies awarded a servicing contract in June 2009. If a non-profit organization servicing score is equal to or higher than that of the lowest score for each of the four new Federal Direct Loan Program servicers for each of the five performance metrics, the non-profit organization will be allowed to compete with the current Federal Direct Loan Program servicers for a percentage of new borrowers for the next allocation year.

#### Guaranty servicing

The Company believes the number of guaranty agencies contracting for technology services will increase as a result of existing deficient or outdated systems. Since there is a finite universe of clients, competition for existing and new contracts is considered high. Agencies may choose to contract for part or all of their services, and the Company believes its products and services are competitive. To enhance its competitiveness in this market, the Company continues to focus on service quality and technological enhancements. With the elimination of the FFEL Program, these services will continue for agencies' existing portfolios, but no new portfolios will be created.

#### Software and technology

The Company is one of the leaders in the education loan software processing industry. Many lenders in the FFEL Program utilize the Company's software either directly or indirectly. Management believes the Company's competitors in this segment are much smaller than the Company and do not have the depth of knowledge or products offered by



the Company. The Company's primary method of competition in this segment is based on its depth of knowledge, experience, and product offerings in the education loan industry.

#### Tuition Payment Processing and Campus Commerce

The Company's Tuition Payment Processing and Campus Commerce operating segment provides products and services to help students and families manage the payment of education costs at all levels (K-12 and higher education). It also provides innovative education-focused technologies, services, and support solutions to help schools with the everyday challenges of collecting and processing commerce data.

## K-12

The K-12 market consists of nearly 30,000 private and faith-based educational institutions nationally. In the K-12 market the Company offers tuition management services as well as assistance with financial needs assessment, enrollment management, and donor management.

The Company is the market leader, having actively managed tuition payment plans in place at approximately 4,500 K-12 educational institutions. Tuition management services include payment plan administration, ancillary billing, accounts receivable management, and record keeping. K-12 educational institutions contract with the Company to administer deferred payment plans where the institution allows the responsible party to make monthly payments over 6 to 12 months. The Company collects a fee from either the institution or the payer as an administration fee.

The Company's financial needs assessment service helps K-12 schools evaluate and determine the amount of grants and financial aid to disburse to the families it serves. Through the Company's enrollment management services, private and faith-based schools update forms, coordinate mailings, compile enrollment packets, perform data entry, and complete additional administrative tasks. The Company's donor services allow schools to assess and deliver strategic fundraising solutions using the latest technology.

## Higher education

The Company offers two principal products to the higher education market: actively managed tuition payment plans and campus commerce technologies and payment processing.

The Company has actively managed tuition payment plans in place at approximately 700 colleges and universities. Higher education institutions contract with the Company to administer deferred payment plans where the institution allows the student and family to make monthly payments on either a semester or annual basis. The Company collects a fee from either the institution or the payer as an administration fee.

The Company's suite of campus commerce solutions provides services that allow for families' electronic billing and payment of campus charges. Campus commerce includes cashiering for face-to-face transactions, campus-wide commerce management, and refunds, among others. The Company earns revenue for these e-billing, hosting/maintenance, credit card convenience fees, and e-payment transaction fees, which are powered by the Company's QuikPAY system, a secure payment processing engine.

QuikPAY is sold as a subscription service to colleges and universities. QuikPAY processes payments through the appropriate channels in the banking or credit card networks to make deposits into the client's bank account. It can be further deployed to other departments around campus as requested (e.g., application fees, alumni giving, parking, events, etc.). Approximately 320 college and university campuses use the QuikPAY system.

## Competition

The Company is the largest provider of tuition management services to the private and faith-based K-12 market in the United States. Competitors include banking companies, tuition management providers, financial needs assessment providers, accounting firms, and a myriad of software companies.

In the higher education market, the Company targets business offices at colleges and universities. In this market, the primary competition is limited to three campus commerce and tuition payment providers, as well as solutions developed in-house by colleges and universities.

The Company's principal competitive advantages are (i) the service it provides to institutions, (ii) the information management tools provided with the Company's service, and (iii) the Company's ability to interface with the institution's clients. The Company believes its clients select products primarily on technological superiority and feature functionality, but price and service also impact the selection process.

#### Enrollment Services

The Enrollment Services operating segment offers products and services that are focused on helping colleges recruit and retain students (interactive and list marketing services) and helping students plan and prepare for life after high school (publishing services and resource centers). Interactive marketing products and services include agency of record services, qualified inquiry generation, pay per click, and other marketing management, along with school operations consulting and call center solutions. The majority of interactive marketing revenue is derived from fees which are earned through the delivery of qualified inquiries or clicks provided to colleges and universities. List marketing services include providing lists to help higher education institutions and businesses reach the middle school, high school, college bound high school, college, and young adult market place. Publishing services include test preparation study guides, school directories and databases, and career exploration guides. Resource centers include online courses, scholarship search and selection data, career planning, and on-line information about colleges and universities.

The Company delivers products and services in this segment through four primary customer channels: higher education, corporate and government, K-12, and direct-to-consumer/customer service. Many of the Company's products in this segment are electronically transmitted or distributed online; however, products such as test preparation study guides, school directories, and career exploration guides are also distributed as printed materials.

#### Competition

In this segment, the primary areas in which the Company competes are: interactive marketing, test preparation study guides and online courses, and admissions consulting (call center services).

There are several large competitors in the areas of inquiry generation and test preparation, but the Company does not believe any one competitor has a dominant position in all of the product and service areas offered by the Company. The Company has seen increased competition in the area of call center operations, including outsourced inquiry validation, as other companies have recognized the potential in this market.

The Company competes through various methods, including price, brand awareness, depth of product and service selection, and customer service. The Company has attempted to be a "one stop shop" for the education seeking family looking for career assessment, test preparation, and college information. The Company also offers its institutional clients a breadth of services unrivaled in the education industry.

#### Legislation

Certain provisions in recently promulgated regulations under the Higher Education Act could have an impact on the Company's Enrollment Services operating segment, as a result of its services provided to for-profit schools. The Higher Education Act provides that to be eligible to participate in Federal student financial aid programs, an educational institution, including for-profit schools, must enter into a program participation agreement with the Secretary of the Department of Education. The agreement includes a number of conditions with which an institution must comply to be granted initial and continuing eligibility to participate. Among those conditions is a prohibition on institutions providing any commission, bonus, or other incentive payment based directly or indirectly on success in securing enrollments to any individual or entity engaged in recruiting or admission activities. Previous regulations promulgated under the Higher Education Act specified a number of types of compensation, or "safe harbors," that did not constitute incentive compensation in violation of this agreement. One of those safe harbors permitted an institution to award incentive compensation for Internet-based recruitment and admission activities. The Department of Education's newly issued regulations repeal all existing safe harbors regarding incentive compensation in recruiting, though exempting click-based payments to third parties for the provision of internet generated student contact information. Additionally, the regulations include misrepresentation standards for advertisements, offers, and communications presented to prospective students, with associated penalties for noncompliance with these standards. The regulations are effective July 1, 2011.

Approximately 95% of interactive marketing revenue included in this segment is generated from for-profit schools. These regulations may subject the Company to greater risk of liability and may increase the Company's costs of compliance with these regulations or limit the Company's ability to serve for-profit schools. In addition, these regulations could negatively impact enrollment at for-profit schools, which could adversely affect interactive marketing revenue.

Additionally, the Department has proposed certain regulations referred to as the Gainful Employment regulations, which would exclude career education programs from receiving federal student financial aid if they do not meet certain debt-to-income and student loan repayment measures. The Gainful Employment regulations are not final, and as proposed will not directly regulate the activities performed by the Company. However, if the Gainful Employment

regulations become final, the regulations could negatively impact enrollment at for-profit schools, which could adversely affect interactive marketing revenue.

#### Asset Generation and Management Operating Segment

The Asset Generation and Management Operating Segment includes the acquisition, management, and ownership of the Company's student loan assets, which has historically been the Company's largest product and service offering. The Company generates a substantial portion of its earnings from the spread, referred to as the Company's student loan spread, between the yield it receives on its student loan portfolio and the costs associated with originating, acquiring, and financing its portfolio. In addition to the student loan portfolio, all costs and activity associated with the generation of assets, administration of those assets, and maintenance of the debt transactions are included in this segment.

Student loans consist of federally insured student loans and non-federally insured student loans. Federally insured student loans are made under the FFEL Program. The Company's portfolio of federally insured student loans is subject to minimal credit risk as these loans are guaranteed by the Department at levels ranging from 97% to 100%. Substantially all of the Company's loan portfolio (99% as of December 31, 2010) is federally insured. The Company's portfolio of non-federally insured loans is subject to credit risk similar to other consumer loan assets.

The Higher Education Act regulates every aspect of the federally guaranteed student loan program, including communications with borrowers, loan originations, and default aversion. Failure to service a student loan properly could jeopardize the guarantee on federal student loans. In the case of death, disability, or bankruptcy of the borrower, the guarantee covers 100% of the loan's principal and accrued interest.

FFELP loans are guaranteed by state agencies or non-profit companies designated as guarantors, with the Department providing reinsurance to the guarantor. Guarantors are responsible for performing certain functions necessary to ensure the program's soundness and accountability. These functions include reviewing loan application data to detect and prevent fraud and abuse and to assist lenders in preventing default by providing counseling to borrowers. Generally, the guarantor is responsible for ensuring that loans are serviced in compliance with the requirements of the Higher Education Act. When a borrower defaults on a FFELP loan, the Company submits a claim to the guarantor who provides reimbursements of principal and accrued interest subject to the applicable risk share percentage.

#### Legislation

As discussed previously, as a result of the Reconciliation Act of 2010, the Company no longer originates new FFELP loans. Net interest income in the Company's existing FFELP loan portfolio will decline over time as the portfolio is paid down.

#### Future cash flow from portfolio

The majority of the Company's portfolio of student loans is funded in asset-backed securitizations that are structured to substantially match the maturity of the funded assets, thereby minimizing liquidity risk. In addition, due to (i) the difference between the yield the Company receives on the loans and cost of financing within these transactions, and (ii) the excess servicing and administration fees the Company earns from these transactions, the Company has created a portfolio that will generate earnings and significant cash flow over the life of these transactions.

Based on cash flow models developed to reflect management's current estimate of, among other factors, prepayments, defaults, deferment, forbearance, and interest rates, as of December 31, 2010, the Company expects future undiscounted cash flows from its portfolio to be approximately \$1.61 billion. The forecasted cash flow does not include cash flows that the Company expects to receive related to loans funded through the Department of Education's Conduit Program or other warehouse facilities. See Part II, Item 7, "Management's Discussion and Analysis of Financial Condition and Results of Operations – Liquidity and Capital Resources," for further details related to the estimated future cash flow from the Company's portfolio.

#### Floor Income

Loans originated prior to April 1, 2006 generally earn interest at the higher of a floating rate based on the Special Allowance Payment or SAP formula set by the Department and the borrower rate, which is fixed over a period of time. The SAP formula is based on an applicable index plus a fixed spread that is dependent upon when the loan was originated, the loan's repayment status, and funding sources for the loan. The Company generally finances its student loan portfolio with variable rate debt. In low and/or declining interest rate environments, when the fixed borrower rate is higher than the rate produced by the SAP formula, the Company's student loans earn at a fixed rate while the interest

on the variable rate debt typically continues to decline. In these interest rate environments, the Company may earn additional spread income that it refers to as floor income.

Depending on the type of loan and when it was originated, the borrower rate is either fixed to term or is reset to an annual rate each July 1. As a result, for loans where the borrower rate is fixed to term, the Company may earn floor income for an extended period of time, which the Company refers to as fixed rate floor income, and for those loans where the borrower rate is reset annually on July 1, the Company may earn floor income to the next reset date, which the Company refers to as variable rate floor income. In accordance with legislation enacted in 2006, lenders are required to rebate fixed rate floor income and variable rate floor income to the Department for all new FFELP loans first originated on or after April 1, 2006.

Absent the use of derivative instruments, a rise in interest rates may reduce the amount of floor income received and this may have an impact on earnings due to interest margin compression caused by increasing financing costs, until such time as the federally insured loans earn interest at a variable rate in accordance with their special allowance payment formulas. In higher interest rate environments, where the interest rate rises above the borrower rate and fixed rate loans effectively become variable rate loans, the impact of the rate fluctuations is reduced. The Company uses derivative instruments as part of its overall risk management strategy, including interest rate swaps to hedge a portion of its floor income.

The Company's core student loan spread (variable student loan spread including fixed rate floor contribution) and variable student loan spread (net interest margin excluding fixed rate floor income) is summarized below.

- (a) The interest earned on the majority of the Company's FFELP student loan assets is indexed to the three-month commercial paper index. The Company funds the majority of its assets with three-month LIBOR indexed floating rate securities. The relationship between these two indices has a significant impact on student loan spread. This table (the right axis) shows the difference between the average three-month LIBOR and commercial paper indices.

As reflected in the previous table, the Company's core and variable student loan spread increased in 2010 compared with 2009. The Company's variable student loan spread increased in 2010 as a result of the tightening of the commercial paper rate, which is the primary rate the Company earns on its student loan portfolio, and the LIBOR rate, which is the primary rate the Company pays to fund its student loan assets.

The primary difference between variable student loan spread and core student loan spread is fixed rate floor income. A summary of fixed rate floor income and its contribution to core spread follows.

	Year ended December 31,	
	2010	2009
Fixed rate floor income, gross	\$ 151,861	147,107
Derivative settlements (a)	(19,618 )	(2,009 )
Fixed rate floor income, net	\$ 132,243	145,098
Fixed rate floor income contribution to spread, net	0.52 %	0.58 %

- (a) Includes settlement payments on derivatives used to hedge student loans earning fixed rate floor income.

The high levels of fixed rate floor income earned during 2010 and 2009 are due to historically low interest rates. If interest rates remain low, the Company anticipates continuing to earn significant fixed rate floor income in future periods. See Part II, Item 7A, "Quantitative and Qualitative Disclosures about Market Risk – Interest Rate Risk," which provides additional detail on the Company's portfolio earning fixed rate floor income and the derivatives used by the Company to hedge these loans.

#### Interest Rate Risk Management

Because the Company generates a significant portion of its earnings from its student loans spread, the interest rate sensitivity of the Company's balance sheet is very important to its operations. The current and future interest rate environment can and will affect the Company's interest earnings, net interest income, and net income. The effects of changing interest rate environments are further outlined in Part II, Item 7A, "Quantitative and Qualitative Disclosures



About Market Risk – Interest Rate Risk.”

#### Competition

There were two loan delivery programs that provided federal government guaranteed student loans: the FFELP and the Federal Direct Loan Program. FFELP loans were provided by private sector institutions and are ultimately guaranteed by the Department, except for the risk sharing loss, as discussed previously. Federal Direct Loan Program loans are provided to borrowers directly by the Department on terms similar to student loans historically provided under the FFELP.

As discussed previously, as a result of the Reconciliation Act of 2010, effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans.

### Intellectual Property

The Company owns numerous trademarks and service marks (“Marks”) to identify its various products and services. As of December 31, 2010, the Company had seven pending and 86 registered Marks. The Company actively asserts its rights to these Marks when it believes infringement may exist. The Company believes its Marks have developed and continue to develop strong brand-name recognition in the industry and the consumer marketplace. Each of the Marks has, upon registration, an indefinite duration so long as the Company continues to use the Mark on or in connection with such goods or services as the Mark identifies. In order to protect the indefinite duration, the Company makes filings to continue registration of the Marks. The Company owns one patent application that has been published, but has not yet been issued and has also actively asserted its rights thereunder in situations where the Company believes its claims may be infringed upon. The Company owns many copyright-protected works, including its various computer system codes and displays, Web sites, books and other publications, and marketing collateral. The Company also has trade secret rights to many of its processes and strategies and its software product designs. The Company’s software products are protected by both registered and common law copyrights, as well as strict confidentiality and ownership provisions placed in license agreements which restrict the ability to copy, distribute, or improperly disclose the software products. The Company also has adopted internal procedures designed to protect the Company’s intellectual property.

The Company seeks federal and/or state protection of intellectual property when deemed appropriate, including patent, trademark/service mark, and copyright. The decision whether to seek such protection may depend on the perceived value of the intellectual property, the likelihood of securing protection, the cost of securing and maintaining that protection, and the potential for infringement. The Company’s employees are trained in the fundamentals of intellectual property, intellectual property protection, and infringement issues. The Company’s employees are also required to sign agreements requiring, among other things, confidentiality of trade secrets, assignment of inventions, and non-solicitation of other employees post-termination. Consultants, suppliers, and other business partners are also required to sign nondisclosure agreements to protect the Company’s proprietary rights.

### Employees

As of December 31, 2010, the Company had approximately 2,200 employees. None of the Company’s employees are covered by collective bargaining agreements. The Company is not involved in any material disputes with any of its employees, and the Company believes that relations with its employees are good.

### Available Information

Copies of the Company’s annual reports on Form 10-K, quarterly reports on Form 10-Q, current reports on Form 8-K, and amendments to such reports are available on the Company’s Web site free of charge as soon as reasonably practicable after such reports are filed with or furnished to the United States Securities and Exchange Commission (the “SEC”). Investors and other interested parties can access these reports and the Company’s proxy statements at <http://www.nelnet.com>. The Company routinely posts important information for investors on its Web site. The SEC maintains an Internet site (<http://www.sec.gov>) that contains periodic and other reports such as annual, quarterly, and current reports on Forms 10-K, 10-Q, and 8-K, respectively, as well as proxy and information statements regarding the Company and other companies that file electronically with the SEC.

The Company has adopted a Code of Conduct that applies to directors, officers, and employees, including the Company's principal executive officer and its principal financial and accounting officer, and has posted such Code of Conduct on its Web site. Amendments to and waivers granted with respect to the Company's Code of Conduct relating to its executive officers and directors which are required to be disclosed pursuant to applicable securities laws and stock exchange rules and regulations will also be posted on its Web site. The Company's Corporate Governance Guidelines, Audit Committee Charter, Compensation Committee Charter, Nominating and Corporate Governance Committee Charter, and the Finance Committee Charter are also posted on its Web site.

Information on the Company's Web site is not incorporated by reference into this report and should not be considered part of this report.

#### ITEM 1A. RISK FACTORS

We operate our business in a highly competitive and regulated environment. We are subject to business risks including, but not limited to, operating in markets that are highly competitive, negative publicity and reputation damage, and the impact of a sustained economic downturn. This risk factors section highlights specific risks that could affect us. Although this section attempts to highlight key risk factors, other risks may emerge at any time and we cannot predict all risks or estimate the extent to which they may affect our financial performance. These risk factors should be read in conjunction with the other information included in this report.

## Student Loan Portfolio

Our student loan portfolio is subject to certain risks related to interest rates, our ability to manage the risks related to interest rates, prepayment, and credit risk, each of which could reduce the expected cash flows and earnings on our portfolio.

### Interest rate risk – basis and repricing risk

We are exposed to interest rate risk in the form of basis risk and repricing risk because the interest rate characteristics of our student loan assets do not match the interest rate characteristics of the funding for those assets.

We fund the majority of our student loan assets with 3-month LIBOR indexed floating rate securities. In addition, the interest rates on some of our debt are set via a “dutch auction” or through a periodic remarketing. Meanwhile, the margins on our student loan assets are indexed to treasury bill and commercial paper rates. The different interest rate characteristics of our loan assets and liabilities funding these assets results in basis risk. We also face repricing risk due to the timing of the interest rate resets on our liabilities, which may occur as infrequently as every quarter, in contrast to the timing of the interest rate resets on our assets, which generally occur daily. In a declining interest rate environment, this may cause our student loan spread to compress, while in a rising interest rate environment, it may cause the spread to increase.

As of December 31, 2010, we had \$22.8 billion of FFELP loans indexed to the fiscal quarter average rate of daily financial commercial paper rates and \$1.0 billion indexed to the fiscal quarter average rate of 13-week Treasury Bill auctions, and \$19.8 billion of debt to fund such loans indexed to three-month LIBOR in which the rate resets discretely in advance. While these indices are all short term in nature with rate movements that are highly correlated over a longer period of time, there have been points in recent history where volatility has been high and correlation has been reduced. There can be no assurance that the indices’ historically high level of correlation will not be disrupted in the future due to capital market dislocations or other factors not within our control. In such circumstances, our earnings could be adversely affected, possibly to a material extent. See Part II, Item 7A, “Quantitative and Qualitative Disclosures About Market Risk – Interest Rate Risk.”

### Interest rate risk – loss of floor income

We are exposed to interest rate risk because of the interest rate characteristics of certain of our student loan assets and the interest rate characteristics of the related funding of those assets.

FFELP loans originated prior to April 1, 2006 generally earn interest at the higher of a floating rate based on the Special Allowance Payment or SAP formula set by the Department and the borrower rate, which is fixed over a period of time. We generally finance our student loan portfolio with variable rate debt. In low and/or declining interest rate environments, when the fixed borrower rate is higher than the rate produced by the SAP formula, our student loans earn at a fixed rate while the interest on the variable rate debt typically continues to decline. In these interest rate environments, we may earn additional spread income that we refer to as floor income.

Depending on the type of loan and when it was originated, the borrower rate is either fixed to term or is reset to an annual rate each July 1. As a result, for loans where the borrower rate is fixed to term, we may earn floor income for an extended period of time, which we refer to as fixed rate floor income, and for those loans where the borrower rate is reset annually on July 1, we may earn floor income to the next reset date, which we refer to as variable rate floor income. In accordance with legislation enacted in 2006, lenders are required to rebate fixed rate floor income and variable rate floor income to the Department for all new FFELP loans originated on or after April 1, 2006.

For the year ended December 31, 2010, we earned \$132.2 million of fixed rate floor income, net of \$19.6 million of settlements paid related to derivatives used to hedge loans earning fixed rate floor income. Absent the use of derivative instruments and apart from potential repricing benefits associated with the mismatch between the interest reset of the loan assets and debt securities, a rise in interest rates will reduce the amount of floor income received and this will have an impact on earnings due to interest margin compression caused by increased financing costs, until such time as the federally insured loans earn interest at a variable rate in accordance with their SAP formulas. In higher interest rate environments, where the interest rate rises above the borrower rate and fixed rate loans effectively convert to variable rate loans, the impact of the rate fluctuations is reduced. See Part II, Item 7A, “Quantitative and Qualitative Disclosures About Market Risk – Interest Rate Risk.”

#### Interest rate risk – use of derivatives

We utilize derivative instruments to manage interest rate sensitivity. Our derivative instruments are intended as economic hedges but do not qualify for hedge accounting; consequently, the change in fair value, called the “mark-to-market,” of these derivative instruments is included in our operating results. Changes or shifts in the forward yield curve can and have significantly impacted the valuation of our derivatives. Accordingly, changes or shifts in the forward yield curve will impact our financial position, results of operations, and cash flows.

Developing an effective strategy for dealing with movements in interest rates is complex, and no strategy can completely insulate us from risks associated with such fluctuations. Although we believe our derivative instruments are highly effective, because many of our derivatives are not balance guaranteed to a particular pool of student loans, we are subject to prepayment risk that could result in our being under or over hedged, which could result in material losses. In addition, our interest rate risk management activities could expose us to substantial mark-to-market losses if interest rates move in a materially different way than was expected based on the environment when the derivatives were entered into. As a result, we cannot offer any assurance that our economic hedging activities will effectively manage our interest rate sensitivity, or have the desired beneficial impact on our results of operations or financial condition.

By using derivative instruments, we are exposed to counterparty credit risk and market risk.

When the fair value of a derivative instrument is negative (a liability on our balance sheet), we would owe the counterparty if the derivative was settled and, therefore, have no immediate credit risk with the counterparty. Additionally, if the negative fair value of derivatives with a counterparty exceeds a specified threshold, we may be required to maintain a collateral deposit with the counterparty. The threshold at which we post collateral is dependent upon our unsecured credit rating. If our credit ratings are downgraded from current levels or if interest and foreign currency exchange rates move materially, we could be required to deposit a significant amount of collateral with our derivative instrument counterparties. The collateral deposits, if significant, could negatively impact our liquidity and capital resources. As of December 31, 2010, the fair value of our derivatives which had a negative fair value (a liability on our balance sheet) was \$16.1 million and we had \$11.1 million posted as collateral to derivative counterparties.

When the fair value of a derivative contract is positive (an asset on our balance sheet), this generally indicates that the counterparty owes us if the derivative was settled. If the counterparty fails to perform, credit risk with such counterparty is equal to the extent of the fair value gain in the derivative less any collateral held by us. If we were unable to collect from a counterparty, we would have a loss equal to the amount the derivative is recorded on the consolidated balance sheet. As of December 31, 2010, the fair value of our derivatives which had a positive fair value in our favor (an asset on our balance sheet) was \$118.3 million, of which \$94.9 million related to the fair value of our cross-currency interest rate swaps. As of December 31, 2010, our trustee held \$182.8 million of collateral from the counterparty on the cross-currency interest rate swaps.

We attempt to manage market and credit risks associated with our derivative instruments by establishing and monitoring limits as to the types and degree of risk that may be undertaken, and by entering into transactions with high-quality counterparties that are reviewed periodically by our risk committee. As of December 31, 2010, all of our derivative counterparties had investment grade credit ratings. We also have a policy that requires all derivative contracts be governed by an International Swaps and Derivatives Association, Inc. Master Agreement.

#### Prepayment risk

Higher rates of prepayments of student loans, including consolidation by the Department through the Federal Direct Loan Program, would reduce our net interest income.

Pursuant to the Higher Education Act, borrowers may prepay loans made under the FFEL Program at any time without penalty. Prepayments may result from consolidation of student loans by the Department as part of the Federal Direct Loan Program, which historically tends to occur more frequently in low interest rate environments, from borrower defaults, which will result in the receipt of a guaranty payment, and from voluntary full or partial prepayments, among other things.

On February 14, 2011, the President introduced several proposals related to the fiscal year 2012 Federal budget, including a proposal to allow certain FFELP loan borrowers who also have Federal Direct Loan Program loans, for a one-time nine month period from January 1, 2012 through September 30, 2012, to convert their existing FFELP loans into Federal Direct Loan Program loans to be held by the Department, and as an incentive to convert, to provide such borrowers a credit of up to two percent on their loan balance. The proposal suggests it would simplify loan servicing and that the government would recognize a savings via elimination of lender subsidies on the FFELP loans. The proposal did not contain specific details as to implementation or timing, and the proposal is subject to review by Congress and possible changes. We cannot currently predict whether this or any other proposals will ultimately be enacted.

The rate of prepayments of student loans may be influenced by a variety of economic, social, political, and other factors affecting borrowers, including interest rates, federal budgetary pressures, and the availability of alternative financing. Our profits could be adversely affected by higher prepayments, which reduce the balance of loans outstanding and therefore the amount of net interest income we receive.

#### Credit risk

Future losses due to defaults on loans held by us, or loans sold to unaffiliated third parties which we are obligated to repurchase in the event of certain delinquencies, present credit risk which could adversely affect our earnings.

Over 99% of our student loan portfolio is federally guaranteed. The allowance for loan losses from the federally insured loan portfolio is based on periodic evaluations of our loan portfolios considering loans in repayment versus those in nonpaying status, delinquency status, trends in defaults in the portfolio based on Company and industry data, past experience, trends in student loan claims rejected for payment by guarantors, changes to federal student loan programs, current economic conditions, and other relevant factors. The federal government currently guarantees 97% of the principal and interest on federally insured student loans disbursed on and after July 1, 2006 (and 98% for those loans disbursed prior to July 1, 2006), which limits our loss exposure on the outstanding balance of our federally insured portfolio. Student loans disbursed prior to October 1, 1993 are fully insured for both principal and interest.

Our non-federally insured loans are unsecured, with neither a government nor a private insurance guarantee. Accordingly, we bear the full risk of loss on these loans if the borrower and co-borrower, if applicable, default. In determining the adequacy of the allowance for loan losses on the non-federally insured loans, we consider several factors, including: loans in repayment versus those in a nonpaying status, delinquency status, type of program, trends in defaults in the portfolio based on Company and industry data, past experience, current economic conditions, and other relevant factors. We place a non-federally insured loan on nonaccrual status when the collection of principal and interest is 30 days past due and charge off the loan when the collection of principal and interest is 120 days past due.

The evaluation of the allowance for loan losses is inherently subjective, as it requires material estimates that may be subject to significant changes. As of December 31, 2010, our allowance for loan losses was \$43.6 million. During the year ended December 31, 2010, we recognized a provision for loan losses of \$22.7 million. The provision for loan losses reflects the activity for the applicable period and provides an allowance at a level that management believes is adequate to cover probable losses inherent in the loan portfolio. However, future defaults can be higher than anticipated due to a variety of factors such as downturns in the economy, regulatory or operational changes, and other unforeseen future trends. If actual performance is worse than estimated, it would materially affect our estimate of the allowance for loan losses and the related provision for loan losses in our statement of operations.

We have participated interests in non-federally insured loans to unaffiliated third parties. Loans participated under these agreements have been accounted for as loan sales. Accordingly, the participation interests sold are not included on our consolidated balance sheet. Under the terms of the servicing agreements, our servicing operations are obligated to repurchase loans subject to the participation interests when such loans become 60 or 90 days delinquent. As of December 31, 2010, we had a reserve related to this obligation of \$12.6 million included in other liabilities on the consolidated balance sheet. The evaluation of the reserve related to these participated loans is inherently subjective, as it requires estimates that may be subject to changes. If actual performance is worse than estimated, it would negatively affect our results of operations.

#### Liquidity and Funding

We face liquidity and funding risk to meet our financial obligations.



We have two primary liquidity and funding needs:

- Satisfy unsecured debt obligations, specifically our unsecured line of credit
- Satisfy debt obligations secured by student loan assets and related collateral

Satisfy unsecured debt obligations, specifically our unsecured line of credit

We have a \$750.0 million unsecured line of credit that terminates in May 2012. As of December 31, 2010, \$450.0 million was outstanding under this facility. Upon termination in 2012, there can be no assurance that we will be able to maintain this line of credit, find alternative funding, or increase the amount outstanding under the line, if necessary. The line of credit agreement contains certain financial covenants that, if not met, lead to an event of default under the agreement. The covenants include maintaining a minimum consolidated net worth, minimum adjusted EBITDA to corporate debt interest (over the last four rolling quarters), limitation on subsidiary indebtedness, and limitation on the percentage of non-guaranteed loans in our portfolio.

Satisfy debt obligations secured by student loan assets and related collateral

The majority of our portfolio of student loans is funded with asset-backed securitizations that are structured to substantially match the maturity of the funded assets and there are minimal liquidity issues related to these facilities. We also have student loans funded in a FFELP warehouse facility and a Department conduit program. The current maturities of these facilities do not match the maturity of the related funded assets. Therefore, we will need to modify and/or find alternative funding related to the student loan collateral in these facilities prior to their expiration.

We maintain a FFELP warehouse facility that has a maximum financing amount of \$500.0 million, with a revolving financing structure supported by 364-day liquidity provisions, which expire on July 29, 2011. The final maturity date of the facility is July 29, 2013. In the event that we are unable to renew the liquidity provisions by July 29, 2011, the facility would become a term facility at a stepped-up cost, with no additional student loans being eligible for financing, and we would be required to refinance the existing loans in the facility by July 29, 2013. The FFELP facility provides for formula based advance rates depending on FFELP loan type, up to a maximum of 85 percent to 98 percent of the principal and interest of loans financed. The advance rates for collateral may increase or decrease based on market conditions, but they are subject to a minimum advance of 75 to 80 percent based on loan type. The facility contains financial covenants relating to levels of our consolidated net worth, ratio of adjusted EBITDA to corporate debt interest, and unencumbered cash. Any violation of these covenants could result in a requirement for the immediate repayment of any outstanding borrowings under the facility. As of December 31, 2010, \$108.4 million was outstanding under this facility and \$391.6 million was available for future use. As of December 31, 2010, we had \$5.3 million advanced as equity support in the facility.

In May 2009, the Department implemented a program under which it finances eligible FFELP Stafford and PLUS loans in a conduit vehicle established to provide funding for student lenders (the "Conduit Program"). Loans eligible for the Conduit Program had to be first disbursed on or after October 1, 2003, but not later than June 30, 2009, and fully disbursed before September 30, 2009, and meet certain other requirements. Funding for the Conduit Program is provided by the capital markets at a cost based on market rates, in which we were advanced 97 percent of the student loan face amount. Excess amounts needed to fund the remaining 3 percent of the student loan balances were contributed by us. The Conduit Program expires on May 8, 2014. The Student Loan Short-Term Notes ("Student Loan Notes") issued by the Conduit Program are supported by a combination of (i) notes backed by FFELP loans, (ii) a liquidity agreement with the Federal Financing Bank, and (iii) a put agreement provided by the Department. If the conduit does not have sufficient funds to pay all Student Loan Notes, then those Student Loan Notes will be repaid with funds from the Federal Financing Bank. The Federal Financing Bank will hold the notes for a short period of time and, if at the end of that time, the Student Loan Notes still cannot be paid off, the underlying FFELP loans that serve as collateral to the Conduit Program will be sold to the Department through a put agreement at a price of 97 percent of the face amount of the loans. As of December 31, 2010, \$2.7 billion was outstanding under this facility and we had \$94.1 million of operating cash advanced in the facility.

If we are unable to obtain cost-effective funding alternatives for the loans in the FFELP warehouse facility or the Conduit Program prior to the facilities' maturities, our cost of funds could increase, adversely affecting our results of operations. If we cannot find any funding alternatives, we would lose our collateral, including the student loan assets and cash advances, related to these facilities.

## Operations

Risks associated with our operations, as further discussed below, include those related to our information technology systems and security and privacy breaches, our ability to manage performance related to regulatory requirements, and the importance of maintaining scale by retaining existing customers and attracting new business opportunities.

A failure of our information technology systems or infrastructure, or those of our third party vendors, could damage client relationships and our reputation or result in a security or privacy breach.

We must continually and cost-effectively maintain and improve our information technology systems and infrastructure in order to successfully deliver products and services to our customers. The widespread adoption of new technologies and market demands could require substantial expenditures to enhance system infrastructure and existing products and services. If we fail to enhance and scale our system and operational infrastructure or products and services, our operating segments may lose their competitive advantage and this could adversely affect financial and operating results.

Additionally, we face the risk of business disruption if failures in our information systems occur as a result of changes in infrastructure, relocation of infrastructure, or failure to perform required services, which could have a material impact upon our business and operations. Although we regularly back up our data and maintain detailed disaster recovery plans, a major physical disaster or other calamity that causes significant damage to or the loss of our information systems for a sustained period of time could adversely affect our business and cash flows if we are unable to process transactions and/or provide services to customers.

We rely on outside vendors to provide some of the key components of business operations. Several of these key vendors are provided access to our customer data to complete the operations required by their contracts, such as banking services, datacenters, electronic and paper correspondence, credit reporting, skip tracing, and secure storage of proprietary and customer information. Our vendors must comply with our defined servicing levels, security policies, and applicable industry regulations. However, disruptions in vendor services, changes in servicing contracts, security, or non-compliance with industry regulations could hinder our ability to meet customer obligations, service levels, or lead to financial or reputation damage. Financial or operational difficulties of an outside vendor could also hurt operations if those difficulties interfere with the vendor's services or cause reputation damage to our business segments.

The secure confidentiality of customer information contained in our systems is critical to our business. A compromise of security surrounding our student loan portfolio and cash management processes or mismanagement of customer assets could lead to litigation, fraud, reputation damage, and unanticipated operating costs that could affect our overall business. Although we believe that the applications we use are proven and designed for data security and integrity to process electronic transactions, there can be no assurance that these applications will be sufficient to counter all current and emerging technology threats designed to interrupt service or breach systems in order to gain access to confidential client information or intellectual property or assurance that these applications will be sufficient to address the security and privacy concerns of existing and potential customers.

We must satisfy certain requirements necessary to maintain the federal guarantees of our federally insured loans, and we may incur penalties or lose our guarantees if we fail to meet these requirements.

We must meet various requirements in order to maintain the federal guaranty on our federally insured loans. The federal guaranty on our federally insured loans is conditional based on our compliance with origination, servicing, and collection policies set by the Department and guaranty agencies. Federally insured loans that are not originated, disbursed, or serviced in accordance with the Department's and guaranty agency regulations may risk partial or complete loss of the guaranty. If we experience a high rate of servicing deficiencies (including any deficiencies resulting from the conversion of loans from one servicing platform to another, errors in the loan origination process, establishment of the borrower's repayment status, and due diligence or claim filing processes), it could result in the loan guarantee being revoked or denied. In most cases we have the opportunity to cure these deficiencies by following a prescribed cure process which usually involves obtaining the borrower's reaffirmation of the debt. The lender becomes ineligible for special allowance interest benefits from the time of the first error leading to the loan rejection through the date that the loan is cured.

We are allowed three years from the date of the loan rejection to cure most loan rejections. If a cure cannot be achieved during this three year period, insurance is permanently revoked, although we maintain our right to collect the loan proceeds from the borrower.

A guaranty agency may also assess an interest penalty upon claim payment if the error(s) does not result in a loan rejection. These interest penalties are not subject to cure provisions, and are typically related to isolated instances of due diligence deficiencies.

Failure to comply with Federal and guarantor regulations may result in loss of insurance or assessment of interest penalties at the time of claim reimbursement by us. A future increase in either the loans claim rejections and/or interest penalties could become material to our fiscal operations.

As of December 31, 2010, the Company serviced \$29.4 billion of FFELP loans that maintained a federal guarantee, of which \$23.7 billion and \$5.7 billion were owned by the Company and third party entities, respectively.

As we expand our service offerings to include software hosting services to third party servicing customers, we may incur penalties if certain performance standards are not met.

We have entered into subcontracts to provide software hosting services to third party servicing customers that service loans under the Federal Direct Loan and FFEL Programs. These contracts include certain performance standards that we must meet. If these performance requirements are not met, we will incur penalties and loss of future revenue.

If our loan servicing contract with the Department of Education expiring in 2014 is not renewed, our loan servicing revenues will be significantly reduced and we will need to restructure our loan servicing operations.

In June 2009, the Department named us as one of four private sector companies awarded a servicing contract to service all federally-owned student loans. Our servicing contract with the Department spans five years and the Department can renew the contract for one, five-year period. During the year ended December 31, 2010, we recognized \$29.9 million of revenue on this contract. We expect total loans serviced and revenue from this contract to grow each year of the contract. Upon the expiration of this contract, any renewal to provide loan servicing to the Department could be subject to a bidding process in which we may not be successful. Not obtaining a renewal of a loan servicing contract upon its expiration would result in a significant reduction in revenue and we would have to make significant changes to our operations which may result in the recording of special charges, such as workforce reduction costs, charges relating to consolidating excess facilities, and impairments of assets.

## Regulatory and Legal

Federal and state regulations can restrict our business and noncompliance with these regulations could result in penalties, litigation, and reputation damage.

Our operating segments and commercial customers are heavily regulated by federal and state governments and regulatory agencies. This regulation and legislation is proposed or enacted to protect consumers and the financial industry as a whole, not necessarily the Company, our operating segments, or our stockholders. Consequently, this regulation and legislation can significantly alter the regulatory environment, limit business operations, increase costs of doing business, and could lead to fines or penalties if we were found to be out of compliance.

On July 21, 2010, President Obama signed into law the Dodd-Frank Wall Street Reform and Consumer Protection Act (the “Dodd-Frank Act”). The Dodd-Frank Act represents a comprehensive overhaul of the financial services industry within the United States, establishes the new federal Bureau of Consumer Financial Protection (the “BCFP”), an independent agency within the Federal Reserve to regulate consumer financial products, including education loans, and services offered primarily for personal, family, or household purposes, and will require the BCFP and other federal agencies, including the SEC and the Commodity Futures Trading Commission (the “CFTC”), to undertake various assessments and rulemakings. The majority of the provisions in the Dodd-Frank Act are aimed at financial institutions. However, there are components of the legislation that will have an impact on us, including new requirements for derivatives and securitizations as discussed below, corporate governance and executive compensation provisions for public companies, and provisions which may impact us as we work with financial institutions and credit rating agencies.

The Dodd-Frank Act provides the CFTC and the SEC with substantial new authority to regulate over-the-counter derivatives transactions, and includes provisions that require derivatives transactions to be executed through an exchange or centrally cleared, unless an exemption applies based on regulations to be developed by the CFTC and the SEC. The CFTC and the SEC have initiated rulemaking processes with respect to derivatives. Although we cannot predict the ultimate outcome of these rulemakings, new regulations in this area may result in increased costs and cash collateral margin requirements for the types of derivatives we use to hedge or otherwise manage our financial risks related to volatility in interest rates and foreign currency exchange rates.

There are also provisions in the Dodd-Frank Act that will affect future student loan portfolio securitization financing transactions through the issuance of asset-backed securities. The SEC and federal banking agencies are directed to adopt regulations requiring issuers of asset backed securities or persons who organize and initiate asset-backed securities transactions to retain a portion of the underlying assets’ credit risk, new disclosure and reporting requirements for each tranche of asset-backed securities, including new loan-level data requirements, and new disclosure requirements relating to the representations, warranties, and enforcement mechanisms available to investors in asset-backed securities. The SEC has issued proposed new rules governing asset-backed securities. Although we cannot predict the ultimate outcome of this rulemaking, the Dodd-Frank Act provisions and new regulations in this area are expected to affect the terms of future student loan securitization transactions that we facilitate and result in greater risk retention and less flexibility for structuring such transactions.

At this time, it is difficult to predict the extent to which the Dodd-Frank Act or the resulting regulations will impact our business and operations. As rules and regulations are promulgated by the federal agencies responsible for implementing and enforcing the provisions in the Dodd-Frank Act, we will need to apply adequate resources to ensure that we are in compliance with all applicable provisions. Compliance with these new laws and regulations may result in additional costs and may otherwise adversely impact our results of operations, financial condition, or liquidity.

Additionally, certain provisions in recently promulgated regulations under the Higher Education Act could have an impact on our Enrollment Services operating segment, as a result of its services provided to for-profit schools. The United States Higher Education Act provides that to be eligible to participate in Federal student financial aid programs, an educational institution, including for-profit schools, must enter into a program participation agreement with the Secretary of the Department of Education. The agreement includes a number of conditions with which an institution must comply to be granted initial and continuing eligibility to participate. Among those conditions is a prohibition on institutions providing any commission, bonus, or other incentive payment based directly or indirectly on success in securing enrollments to any individual or entity engaged in recruiting or admission activities. Previous regulations promulgated under the Higher Education Act specified a number of types of compensation, or “safe harbors,” that did not constitute incentive compensation in violation of this agreement. One of those safe harbors permitted an institution to award incentive compensation for Internet-based recruitment and admission activities. The Department of Education’s newly issued regulations repeal all existing safe harbors regarding incentive compensation in recruiting, though exempting click-based payments to third parties for the provision of internet generated student contact information. Additionally, the regulations include misrepresentation standards for advertisements, offers, and communications presented to prospective students, with associated penalties for noncompliance with these standards. The regulations are effective July 1, 2011.

Approximately 95% of our interactive marketing revenue included in our Enrollment Services operating segment is generated from for-profit schools. These regulations may subject us to greater risk of liability and may increase our costs of compliance with these regulations or limit our ability to serve for-profit schools. In addition, these regulations could negatively impact enrollment at for-profit schools, which could adversely affect our interactive marketing revenue.

Additionally, the Department has proposed certain regulations referred to as the Gainful Employment regulations, which would exclude career education programs from receiving federal student financial aid if they do not meet certain debt-to-income and student loan repayment measures. The Gainful Employment regulations are not final, and as proposed will not directly regulate the activities performed by the Company. However, if the Gainful Employment regulations become final, the regulations could negatively impact enrollment at for-profit schools, which could adversely affect interactive marketing revenue.

Effective July 1, 2010, the Reconciliation Act of 2010 prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. As a result of this legislation, net interest income on our existing FFELP loan portfolio, as well as fee-based revenue from guarantee and third party FFELP servicing and education loan software licensing and consulting fees will decline over time as our and our customers' FFELP loan portfolios are paid down.

On March 30, 2010, President Obama signed into law the Reconciliation Act of 2010. Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans.

As a result of the Reconciliation Act of 2010, we no longer originate new FFELP loans. As such, subsequent to 2010, we will no longer recognize a gain from originating and subsequently selling FFELP loans to the Department under the Department's Loan Purchase Commitment Program (the "Purchase Program"). During 2010 and 2009, we recognized pre-tax gains of \$33.8 million and \$36.6 million, respectively, from selling \$2.1 billion of FFELP loans to the Department during each of these years under the Purchase Program.

In addition, as a result of the Reconciliation Act of 2010, net interest income on our existing FFELP loan portfolio, as well as fee-based revenue from guarantee and third party FFELP servicing and education loan software licensing and consulting fees related to the FFEL Program, will decline over time as our and our customers' FFELP loan portfolios are paid down. During the years ended December 31, 2010 and 2009, we recognized approximately \$377 million and approximately \$247 million, respectively, of net interest income on our FFELP loan portfolio, approximately \$101 million and approximately \$100 million, respectively, in guarantee and third party FFELP servicing revenue, and approximately \$8 million and approximately \$7 million, respectively, in education loan software licensing and consulting fees related to the FFEL Program.

Exposure related to certain tax issues could decrease our net income.

We are subject to federal and state income tax laws and regulations. Income tax regulations are often complex and require interpretation. The nexus standards and the sourcing of receipts from intangible personal property and services have been the subject of state audits and litigation with state taxing authorities and tax policy debates by various state legislatures. As the U.S. Congress and U.S. Supreme Court have not provided clear guidance in this regard, conflicting state laws and court decisions create tremendous uncertainty and expense for taxpayers conducting interstate commerce. Changes in income tax regulations could negatively impact our results of operations. If states enact legislation, alter apportionment methodologies, or aggressively apply the income tax nexus standards, we may become subject to additional state taxes.

From time to time, we engage in transactions in which the tax consequences may be subject to uncertainty. Examples of such transactions include asset and business acquisitions and dispositions, litigation settlements, financing transactions, apportionment, nexus standards, and income recognition. Significant judgment is required in assessing and estimating the tax consequences of these transactions. We prepare and file tax returns based on the interpretation of tax laws and regulations. In the normal course of business, our tax returns are subject to examination by various



taxing authorities. Such examinations may result in future tax and interest assessments by these taxing authorities. In accordance with authoritative accounting guidance, we establish reserves for tax contingencies related to deductions and credits that we may be unable to sustain. Differences between the reserves for tax contingencies and the amounts ultimately owed are recorded in the period they become known. Adjustments to our reserves could have a material effect on our financial statements.

The costs and effects of litigation, investigations, or similar matters, or adverse facts and developments related thereto, could materially affect our financial position, results of operations, and cash flows.

We may be involved from time to time in a variety of lawsuits, investigations, or similar matters arising out of our business operations. Our insurance may not cover all claims that may be asserted against us, and any claims asserted against us, regardless of merit or eventual outcome, may harm our reputation. If the ultimate judgments or settlements in any litigation or investigation significantly exceed our insurance coverage, they could have a material adverse effect on our financial position, results of operations, and cash flows for any particular period.

#### Principal Shareholder and Related Party Transactions.

Our Chairman and Chief Executive Officer beneficially owns 66.3% of the voting rights of our shareholders and has day to day control over all matters at our Company.

Michael S. Dunlap, our Chairman, Chief Executive Officer, and a principal shareholder, beneficially owns 66.3% of the voting rights of our shareholders. In addition, Mr. Dunlap, Stephen F. Butterfield, our Vice Chairman, and Angela L. Muhleisen, Mr. Dunlap's sister, beneficially own stock that in the aggregate has 81.0% of the voting rights of our shareholders. Accordingly, each member of the Board of Directors and each member of management has been elected or effectively appointed by Mr. Dunlap and can be removed by Mr. Dunlap. As a result, Mr. Dunlap, as Chairman, Chief Executive Officer, and controlling shareholder, has day to day control over all matters at our Company and has the ability to take actions that benefit him and Ms. Muhleisen but may not benefit other minority shareholders, and may otherwise exercise his control in a manner with which other minority shareholders may not agree or which they may not consider to be in their best interests.

We have entered into contractual arrangements with Union Bank & Trust Company ("Union Bank"). Union Bank is controlled by Farmers & Merchants Investment Inc. ("F&M") which owns 81.4% of Union Bank's common stock and 15.4% of Union Bank's non-voting preferred stock. Michael S. Dunlap, a significant shareholder of us as well as our Chief Executive Officer, Chairman, and a member of our Board of Directors, owns or controls 40.2% of the stock of F&M, while Mr. Dunlap's sister, Angela L. Muhleisen, owns or controls 38.6% of F&M stock. The transactions with Union Bank present conflicts of interest and pose risks to our shareholders that the terms may not be as favorable to us as we could receive from unrelated third parties.

Union Bank is controlled by F&M which owns 81.4% of Union Bank's common stock and 15.4% of Union Bank's non-voting preferred stock. Michael S. Dunlap, a significant shareholder of us as well as our Chief Executive Officer, Chairman, and a member of our Board of Directors, owns or controls 40.2% of the stock of F&M, while Mr. Dunlap's sister, Angela L. Muhleisen, owns or controls 38.6% of F&M stock. Mr. Dunlap serves as a Director and Co-President of F&M. Ms. Muhleisen serves as Director and Co-President of F&M and as a Director, Chairperson, President, and Chief Executive Officer of Union Bank. Union Bank is deemed to have beneficial ownership of various shares of Nelnet because it serves in a capacity of trustee and has sole voting and/or investment power. As of December 31, 2010, Union Bank was deemed to beneficially own 11.8% of the voting rights of our common stock. As of December 31, 2010, Mr. Dunlap and Ms. Muhleisen beneficially owned 66.3% and 13.9%, respectively, of the voting rights of our outstanding common stock.

We have entered into certain contractual arrangements with Union Bank. These transactions include:

- Loan sales - During 2008 and 2009, we sold \$535.4 million (par value) and \$76.4 million (par value), respectively, of FFELP student loans (the "FFELP Loans") to Union Bank. We recognized a loss of \$3.9 million and \$0.8 million, respectively, on these loan sales which represented unamortized loan costs on these portfolios. These loans were sold pursuant to an affiliate transaction exemption granted by the Federal Reserve Board which allowed Union Bank to purchase FFELP loans from us. In connection with the exemption and the loan purchase by Union Bank, an Assurance Commitment Agreement (the "Commitment Agreement") was also entered into, by and among, us, Union Bank, and Mr. Dunlap. Per the terms of the Commitment Agreement, we provided certain assurances to Union Bank designed to mitigate potential losses related to the FFELP Loans, including holding amounts in escrow equal to the unguaranteed portion and reimbursing Union Bank for losses, if any, related to the portfolio. As part of this agreement, we were also obligated to buy back loans once they were 30 days delinquent. In 2010 and 2009, we bought back from Union Bank \$11.7 million (par value) and \$36.9 million (par value), respectively, in loans and incurred expenses of \$128,000 and \$374,000, respectively, related to this obligation.

In March 2010, we purchased \$524.2 million (par value) of federally insured student loans from Union Bank, which represented all outstanding FFELP loans remaining under the provisions of the Commitment Agreement. As a result of this loan purchase, we no longer have a commitment to hold amounts in escrow, reimburse Union Bank for losses, and buy back delinquent loans related to this portfolio.

- Loan purchases – During 2010, we purchased \$989.2 million (par value) of FFELP student loans from Union Bank, which includes \$535.9 million of loans purchased under the Commitment Agreement as discussed previously. No premiums were paid for these loan purchases.
- Loan servicing – As of December 31, 2010, we serviced \$530.0 million of loans for Union Bank. Servicing revenue earned by us from this portfolio was \$1.8 million for the year ended December 31, 2010.

- Funding – We maintain an agreement with Union Bank, as trustee for various grantor trusts, under which Union Bank has agreed to purchase from us participation interests in student loans (the “FFELP Participation Agreement”). We use this facility as a source to fund FFELP student loans. We have the option to purchase the participation interests from the grantor trusts at the end of a 364-day period upon termination of the participation certificate. As of December 31, 2010, \$350.4 million of loans were subject to outstanding participation interests held by Union Bank, as trustee, under this agreement. The agreement automatically renews annually and is terminable by either party upon five business days notice. This agreement provides beneficiaries of Union Bank’s grantor trusts with access to investments in interests in student loans, while providing liquidity to us on a short term basis. We can participate loans to Union Bank to the extent of availability under the grantor trusts, up to \$750 million or an amount in excess of \$750 million if mutually agreed to by both parties. Loans participated under this agreement have been accounted for by us as loan sales. Accordingly, the participation interests sold are not included on our consolidated balance sheet.

We have from time to time repurchased certain of our own asset-backed securities (bonds and notes payable). For accounting purposes, these notes have been effectively retired and are not included on our consolidated balance sheet. However, these securities are legally outstanding at the trust level and we could sell these notes to third parties or redeem the notes at par as cash is generated by the trust estate. During 2010, we participated \$218.7 million of these securities to Union Bank, as trustee for various grantor trusts, and obtained cash proceeds equal to the par value of the notes. We entered into a Guaranteed Purchase Agreement with Union Bank whereby we must purchase these notes back from Union Bank at par upon the request of Union Bank. As of December 31, 2010, \$107.1 million of these securities were outstanding and subject to the participation agreement and are included in “bonds and notes payable” on our consolidated balance sheet.

- Operating cash – The majority of our cash operating bank accounts are maintained at Union Bank. We also invest cash in the Short term Federal Investment Trust (“STFIT”) of the Student Loan Trust Division of Union Bank, which we use as operating cash accounts. As of December 31, 2010, we had \$326.9 million deposited at Union Bank in operating accounts or invested in the STFIT. Interest income earned from cash deposited in these operating cash accounts for the year ended December 31, 2010 was \$1.1 million.
- 529 Plan administration – We provide certain 529 Plan administration services to certain college savings plans (the "College Savings Plans") through a contract with Union Bank, as the program manager. Union Bank is entitled to a fee as program manager pursuant to its program management agreement with the College Savings Plans. In 2010, we received fees of \$5.7 million from Union Bank related to our administration services provided to the College Savings Plans.
- Lease arrangement – Union Bank leases space in our corporate headquarters building. During 2010, Union Bank paid us approximately \$71,000 for rent.
- Other fees paid to Union Bank – During 2010, we paid Union Bank approximately \$655,000 for administrative and record keeping services, commissions, and cash management fees.
- Other fees received from Union Bank – During 2010, we received approximately \$165,000 from Union Bank related to an employee sharing arrangement and for providing health and productivity services.
- Investment Services – In December 2010, Union Bank established various trusts whereby Union Bank serves as trustee for the purpose of purchasing, holding, and selling investments in student loan asset backed securities. We and Union Bank have both invested money into the trusts. As of December 31, 2010 and February 28, 2011, we had \$4.9 million and \$22.9 million, respectively, and Union Bank had \$28.6 million and \$128.8 million, respectively, invested in the trusts. We and Union Bank employ certain individuals as dual employees and such

employees provide consulting and advisory services to Union Bank as trustee for these trusts, and Union Bank has agreed to pay us for the share of such employees' salary and payroll based on the value of such services rendered as well as the loss of value of such dual employees' services to us.

- Defined contribution plan – Union Bank administers our 401(k) defined contribution plan. Fees paid to Union Bank to administer the plan, approximately \$239,000 in 2010, are paid by the plan's participants.
  - Letter of credit – Union Bank has issued a \$125,000 letter of credit for our benefit. Union Bank charged no fee for providing this service.

The net aggregate impact on our consolidated statements of income for the years ended December 31, 2010, 2009, and 2008 related to the transactions with Union Bank as described above was income of approximately \$8.2 million, \$6.9 million, and \$4.9 million, respectively. See note 20 of the notes to the consolidated financial statements included in this Form 10-K for additional information related to the transactions between us and Union Bank.

Transactions between Union Bank and us are generally based on available market information for comparable assets, products, and services and are extensively negotiated. In addition, all related party transactions between Union Bank and us are approved by both the Union Bank Board of Directors and our Board of Directors. Furthermore, Union Bank is subject to regulatory oversight and review by the FDIC, the Federal Reserve, and the State of Nebraska Department of Banking and Finance. The FDIC and the State of Nebraska Department of Banking and Finance regularly review Union Bank's transactions with affiliates. The regulatory standard applied to the bank falls under Regulation W, which places restrictions on certain "covered" transactions with affiliates.

We intend to maintain our relationship with Union Bank, which our management believes provides certain benefits to us. Those benefits include Union Bank's knowledge of and experience in the FFELP industry, its willingness to provide services, and at times liquidity and capital resources on an expedient basis, and the proximity of Union Bank to our corporate headquarters located in Lincoln, Nebraska.

The majority of the transactions and arrangements with Union Bank are not offered to unrelated third parties or subject to competitive bids. Accordingly, these transactions and arrangements not only present conflicts of interest, but also pose the risk to our shareholders that the terms of such transactions and arrangements may not be as favorable to us as we could receive from unrelated third parties. Moreover, we may have and/or may enter into contracts and business transactions with related parties that benefit Mr. Dunlap and his sister, as well as other related parties, that may not benefit us and/or our minority shareholders.

#### ITEM 1B. UNRESOLVED STAFF COMMENTS

The Company has no unresolved comments from the staff of the Securities and Exchange Commission regarding its periodic or current reports under the Securities Exchange Act of 1934.

#### ITEM 2. PROPERTIES

The following table lists the principal facilities for office space owned or leased by the Company. The Company owns the building in Lincoln, Nebraska where its principal office is located. The building is subject to a lien securing the outstanding mortgage debt on the property.

Location	Primary Function or Segment	Approximate square feet	Lease expiration date
Lincoln, NE	Corporate Headquarters, Asset Generation and Management, Student Loan and Guaranty Servicing, Tuition Payment Processing and Campus Commerce	120,000	–
Lincoln, NE	Student Loan and Guaranty Servicing	54,000	December 2015
Aurora, CO	Student Loan and Guaranty Servicing	96,000	

			February 2015
Highlands Ranch, CO	Student Loan and Guaranty Servicing	51,000	March 2014
Paramus, NJ	Enrollment Services	23,000	May 2013
Lawrenceville, NJ	Enrollment Services	13,000	December 2012

The square footage amounts above exclude a total of approximately 43,000 square feet of owned office space in Lincoln, Nebraska that the Company leases to third parties. The Company also leases approximately 80,000 square feet and 76,000 square feet of office space in Jacksonville, Florida and Indianapolis, Indiana, respectively, where Asset Generation and Management and Student Loan and Guaranty Servicing operations were previously conducted. As of December 31, 2010, 26,000 square feet in the Indianapolis location was subleased to third parties and such subleases expire in March 2013 and December 2013. The Company leases other office facilities located throughout the United States. These properties are leased on terms and for durations that are reflective of commercial standards in the communities where these properties are located. The Company believes that its respective properties are generally adequate to meet its long term business goals. The Company's principal office is located at 121 South 13th Street, Lincoln, Nebraska 68508.

### ITEM 3. LEGAL PROCEEDINGS

#### General

The Company is subject to various claims, lawsuits, and proceedings that arise in the normal course of business. These matters principally consist of claims by student loan borrowers disputing the manner in which their student loans have been processed and disputes with other business entities. In addition, from time to time the Company receives information and document requests from state or federal regulators concerning its business practices. The Company cooperates with these inquiries and responds to the requests. While the Company cannot predict the ultimate outcome of any inquiry or investigation, the Company believes its activities have materially complied with applicable law, including the Higher Education Act, the rules and regulations adopted by the Department of Education thereunder, and the Department's guidance regarding those rules and regulations. Other than as specifically discussed below, on the basis of present information, anticipated insurance coverage, and advice received from counsel, it is the opinion of the Company's management that the disposition or ultimate determination of these claims, lawsuits, and proceedings will not have a material adverse effect on the Company's business, financial position, or results of operations.

#### Regulatory Reviews

As previously reported in the Company's Quarterly Report on Form 10-Q for the quarterly period ended September 30, 2010, on October 28, 2010 the Company entered into a settlement agreement with the Department whereby the Company agreed to pay the Department \$27,500 in settlement of an issue raised in the Department's Final Program Review Determination Letter issued on September 3, 2010 as a result of a review that was initiated on June 28, 2007. That letter alleged a violation of the prohibited inducements provisions of the Higher Education Act and associated regulations with respect to the Company's relationship with one higher education institution in 2006-07, and indicated that the Department intended to assess a fine of \$27,500, the statutory penalty for such violations. The Company is confident its practices complied with applicable law and the Department's guidance on applicable law, but in order to resolve the issue entered into the settlement agreement with the Department, pursuant to which the Company denied any liability or violation of law and agreed not to appeal the Department's decision.

#### United States ex rel Oberg v. Nelnet, Inc. et al

As previously reported in the Company's Quarterly Report on Form 10-Q for the quarterly period ended September 30, 2010, on October 25, 2010 a settlement agreement was finalized to dismiss the qui tam action initiated by Jon H. Oberg on behalf of the United States of America in the U.S. District Court for the Eastern District of Virginia on September 21, 2007 against the Company and nine other student loan lenders. The amended complaint in the action had alleged that the defendants submitted false claims for payment to the Department in order to obtain special allowance payments on certain student loans at a rate of 9.5%, which the complaint alleged were in excess of amounts permitted by law, alleged that approximately \$407 million in unlawful 9.5% special allowance payment claims were submitted by the Company, and sought a judgment against the defendants in the amount of three times the amount of damages sustained by the government in connection with the alleged overbilling by the defendants for special allowance payments, as well as civil penalties.

The settlement agreement, for which an agreement in principle was reached on August 13, 2010, provided for a \$55.0 million settlement payment by the Company, and the Company paid this amount on November 3, 2010. The Company recorded a \$55.0 million pre-tax charge during the third quarter of 2010 related to the settlement. The Company expects that the Internal Revenue Service (the "IRS") will review the settlement agreement as part of its normal procedures for settlements with government agencies, to determine if the payments are deductible as ordinary and necessary business expenses. While the Company believes that the payments are fully deductible under the applicable tax law, the IRS may not agree with that position.



The Company believed it had strong defenses to the Oberg complaint, but entered into the settlement agreement in order to eliminate the uncertainty, distraction, and expense of a trial.

United States ex rel Vigil v. Nelnet, Inc. et al

On November 4, 2009, the Company was served with a Summons and Third Amended Complaint naming the Company as one of three defendants in an unrelated qui tam action brought by Rudy Vigil (the "Vigil Complaint"). This matter was filed under seal in the U.S. District Court for the District of Nebraska on July 11, 2007 and was unsealed on October 15, 2009 following the government's notice that it declined to intervene in the matter. The Vigil Complaint, filed by a former employee of the Company, appeared to allege that the Company engaged in false advertising and offered prohibited inducements to student loan borrowers in order to increase the Company's loan holdings, and subsequently submitted false claims to the Department of Education in order to obtain special allowance payments and default claim payments on such loans. The Company filed a Motion to Dismiss the Vigil Complaint, and on April 1, 2010, the Court granted the Motion, dismissing the Vigil Complaint with prejudice.

On April 7, 2010, Mr. Vigil filed a Notice of Appeal of the Court's Order of Dismissal. On June 9, 2010 Mr. Vigil filed his appeal brief with the United States Court of Appeals for the Eighth Circuit ("Appeals Court"). The Company filed its responsive brief on July 8, 2010 and Mr. Vigil filed his reply brief on August 2, 2010. On December 14, 2010, the parties presented arguments in support of their briefs to the Appeals Court. The Court's decision on the appeal is pending.

The Company believes it has strong defenses to the Vigil Complaint and will continue to vigorously contest the matter. Due to the uncertainty, costs, and risks inherent in the litigation process, the Company cannot predict the ultimate outcome or resolution.

#### Bais Yaakov of Spring Valley v. Peterson's Nelnet, LLC

On January 5, 2011, Peterson's Nelnet, LLC ("Peterson's"), a subsidiary of the Company, was served with a Summons and First Amended Complaint which had been filed on January 4, 2011 in the U.S. District Court for the District of New Jersey. The First Amended Complaint alleged that Peterson's had sent to the Plaintiff in 2008 and 2009 six facsimiles advertising products or services offered by Peterson's, that such facsimiles were not sent as the result of express invitation or permission granted by the plaintiff, and that Peterson's had failed to include certain opt out language in those facsimile transmissions. The First Amended Complaint alleged that such acts violated the federal Telephone Consumer Protection Act (the "TCPA"), purportedly entitling the plaintiff to \$500 per violation, trebled for willful violations for each of the six faxes. The Plaintiff further included allegations that Peterson's had sent putative class members more than 10,000 faxes that violated the TCPA, amounting to more than \$5.0 million in statutory penalty damages and more than \$15.0 million if trebled for willful violations. The Plaintiff included allegations in the First Amended Complaint seeking to establish a class action for two different classes of plaintiffs: Class A, to whom Peterson's sent unsolicited facsimile advertisements containing opt out notices similar to those contained in the faxes received by the Plaintiff; and Class B, to whom Peterson's sent facsimile advertisements containing opt out notices similar to those contained in the faxes received by the Plaintiff. No class has yet been established or recognized by the court.

Peterson's filed a Motion to Dismiss the Plaintiff's First Amended Complaint on February 16, 2011. The Plaintiff has not yet responded to that Motion to Dismiss and no oral argument has been held on that motion.

The Company believes that Peterson's has strong defenses to the complaint in this action and Peterson's intends to contest the suit vigorously. Due to the uncertainty, costs, and risks inherent in the litigation process, the Company cannot predict the ultimate outcome or resolution.

ITEM 4. (REMOVED AND RESERVED)

## PART II.

### ITEM 5. MARKET FOR REGISTRANT'S COMMON EQUITY, RELATED STOCKHOLDER MATTERS, AND ISSUER PURCHASES OF EQUITY SECURITIES

The Company's Class A common stock is listed and traded on the New York Stock Exchange under the symbol "NNI," while its Class B common stock is not publicly traded. The number of holders of record of the Company's Class A common stock and Class B common stock as of January 31, 2011 was 746 and nine, respectively. Because many shares of the Company's Class A common stock are held by brokers and other institutions on behalf of shareholders, the Company is unable to estimate the total number of beneficial owners represented by these record holders. The following table sets forth the high and low sales prices for the Company's Class A common stock for each full quarterly period in 2010 and 2009.

Edgar Filing: NELNET INC - Form 10-K

	2010				2009			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
High	\$ 19.45	\$ 21.46	\$ 23.98	\$ 24.06	\$ 14.87	\$ 13.61	\$ 15.41	\$ 17.78
Low	14.54	17.72	17.76	21.35	4.25	5.51	12.44	12.15

In the first quarter of 2007, the Company began paying dividends of \$0.07 per share on the Company's Class A and Class B common stock which were paid quarterly through the first quarter of 2008. On May 21, 2008, the Company announced that it was temporarily suspending its quarterly dividend program. On November 5, 2009, the Company's Board of Directors voted to reinstate the quarterly dividend program effective for the fourth quarter of 2009. Accordingly, a dividend of \$0.07 per share on the Company's Class A and Class B common stock was paid during the fourth quarter of 2009 and during the first, second, and third quarters of 2010. In November 2010, the Nelnet Board of Directors declared a fourth quarter cash dividend on its outstanding shares of Class A common stock and Class B common stock of \$0.49 per share. The dividend consisted of a quarterly dividend of \$0.07 per share, and an additional \$0.42 per share representing \$0.07 per share for each of the six quarters in 2008 and 2009 during which the Company had suspended dividend payments to preserve capital during a volatile period in the market. The dividend was paid on December 15, 2010 to shareholders of record as of December 1, 2010.

The Company currently plans to continue making quarterly dividend payments, subject to future earnings, capital requirements, financial condition, and other factors. In addition, the payment of dividends is subject to the terms of the Company's outstanding junior subordinated hybrid securities, which generally provide that if the Company defers interest payments on those securities it cannot pay dividends on its capital stock.

### Performance Graph

The following graph compares the change in the cumulative total shareholder return on the Company's Class A common stock to that of the cumulative return of the Dow Jones U.S. Total Market Index and the Dow Jones U.S. Financial Services Index. The graph assumes that the value of an investment in the Company's Class A common stock and each index was \$100 on December 31, 2005 and that all dividends, if applicable, were reinvested. The performance shown in the graph represents past performance and should not be considered an indication of future performance.

Company/Index	12/31/2005	12/31/2006	12/31/2007	12/31/2008	12/31/2009	12/31/2010
Nelnet, Inc.	\$ 100.00	\$ 67.26	\$ 31.71	\$ 35.97	\$ 43.43	\$ 61.73
Dow Jones U.S. Total Market Index	100.00	115.57	122.51	76.98	99.15	115.66
Dow Jones U.S. Financial Services Index	100.00	127.76	107.18	44.54	67.47	69.89

The preceding information under the caption "Performance Graph" shall be deemed to be "furnished" but not "filed" with the Securities and Exchange Commission.

### Stock Repurchases

The following table summarizes the repurchases of Class A common stock during the fourth quarter of 2010 by the Company or any "affiliated purchaser" of the Company, as defined in Rule 10b-18(a)(3) under the Securities Exchange Act of 1934.

Period	Total number of shares purchased (1)	Average price paid per share	Total number of shares purchased as part of publicly announced plans or programs (2) (3)	Maximum number of shares that may yet be purchased under the plans or programs (4)
October 1 - October 31, 2010	2,601	\$ 23.38	1,658	4,608,815
November 1 - November 30, 2010	1,335	23.39	1,008	4,692,904
December 1 - December 31, 2010	1,756	22.98	692	2,984,952
Total	5,692	\$ 23.26	3,358	



- (1) The total number of shares includes: (i) shares purchased pursuant to the 2006 Plan discussed in footnote (2) below; (ii) shares owned and tendered by employees to satisfy tax withholding obligations upon the vesting of restricted shares; and (iii) shares purchased pursuant to the 2006 ESLP discussed in footnote (3) below, of which there were none for the months of October, November, or December 2010. Shares of Class A common stock purchased pursuant to the 2006 Plan included 1,658 shares, 1,008 shares, and 692 shares in October, November, and December 2010, respectively, that had been issued to the Company's 401(k) plan and allocated to employee participant accounts pursuant to the plan's provisions for Company matching contributions in shares of Company stock, and were purchased by the Company from the plan pursuant to employee participant instructions to dispose of such shares. Shares of Class A common stock tendered by employees to satisfy tax withholding obligations included 943 shares, 327 shares, and 1,064 shares in October, November, and December 2010, respectively. Unless otherwise indicated, shares owned and tendered by employees to satisfy tax withholding obligations were purchased at the closing price of the Company's shares on the date of vesting.
- (2) The Company's Board of Directors authorized a stock repurchase program to repurchase up to a total of ten million shares of the Company's Class A common stock (the "2006 Plan"). The 2006 Plan has an expiration date of May 24, 2012.
- (3) On May 25, 2006, the Company publicly announced that the shareholders of the Company approved an Employee Stock Purchase Loan Plan (the "2006 ESLP") to allow the Company to make loans to employees for the purchase of shares of the Company's Class A common stock either in the open market or directly from the Company. A total of \$40 million in loans were authorized under the 2006 ESLP, and a total of one million shares of Class A common stock were reserved for issuance under the 2006 ESLP. Shares could be purchased directly from the Company or in the open market through a broker at prevailing market prices at the time of purchase, subject to any conditions or restrictions on the timing, volume, or prices of purchases as determined by the Compensation Committee of the Board of Directors and set forth in the Stock Purchase Loan Agreement with the participant. The 2006 ESLP provided that it would terminate as to future awards or loans on May 25, 2016. However on November 10, 2010, the Company's Board of Directors terminated the 2006 ESLP effective as of December 31, 2010 such that no future awards or loans will be made under the 2006 ESLP. Such termination does not affect loans outstanding on the date of termination.
- (4) The maximum number of shares that may yet be purchased under the plans as of the end of October, November, and December 2010 is calculated below. There are no assurances that any additional shares will be repurchased under the 2006 Plan. As discussed in note (3) above, on November 10, 2010, the Company's Board of Directors terminated the 2006 ESLP effective as of December 31, 2010 such that no future awards or loans will be made under the 2006 ESLP. Accordingly, as of December 31, 2010 no additional shares will be purchased under the 2006 ESLP.

As of	Maximum number of shares that may yet be purchased under the 2006 Plan (A)	Approximate dollar value of shares that may yet be purchased under the 2006 ESLP (B)	Closing price on the last trading day of the Company's Class A Common Stock (C)	(B / C) Approximate number of shares that may yet be purchased under the 2006 ESLP (D)	(A + D) Approximate number of shares that may yet be purchased under the 2006 Plan and 2006 ESLP
October 31, 2010	2,986,652	\$ 36,450,000	\$ 22.47	1,622,163	4,608,815
November 30, 2010	2,985,644	36,450,000	21.35	1,707,260	4,692,904

December 31, 2010	2,984,952	—	23.69	—	2,984,952
----------------------	-----------	---	-------	---	-----------

#### Equity Compensation Plans

For information regarding the Company's equity compensation plans, see Part III, Item 12 of this report.

#### ITEM 6. SELECTED FINANCIAL DATA

The following table sets forth selected financial and other operating information of the Company. The selected financial data in the table is derived from the consolidated financial statements of the Company. The following selected financial data should be read in conjunction with the consolidated financial statements, the related notes, and "Management's Discussion and Analysis of Financial Condition and Results of Operations" included in this report. Management evaluates the Company's GAAP-based financial information as well as operating results on a non-GAAP performance measure referred to as "base net income." Management believes "base net income" provides additional insight into the financial performance of the core operations.

Edgar Filing: NELNET INC - Form 10-K

	Year ended December 31,				
	2010	2009	2008	2007	2006
	(dollars in thousands, except share data)				
Operating Data:					
Revenue:					
Net interest income before provision for loan losses	\$ 371,071	235,345	187,892	244,614	308,459
Loan and guaranty servicing revenue	139,636	108,747	99,942	122,380	121,593
Tuition payment processing and campus commerce revenue	59,824	53,894	48,155	42,766	34,784
Enrollment services revenue	139,897	119,397	112,405	103,905	55,361
Software services revenue	18,948	21,164	24,115	27,764	15,890
Other income	31,310	26,469	22,775	30,423	19,405
Derivative settlements, net	(14,264 )	39,286	55,657	18,677	23,432
Total revenue	746,422	604,302	550,941	590,529	578,924
Gain (loss) on sale of loans and debt repurchases, net	78,631	76,831	(51,414 )	3,597	16,133
Operating expenses:					
Salaries and benefits	166,011	151,285	177,724	230,450	214,676
Litigation settlement	55,000	—	—	—	—
Impairment expense	26,599	32,728	18,834	49,504	21,488
Cost to provide enrollment services	91,647	74,926	64,965	45,408	19,798
Other operating expenses	164,229	146,694	179,091	210,247	190,317
Total operating expenses	503,486	405,633	440,614	535,609	446,279
Income tax expense	113,420	76,573	17,896	21,716	36,237
Income from continuing operations	189,034	139,125	26,844	35,429	65,916
Income (expense) from discontinued operations	—	—	1,818	(2,575 )	2,239
Net income	189,034	139,125	28,662	32,854	68,155
Earnings (loss) per common share:					
Basic:					
Continuing operations	\$ 3.82	2.79	0.54	0.71	1.23



Edgar Filing: NELNET INC - Form 10-K

Discontinued operations	—	—	0.04	(0.05 )	0.04
Net earnings	3.82	2.79	0.58	0.66	1.27
<b>Diluted:</b>					
Continuing operations	\$ 3.81	2.78	0.54	0.71	1.23
Discontinued operations	—	—	0.04	(0.05 )	0.04
Net earnings	3.81	2.78	0.58	0.66	1.27
<b>Dividends per common share</b>					
	\$ 0.70	0.07	0.07	0.28	—

**Other Data:**

Revenue from fee-based segments as a percentage of total revenue (excluding fixed rate floor income and Corporate Activity and Overhead)	57.8	%	64.0	%	52.7	%	47.7	%	42.5	%
Fixed rate floor income	\$ 132,243		145,098		37,457		10,347		30,234	
Core student loan spread	1.48	%	1.18	%	0.99	%	1.13	%	1.42	%
Origination and acquisition volume (a)	\$ 4,202,164		2,779,873		2,809,082		5,152,110		6,696,118	
Student loans serviced (at end of period) (b)	61,477,651		37,549,563		35,888,693		33,817,458		30,593,592	

As of December 31,

2010                      2009                      2008                      2007                      2006  
(dollars in thousands, except share data)

**Balance Sheet Data:**

Cash and cash equivalents	\$283,801	338,181	189,847	111,746	102,343
Student loans receivables, net	24,033,001	23,926,957	25,413,008	26,736,122	23,789,552
Goodwill and intangible assets	155,830	197,255	252,232	277,525	353,008
Total assets	25,893,892	25,876,427	27,854,897	29,162,783	26,796,873
Bonds and notes payable	24,672,472	24,805,289	26,787,959	28,115,829	25,562,119
Shareholders' equity	906,633	784,563	643,226	608,879	671,850
Tangible shareholders' equity	750,803	587,308	390,994	331,354	318,842
Book value per common share	18.75	15.73	13.05	12.31	12.79
Tangible book value per common share	15.53	11.77	7.93	6.70	6.07

**Ratios:**

Shareholders' equity to total assets	3.50	%	3.03	%	2.31	%	2.09	%	2.51	%
--------------------------------------	------	---	------	---	------	---	------	---	------	---

(a) Initial loans originated or acquired through various channels, including originations through the direct channel; acquisitions through the branding partner channel, the forward flow channel, and the secondary market (spot purchases); and loans acquired in portfolio and business acquisitions.

(b) The student loans serviced does not include loans serviced by EDULINX for all periods presented. The Company sold EDULINX in May 2007. As a result of this transaction, EDULINX is reported as discontinued operations.

## ITEM 7. MANAGEMENT'S DISCUSSION AND ANALYSIS OF FINANCIAL CONDITION AND RESULTS OF OPERATIONS

(Management's Discussion and Analysis of Financial Condition and Results of Operations is for the years ended December 31, 2010, 2009, and 2008. All dollars are in thousands, except share amounts, unless otherwise noted.)

The following discussion and analysis provides information that the Company's management believes is relevant to an assessment and understanding of the consolidated results of operations and financial condition of the Company. The discussion should be read in conjunction with the Company's consolidated financial statements included in this Annual Report on Form 10-K for the year ended December 31, 2010.

### Reclassifications

Certain amounts previously reported have been reclassified to conform to the current period presentation. The reclassifications were made to change the income statement presentation to provide the users of the financial statements additional information related to the operating results of the Company. These reclassifications include:

- Reclassifying the Company's gains on debt repurchases to "gain on sale of loans and debt repurchases, net" which were previously included in "other income."
- Reclassifying costs incurred by the Company related to restructuring activities to "restructure expense," which were previously included in "salaries and benefits" and "occupancy and communications."

The reclassifications had no effect on consolidated net income or consolidated assets or liabilities.

### OVERVIEW

The Company is an innovative education services company focused primarily on providing fee-based processing services and quality education-related products and services in four core areas: loan financing, loan servicing, payment processing, and enrollment services (education planning). These products and services help students and families plan, prepare, and pay for their education and make the administrative and financial processes more efficient for schools and financial organizations. In addition, the Company earns net interest income on a portfolio of federally insured student loans.

The Company has certain business objectives in place that include:

- Continue to grow and diversify fee-based revenue
- Manage operating costs
- Maximize the value of existing portfolio
- Use liquidity to capitalize on market opportunities

Achieving these business objectives, as well as significant legislation changes in the student loan industry as discussed below, has impacted and will continue to impact the financial condition and operating results of the Company. Each of these items are discussed below.

### Recent Developments

### Litigation Settlement

During 2010, the Company entered into an agreement to settle all claims associated with the previously disclosed “qui tam” action brought by Jon H. Oberg on behalf of the United States of America. As a result of the settlement, the Company recorded a \$55.0 million pre-tax charge during the third quarter of 2010. On November 3, 2010, the Company paid the \$55.0 million settlement. The Company expects that the Internal Revenue Service (the “IRS”) will review the settlement agreement as part of its normal procedures for settlements with government agencies, to determine if the payments are deductible as ordinary and necessary business expenses. While the Company believes that the payments are fully deductible under applicable tax law, the IRS may not agree with that position.

The Company believed it had strong defenses to the Oberg Complaint, but entered into the settlement agreement in order to eliminate the uncertainty, distraction, and expense of a trial. See Part I, Item 3, “Legal Proceedings,” for additional information related to this settlement.

## Legislation – FFELP

On March 30, 2010, President Obama signed into law the Reconciliation Act of 2010. Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans.

As a result of the Reconciliation Act of 2010, the Company no longer originates new FFELP loans. As such, subsequent to 2010, the Company will no longer recognize a gain from originating and subsequently selling FFELP loans to the Department under the Department's Purchase Program. During 2010 and 2009, the Company recognized pre-tax gains of \$33.8 million and \$36.6 million, respectively, from selling \$2.1 billion of FFELP loans to the Department during each of these years under the Purchase Program.

In addition, as a result of the Reconciliation Act of 2010, net interest income on the Company's existing FFELP loan portfolio, as well as fee-based revenue from guarantee and third party FFELP servicing and education loan software licensing and consulting fees related to the FFEL Program, will decline over time as the Company's and the Company's customers' FFELP loan portfolios are paid down. During 2010 and 2009, the Company recognized approximately \$377 million and approximately \$247 million, respectively, of net interest income on its FFELP loan portfolio; approximately \$101 million and approximately \$100 million, respectively, in guarantee and third party FFELP servicing revenue; and approximately \$8 million and approximately \$7 million, respectively, in education loan software licensing and consulting fees related to the FFEL Program.

Due to the legislative changes in the student loan industry, the Company believes there will be opportunities to purchase FFELP loan portfolios and/or expand its current level of guarantee and third party FFELP servicing volume on behalf of current FFELP participants looking to adjust their FFELP businesses.

## Continue to Grow and Diversify Fee-Based Revenue

The Company has expanded products and services generated from businesses that are not dependent upon the FFEL Program, thereby reducing legislative and political risk related to the education lending industry. Revenues from these businesses are primarily generated from products and services offered in the Company's Tuition Payment Processing and Campus Commerce and Enrollment Services operating segments. In addition, in September 2009, the Company began servicing federally-owned student loans for the Department. The amount of federally-owned student loans originated through the Federal Direct Loan Program is expected to increase substantially, which will lead to an increase in servicing volume and related revenue for the Company. As shown below, revenue earned from the Company's fee-based operating segments has grown \$53.6 million (17.6%) in 2010 compared to 2009.

	Year ended December 31,			% Change
	2010	2009	\$ Change	
Student Loan and Guaranty Servicing (a)	\$ 159,419	132,193	27,226	20.6 %
Tuition Payment Processing and Campus Commerce	59,856	53,956	5,900	10.9
Enrollment Services	139,897	119,397	20,500	17.2
<b>Total revenue from fee-based businesses</b>	<b>\$ 359,172</b>	<b>305,546</b>	<b>53,626</b>	<b>17.6 %</b>

(a) The Student Loan and Guaranty Servicing operating segment included \$33.4 million and \$7.8 million of revenue earned from rehabilitation collections on defaulted loans in 2010 and 2009, respectively.

#### Student Loan and Guaranty Servicing – Expected Revenue Growth

In June 2009, the Company was one of four private sector companies awarded a student loan servicing contract by the Department to provide additional servicing capacity for loans owned by the Department. These loans include Federal Direct Loan Program loans originated directly by the Department and FFEL Program loans purchased by the Department. The contract spans five years, with one five-year renewal at the option of the Department. In September 2009, the Department began assigning FFEL purchased loans to the four servicers. Beginning with the second year of servicing in June 2010, the Department began allocating new loan volume originated under the Federal Direct Loan Program among the four servicers based on five equally weighted performance metrics.

- Three metrics measure the satisfaction among separate customer groups, including borrowers, financial aid personnel at postsecondary schools participating in the federal student loan program, and Federal Student Aid and other federal agency personnel or contractors who work with the servicers.
- Two performance metrics measure the success of default prevention efforts as reflected by the percentage of borrowers and percentage of dollars in each servicer's portfolio that go into default.

Based on the first year of survey results, the Company will be allocated 16% of the new loan volume originated by the Department for the period from August 15, 2010 through August 14, 2011 (the second year of the servicing contract). The Department projects it will originate new loans for 6 million borrowers in total during the second year of this contract, which will then be allocated to the four servicers. As of December 31, 2010, the Company was servicing \$30.3 billion of loans for 2.8 million borrowers under this contract. During 2010, the Company earned \$29.9 million in revenue under this contract.

The Student Loan and Guaranty Servicing operating segment also develops student loan servicing software, which is used internally by the Company and also licensed to third party student loan holders and servicers. In addition, the Company is offering a hosted servicing software solution to third parties that can be used by third parties to service various types of student loans including Federal Direct Program and FFEL Program loans. Currently, the Company has agreements with third parties, including a contract with an incumbent Direct Loan Program service provider, to add more than 12 million borrowers to its hosted servicing software solution by the end of 2011.

### Manage Operating Costs

As shown below, excluding the litigation settlement, the cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue, operating expenses increased \$19.0 million (6.6%) in 2010 compared with 2009. This increase is due to incurring additional costs to support the increase in revenue at the Company's fee-based operating segments. A significant portion of the increase is due to an increase in operating costs in the Student Loan and Guaranty Servicing operating segment as a direct result of supporting the government servicing volume increase.

	Year ended December 31,				
	2010	2009	\$ Change	% Change	
Salaries and benefits	\$166,011	151,285	14,726	9.7	%
Other expenses (a)	138,868	134,597	4,271	3.2	
Operating expenses, excluding the litigation settlement, the cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue	304,879	285,882	\$18,997	6.6	%
Litigation settlement	55,000	—			
Cost to provide enrollment services	91,647	74,926			
Restructure expense	6,020	7,982			
Impairment expense	26,599	32,728			
Collection costs related to loan rehabilitation revenue (b)	19,341	4,115			
Total operating expenses	\$503,486	405,633			

(a) Excludes the litigation settlement, the cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue.

(b) The Company incurred collection costs directly related to revenue earned from rehabilitation loans. These costs are included in "professional and other services" in the consolidated statements of income and are shown separately in the above table for comparability purposes for the periods shown.

### Impairment charges

Included in operating expenses in 2010 is an impairment charge related to the impairment of goodwill. As a result of the 2010 annual goodwill impairment test, the Company recorded impairment charges at two reporting units included in the Enrollment Services operating segment. These charges consisted of \$23.9 million related to its interactive marketing business and \$2.7 million related to its list marketing business. Recent legislation and related public scrutiny has negatively affected current and projected enrollments at for-profit schools. These factors may impact future revenue, operating margins, and cash flows related to the Company's interactive marketing business. The Company's list marketing business continues to be negatively affected by the economic recession and deterioration of

the direct-to-consumer market.

#### Maximize the Value of Existing Portfolio

##### Fixed rate floor income

Loans originated prior to April 1, 2006 generally earn interest at the higher of a floating rate based on the Special Allowance Payment or the SAP formula set by the Department and the borrower rate, which is fixed over a period of time. The SAP formula is based on an applicable index plus a fixed spread that is dependent upon when the loan was originated, the loan's repayment status, and funding sources for the loan. The Company generally finances its student loan portfolio with variable rate debt. In low and/or declining interest rate environments, when the fixed borrower rate is higher than the rate produced by the SAP formula, the Company's student loans earn at a fixed rate while the interest on the variable rate debt typically continues to decline. In these interest rate environments, the Company earns additional spread income that it refers to as floor income. For loans where the borrower rate is fixed to term, the Company earns floor income for an extended period of time, which the Company refers to as fixed rate floor income.



The Company's core student loan spread (variable student loan spread including fixed rate floor contribution) and variable student loan spread (net interest margin excluding fixed rate floor income) is summarized below.

- (a) The interest earned on the majority of the Company's FFELP student loan assets is indexed to the three-month commercial paper index. The Company funds the majority of its assets with three-month LIBOR indexed floating rate securities. The relationship between these two indices has a significant impact on student loan spread. This table (the right axis) shows the difference between the average three-month LIBOR and commercial paper indices.

As reflected in the previous table, the Company's core and variable student loan spread increased in 2010 compared with 2009. The Company's variable student loan spread increased in 2010 as a result of the tightening of the commercial paper rate, which is the primary rate the Company earns on its student loan portfolio, and the LIBOR rate, which is the primary rate the Company pays to fund its student loan assets.

The primary difference between variable student loan spread and core student loan spread is fixed rate floor income. A summary of fixed rate floor income and its contribution to core spread follows.

	Year ended December 31,	
	2010	2009
Fixed rate floor income, gross	\$ 151,861	147,107
Derivative settlements (a)	(19,618 )	(2,009 )
Fixed rate floor income, net	\$ 132,243	145,098
Fixed rate floor income contribution to spread, net	0.52 %	0.58 %

(a) Includes settlement payments on derivatives used to hedge student loans earning fixed rate floor income.

The high levels of fixed rate floor income earned during 2010 and 2009 are due to historically low interest rates. If interest rates remain low, the Company anticipates continuing to earn significant fixed rate floor income in future periods. See Item 7A, "Quantitative and Qualitative Disclosures about Market Risk – Interest Rate Risk," which provides additional detail on the Company's portfolio earning fixed rate floor income and the derivatives used by the Company to hedge these loans.

#### Future Cash Flow from Portfolio

The majority of the Company's portfolio of student loans is funded in asset-backed securitizations that are structured to substantially match the maturity of the funded assets, thereby minimizing liquidity risk. In addition, due to (i) the difference between the yield the Company receives on the loans and cost of financing within these transactions, and (ii) the excess servicing and administration fees the Company earns from these transactions, the Company has created a portfolio that will generate earnings and significant cash flow over the life of these transactions.

As of December 31, 2010, based on cash flow models developed to reflect management's current estimate of, among other factors, prepayments, defaults, deferment, forbearance, and interest rates, the Company currently expects future undiscounted cash flows from its portfolio to be approximately \$1.61 billion as detailed below.

The forecasted cash flow presented below includes all loans currently funded in asset-backed securitizations. As of December 31, 2010, the Company had \$21.0 billion of loans included in asset-backed securitizations, which represented 88 percent of its total FFELP student loan portfolio classified as held for investment. The forecasted cash flow does not include cash flows that the Company expects to receive related to loans funded through the Department's Conduit Program and other warehouse facilities or loans originated and/or acquired subsequent to December 31, 2010.

(a) The Company uses various assumptions, including prepayments and future interest rates, when preparing its cash flow forecast. These assumptions are further discussed below.

**Prepayments:** The primary variable in establishing a life of loan estimate is the level and timing of prepayments. Prepayment rates equal the percentage of loans that prepay annually as a percentage of the beginning of period balance, net of scheduled principal payments. A number of factors can affect estimated prepayment rates, including the level of consolidation activity and default rates. Should any of these factors change, management may revise its assumptions, which in turn would impact the projected future cash flow. The Company's cash flow forecast above assumes prepayment rates that are generally consistent with those utilized in recent asset-backed securities transactions. If management used a prepayment rate assumption two times greater than what was used to forecast the cash flow, the cash flow forecast would be reduced by approximately \$330 million to \$390 million.

**Interest rates:** The Company funds the majority of its student loans with three-month LIBOR ("LIBOR") indexed floating rate securities. Meanwhile, the interest earned on the Company's student loan assets are indexed primarily to a commercial paper rate ("CP"). The different interest rate characteristics of the Company's loan assets and liabilities funding these assets result in basis risk. The Company's cash flow forecast assumes LIBOR will exceed CP by 12 basis points for the life of the portfolio, which approximates the historical relationship between these indices. If the forecast is computed assuming a spread of 24 basis points between CP and LIBOR for the life of the portfolio, the cash flow forecast would be reduced by approximately \$100 million to \$140 million.

The Company uses the current forward interest rate yield curve to forecast cash flows. A change in the forward interest rate curve would impact the future cash flows generated from the portfolio. An increase in future interest rates will reduce the amount of fixed rate floor income the Company is currently receiving. The Company attempts to mitigate the impact of a rise in short-term rates by hedging interest rate risks. As of December 31, 2010, the net fair value of the Company's interest rate derivatives used to hedge loans earning fixed rate floor income was a negative \$4.8 million. See Item 7A, "Quantitative and Qualitative Disclosures about Market Risk — Interest Rate Risk."

#### FFELP 2009-2010 Academic Year Originations

During 2010, the Company recognized a pre-tax gain of \$33.8 million when it sold \$2.1 billion of 2009-2010 academic year loans to the Department under the Department's Purchase Program.

### Use Liquidity to Capitalize on Market Opportunities

The Company has used and will continue to use its improved liquidity position to capitalize on market opportunities, including debt repurchases, student loan purchases, and stock repurchases, as discussed further below.

#### Debt Repurchases

During 2010, the Company used operating cash to repurchase outstanding debt as summarized below. Due to improvements in the capital markets, the opportunities for the Company to repurchase debt at less than par are becoming more limited.

	Year ended December 31, 2010		
	Notional amount	Purchase price	Gain
Asset-backed securities	\$ 690,750	650,789	39,961
Junior Subordinated Hybrid Securities	34,995	30,073	4,922
<b>Total</b>	<b>\$ 725,745</b>	<b>680,862</b>	<b>44,883</b>

#### Student Loan Purchases

During 2010, the Company purchased \$2.7 billion (par value) of student loans. The Company believes there will be additional opportunities to purchase FFELP loan portfolios and/or expand its current level of guarantee and third party FFELP servicing volume from current FFELP participants looking to modify their involvement and/or exit the market.

#### Stock Repurchases

During 2010, the Company repurchased and retired 1.9 million shares of its Class A common stock for \$39.8 million (average price per share of \$21.33).

#### Subsequent Use of Liquidity – Unsecured Debt

Subsequent to December 31, 2010, the Company used operating cash to repurchase \$62.6 million (par value) of Junior Subordinated Hybrid Securities for \$55.7 million. The Company recognized a pre-tax gain of \$6.9 million as a result of this debt repurchase, which will be included in the Company's operating results for the quarter ending March 31, 2011.

In addition, subsequent to December 31, 2010, the Company paid \$325.0 million on its unsecured line of credit. After making these payments, as of February 28, 2011, the outstanding balance on the Company's unsecured line of credit was \$125.0 million.

### RESULTS OF OPERATIONS

The Company's operating results are primarily driven by the performance of its existing portfolio and the revenues generated by its fee-based businesses and the costs to provide such services. The performance of the Company's portfolio is driven by net interest income and losses related to credit quality of the assets along with the cost to

administer and service the assets and related debt.

#### Net Interest Income

The Company generates a significant portion of its earnings from the spread, referred to as its student loan spread, between the yield the Company receives on its student loan portfolio and the cost of funding these loans. This spread income is reported on the Company's consolidated statements of income as net interest income. The amortization of loan premiums and discounts, including capitalized costs of origination, the 1.05% per year consolidation loan rebate fee paid to the Department, and yield adjustments from borrower benefit programs, are netted against loan interest income on the Company's consolidated statements of income. The amortization of debt issuance costs is included in interest expense on the Company's consolidated statements of income.

The Company's portfolio of FFELP loans originated prior to April 1, 2006 earns interest at the higher of a variable rate based on the special allowance payment or SAP formula set by the Department of Education and the borrower rate. The SAP formula is based on an applicable index plus a fixed spread that is dependent upon when the loan was originated, the loan's repayment status, and funding sources for the loan. The Company's portfolio of FFELP loans originated on or after April 1, 2006 earns interest at a variable rate based on the SAP formula. For the portfolio of loans originated on or after April 1, 2006, when the borrower rate exceeds the variable rate based on the SAP formula, the Company must return the excess to the Department.

Because the Company generates a significant portion of its earnings from its student loan spread, the interest rate sensitivity of the Company's balance sheet is very important to its operations. The current and future interest rate environment can and will affect the Company's interest earnings, net interest income, and net income. The effects of changing interest rate environments are further outlined in Item 7A, "Quantitative and Qualitative Disclosures about Market Risk — Interest Rate Risk."

Investment interest income, which is a component of net interest income, includes income from unrestricted interest-earning deposits and investments and funds in the Company's special purpose entities which are utilized for its asset-backed securitizations.

Net interest income also includes interest expense on unsecured debt offerings. The proceeds from these unsecured debt offerings were used by the Company to fund general business operations and certain asset and business acquisitions.

#### Provision for Loan Losses

Management estimates and establishes an allowance for loan losses through a provision charged to expense. Losses are charged against the allowance when management believes the collection of the loan principal is unlikely. Recovery of amounts previously charged off is credited to the allowance for loan losses. Management maintains the allowance for federally insured and non-federally insured loans at a level believed to be appropriate to provide for estimated probable credit losses inherent in the loan portfolio. This evaluation is inherently subjective because it requires estimates that may be susceptible to significant changes. The Company analyzes the allowance separately for its federally insured loans and its non-federally insured loans.

The allowance for the federally insured loan portfolio is based on periodic evaluations of the Company's loan portfolios considering loans in repayment versus those in a nonpaying status, delinquency status, trends in defaults in the portfolio based on Company and industry data, past experience, trends in student loan claims rejected for payment by guarantors, changes to federal student loan programs, current economic conditions, and other relevant factors. The federal government guarantees 97% of the principal of and the interest on federally insured student loans disbursed on and after July 1, 2006 (and 98% for those loans disbursed prior to July 1, 2006), which limits the Company's loss exposure on the outstanding balance of the Company's federally insured portfolio. Student loans disbursed prior to October 1, 1993 are fully insured.

In determining the appropriateness of the allowance for loan losses on the non-federally insured loans, the Company considers several factors including: loans in repayment versus those in a nonpaying status, delinquency status, type of program, trends in defaults in the portfolio based on Company and industry data, past experience, current economic conditions, and other relevant factors. The Company places a non-federally insured loan on nonaccrual status when the collection of principal and interest is 30 days past due and charges off the loan when the collection of principal and interest is 120 days past due.

#### Other Income

The Company also earns fees and generates revenue from other sources as summarized below.

**Student Loan and Guaranty Servicing Revenue** – Loan servicing fees are determined according to individual agreements with customers and are calculated based on the dollar value of loans, number of loans, or number of borrowers serviced for each customer. Guaranty servicing fees, generally, are calculated based on the number of loans serviced, volume of loans serviced, or amounts collected. Revenue is recognized when earned pursuant to applicable agreements, and when ultimate collection is assured.

**Tuition Payment Processing and Campus Commerce Revenue** – Tuition payment processing and campus commerce revenue primarily includes actively managed tuition payment solutions and online payment processing. Fees for these services are recognized over the period in which services are provided to customers.

**Enrollment Services Revenue** – Enrollment services revenue primarily consists of the following items:

- Interactive marketing – Interactive marketing revenue is derived primarily from fees which are earned through the delivery of qualified inquiries or clicks. The Company recognizes revenue when persuasive evidence of an arrangement exists, delivery has occurred, the fee is fixed or determinable, and collectability is reasonably assured. Delivery is deemed to have occurred at the time a qualified inquiry or click is delivered to the customer provided that no significant obligations remain. From time to time, the Company may agree to credit certain inquiries or clicks if they fail to meet the contractual or other guidelines of a particular client. The Company has established a sales reserve based on historical experience. To date, such credits have been immaterial and within management’s expectations.

For a portion of its interactive marketing revenue, the Company has agreements with providers of online media or traffic (“Publishers”) used in the generation of inquiries or clicks. The Company receives a fee from its customers and pays a fee to Publishers either on a cost per inquiry, cost per click, or cost per number of impressions basis. The Company is the primary obligor in the transaction. As a result, the fees paid by the Company’s customers are recognized as revenue and the fees paid to its Publishers are included in “cost to provide enrollment services” in the Company’s consolidated statements of income.

- List marketing - Revenue from the sale of lists is generally earned and recognized, net of estimated returns, upon delivery.
- Publishing services - Revenue from the sale of print products is generally earned and recognized, net of estimated returns, upon shipment or delivery.
- Resource centers – Resource centers services include online courses, scholarship search and selection data, career planning, and online information about colleges and universities. The majority of these services are sold based on subscriptions and/or are performance based. Revenues from sales of subscription and performance based services are recognized ratably over the term of the contract as earned. Subscription and performance based revenues received or receivable in advance of the delivery of services is included in deferred revenue.

Software Services Revenue – Software services revenue is determined from individual agreements with customers and includes license and maintenance fees associated with student loan software products. Computer and software consulting services are recognized over the period in which services are provided to customers.

#### Operating Expenses

Operating expenses includes indirect costs incurred to generate and acquire student loans; costs incurred to manage and administer the Company’s student loan portfolio and its financing transactions; costs incurred to service the Company’s student loan portfolio and the portfolios of third parties; collection costs related to rehabilitation revenue; the cost to provide enrollment services; costs incurred to provide tuition payment processing, campus commerce, resource center and list marketing services, and software and technical services to third parties; the depreciation and amortization of capital assets and intangible assets; investments in products, services, and technology to meet customer needs and support continued revenue growth; and other general and administrative expenses. The cost to provide enrollment services, as discussed previously, consists of costs incurred to provide interactive marketing and publishing and editing services in the Company’s Enrollment Services operating segment. Operating expenses also includes impairment charges related to the impairment of goodwill and certain intangible assets and employee termination benefits, lease termination costs, and the write-down of certain assets related to the Company’s restructuring initiatives. Operating expenses in 2010 also includes a litigation settlement charge.

#### Summary and Comparison of Operating Results

##### Net Interest Income (net of settlements on derivatives)

	Years ended December 31,				Years ended December 31,					
	2010	2009	Change		2009	2008	Change			
		\$		%			\$		%	
<b>Interest income:</b>										
Loan interest	\$ 598,675	609,920	(11,245 )	(1.8 )%	\$ 609,920	1,176,383	(566,463 )	(48.2 )%		
Investment interest	5,256	10,287	(5,031 )	(48.9 )	10,287	37,998	(27,711 )	(72.9 )		
Total interest income	603,931	620,207	(16,276 )	(2.6 )	620,207	1,214,381	(594,174 )	(48.9 )		
<b>Interest expense:</b>										
Interest on bonds and notes payable	232,860	384,862	(152,002 )	(39.5 )	384,862	1,026,489	(641,627 )	(62.5 )		



Edgar Filing: NELNET INC - Form 10-K

Net interest income	371,071	235,345	135,726	57.7	235,345	187,892	47,453	25.3
Provision for loan losses	22,700	29,000	(6,300 )	(21.7 )	29,000	25,000	4,000	16.0
Net interest income after provision for loan losses	348,371	206,345	142,026	68.8	206,345	162,892	43,453	26.7
Derivative settlements, net (a)	(14,264 )	39,286	(53,550 )	(136.3)	39,286	55,657	(16,371 )	(29.4)
Net interest income after provision for loan losses (net of settlements on derivatives)	\$ 334,107	245,631	88,476	36.0 %	\$ 245,631	218,549	27,082	12.4 %

(a) The Company maintains an overall risk management strategy that incorporates the use of derivative instruments to reduce the economic effect of interest rate volatility. Management has structured the majority of the Company's derivative transactions with the intent that each is economically effective; however, the Company's derivative instruments do not qualify for hedge accounting. Derivative settlements for each applicable period should be evaluated with the Company's net interest income.

Edgar Filing: NELNET INC - Form 10-K

Net interest income after provision for loan losses, net of settlements on derivatives, changed during the years ended December 31, 2010, 2009, and 2008 as follows:

	Year ended December 31,				Year ended December 31,			
	2010	2009	\$	Change %	2009	2008	\$	Change %
Student loan interest margin, net of settlements on derivatives (a)	\$ 241,199	140,679	100,520	71.5 %	\$ 140,679	167,892	(27,213 )	(16.2 )%
Fixed rate floor income, net of settlements on derivatives (b)	132,243	145,098	(12,855 )	(8.9 )	145,098	37,457	107,641	287.4
Variable-rate floor income, net of settlements on derivatives (c)	—	7,502	(7,502 )	(100.0)	7,502	42,325	(34,823 )	(82.3 )
Investment interest (d)	5,256	10,287	(5,031 )	(48.9 )	10,287	37,998	(27,711 )	(72.9 )
Corporate debt interest expense (e)	(21,891 )	(28,935 )	7,044	(24.3 )	(28,935 )	(42,123 )	13,188	(31.3 )
Provision for loan losses (f)	(22,700 )	(29,000 )	6,300	(21.7 )	(29,000 )	(25,000 )	(4,000 )	16.0
Net interest income after provision for loan losses (net of settlements on derivatives)	\$ 334,107	245,631	88,476	36.0 %	\$ 245,631	218,549	27,082	12.4 %

(a) Changes in student loan interest margin, net of settlements on derivatives, are due to changes in the variable student loan spread. Variable student loan spread was to 0.96% in 2010, 0.63% in 2009, and 0.91% in 2008. See “Asset Generation and Management Operating Segment – Results of Operations – Student Loan Spread Analysis” included in this Item 7 for further discussion.

(b) The Company has a portfolio of student loans that are earning interest at a fixed borrower rate which exceeds the statutorily defined variable lender rate generating fixed rate floor income. Due to lower interest rates in 2010 and 2009 as compared to 2008, the Company received additional fixed rate floor income on a portion of its student loan portfolio. See Item 7A “Quantitative and Qualitative Disclosures about Market Risk – Interest Rate Risk” for additional information.

(c)

Loans that reset annually on July 1 can generate excess spread income compared with the rate based on the special allowance payment formula in declining interest rate environments. The Company refers to this additional income as variable-rate floor income. A portion of the Company's portfolio was earning variable-rate floor income during 2008 and 2009 as a result of declining interest rates during these periods. No variable-rate floor income was earned during 2010.

(d) Investment interest decreased in 2010 compared to 2009 and in 2009 compared to 2008 due to lower interest rates and a decrease in average cash held.

(e) Corporate debt interest expense includes interest expense incurred by the Company on its 5.125% Senior Notes due 2010 (the "Senior Notes"), Junior Subordinated Hybrid Securities, and its \$750 million unsecured line of credit.

Corporate debt interest expense decreased in 2010 compared to 2009 due to a reduction in debt outstanding due to the purchase of certain Senior Notes and Junior Subordinated Hybrid Securities and the maturity of the Senior Notes on June 1, 2010. During the first, second, and third quarters of 2009, the Company purchased \$34.9 million, \$35.5 million, and \$137.9 million, respectively, of its Senior Notes. The remaining balance outstanding on the Senior Notes, \$66.7 million, was paid on June 1, 2010. In the third quarter of 2010, the Company purchased \$35.0 million of its Junior Subordinated Hybrid Securities.

Corporate debt interest expense decreased in 2009 compared to 2008 due to the purchase of \$208.3 million of Senior Notes in 2009 as described above. In addition, interest expense decreased as a result of a decrease in interest rates. The weighted average interest rate and notes outstanding on the Company's unsecured line of credit was 0.73% and \$691.5 million, respectively, as of December 31, 2009 compared to 1.25% and \$691.5 million, respectively, as of December 31, 2008.

(f) The provision for loan losses represents the periodic expense of maintaining an allowance sufficient to absorb losses inherent in the Company's portfolio of loans. The provision for loan losses recognized by the Company was larger during 2009 compared with 2010, primarily due to the provision related to the Company's non-federally insured student loan portfolio. During 2009, the Company increased its allowance for non-federally insured loans due to management's projected performance of the portfolio in light of economic conditions. As of December 31, 2010, the dollar amount of the Company's non-federally insured student loan portfolio, including those loans in repayment and loans delinquent, decreased from the same period a year ago. These decreases, as well as continued aging of the portfolio, resulted in less provision expense recognized by the Company during 2010 as compared to 2009 related to the Company's non-federally insured portfolio.

## Other Income

	Year ended December 31,				Year ended December 31,			
	2010	2009	\$	Change %	2009	2008	\$	Change %
Loan and guaranty servicing revenue (a)	\$ 139,636	108,747	30,889	28.4 %	\$ 108,747	99,942	8,805	8.8 %
Tuition payment processing and campus commerce revenue (b)	59,824	53,894	5,930	11.0	53,894	48,155	5,739	11.9
Enrollment services revenue (c)	139,897	119,397	20,500	17.2	119,397	112,405	6,992	6.2
Software services revenue (d)	18,948	21,164	(2,216 )	(10.5 )	21,164	24,115	(2,951 )	(12.2 )
Other income (e)	31,310	26,469	4,841	18.3	26,469	22,775	3,694	16.2
Gain (loss) on sale of loans and debt repurchases, net (f)	78,631	76,831	1,800	2.3	76,831	(51,414 )	128,245	(249.4)
Derivative market value, foreign currency, and put option adjustments (g)	3,587	(30,802 )	34,389	(111.6)	(30,802 )	10,827	(41,629 )	(384.5)
Derivative settlements, net (h)	(14,264 )	39,286	(53,550)	(136.3)	39,286	55,657	(16,371 )	(29.4 )
Total other income	\$ 457,569	414,986	42,583	10.3 %	\$ 414,986	322,462	92,524	28.7 %

(a) "Loan and guaranty servicing revenue" increased in 2010 compared with 2009 due to an increase in loan servicing revenue as a result of servicing loans for the Department, as well as an increase in guaranty servicing revenue as a result of recognizing \$33.4 million in revenue related to rehabilitation collections on defaulted loans in 2010 compared with \$7.8 million in 2009. This additional revenue was offset by a decrease in external FFELP servicing revenue due to the loss of servicing volume from third party customers as a result of these customers selling their portfolios to the Company or the Department under the Purchase Program.

"Loan and guaranty servicing revenue" increased in 2009 compared with 2008 primarily due to an increase in FFELP loan servicing revenue. This increase was due to an increase in servicing volume and the receipt of \$6.8 million in conversion fees associated with the loss of life of loan servicing and transfer related activities for third party clients that sold loans to the Department. See Item 7 under "Student Loan and Guaranty Servicing Operating Segment – Results of Operations" for additional information.

- (b) “Tuition payment processing and campus commerce revenue” increased in each 2010 compared to 2009 and 2009 compared to 2008 due to an increase in the number of managed tuition payment plans and an increase in campus commerce transactions processed in each of these periods as discussed in this Item 7 under “Tuition Payment Processing and Campus Commerce Operating Segment – Results of Operations.”
- (c) “Enrollment services revenue” increased in each 2010 compared to 2009 and 2009 compared to 2008 due to an increase in interactive marketing revenue offset by a reduction in revenue related to other enrollment products and services as further discussed in this Item 7 under “Enrollment Services Operating Segment – Results of Operations.”
- (d) “Software services revenue” decreased in each 2010 compared to 2009 and 2009 compared to 2008 due to a reduction in the number of projects for existing customers and the loss of customers due to the legislative developments in the student loan industry.

(e) The following table summarizes the components of “other income”.

	Year ended December 31,		
	2010	2009	2008
Borrower late fee income	\$ 12,390	11,305	11,515
529 Plan administration (1)	5,744	3,409	4,579
Gain on sale of equity method investment	—	3,500	—
Other	13,176	8,255	6,681
Other income	\$ 31,310	26,469	22,775

(1) The Company provided certain 529 Plan administration services to the College Savings Plan of Nebraska through a contract with Union Bank, as the program manager. Effective in December 2010, Union Bank was no longer the program manager for the College Savings Plan of Nebraska, which will significantly reduce 529 Plan administration fees earned by the Company in future periods.

(f) “Gain (loss) on sale of loans and debt repurchases, net” includes the following:

	Year ended December 31, 2010			Year ended December 31, 2009			Year ended December 31, 2008		
	Notional amount	Purchase price	Gain	Notional amount	Purchase price	Gain	Notional amount	Purchase price	Gain
Gains on debt repurchases:									
Asset-backed securities	\$ 690,750	650,789	39,961	\$ 348,155	319,627	28,528	\$ —	—	—
Junior Subordinated Hybrid Securities	34,995	30,073	4,922	1,750	350	1,400	—	—	—
5.125% Senior Notes due 2010	—	—	—	208,284	196,529	11,755	—	—	—
	\$ 725,745	680,862	44,883	\$ 558,189	516,506	41,683	\$ —	—	—
Gain (loss) on sale of loans, net			33,748			35,148			(51,414)
Gain (loss) on sale of loans and debt repurchases, net			\$ 78,631			\$ 76,831			\$ (51,414)

(g) The change in “derivative market value, foreign currency, and put option adjustments” is primarily the result of the change in the fair value of the Company’s derivative portfolio and transaction gains/losses resulting from the re-measurement of the Company’s Euro-denominated bonds to U.S. dollars. These changes are summarized below.

	2010	Year ended December 31, 2009	2008
Change in fair value of derivatives - (expense) income	\$ (77,134 )	6,852	(38,576 )
Foreign currency transaction adjustment - (expense) income	80,721	(37,654 )	52,886
Change in fair value of put options - (expense) income (1)	—	—	(3,483 )
Derivative market value and foreign currency adjustments - (expense) income	\$ 3,587	(30,802 )	10,827

(1) In 2008, the Company settled all obligations related to these put options.

(h) Further detail of the components of derivative settlements is included in Item 7A, “Quantitative and Qualitative Disclosures about Market Risk.” The Company maintains an overall risk management strategy that incorporates the use of derivative instruments to reduce the economic effect of interest rate volatility. Management has structured the majority of the Company’s derivative transactions with the intent that each is economically effective; however, the Company’s derivative instruments do not qualify for hedge accounting. Derivative settlements for each applicable period should be evaluated with the Company’s net interest income.

### Operating Expenses

As shown below, excluding the litigation settlement, the cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue, operating expenses increased \$19.0 million (6.6%) in 2010 compared with 2009. This increase is due to incurring additional costs to support the increase in revenue at the Company’s fee-based operating segments. A significant portion of the increase is due to an increase in operating costs in the Student Loan and Guaranty Servicing operating segment as a direct result of supporting the government servicing volume increase.

	2010	Year ended December 31, 2009	\$ Change	% Change	
Salaries and benefits	\$ 166,011	151,285	14,726	9.7	%
Other expenses (a)	138,868	134,597	4,271	3.2	
Operating expenses, excluding litigation settlement, cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue	304,879	285,882	\$ 18,997	6.6	%
Litigation settlement	55,000	—			
Cost to provide enrollment services	91,647	74,926			
Restructure expense	6,020	7,982			
Impairment expense	26,599	32,728			
Collection costs related to loan rehabilitation revenue (b)	19,341	4,115			
Total operating expenses	\$ 503,486	405,633			

- (a) Excludes the litigation settlement, cost to provide enrollment services, restructure and impairment charges, and collection costs related to loan rehabilitation revenue.
- (b) The Company incurred collection costs directly related to revenue earned from rehabilitation loans. These costs are included in “professional and other services” in the consolidated statements of income and are shown separately in the above table for comparability purposes for the periods shown.

As shown below, excluding the cost to provide enrollment services, restructure and impairment charges. Collection costs related to loan rehabilitation revenue, and liquidity contingency planning fees, operating expenses decreased \$50.3 million (15.0%) in 2009 compared with 2008. These decreases were due to the cost benefits achieved from the Company’s restructuring activities.

	2009	Year ended December 31, 2008	\$ Change	% Change
Salaries and benefits	\$ 151,285	177,724	(26,439 )	(14.9 ) %
Other expenses (a)	134,597	158,499	(23,902 )	(15.1 ) %
Operating expenses, excluding cost to provide enrollment services, restructure and impairment charges, collection costs related to loan rehabilitation revenue, and liquidity contingency planning fees	285,882	336,223	\$ (50,341 )	(15.0 ) %
Cost to provide enrollment services	74,926	64,965		
Restructure expense	7,982	7,067		
Impairment expense	32,728	18,834		
Collection costs related to loan rehabilitation revenue (b)	4,115	—		
Liquidity contingency planning fees (c)	—	13,525		
Total operating expenses	\$ 405,633	440,614		

- (a) Excludes cost to provide enrollment services, restructure and impairment charges, collection costs related to loan rehabilitation revenue, and liquidity contingency planning fees.
- (b) The Company incurred collection costs directly related to revenue earned from rehabilitation loans. These costs are included in “professional and other services” in the consolidated statements of income and are shown separately in the above table for comparability purposes for the periods shown.
- (c) Liquidity contingency planning fees were incurred by the Company to minimize exposure related to the equity support provisions of the Company’s FFELP loan warehouse facility. These fees are included in “other” under “other operating expense” in the consolidated statements of income.

#### Income Taxes

The Company’s effective tax rate was 37.5% and 35.5% for the years ended December 31, 2010 and 2009, respectively. The effective tax rate during 2010 increased compared to 2009 due to various state tax changes and changes in the Company’s gross unrecognized tax benefits liability.



The Company's effective tax rate was 35.5% and 40.0% for the years ended December 31, 2009 and 2008, respectively. The effective tax rate during 2009 decreased compared to 2008 due to expenses incurred in 2008 that were not deductible for tax purposes and a decrease in a valuation allowance in 2009.

#### Segment Operating Results

Additional information on the Company's results of operations is included with the discussion of the Company's operating segments in this Item 7 under "Operating Segments."

Edgar Filing: NELNET INC - Form 10-K

Financial Condition as of December 31, 2010 compared to December 31, 2009

	As of December 31, 2010	As of December 31, 2009	Change Dollars	Percent
<b>Assets:</b>				
Student loans receivable, net	\$ 23,948,014	23,926,957	21,057	0.1 %
Student loans receivable - held for sale	84,987	—	84,987	100.0
Cash, cash equivalents, and investments	1,084,322	1,055,414	28,908	2.7
Goodwill	117,118	143,717	(26,599 )	(18.5 )
Intangible assets, net	38,712	53,538	(14,826 )	(27.7 )
Fair value of derivative instruments	118,346	193,899	(75,553 )	(39.0 )
Other assets	502,393	502,902	(509 )	(0.1 )
Total assets	\$ 25,893,892	25,876,427	17,465	0.1 %
<b>Liabilities:</b>				
Bonds and notes payable	\$ 24,672,472	24,805,289	(132,817 )	(0.5 )%
Fair value of derivative instruments	16,089	2,489	13,600	546.4
Other liabilities	298,698	284,086	14,612	5.1
Total liabilities	24,987,259	25,091,864	(104,605 )	(0.4 )
Shareholders' equity	906,633	784,563	122,070	15.6
Total liabilities and shareholders' equity	\$ 25,893,892	25,876,427	17,465	0.1 %

Total assets decreased during 2010 primarily due a decrease of \$74.9 million in fair value on the Company's cross-currency interest rate swaps. In addition, goodwill decreased \$26.6 million as a result of the Company recording impairment charges related to its interactive marketing and list marketing businesses. Total liabilities decreased during 2010 primarily due to debt repurchases.

## OPERATING SEGMENTS

The Company earns fee-based revenue through its Student Loan and Guaranty Servicing, Tuition Payment Processing and Campus Commerce, and Enrollment Services operating segments. In addition, the Company earns net interest income on its student loan portfolio in its Asset Generation and Management operating segment. The Company's operating segments are defined by the products and services they offer or the types of customers they serve, and they reflect the manner in which financial information is currently evaluated by management. During 2010, internal reporting to executive management (the "chief operating decision maker") changed to reflect operational changes made within the organization. The operations of various segments changed in 2010 in order for the Company to capitalize on external servicing opportunities while obtaining maximum operating leverage. The change in operating results reviewed by management changed the operating segments historically reported by the Company. The operational and internal reporting changes included moving the majority of software and information technology products and services and related expenses to the Student Loan and Guaranty Servicing operating segment. The internal and external revenue and expenses related to these products and services were historically included within Corporate Activities and the former Software and Technical Services operating segment. The Software and Technical Services operating segment no longer meets the definition of an operating segment as described in the Segment Reporting Topic of the Financial Accounting Standards Board ("FASB") Accounting Standards Codification. Prior period segment

operating results were restated to conform to the current period presentation.

The accounting policies of the Company's operating segments are the same as those described in note 2 in the notes to the consolidated financial statements included in this report. Intersegment revenues are charged by a segment to another segment that provides the product or service. Intersegment revenues and expenses are included within each segment consistent with the income statement presentation provided to management. Changes in management structure or allocation methodologies and procedures may result in changes in reported segment financial information. In 2010, the Company began allocating certain corporate overhead expenses to the individual operating segments. These expenses include certain corporate activities related to executive management, human resources, accounting, legal, occupancy, and marketing. These costs are allocated to each operating segment based on estimated use of such activities and services. These allocations were not made in 2009 and 2008, and thus are not reflected in the 2009 and 2008 segment operating results.

The management reporting process measures the performance of the Company's operating segments based on the management structure of the Company as well as the methodology used by management to evaluate performance and allocate resources. Management, including the Company's chief operating decision maker, evaluates the performance of the Company's operating segments based on their profitability. As discussed further below, management measures the profitability of the Company's operating segments based on "base net income." Accordingly, information regarding the Company's operating segments is provided based on "base net income." The Company's "base net income" is not a defined term within generally accepted accounting principles ("GAAP") and may not be comparable to similarly titled measures reported by other companies. Unlike financial accounting, there is no comprehensive, authoritative guidance for management reporting.

“Base net income” is the primary financial performance measure used by management to develop the Company’s financial plans, track results, and establish corporate performance targets and incentive compensation. While “base net income” is not a substitute for reported results under GAAP, the Company relies on “base net income” in operating its business because “base net income” permits management to make meaningful period-to-period comparisons of the operational and performance indicators that are most closely assessed by management. Management believes this information provides additional insight into the financial performance of the core business activities of the Company’s operating segments.

Accordingly, the tables presented below reflect “base net income” which is reviewed and utilized by management to manage the business for each of the Company’s operating segments. Reconciliation of the segment totals to the Company’s consolidated operating results in accordance with GAAP are also included in the tables below. Included below under “Non-GAAP Performance Measures” is further discussion regarding “base net income” and its limitations, including a table that details the differences between “base net income” and GAAP net income by operating segment.

#### Income Taxes

For the years ended December 31, 2010 and 2009, income taxes are applied based on 38% of income (loss) before taxes for each individual operating segment. The difference between the consolidated income tax expense and the sum of taxes calculated for each operating segment is included in income taxes in Corporate Activities. For the year ended December 31, 2008, income taxes for each individual operating segment are applied based on the consolidated effective tax rate.

#### Reclassifications

Certain amounts previously reported have been reclassified to conform to the current period presentation. The reclassifications were made to change the income statement presentation to provide the users of the financial statements additional information related to the operating results of the Company. These reclassifications include reclassifying the Company’s gains on debt repurchases to “gain on sale of loans and debt repurchases, net” which were previously included in “other income.”

In addition, during 2010, management changed its internal reporting related to intersegment revenue and expenses. These changes included reclassifying all “intersegment revenue” (with the exception of intersegment servicing revenue earned by the Student Loan and Guaranty Servicing segment from the Asset Generation and Management segment) to “intersegment expenses, net.” Other than intersegment servicing revenue, the intersegment activity is primarily the allocation of operating expenses to the appropriate segment.

The reclassification described above had no effect on any of the segments’ net income or assets and liabilities. Prior period segment operating results were restated to conform to the current period presentation.

## Segment Results and Reconciliations to GAAP

Year ended December 31, 2010

	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset and Management	Corporate Activity and Overhead	Eliminations and Reclassification	Base net income	Adjustments to GAAP Results	GAAP Results of Operations
Total interest income	\$62	32	—	94	600,098	8,109	(4,370 )	603,931	—	603,931
Interest expense	—	—	—	—	215,339	21,891	(4,370 )	232,860	—	232,860
Net interest income (loss)	62	32	—	94	384,759	(13,782)	—	371,071	—	371,071
Less provision for loan losses	—	—	—	—	22,700	—	—	22,700	—	22,700
Net interest income (loss) after provision for loan losses	62	32	—	94	362,059	(13,782)	—	348,371	—	348,371
Other income (expense):										
Loan and guaranty servicing revenue	139,890	—	—	139,890	—	(254 )	—	139,636	—	139,636
Intersegment servicing revenue	85,342	—	—	85,342	—	—	(85,342)	—	—	—
Tuition payment processing and campus commerce revenue	—	59,824	—	59,824	—	—	—	59,824	—	59,824
Enrollment services revenue	—	—	139,897	139,897	—	—	—	139,897	—	139,897
Software services revenue	18,948	—	—	18,948	—	—	—	18,948	—	18,948

Edgar Filing: NELNET INC - Form 10-K

Other income	519	—	—	519	18,639	12,152	—	31,310	—	31,310
Gain (loss) on sale of loans and debt repurchases, net	—	—	—	—	73,709	4,922	—	78,631	—	78,631
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	—	—	—	—	3,587	3,587
Derivative settlements, net	—	—	—	—	(13,336 )	(928 )	—	(14,264 )	—	(14,264 )
Total other income (expense)	244,699	59,824	139,897	444,420	79,012	15,892	(85,342)	453,982	3,587	457,569
Operating expenses:										
Salaries and benefits	95,293	27,180	24,827	147,300	4,524	15,849	(1,662 )	166,011	—	166,011
Cost to provide enrollment services	—	—	91,647	91,647	—	—	—	91,647	—	91,647
Other expenses	71,280	10,864	44,639	126,783	12,752	83,549	—	223,084	22,744	245,828
Intersegment expenses	5,221	3,579	2,461	11,261	85,278	(12,859)	(83,680)	—	—	—
Total operating expenses	171,794	41,623	163,574	376,991	102,554	86,539	(85,342)	480,742	22,744	503,486
Income (loss) before income taxes and corporate overhead allocation	72,967	18,233	(23,677 )	67,523	338,517	(84,429)	—	321,611	(19,157)	302,454
Corporate overhead allocation	(5,856 )	(1,952 )	(1,952 )	(9,760 )	(9,759 )	19,519	—	—	—	—
Income (loss) before income taxes	67,111	16,281	(25,629 )	57,763	328,758	(64,910)	—	321,611	(19,157)	302,454
Income tax (expense) benefit	(25,502 )	(6,189 )	9,740	(21,951 )	(124,928)	26,179	—	(120,700)	7,280	(113,420)

Edgar Filing: NELNET INC - Form 10-K

Net income (loss)	\$41,609	10,092	(15,889 )	35,812	203,830	(38,731 )	—	200,911	(11,877)	189,034
Additional information:										
Net income (loss)	\$41,609	10,092	(15,889 )	35,812	203,830	(38,731 )	—	200,911	(11,877)	189,034
Plus:										
Litigation settlement (a)	—	—	—	—	—	55,000	—	55,000	—	55,000
Plus:										
Restructure expense	6,040	—	—	6,040	—	(20 )	—	6,020	—	6,020
Plus:										
Impairment expense	—	—	26,599	26,599	—	—	—	26,599	—	26,599
Less: Net tax effect	(2,295 )	—	(10,108 )	(12,403 )	—	(20,892 )	—	(33,295 )	—	(33,295 )
Net income (loss), excluding litigation settlement and restructure and impairment charges	\$45,354	10,092	602	56,048	203,830	(4,643 )	—	255,235	(11,877)	243,358

During 2010, the Company recorded a \$55 million litigation (a) settlement charge.

Edgar Filing: NELNET INC - Form 10-K

Year ended December 31, 2009

	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset Generation and Management	Corporate Activity and Overhead	Eliminations and Reclassifications	Base net income	Adjustments to GAAP Results	GAAP Results of Operations
Total interest income	\$ 112	62	—	174	609,143	5,391	(2,003 )	612,705	7,502	620,207
Interest expense	—	—	—	—	357,930	28,935	(2,003 )	384,862	—	384,862
Net interest income (loss)	112	62	—	174	251,213	(23,544)	—	227,843	7,502	235,345
Less provision for loan losses	—	—	—	—	29,000	—	—	29,000	—	29,000
Net interest income (loss) after provision for loan losses	112	62	—	174	222,213	(23,544)	—	198,843	7,502	206,345
Other income (expense):										
Loan and guaranty servicing revenue	110,273	—	—	110,273	—	(1,526 )	—	108,747	—	108,747
Intersegment servicing revenue	85,048	—	—	85,048	—	—	(85,048)	—	—	—
Tuition payment processing and campus commerce revenue	—	53,894	—	53,894	—	—	—	53,894	—	53,894
Enrollment services revenue	—	—	119,397	119,397	—	—	—	119,397	—	119,397
Software services revenue	21,164	—	—	21,164	—	—	—	21,164	—	21,164
Other income	644	—	—	644	17,169	8,656	—	26,469	—	26,469
	—	—	—	—	63,676	13,155	—	76,831	—	76,831



Gain (loss) on sale of loans and debt repurchases, net										
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	—	—	—	—	(30,802)	(30,802)
Derivative settlements, net	—	—	—	—	39,286	—	—	39,286	—	39,286
Total other income (expense)	217,129	53,894	119,397	390,420	120,131	20,285	(85,048)	445,788	(30,802)	414,986
Operating expenses:										
Salaries and benefits	84,405	25,549	23,222	133,176	6,767	16,639	(5,456)	151,126	159	151,285
Cost to provide enrollment services	—	—	74,926	74,926	—	—	—	74,926	—	74,926
Other expenses	58,448	9,642	45,954	114,044	19,566	23,563	—	157,173	22,249	179,422
Intersegment expenses, net	4,299	2,563	1,566	8,428	81,335	(10,171)	(79,592)	—	—	—
Total operating expenses	147,152	37,754	145,668	330,574	107,668	30,031	(85,048)	383,225	22,408	405,633
Income (loss) before income taxes	70,089	16,202	(26,271)	60,020	234,676	(33,290)	—	261,406	(45,708)	215,698
Income tax (expense) benefit	(26,636)	(6,156)	9,984	(22,808)	(89,178)	19,186	—	(92,800)	16,227	(76,573)
Net income (loss)	\$43,453	10,046	(16,287)	37,212	145,498	(14,104)	—	168,606	(29,481)	139,125
Additional information:										
Net income (loss)	\$43,453	10,046	(16,287)	37,212	145,498	(14,104)	—	168,606	(29,481)	139,125
Plus:										
Restructure expense	7,715	—	—	7,715	—	267	—	7,982	—	7,982

Plus:										
Impairment expense	—	—	32,728	32,728	—	—	—	32,728	—	32,728
Less: Net tax effect	(2,932 )	—	(12,437 )	(15,369 )	—	917	—	(14,452 )	—	(14,452 )
Net income (loss), excluding restructure and impairment charges	\$48,236	10,046	4,004	62,286	145,498	(12,920)	—	194,864	(29,481)	165,383

Year ended December 31, 2008

	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset Generation and Management	Corporate Activity and Overhead	Eliminations and Reclassifications	Base net income	Adjustments to GAAP Results	GAAP Results of Operations
Total interest income	\$1,401	1,689	17	3,107	1,164,329	6,810	(2,190 )	1,172,056	42,325	1,214,381
Interest expense	—	—	—	—	986,556	42,123	(2,190 )	1,026,489	—	1,026,489
Net interest income (loss)	1,401	1,689	17	3,107	177,773	(35,313)	—	145,567	42,325	187,892
Less provision for loan losses	—	—	—	—	25,000	—	—	25,000	—	25,000
Net interest income (loss) after provision for loan losses	1,401	1,689	17	3,107	152,773	(35,313)	—	120,567	42,325	162,892
Other income (expense):										
Loan and guaranty servicing revenue	99,916	—	—	99,916	26	—	—	99,942	—	99,942
Intersegment servicing revenue	77,957	—	—	77,957	—	—	(77,957)	—	—	—
Tuition payment processing and campus commerce revenue	—	48,155	—	48,155	—	—	—	48,155	—	48,155
Enrollment services revenue	—	—	112,405	112,405	—	—	—	112,405	—	112,405
Software services revenue	24,078	—	37	24,115	—	—	—	24,115	—	24,115
	51	—	—	51	17,401	5,323	—	22,775	—	22,775

Edgar Filing: NELNET INC - Form 10-K

Other income										
Gain (loss) on sale of loans and debt repurchases, net	—	—	—	—	(53,035)	1,621	—	(51,414)	—	(51,414)
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	466	—	—	466	10,361	10,827
Derivative settlements, net	—	—	—	—	65,622	—	—	65,622	(9,965)	55,657
Total other income (expense)	202,002	48,155	112,442	362,599	30,480	6,944	(77,957)	322,066	396	322,462
Operating expenses:										
Salaries and benefits	69,401	23,290	24,379	117,070	8,316	54,910	(5,571)	174,725	2,999	177,724
Cost to provide enrollment services	—	—	64,965	64,965	—	—	—	64,965	—	64,965
Other expenses	42,719	9,879	11,506	64,104	46,875	62,090	(1,374)	171,695	26,230	197,925
Intersegment expenses, net	45,825	1,095	6,639	53,559	77,105	(59,652)	(71,012)	—	—	—
Total operating expenses	157,945	34,264	107,489	299,698	132,296	57,348	(77,957)	411,385	29,229	440,614
Income (loss) before income taxes	45,458	15,580	4,970	66,008	50,957	(85,717)	—	31,248	13,492	44,740
Income tax (expense) benefit	(15,342)	(5,175)	(1,730)	(22,247)	(18,356)	28,499	—	(12,104)	(5,792)	(17,896)
Net income (loss) from continuing operations	30,116	10,405	3,240	43,761	32,601	(57,218)	—	19,144	7,700	26,844
Income from discontinued operations, net of tax	—	—	—	—	—	—	—	—	1,818	1,818

Net income (loss)	\$30,116	10,405	3,240	43,761	32,601	(57,218)	—	19,144	9,518	28,662
Additional information:										
Net income (loss)	\$30,116	10,405	3,240	43,761	32,601	(57,218)	—	19,144	9,518	28,662
Plus:										
Restructure expense	1,234	—	282	1,516	1,845	3,706	—	7,067	—	7,067
Plus:										
Impairment expense	5,074	—	—	5,074	9,351	4,409	—	18,834	—	18,834
Plus:										
Liquidity related charges (a)	—	—	—	—	66,560	(1,621)	—	64,939	—	64,939
Less: Net tax effect	(1,955)	—	(87)	(2,042)	(24,882)	(1,965)	—	(28,889)	—	(28,889)
Net income (loss), excluding restructure, impairment, and liquidity related charges	\$34,469	10,405	3,435	48,309	85,475	(52,689)	—	81,095	9,518	90,613

(a) During 2008, the Company incurred expenses of \$13.5 million from fees paid related to liquidity contingency planning and incurred a loss of \$51.4 million from selling a portfolio of student loans in order to reduce the amount of loans in the Company's FFELP warehouse facility to reduce exposure related to the facility's equity support provisions.

#### Non-GAAP Performance Measures

In accordance with the rules and regulations of the Securities and Exchange Commission, the Company prepares financial statements in accordance with generally accepted accounting principles. In addition to evaluating the Company's GAAP-based financial information, management also evaluates the Company's operating segments on a non-GAAP performance measure referred to as "base net income" for each operating segment. While "base net income" is not a substitute for reported results under GAAP, the Company relies on "base net income" to manage each operating segment because management believes these measures provide additional information regarding the operational and performance indicators that are most closely assessed by management.

"Base net income" is the primary financial performance measure used by management to develop financial plans, establish corporate performance targets, allocate resources, track results, evaluate performance, and determine incentive compensation. Accordingly, financial information is reported to management on a "base net income" basis by operating segment, as these are the measures used regularly by the Company's chief operating decision maker. The

Company's board of directors utilizes "base net income" to set performance targets and evaluate management's performance. The Company also believes analysts, rating agencies, and creditors use "base net income" in their evaluation of the Company's results of operations. While "base net income" is not a substitute for reported results under GAAP, the Company utilizes "base net income" in operating its business because "base net income" permits management to make meaningful period-to-period comparisons by eliminating the temporary volatility in the Company's performance that arises from certain items that are primarily affected by factors beyond the control of management. Management believes "base net income" provides additional insight into the financial performance of the core business activities of the Company's operations.

## Limitations of “Base Net Income”

While GAAP provides a uniform, comprehensive basis of accounting, for the reasons discussed above, management believes that “base net income” is an important additional tool for providing a more complete understanding of the Company’s results of operations. Nevertheless, “base net income” is subject to certain general and specific limitations that investors should carefully consider. For example, as stated above, unlike financial accounting, there is no comprehensive, authoritative guidance for management reporting. The Company’s “base net income” is not a defined term within GAAP and may not be comparable to similarly titled measures reported by other companies. Investors, therefore, may not be able to compare the Company’s performance with that of other companies based upon “base net income.” “Base net income” results are only meant to supplement GAAP results by providing additional information regarding the operational and performance indicators that are most closely monitored and used by the Company’s management and board of directors to assess performance and information which the Company believes is important to analysts, rating agencies, and creditors.

Other limitations of “base net income” arise from the specific adjustments that management makes to GAAP results to derive “base net income” results. These differences are described below.

The adjustments required to reconcile from the Company’s “base net income” measure to its GAAP results of operations relate to differing treatments for derivatives, foreign currency transaction adjustments, and certain other items that management does not consider in evaluating the Company’s operating results. The following table reflects adjustments associated with these areas by operating segment and Corporate Activity and Overhead:

	Student Loan and Guaranty Servicing	Tuition Payment Processing and Campus Commerce	Enrollment Services	Asset Generation and Management	Corporate Activity and Overhead	Total
Year ended December 31, 2010						
Derivative market value, foreign currency, and put option adjustments	\$ —	—	—	(3,046 )	(541 )	(3,587 )
Amortization of intangible assets	8,576	5,756	8,412	—	—	22,744
Compensation related to business combinations	—	—	—	—	—	—
Variable-rate floor income, net of settlements on derivatives	—	—	—	—	—	—
Income from discontinued operations, net of tax	—	—	—	—	—	—
Net tax effect (a)	(3,259 )	(2,189 )	(3,199 )	1,157	210	(7,280 )
Total adjustments to GAAP	\$ 5,317	3,567	5,213	(1,889 )	(331 )	11,877

Year ended December 31, 2009

	\$ —	—	—	34,569	(3,767 )	30,802
--	------	---	---	--------	----------	--------

Derivative market value, foreign currency, and put option adjustments						
Amortization of intangible assets	4,848	7,440	9,961	—	—	22,249
Compensation related to business combinations	—	—	—	—	159	159
Variable-rate floor income, net of settlements on derivatives	—	—	—	(7,502 )	—	(7,502 )
Income from discontinued operations, net of tax	—	—	—	—	—	—
Net tax effect (a)	(1,842 )	(2,827 )	(3,787 )	(10,285 )	2,514	(16,227 )
Total adjustments to GAAP	\$ 3,006	4,613	6,174	16,782	(1,094 )	29,481

Year ended December 31, 2008

Derivative market value, foreign currency, and put option adjustments	\$ —	—	—	(13,844 )	3,483	(10,361 )
Amortization of intangible assets	5,808	7,826	12,451	145	—	26,230
Compensation related to business combinations	—	—	—	—	2,999	2,999
Variable-rate floor income, net of settlements on derivatives	—	—	—	(32,360 )	—	(32,360 )
Income from discontinued operations, net of tax	(1,818 )	—	—	—	—	(1,818 )
Net tax effect (a)	(1,944 )	(2,615 )	(4,185 )	16,770	(2,234 )	5,792
Total adjustments to GAAP	\$ 2,046	5,211	8,266	(29,289 )	4,248	(9,518 )

(a) For 2010 and 2009, income taxes are applied based on 38% of income (loss) before income taxes for the individual operating segments. For 2008, income taxes for each individual operating segment are applied based on the consolidated effective tax rate.



#### Differences between GAAP and “Base Net Income”

Management’s financial planning and evaluation of operating results does not take into account the following items because their volatility and/or inherent uncertainty affect the period-to-period comparability of the Company’s results of operations. A more detailed discussion of the differences between GAAP and “base net income” follows.

Derivative market value, foreign currency, and put option adjustments: “Base net income” excludes the periodic unrealized gains and losses that are caused by the change in fair value on derivatives used in the Company’s risk management strategy in which the Company does not qualify for “hedge treatment” under GAAP. As such, the Company recognizes changes in fair value of derivative instruments currently in earnings. The Company maintains an overall interest rate risk management strategy that incorporates the use of derivative instruments to reduce the economic effect of interest rate volatility. Derivative instruments primarily used by the Company to manage interest rate risk includes interest rate swaps and basis swaps. Management has structured the majority of the Company’s derivative transactions with the intent that each is economically effective. However, the Company does not qualify its derivatives for “hedge treatment,” and the stand-alone derivative must be marked-to-market in the income statement with no consideration for the corresponding change in fair value of the hedged item. The Company believes these point-in-time estimates of asset and liability values that are subject to interest rate fluctuations make it difficult to evaluate the ongoing results of operations against its business plan and affect the period-to-period comparability of the results of operations. Included in “base net income” are the economic effects of the Company’s derivative instruments, which includes any cash paid or received being recognized as an expense or revenue upon actual derivative settlements. These settlements are included in “derivative market value, foreign currency, and put option adjustments and derivative settlements, net” on the Company’s consolidated statements of income.

“Base net income” excludes the foreign currency transaction gains or losses caused by the re-measurement of the Company’s Euro-denominated bonds to U.S. dollars. In connection with the issuance of the Euro-denominated bonds, the Company has entered into cross-currency interest rate swaps. Under the terms of these agreements, the principal payments on the Euro-denominated notes will effectively be paid at the exchange rate in effect at the issuance date of the bonds. The cross-currency interest rate swaps also convert the floating rate paid on the Euro-denominated bonds (EURIBOR index) to an index based on LIBOR. Included in “base net income” are the economic effects of any cash paid or received being recognized as an expense or revenue upon actual settlements of the cross-currency interest rate swaps. These settlements are included in “derivative market value, foreign currency, and put option adjustments and derivative settlements, net” on the Company’s consolidated statements of income. However, the gains or losses caused by the re-measurement of the Euro-denominated bonds to U.S. dollars and the change in market value of the cross-currency interest rate swaps are excluded from “base net income” as the Company believes the point-in-time estimates of value that are subject to currency rate fluctuations related to these financial instruments make it difficult to evaluate the ongoing results of operations against the Company’s business plan and affect the period-to-period comparability of the results of operations. The re-measurement of the Euro-denominated bonds generally correlates with the change in fair value of the cross-currency interest rate swaps. However, the Company will experience unrealized gains or losses related to the cross-currency interest rate swaps if the two underlying indices (and related forward curve) do not move in parallel.

In 2008, “base net income” also excluded the change in fair value of put options issued by the Company for certain business acquisitions. The put options were valued by the Company each reporting period using a Black-Scholes pricing model. Therefore, the fair value of those options were primarily affected by the strike price and term of the underlying option, the Company’s stock price, and the dividend yield and volatility of the Company’s stock. The Company believed those point-in-time estimates of value that were subject to fluctuations made it difficult to evaluate the ongoing results of operations against the Company’s business plans and affected the period-to-period comparability of the results of operations. In 2008, the Company settled all of its obligations related to these put options.

The gains and/or losses included in “derivative market value, foreign currency, and put option adjustments and derivative settlements, net” on the Company’s consolidated statements of income are primarily caused by interest rate and currency volatility, as well as the volume and terms of derivatives not receiving hedge treatment. “Base net income” excludes these unrealized gains and losses and isolates the effect of interest rate and currency volatility related to the fair value of such instruments during the period. Under GAAP, the effects of these factors on the fair value of the derivative instruments (but not the underlying hedged item) tend to show more volatility in the short term.

Amortization of intangible assets: “Base net income” excludes the amortization of acquired intangibles, which arises primarily from the acquisition of definite life intangible assets in connection with the Company’s acquisitions, since the Company feels that such charges do not drive the Company’s operating performance on a long-term basis and can affect the period-to-period comparability of the results of operations.

Compensation related to business combinations: The Company has structured certain business combinations in which the consideration paid has been dependent on the sellers’ continued employment with the Company. As such, the value of the consideration paid is recognized as compensation expense by the Company over the term of the applicable employment agreement. “Base net income” excludes this expense because the Company believes such charges do not drive its operating performance on a long-term basis and can affect the period-to-period comparability of the results of operations. If the Company did not enter into the employment agreements in connection with the acquisition, the amount paid to these former shareholders of the acquired entity would have been recorded by the Company as additional consideration of the acquired entity, thus, not having an effect on the Company’s results of operations. The compensation expense related to these existing agreements was fully expensed in 2009.

Variable-rate floor income, net of settlements on derivatives: Loans that reset annually on July 1 can generate excess spread income compared with the rate based on the special allowance payment formula in declining interest rate environments. The Company refers to this additional income as variable-rate floor income. The Company excludes variable-rate floor income, net of settlements paid on derivatives used to hedge student loan assets earning variable-rate floor income, from its “base net income” since the timing and amount of variable-rate floor income (if any) is uncertain, it has been eliminated by legislation for all loans originated on and after April 1, 2006, and it is in excess of expected spreads. In addition, because variable-rate floor income is subject to the underlying rate for the subject loans being reset annually on July 1, it is a factor beyond the Company’s control which can affect the period-to-period comparability of results of operations.

Discontinued operations: In May 2007, the Company sold EDULINX. As a result of this transaction, the results of operations for EDULINX are reported as discontinued operations for all periods presented. The Company presents “base net income” excluding discontinued operations since the operations and cash flows of EDULINX have been eliminated from the ongoing operations of the Company.

#### STUDENT LOAN AND GUARANTY SERVICING OPERATING SEGMENT – RESULTS OF OPERATIONS

The following are the primary service offerings the Company offers as part of its Student Loan and Guaranty Servicing segment:

- Originating and servicing FFELP loans
- Originating and servicing non-federally insured student loans
- Servicing federally-owned student loans for the Department of Education
  - Servicing and outsourcing services for guaranty agencies
- Student loan servicing software and other information technology products and services

The Student Loan and Guaranty Servicing operating segment provides for the servicing of the Company’s student loan portfolios and the portfolios of third parties. The loan servicing activities include loan origination activities, loan conversion activities, application processing, borrower updates, payment processing, due diligence procedures, and claim processing. These activities are performed internally for the Company’s portfolio in addition to generating external fee revenue when performed for third party clients.

In June 2009, the Department named the Company as one of four private sector companies awarded a servicing contract to service federally-owned student loans. In September 2009, the Company began servicing loans under this contract. The contract spans five years, with one five-year renewal at the option of the Department. Servicing loans under this contract will increase revenue earned by this segment. However, as the portfolio ages, operating margins under this contract are expected to be lower than historical levels achieved.

This operating segment also provides servicing activities for guarantee agencies. These activities include providing software and data center services, borrower and loan updates, default aversion tracking services, claim processing services, and post-default collection services.

This operating segment also develops student loan servicing software, which is used internally by the Company and also licensed to third party student loan holders and servicers. In addition, this operating segment provides information technology products and services, with core areas of business in educational loan software solutions, technical consulting services, and Enterprise content management solutions.

In addition, the Company is offering a hosted servicing software solution to third parties that can be used by third parties to service various types of student loans including Federal Direct Program and FFEL Program

loans. Currently, the Company has agreements with third parties, including a contract with an incumbent Direct Loan Program service provider, to add more than 12 million borrowers to its hosted servicing software solution by the end of 2011.

Segment Summary of Results

Significant items impacting 2010 operating results include:

- \$29.9 million of government servicing revenue earned in 2010, growth of number of borrowers to 2.8 million, and growth of loan volume to \$30.3 billion under this contract.
- \$33.4 million of guaranty servicing revenue earned in 2010 from rehabilitation collections on defaulted loan assets.

Student Loan Servicing Volumes (dollars in millions)

Company Owned	\$24,136	\$23,139	\$24,378	\$26,351	\$26,183	\$23,727
% of total	67.3	% 61.6	% 56.7	% 55.3	% 47.0	% 38.6
Number of borrowers:						
Government servicing:	—	441,913	1,055,896	1,530,308	2,510,630	2,804,502
FFELP servicing:	2,266,866	2,311,558	2,327,016	2,329,150	2,227,288	1,912,748
Total:	2,266,866	2,753,471	3,382,912	3,859,458	4,737,918	4,717,250

Edgar Filing: NELNET INC - Form 10-K

Year ended December 31, 2010 compared to the year ended December 31, 2009

	Year ended December 31,		Change	
	2010	2009	\$	%
Net interest income	\$ 62	112	(50 )	(44.6 )%
Loan and guaranty servicing revenue	139,890	110,273	29,617	26.9
Intersegment servicing revenue	85,342	85,048	294	0.3
Software services revenue	18,948	21,164	(2,216 )	(10.5 )
Other income	519	644	(125 )	(19.4 )
Total other income	244,699	217,129	27,570	12.7
Salaries and benefits	95,293	84,405	10,888	12.9
Other expenses	71,280	58,448	12,832	22.0
Intersegment expenses	5,221	4,299	922	21.4
Total operating expenses	171,794	147,152	24,642	16.7
"Base net income" before income taxes and corporate overhead allocation	72,967	70,089	2,878	4.1
Corporate overhead allocation	(5,856 )	—	(5,856 )	(100.0 )
"Base net income" before income taxes	67,111	70,089	(2,978 )	(4.2 )
Income tax expense	(25,502 )	(26,636 )	1,134	(4.3 )
"Base net income"	\$ 41,609	43,453	(1,844 )	(4.2 )%
Additional information:				
"Base net income"	\$ 41,609	43,453	(1,844 )	(4.2 )%
Restructure expense (included in other expenses above)	6,040	7,715	(1,675 )	(21.7 )
Net tax effect	(2,295 )	(2,932 )	637	(21.7 )
"Base net income," excluding restructure expense	\$ 45,354	48,236	(2,882 )	(6.0 )%
Before Tax Operating Margin (a)	29.8 %	32.3 %		
Before Tax Operating Margin (b)	30.7 %	35.4 %		

(a) Excludes corporate overhead allocation.

(b) Excludes corporate overhead allocation, restructure expense, and the revenue and collection fees paid related to rehabilitation collections.

Loan and guaranty servicing revenue.

	Year ended December 31,					
	2010		2009			
	Origination revenue	Servicing revenue	Total revenue	Origination revenue	Servicing revenue	Total revenue

FFELP servicing (a)	\$ 254	36,759	37,013	\$ 1,893	57,630	59,523
Private servicing	1,463	7,841	9,304	816	7,454	8,270
Government servicing (b)	—	29,947	29,947	—	1,679	1,679
Guaranty servicing (c)	131	63,495	63,626	307	40,494	40,801
Loan and guaranty servicing revenue	\$ 1,848	138,042	139,890	\$ 3,016	107,257	110,273

- (a) FFELP origination revenue decreased in 2010 compared with 2009 due to legislative changes and market disruptions causing lenders to exit the FFELP marketplace. In addition, effective July 1, 2010, the Reconciliation Act of 2010 prohibits new loan originations under the FFEL Program. FFELP servicing revenue decreased in 2010 due to the loss of servicing volume from third party customers as a result of these customers selling their portfolios to the Company and/or the Department under the Purchase Program.
- (b) The Company began servicing loans for the Department in September 2009. As shown in the preceding Student Loan Servicing Volumes table, the government servicing volume and number of borrowers has increased significantly during 2010.
- (c) Guaranty servicing revenue increased in 2010 due to \$33.4 million in revenue earned from rehabilitation collections on defaulted loan assets in 2010 compared to \$7.8 million in 2009 due to increased marketplace liquidity. This increase was partially offset by a decrease in revenue related to the elimination of the FFEL Program and less origination activity in 2010.

Intersegment servicing revenue. Intersegment servicing revenue includes servicing revenue earned for the Student Loan and Guaranty Servicing operating segment as a result of servicing loans for the Asset Generation and Management operating segment.

Software services revenue. Software services revenue decreased in 2010 compared to 2009 as the result of a reduction in the number of projects for external customers due to the legislative changes in the student loan industry throughout 2009 and 2010.

Total operating expenses. Excluding restructure charges and collection fees paid related to rehabilitation revenue, 2010 operating expenses increased \$11.1 million (8.2%) compared to the same period in 2009. The additional operating costs were incurred as a direct result of supporting the government servicing volume increase.

Year ended December 31, 2009 compared to the year ended December 31, 2008

	Year ended December 31,			
	2009	2008	\$	Change %
Net interest income	\$ 112	1,401	(1,289 )	(92.0 )%
Loan and guaranty servicing revenue	110,273	99,916	10,357	10.4
Intersegment servicing revenue	85,048	77,957	7,091	9.1
Software services revenue	21,164	24,078	(2,914 )	(12.1 )
Other income	644	51	593	1,162.7
Total other income	217,129	202,002	15,127	7.5
Salaries and benefits	84,405	69,401	15,004	21.6
Other expenses	58,448	42,719	15,729	36.8
Intersegment expenses	4,299	45,825	(41,526 )	(90.6 )
Total operating expenses	147,152	157,945	(10,793 )	(6.8 )
"Base net income" before income taxes and corporate overhead allocation	70,089	45,458	24,631	54.2
Corporate overhead allocation	—	—	—	—
"Base net income" before income taxes	70,089	45,458	24,631	54.2
Income tax expense	(26,636 )	(15,342 )	(11,294 )	73.6
"Base net income"	\$43,453	30,116	13,337	44.3 %
Additional information:				
"Base net income"	\$43,453	30,116	13,337	44.3 %
Restructure expense (included in other expenses above)	7,715	1,234	6,481	525.2
Impairment expense (included in other expenses above)	—	5,074	(5,074 )	—
Net tax effect	(2,932 )	(1,955 )	(977 )	50.0
"Base net income," excluding restructure expense	\$48,236	34,469	13,767	39.9 %
Before Tax Operating Margin (a)	32.3 %	22.3 %		
Before Tax Operating Margin (b)	35.4 %	25.4 %		



(a) Excludes corporate overhead allocation.

(b) Excludes corporate overhead allocation, restructure expense, and the revenue and collection fees paid related to rehabilitation collections.

Loan and guaranty servicing revenue.

	Year ended December 31,					
	2009 Origination revenue	2009 Servicing revenue	2009 Total revenue	2008 Origination revenue	2008 Servicing revenue	2008 Total revenue
FFELP servicing (a)	\$ 1,893	57,630	59,523	\$ 3,754	45,346	49,100
Private servicing	816	7,454	8,270	486	7,495	7,981
Government servicing (b)	—	1,679	1,679	—	—	—
Guaranty servicing (c)	307	40,494	40,801	442	42,393	42,835
Loan and guaranty servicing revenue	\$ 3,016	107,257	110,273	\$ 4,682	95,234	99,916

(a) FFELP origination revenue decreased in 2009 compared to 2008 due to legislative changes and market disruptions causing lenders to exit the FFELP market place. FFELP servicing revenue increased in 2009 due to an increase in servicing volume and the receipt of \$6.8 million in conversion fees associated with the loss of life of loan servicing and transfer related activities for third party clients that sold loans to the Department under the Purchase Program.

(b) The Company began servicing loans for the Department in September 2009.

(c) Guaranty servicing revenue decreased in 2009 due to the receipt of \$13.7 million in revenue earned from rehabilitation collections on defaulted loan assets in 2008. In 2009, the revenue from rehabilitation collections on defaulted loans was \$7.8 million. This decrease was offset by an increase in collection revenue in 2009.

Intersegment servicing revenue. Intersegment servicing revenue includes servicing revenue earned for the Student Loan and Guaranty Servicing operating segment as a result of servicing loans for the Asset Generation and Management operating segment. Intersegment servicing revenue increased in 2009 compared to the same period in 2008 due to an increase in the number of loans transferred between various financings as the Company was executing certain financing strategies and conversion fees received upon the Company selling student loans to the Department under the Purchase Program.

Software services revenue. Software services revenue decreased in 2009 compared to 2008 as the result of a reduction in the number of projects for existing customers and loss of external customers due to the legislative developments in the student loan industry throughout 2008 and 2009.

Total operating expenses. Excluding restructure and impairment charges, and collection fees paid related to rehabilitation revenue, 2009 operating expenses decreased \$9.8 million (6.8%) compared to the same period in 2008. This decrease was the result of cost savings from the Company's restructuring plans.

#### TUITION PAYMENT PROCESSING AND CAMPUS COMMERCE OPERATING SEGMENT – RESULTS OF OPERATIONS

The Company's Tuition Payment Processing and Campus Commerce operating segment provides products and services to help students and families manage the payment of education costs at all levels (K-12 and higher education). It also provides innovative education-focused technologies, services, and support solutions to help schools with the everyday challenges of collecting and processing commerce data.

In the K-12 market the Company offers actively managed tuition payment plans as well as assistance with financial needs assessment, enrollment management, and donor management. The Company offers two principal products to the higher education market: actively managed tuition payment plans and campus commerce technologies and payment processing.

This segment of the Company's business is subject to seasonal fluctuations which correspond, or are related to, the traditional school year. Tuition management revenue is recognized over the course of the academic term, but the peak operational activities take place in summer and early fall. Revenue associated with providing electronic commerce subscription services is recognized over the service period with the highest revenue months being July through September and December and January. The Company's operating expenses do not follow the seasonality of the revenues. This is primarily due to fixed year-round personnel costs and seasonal marketing costs.

#### Segment Summary of Results

Significant items impacting 2010 operating results include:

- \$5.9 million (11.0%) increase in revenue from 2009 as a result of an increase in the number of managed tuition payment plans and campus commerce transactions processed.



Edgar Filing: NELNET INC - Form 10-K

Year ended December 31, 2010 compared to the year ended December 31, 2009

	Year ended December 31,		Change	
	2010	2009	\$	%
Net interest income	\$ 32	62	(30 )	(48.4 )%
Tuition payment processing and campus commerce revenue	59,824	53,894	5,930	11.0
Salaries and benefits	27,180	25,549	1,631	6.4
Other expenses	10,864	9,642	1,222	12.7
Intersegment expenses	3,579	2,563	1,016	39.6
Total operating expenses	41,623	37,754	3,869	10.2
"Base net income" before income taxes and corporate overhead allocation	18,233	16,202	2,031	12.5
Corporate overhead allocation	(1,952 )	—	(1,952 )	(100.0 )
"Base net income" before income taxes	16,281	16,202	79	0.5
Income tax expense	(6,189 )	(6,156 )	(33 )	0.5
"Base net income"	\$ 10,092	10,046	46	0.5 %
Before Tax Operating Margin				
(a)	30.5 %	30.0 %		

(a) Excludes corporate overhead allocation.

Tuition payment processing and campus commerce revenue. Tuition payment processing and campus commerce revenue increased in 2010 compared to 2009 as a result of an increase in the number of managed tuition payment plans as well as an increase in campus commerce transactions processed.

Operating expenses. Operating expenses increased in 2010 as a result of incurring additional costs to support the increase in the number of managed tuition payment plans and campus commerce transactions. In addition, the Company continues to invest in new products and services to meet customer needs and expand product and service offerings. These investments increased operating expenses in 2010 compared to 2009.

Year ended December 31, 2009 compared to the year ended December 31, 2008

	Year ended December 31,		Change	
	2009	2008	\$	%
Net interest income	\$ 62	1,689	(1,627 )	(96.3 )%
Tuition payment processing and campus commerce revenue	53,894	48,155	5,739	11.9
Salaries and benefits	25,549	23,290	2,259	9.7
Other expenses	9,642	9,879	(237 )	(2.4 )

Edgar Filing: NELNET INC - Form 10-K

Intersegment expenses	2,563	1,095	1,468	134.1
<b>Total operating expenses</b>	<b>37,754</b>	<b>34,264</b>	<b>3,490</b>	<b>10.2</b>
"Base net income" before income taxes and corporate overhead allocation	16,202	15,580	622	4.0
<b>Corporate overhead allocation</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
"Base net income" before income taxes	16,202	15,580	622	4.0
<b>Income tax expense</b>	<b>(6,156 )</b>	<b>(5,175 )</b>	<b>(981 )</b>	<b>19.0</b>
<b>"Base net income"</b>	<b>\$ 10,046</b>	<b>10,405</b>	<b>(359 )</b>	<b>(3.5 )%</b>
<b>Before Tax Operating Margin</b>				
(a)	30.0	%	31.3	%

(a) Excludes corporate overhead allocation.

Tuition payment processing and campus commerce revenue. Tuition payment processing and campus commerce revenue increased in 2009 compared to 2008 as a result of an increase in the number of managed tuition payment plans as well as an increase in campus commerce transactions processed.

Operating expenses. Operating expenses increased in 2009 compared to 2008 as a result of incurring additional costs associated with salaries and benefits to support the increase in the number of managed tuition payment plans and campus commerce transactions. Additionally, investment in new products and services to meet customer needs and expand product and service offerings increased operating expenses in 2009 compared with 2008.

## ENROLLMENT SERVICES OPERATING SEGMENT – RESULTS OF OPERATIONS

The Enrollment Services operating segment offers products and services that are focused on helping colleges recruit and retain students (interactive and list marketing services) and helping students plan and prepare for life after high school (publishing services and resource centers). Interactive marketing products and services include agency of record services, qualified inquiry generation, pay per click, and other marketing management, along with school operations consulting and call center solutions. The majority of interactive marketing revenue is derived from fees which are earned through the delivery of qualified inquiries or clicks provided to colleges and universities. List marketing services include providing lists to help higher education institutions and businesses reach the middle school, high school, college bound high school, college, and young adult market place. Publishing services include test preparation study guides, school directories and databases, and career exploration guides. Resource centers include online courses, scholarship search and selection data, career planning, and on-line information about colleges and universities.

Approximately 95% of interactive marketing revenue included in this segment is generated from for-profit schools. The revenue and margins of the Enrollment Services operating segment could be negatively impacted by decelerations in growth rates and declines in enrollments at for-profit schools.

## Segment Summary of Results

Significant items impacting 2010 operating results include:

- \$26.6 million goodwill impairment charge related to the interactive marketing business (\$23.9 million) and list marketing business (\$2.7 million)
- \$20.5 million (17.2%) increase in revenue as a result of an increase in interactive marketing services volume.
- \$3.7 million increase in operating expenses due to accelerating the amortization of student list costs in 2010.

Year ended December 31, 2010 compared to the year ended December 31, 2009

	Year ended December 31,		Change	
	2010	2009	\$	%
Enrollment services revenue	\$ 139,897	119,397	20,500	17.2 %
Salaries and benefits	24,827	23,222	1,605	6.9
Cost to provide enrollment services	91,647	74,926	16,721	22.3
Other expenses	18,040	13,226	4,814	36.4
Impairment expense	26,599	32,728	(6,129 )	(18.7 )
Intersegment expenses	2,461	1,566	895	57.2
Total operating expenses	163,574	145,668	17,906	12.3
"Base net income (loss)" before income taxes and corporate overhead allocation	(23,677 )	(26,271 )	2,594	(9.9 )
Corporate overhead allocation	(1,952 )	—	(1,952 )	(100.0 )
"Base net income (loss)" before income taxes	(25,629 )	(26,271 )	642	(2.4 )
Income tax benefit	9,740	9,984	(244 )	(2.4 )

Edgar Filing: NELNET INC - Form 10-K

"Base net income (loss)"	\$ (15,889 )	(16,287 )	398	(2.4 )%
Additional information:				
"Base net income (loss)"	\$ (15,889 )	(16,287 )	398	(2.4 )%
Impairment expense	26,599	32,728	(6,129 )	(18.7 )
Net tax effect	(10,108 )	(12,437 )	2,329	(18.7 )
"Base net income," excluding impairment expense				
	\$ 602	4,004	(3,402 )	(85.0 )%
Before Tax Operating Margin				
(a)	(16.9 )%	(22.0 )%		
Before Tax Operating Margin				
(b)	6.8 %	7.8 %		

(a) Excludes corporate overhead allocation.

(b) Excludes corporate overhead allocation, list cost amortization, and impairment expense.

Enrollment services revenue, cost to provide enrollment services, and gross profit.

	Year ended December 31, 2010				
	Interactive marketing (a)	Publishing services (b)	Subtotal	Resource centers and list marketing (c)	Total
Enrollment services revenue	\$ 115,884	10,909	126,793	13,104	139,897
Cost to provide enrollment services	88,553	3,094	91,647		
Gross profit	\$ 27,331	7,815	35,146		
Gross profit %	23.6 %	71.6 %	27.7 %		

	Year ended December 31, 2009				
	Interactive marketing (a)	Publishing services (b)	Subtotal	Resource centers and list marketing (c)	Total
Enrollment services revenue	\$ 94,593	12,167	106,760	12,637	119,397
Cost to provide enrollment services	70,755	4,171	74,926		
Gross profit	\$ 23,838	7,996	31,834		
Gross profit %	25.2 %	65.7 %	29.8 %		

- (a) Interactive marketing revenue increased \$21.3 million (22.5%) for the year ended December 31, 2010 compared with 2009 as a result of an increase in interactive marketing services volume. The gross profit margin for the year ended December 31, 2010 compared to 2009 decreased as a result of a decrease in sales of products with a higher profit margin.
- (b) Publishing services revenue decreased \$1.3 million (10.3%) for the year ended December 31, 2010 compared with 2009 due to competition related to online delivery of similar products. The gross profit margin for publishing and editing services increased as a result of a shift in the mix of products sold.
- (c) Resource centers and list marketing revenue increased \$0.5 million (3.7%) for year ended December 31, 2010 compared with 2009. Resource centers revenue increased due to an increase in contracts for new customers and pricing increases for existing customers. The increase in resource centers revenue was offset by a decrease in list sales.



Other expenses. Other expenses for the year ended December 31, 2010 and 2009 includes \$6.6 million and \$2.9 million, respectively, of amortization expense related to student list costs. In 2010, the Company began accelerating the amortization of student list costs over a shorter period of time to better reflect the pattern in which the economic benefit of this asset is used to generate revenue.

Impairment expense. As a result of the 2010 annual goodwill impairment test, the Company recorded impairment charges at two reporting units included in the Enrollment Services operating segment. These charges consisted of \$23.9 million related to its interactive marketing business and \$2.7 million related to its list marketing business.

Recent legislation and related public scrutiny has negatively affected current and projected enrollments at for-profit schools. These factors may impact future revenue, operating margins, and cash flows related to the Company's interactive marketing business. In addition, the Company's list marketing business continues to be negatively affected by the economic recession and deterioration of the direct-to-consumer market.

Operating expenses. Excluding the cost to provide enrollment services, list amortization expense, and impairment expense, operating expenses increased \$3.5 million (10.1%) for the year ended December 31, 2010 compared to 2009 as a result of investment in new products and services to meet customer needs and expand product and service offerings.

Edgar Filing: NELNET INC - Form 10-K

Year ended December 31, 2009 compared to the year ended December 31, 2008

	Year ended December 31,		Change	
	2009	2008	\$	%
Net interest income	\$ —	17	(17 )	(100.0 )%
Enrollment services revenue	119,397	112,405	6,992	6.2
Software services revenue	—	37	(37 )	(100.0 )
Total other income	119,397	112,442	6,955	6.2
Salaries and benefits	23,222	24,379	(1,157 )	(4.7 )
Cost to provide enrollment services	74,926	64,965	9,961	15.3
Other expenses	13,226	11,506	1,720	14.9
Impairment expense	32,728	—	32,728	100.0
Intersegment expenses	1,566	6,639	(5,073 )	(76.4 )
Total operating expenses	145,668	107,489	38,179	35.5
"Base net income (loss)" before income taxes and corporate overhead allocation	(26,271 )	4,970	(31,241 )	(628.6 )
Corporate overhead allocation	—	—	—	—
"Base net income (loss)" before income taxes	(26,271 )	4,970	(31,241 )	(628.6 )
Income tax benefit (expense)	9,984	(1,730 )	11,714	(677.1 )
"Base net income (loss)"	\$ (16,287 )	3,240	(19,527 )	(602.7 )%
Additional information:				
"Base net income (loss)"	\$ (16,287 )	3,240	(19,527 )	(602.7 )%
Impairment expense	32,728	—	32,728	100.0
Restructure expense (included in other expenses above)	—	282	(282 )	(100.0 )
Net tax effect	(12,437 )	(87 )	(12,350 )	14,195.4
"Base net income," excluding impairment and restructure charges	\$ 4,004	3,435	569	16.6 %
Before Tax Operating Margin (a)	(22.0 )%	4.4 %		
Before Tax Operating Margin (b)	5.4 %	4.7 %		

(a) Excludes corporate overhead allocation.

(b) Excludes corporate overhead allocation and impairment and restructure charges.

Enrollment services revenue, cost to provide enrollment services, and gross profit.

	Year ended December 31, 2009				
	Interactive marketing (a)	Publishing services (b)	Subtotal	Resource centers and list marketing (c)	Total
Enrollment services revenue	\$ 94,593	12,167	106,760	12,637	119,397
Cost to provide enrollment services	70,755	4,171	74,926		
Gross profit	\$ 23,838	7,996	31,834		
Gross profit %	25.2 %	65.7 %	29.8 %		

	Year ended December 31, 2008				
	Interactive marketing (a)	Publishing services (b)	Subtotal	Resource centers and list marketing (c)	Total
Enrollment services revenue	\$ 82,276	15,305	97,581	14,824	112,405
Cost to provide enrollment services	58,668	6,297	64,965		
Gross profit	\$ 23,608	9,008	32,616		
Gross profit %	28.7 %	58.9 %	33.4 %		

- (a) Interactive marketing revenue increased \$12.3 million (15.0%) for the year ended December 31, 2009 compared to 2008 as a result of an increase in lead generation services volume. The gross profit for interactive marketing services decreased due to a shift in the mix of services sold.
- (b) Publishing and editing services revenue decreased \$3.1 million (20.5%) for the year ended December 31, 2009 compared to 2008 due to competition related to online delivery of similar products, as well as a general downturn in economic conditions. The gross profit for publishing and editing services increased as a result of a shift in the mix of products sold.
- (c) Resource centers and list marketing services revenue decreased \$2.2 million (14.8%) for the year ended December 31, 2009 compared to 2008. This decrease was the result of a decrease of \$2.9 million associated with the Company's list marketing services. These decreases were offset by an increase in revenue related to online courses.

Impairment expense. As a result of the 2009 annual goodwill impairment test, the Company recorded an impairment charge of \$31.5 million related to its list marketing business. The Company's list marketing business has been negatively affected by the economic recession and deterioration of the direct-to-consumer student loan market. In addition, during the fourth quarter of 2009, the Company recognized an impairment charge of \$1.2 million on certain intangible assets related to its list marketing business.

Operating expenses. Excluding restructure and impairment charges and the cost to provide enrollment services, operating expenses decreased \$4.2 million (10.0%) for the year ended December 31, 2009 compared to 2008 as a result of a focus on cost efficiencies.

#### ASSET GENERATION AND MANAGEMENT OPERATING SEGMENT – RESULTS OF OPERATIONS

The Asset Generation and Management Operating Segment includes the origination, acquisition, management, and ownership of the Company's student loan assets, which has historically been the Company's largest product and service offering. The Company generates a substantial portion of its earnings from the spread, referred to as the Company's student loan spread, between the yield it receives on its student loan portfolio and the costs associated with originating, acquiring, and financing its portfolio. The Company generates student loan assets through direct origination or through acquisitions. The student loan assets are held in a series of education lending subsidiaries designed specifically for this purpose. In addition to the student loan portfolio, all costs and activity associated with the generation of assets, funding and servicing of those assets, and maintenance of the debt transactions are included in this segment.

On March 30, 2010, President Obama signed into law the Reconciliation Act of 2010. Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Direct Loan Program. If a first disbursement has been made on a FFELP loan prior to July 1, 2010, subsequent disbursements of that loan may still be made under the FFELP. The new law does not alter or affect the terms and conditions of existing FFELP loans. As a result of the Reconciliation Act of 2010, the Company no longer originates FFELP loans. See "Overview – Recent Developments – Legislation – FFELP" in this Item 7 for additional information.

#### Segment Summary of Results

Significant items impacting 2010 operating results include:

-

Continued recognition of significant fixed rate floor income of \$132.2 million (net of settlement payments on derivatives used to hedge student loans earning floor income of \$19.6 million) due to historically low interest rates.

- A gain of \$33.8 million from the sale of \$2.1 billion of student loans under the Department's Purchase Program.
  - A gain of \$40.0 million from the purchase of \$690.8 million of the Company's asset-backed securities.
- Improved student loan spread compared to 2009 as a result of significant tightening of the CP/LIBOR spread.
  - The purchase of \$2.7 billion of FFELP student loans from various third parties.

## Student Loan Portfolio

The tables below outline the components of the Company's student loan portfolio:

	As of December 31, 2010		As of December 31, 2009	As of December 31, 2008
	Held for investment	Held for sale	Held for investment	Held for investment
Federally insured loans:				
Stafford and other	\$ 7,927,525	—	7,620,792	8,130,238
Consolidation	15,830,174	—	15,851,761	16,657,703
Total	23,757,699	—	23,472,553	24,787,941
Non-federally insured loans	26,370	84,987	163,321	273,108
	23,784,069	84,987	23,635,874	25,061,049
Unamortized loan discount/premiums and deferred origination costs, net	207,571	—	341,970	402,881
Allowance for loan losses – federally insured loans	(32,908 )	—	(30,102 )	(25,577 )
Allowance for loan losses – non-federally insured loans	(10,718 )	—	(20,785 )	(25,345 )
	\$ 23,948,014	84,987	23,926,957	25,413,008

## Origination and Acquisition

The Company has historically originated and acquired loans through various methods and channels including: (i) direct-to-consumer channel (in which the Company originates student loans directly with student and parent borrowers), (ii) campus based origination channels, and (iii) spot purchases.

The Company will originate or acquire loans through its campus based channel either directly under one of its brand names or through other originating lenders. In addition to its brands, the Company acquires student loans from lenders to whom the Company provides marketing and/or origination services established through various contracts. Branding partners are lenders for which the Company acts as a marketing agent in specified geographic areas. A forward flow lender is one for whom the Company provides origination services but provides no marketing services or whom simply agrees to sell loans to the Company under forward sale commitments.

The following table sets forth the activity of loans originated or acquired through each of the Company's channels:

	Year ended December 31,		
	2010	2009	2008
Beginning balance	\$23,635,874	25,061,049	26,329,213
Direct channel:			
Net consolidation loan originations	—	—	40,604
Stafford/PLUS loan originations	831,048	1,669,582	1,258,961
Branding partner channel	588,033	860,171	936,044
Forward flow channel	111,285	202,520	517,551
Other channels	2,671,798	47,600	55,922

Total channel acquisitions	4,202,164	2,779,873	2,809,082
	-		
Repayments, claims, capitalized interest, participations, and other	(1,221,662 )	(1,443,191 )	(1,877,885 )
Consolidation loans lost to external parties	(599,927 )	(430,475 )	(369,145 )
Loans sold	(2,141,124 )	(2,331,382 )	(1,830,216 )
Loans reclassified to held for sale (a)	(91,256 )	—	—
Ending balance	\$23,784,069	23,635,874	25,061,049

(a) On January 13, 2011, the Company sold a portfolio of non-federally insured loans for proceeds of \$91.3 million (100% of par value). The Company retained credit risk related to this portfolio and will pay cash to purchase back any loans which become 60 days delinquent. As of December 31, 2010, the Company has classified this portfolio as held-for-sale and the loans are carried at fair value.

As discussed previously, as a result of the Reconciliation Act of 2010, the Company no longer originates first disbursements on any FFELP loans.

Due to the legislative changes in the student loan industry, the Company believes there will be opportunities to purchase FFELP loan portfolios on behalf of current FFELP participants looking to adjust their FFELP businesses. For example, during 2010, the Company purchased \$2.7 billion of FFELP student loans from various third parties.

## Activity in the Allowance for Loan Losses

The provision for loan losses represents the periodic expense of maintaining an allowance sufficient to absorb losses, net of recoveries, inherent in the portfolio of student loans. An analysis of the Company's allowance for loan losses is presented in the following table:

	Year ended December 31,		
	2010	2009	2008
Balance at beginning of period	\$50,887	50,922	45,592
Provision for loan losses:			
Federally insured loans	18,700	20,000	17,000
Non-federally insured loans	4,000	9,000	8,000
Total provision for loan losses	22,700	29,000	25,000
Charge-offs:			
Federally insured loans	(18,603 )	(14,954 )	(15,207 )
Non-federally insured loans	(7,282 )	(5,304 )	(5,947 )
Total charge-offs	(25,885 )	(20,258 )	(21,154 )
Recoveries:			
Federally insured loans	—	—	—
Non-federally insured loans	1,263	1,543	2,234
Total recoveries	1,263	1,543	2,234
Purchase (sale) of federally insured loans, net	2,710	(520 )	(750 )
Purchase (sale) of non-federally insured loans, net	(1,780 )	(9,800 )	—
Reserve related to loans reclassified to held for sale (a)	(6,269 )	—	—
Balance at end of period	\$43,626	50,887	50,922
Allocation of the allowance for loan losses:			
Federally insured loans	\$32,908	30,102	25,577
Non-federally insured loans	10,718	20,785	25,345
Total allowance for loan losses	\$43,626	50,887	50,922
Allowance for federally insured loans as a percentage of such loans	0.14	% 0.13	% 0.10
Allowance for non-federally insured loans as a percentage of such loans held for investment (b)	40.64	% 12.73	% 9.28

(a) On January 13, 2011, the Company sold a portfolio of non-federally insured loans for proceeds of \$91.3 million (100% of par value). The Company retained credit risk related to this portfolio and will pay cash to purchase back any loans which become 60 days delinquent. As of December 31, 2010, the Company has classified this portfolio and the estimated credit risk as held-for-sale which represents fair value.

(b) The allowance for non-federally insured loans as a percentage of such loans at December 31, 2010 is significantly larger than prior periods. After selling non-federally insured loans in 2009 and 2010, the remaining balance of non-federally insured loans classified as held for investment at December 31, 2010 includes loans with higher credit risk.



## Repurchase Obligation

As of December 31, 2010, the Company has participated a cumulative amount of \$125.5 million of non-federally insured loans to third parties, including \$30.0 million and \$95.5 million participated during 2010 and 2009, respectively. Loans participated under these agreements have been accounted for by the Company as loan sales. Accordingly, the participation interests sold are not included on the Company's consolidated balance sheet.

Per the terms of the servicing agreements, the Company's servicing operations are obligated to repurchase loans subject to the participation interests in the event such loans become 60 or 90 days delinquent. The activity in the accrual account related to this repurchase obligation, which is included in "other liabilities" in the Company's consolidated balance sheet, is detailed below.

	Year ended December 31,	
	2010	2009
Beginning balance	\$ 10,600	—
Transfer from allowance for loan losses	2,000	9,800
Reserve for repurchase of delinquent loans (a)	—	800
Ending balance	\$ 12,600	10,600

(a) The reserve for repurchase of loans is included in "other" under other operating expenses in the Company's consolidated statements of income.

## Student Loan Status and Delinquencies

Delinquencies have the potential to adversely impact the Company's earnings through increased servicing and collection costs and account charge-offs. The table below shows the Company's student loan delinquency amounts.

	2010		As of December 31,		2009	
	Dollars	Percent	Dollars	Percent	Dollars	Percent
Federally Insured Loans:						
Loans in-school/grace/deferment (a)						
	\$ 4,358,616		\$ 5,783,648			
Loans in forebearance (b)						
	2,984,869		2,495,672			
Loans in repayment status:						
Loans current	14,309,480	87.2 %	13,038,428	85.8 %		
Loans delinquent 31-60 days (c)	794,140	4.8	691,232	4.5		
Loans delinquent 61-90 days (c)	306,853	1.9	314,265	2.1		
Loans delinquent 91 days or greater (d)	1,003,741	6.1	1,149,308	7.6		
Total loans in repayment	16,414,214	100.0 %	15,193,233	100.0 %		
Total federally insured loans	\$ 23,757,699		\$ 23,472,553			
Non-Federally Insured Loans:						
Loans in-school/grace/deferment (a)						
	\$ 3,500		\$ 34,815			
Loans in forebearance (b)						
	292		1,919			
Loans in repayment status:						
Loans current	16,679	73.9 %	118,761	93.8 %		
Loans delinquent 31-60 days (c)	1,546	6.8	3,023	2.4		
Loans delinquent 61-90 days (c)	1,163	5.2	1,559	1.2		
Loans delinquent 91 days or greater	3,190	14.1	3,244	2.6		
Total loans in repayment	22,578	100.0 %	126,587	100.0 %		
Total non-federally insured loans	\$ 26,370		\$ 163,321			

(a)Loans for borrowers who still may be attending school or engaging in other permitted educational activities and are not yet required to make payments on the loans, e.g., residency periods for medical students or a grace period for bar exam preparation for law students.

(b)Loans for borrowers who have temporarily ceased making full payments due to hardship or other factors, according to a schedule approved by the servicer consistent with the established loan program servicing procedures and policies.

(c) The period of delinquency is based on the number of days scheduled payments are contractually past due and relate to repayment loans, that is, receivables not charged off, and not in school, grace, deferment, or forbearance.

(d) Loans delinquent 91 days or greater include federally insured loans in claim status, which are loans that have gone into default and have been submitted to the guaranty agency.

#### Student Loan Spread Analysis

The following table analyzes the student loan spread on the Company's portfolio of student loans and represents the spread on assets earned in conjunction with the liabilities and derivative instruments used to fund the assets.

	Year ended December 31,					
	2010		2009		2008	
Variable student loan yield	2.64		% 2.87	%	5.42	%
Consolidation rebate fees	(0.68	)	(0.70	)	(0.73	)
Premium/discount and deferred origination costs amortization	(0.20	)	(0.30	)	(0.35	)
Variable student loan net yield	1.76		1.87		4.34	
Student loan cost of funds - interest expense	(0.83	)	(1.40	)	(3.66	)
Student loan cost of funds - derivative settlements	0.03		0.16		0.23	
Variable student loan spread	0.96		0.63		0.91	
Variable rate floor income, net of settlements on derivatives	—		(0.03	)	(0.06	)
Fixed rate floor income, net of settlements on derivatives	0.52		0.58		0.14	
Core student loan spread	1.48	%	1.18	%	0.99	%
Average balance of student loans	\$25,212,190		24,794,311		26,044,507	
Average balance of debt outstanding	25,327,210		25,286,533		26,869,364	

A trend analysis of the Company's core and variable student loan spreads is summarized below.

- (a) The interest earned on the majority of the Company's FFELP student loan assets is indexed to the three-month commercial paper index. The Company funds the majority of its assets with three-month LIBOR indexed floating rate securities. The relationship between these two indices has a significant impact on student loan spread. This table shows the difference between the average three-month LIBOR and commercial paper indices.

The Company's variable student loan spread was impacted primarily by the following items:

- The tightening/widening of the CP/LIBOR spread increases/decreases variable student loan spread. Historically, the movement of the various interest rate indices received on the Company's student loan assets, primarily three-month commercial paper, and paid on the debt to fund such loans, primarily LIBOR, was highly correlated. The short-term movement of these indices was dislocated beginning in August 2007 which negatively impacted the Company's net interest income through the first half of 2009. Beginning in the third quarter of 2009, the CP/LIBOR spread began to tighten to more historical levels, which had a positive impact on spread. In 2010, the average CP/LIBOR spread was 5 basis points compared to 28 basis points in 2009 which resulted in an improved variable student loan spread in 2010 compared with 2009.
- A decrease in the amortization of loan premiums/discounts and deferred origination costs as a result of loans purchased at a discount, which reduced the net costs being amortized.

The primary difference between variable student loan spread and core student loan spread is fixed rate floor income, net of settlements on derivatives. A summary of fixed rate floor income and its contribution to core student spread follows:

	Year ended December 31,		
	2010	2009	2008
Fixed rate floor income, gross	\$151,861	147,107	42,528
Derivative settlements (a)	(19,618 )	(2,009 )	(5,071 )
Fixed rate floor income, net	\$132,243	145,098	37,457
Fixed rate floor income contribution to spread, net	0.52	% 0.58	% 0.14

- (a) Includes settlement payments on derivatives used to hedge student loans earning fixed rate floor income.

The high levels of fixed rate floor income earned during 2010 and 2009 are due to historically low interest rates. If interest rates remain low, the Company anticipates continuing to earn significant fixed rate floor income in future periods. See Item 7A, "Quantitative and Qualitative Disclosures about Market Risk – Interest Rate Risk," which provides additional detail on the Company's portfolio earning fixed rate floor income and the derivatives used by the Company to hedge these loans.



Edgar Filing: NELNET INC - Form 10-K

Summary and Comparison of Operating Results

	Year ended December 31,				Year ended December 31,			
	2010	2009	Change		2009	2008	Change	
			\$	%			\$	%
Net interest income after provision for loan losses	\$ 362,059	222,213	139,846	62.9 %	\$ 222,213	152,773	69,440	45.5 %
Loan and guaranty servicing	—	—	—	—	—	26	(26 )	(100.0)
Other income	18,639	17,169	1,470	8.6	17,169	17,401	(232 )	(1.3 )
Gain (loss) on sale of loans and debt repurchases, net	73,709	63,676	10,033	15.8	63,676	(53,035 )	116,711	(220.1)
Derivative settlements, net	(13,336 )	39,286	(52,622 )	(133.9)	39,286	66,088	(26,802 )	(40.6 )
Total other income	79,012	120,131	(41,119 )	(34.2 )	120,131	30,480	89,651	294.1
Salaries and benefits	4,524	6,767	(2,243 )	(33.1 )	6,767	8,316	(1,549 )	(18.6 )
Other expenses	12,752	19,566	(6,814 )	(34.8 )	19,566	37,524	(17,958 )	(47.9 )
Impairment expense	—	—	—	—	—	9,351	(9,351 )	(100.0)
Intersegment expenses	85,278	81,335	3,943	4.8	81,335	77,105	4,230	5.5
Total operating expenses	102,554	107,668	(5,114 )	(4.7 )	107,668	132,296	(24,628 )	(18.6 )
"Base net income" before income taxes and corporate overhead allocation	338,517	234,676	103,841	44.2	234,676	50,957	183,719	360.5
Corporate overhead allocation	(9,759 )	—	(9,759 )	(100.0)	—	—	—	—
"Base net income" before income taxes	328,758	234,676	94,082	40.1	234,676	50,957	183,719	360.5
Income tax expense	(124,928)	(89,178 )	(35,750 )	40.1	(89,178 )	(18,356 )	(70,822 )	385.8
"Base net income"	\$ 203,830	145,498	58,332	40.1 %	\$ 145,498	32,601	112,897	346.3 %
Additional information:								
"Base net income"	\$ 203,830	145,498	58,332	40.1 %	\$ 145,498	32,601	112,897	346.3 %
Impairment expense	—	—	—	—	—	9,351	(9,351 )	(100.0)
Restructure expense (included	—	—	—	—	—	1,845	(1,845 )	(100.0)

in other expenses above)									
Liquidity related charges	—	—	—	—	—	66,560	(66,560 )	(100.0)	
Net tax effect	—	—	—	—	—	(24,882 )	24,882	(100.0)	

"Base net income," excluding impairment, restructure, and liquidity related charges	\$ 203,830	145,498	58,332	40.1	%	\$ 145,498	85,475	60,023	70.2	%
---	------------	---------	--------	------	---	------------	--------	--------	------	---

Net interest income after the provision for loan losses (net of settlements on derivatives).

	Year ended December 31,				Year ended December 31,					
	2010	2009	\$	Change %	2009	2008	\$	Change %		
Student loan interest, net of settlements on derivatives (a)	\$ 674,826	744,213	(69,387 )	(9.3 )	%	\$ 744,213	1,443,913	(699,700)	(48.5 )	%
Consolidation rebate fees (b)	(170,998)	(174,075)	3,077	(1.8 )		(174,075)	(190,604 )	16,529	(8.7 )	
Amortization of loan premiums/discounts and deferred origination costs (c)	(50,731 )	(73,529 )	22,798	(31.0)		(73,529 )	(90,620 )	17,091	(18.9)	
Interest on bonds and notes payable (d)	(210,968)	(355,929)	144,961	(40.7)		(355,929)	(984,366 )	628,437	(63.8)	
Student loan interest margin, net of settlements on derivatives	242,129	140,680	101,449	72.1		140,680	178,323	(37,643 )	(21.1)	
Fixed rate floor income, net of settlements on derivatives (e)	132,243	145,098	(12,855 )	(8.9 )		145,098	37,457	107,641	287.4	
Investment interest (f)	1,421	6,724	(5,303 )	(78.9)		6,724	30,271	(23,547 )	(77.8)	
Intercompany interest	(4,370 )	(2,003 )	(2,367 )	118.2		(2,003 )	(2,190 )	187	(8.5 )	
Provision for loan losses (g)	(22,700 )	(29,000 )	6,300	(21.7)		(29,000 )	(25,000 )	(4,000 )	16.0	
Net interest income after provision for loan losses (net of settlements on derivatives (h) )	\$ 348,723	261,499	87,224	33.4	%	\$ 261,499	218,861	42,638	19.5	%

(a) Student loan interest, net of settlements on derivatives for the year ended December 31, 2010 decreased \$69.4 million (9.3%) compared to the same period in 2009 due to a decrease in the yield earned on student loans in 2010 compared to 2009 (2.67% and 3.03%, respectively), which was a result of lower interest rates and a decrease in derivative settlements. The decrease in yield was partially offset by a \$0.4 billion (1.7%) increase in the average student loan portfolio balance in 2010 compared to 2009.

Student loan interest, net of settlements on derivatives for the year ended December 31, 2009 decreased \$699.7 million (48.5%) compared to the same period in 2008 due to a decrease in the yield earned on student loans in 2009 compared to 2008 (3.03% and 5.65%, respectively), which was a result of lower interest rates and a decrease in derivative settlements. Additionally, a \$1.3 billion (4.8%) decrease in the average student loan portfolio balance in 2009 compared to 2008 also contributed to the decrease in student loan interest.

(b) Consolidation rebate fees decreased \$3.1 million (1.8%) and \$16.5 million (8.7%) for the years ended December 31, 2010 and 2009, compared to the same periods in 2009 and 2008, respectively, due to decreases in the average consolidation loan portfolio, for which such fees are paid.



(c) Amortization of loan premiums/discounts and deferred origination costs decreased \$22.8 million (31.0%) for the year ended December 31, 2010 compared with 2009 due to the purchase of loans at a discount which has reduced the net costs being amortized.

These same costs decreased \$17.1 million (18.9%) for the year ended December 31, 2009 compared with 2008 due to a reduction in costs incurred to acquire or originate loans.

(d) Interest expense decreased \$145.0 million (40.7%) in 2010 compared with 2009 and decreased \$628.4 million (63.8%) in 2009 compared with 2008, due to a decrease in interest rates on the Company's variable rate debt, which lowered the Company's cost of funds (excluding net derivative settlements). The student loan cost of funds were 0.83% in 2010, 1.40% in 2009, and 3.66% in 2008. The decrease in interest expense in 2009 from 2008 is also attributable to the Company's \$1.6 billion (5.9%) decrease in average debt in the same period.

(e) Depending on the type of loan and when it was originated, the borrower rate on student loans is either fixed to term or is reset to an annual rate each July 1. As a result, for loans where the borrower rate is fixed to term, the Company may earn floor income for an extended period of time, which the Company refers to as fixed rate floor income. A summary of fixed rate floor income follows.

	Year ended December 31,		
	2010	2009	2008
Fixed rate floor income, gross	\$ 151,861	147,107	42,528
Derivative settlements (a)	(19,618 )	(2,009 )	(5,071 )
Fixed rate floor income, net	\$ 132,243	145,098	37,457

(a) Includes settlement payments on derivatives used to hedge student loans earning fixed rate floor income

The high levels of fixed rate floor income earned during 2010 and 2009 are due to historically low interest rates.

(f) Investment income decreased \$5.3 million (78.9%) in 2010 compared with 2009 and \$23.5 million (77.8%) in 2009 compared with 2008, due to a decrease in interest rates earned on cash, as well as a decrease in the average cash held over the same periods.

(g) The provision for loan losses represents the periodic expense of maintaining an allowance sufficient to absorb losses inherent in the Company's portfolio of loans. The provision for loan losses recognized by the Company decreased in 2010 compared to 2009, primarily due to the provision related to the Company's non-federally insured student loan portfolio. During 2009, the Company increased its allowance for non-federally insured loans due to management's projected performance of the portfolio in light of economic conditions. As of December 31, 2010, the dollar amount of the Company's non-federally insured student loan portfolio, including those loans in repayment and loans delinquent, decreased from the same period a year ago. These decreases, as well as continued aging of the portfolio, resulted in less provision expense recognized by the Company during 2010 as compared to 2009 related to the Company's non-federally insured portfolio.

(h) The Company maintains an overall risk management strategy that incorporates the use of derivative instruments to reduce the economic effect of interest rate volatility. Management has structured the majority of the Company's

derivative transactions with the intent that each is economically effective; however, the Company's derivative instruments do not qualify for hedge accounting. Derivative settlements for each applicable period should be evaluated with the Company's net interest income.

Other income. The following table summarizes the components of "other income".

	Year ended December 31,		
	2010	2009	2008
Borrower late fee income	\$12,390	11,305	11,515
Other	6,249	5,864	5,886
Other income	\$18,639	17,169	17,401

Gain (loss) on sale of loans and debt repurchases, net. A summary of gain (losses) from the sale of loans and debt repurchases follows:

	Year ended December 31,		
	2010	2009	2008
Gain (loss) on sale of loans, net (a)	\$33,748	35,148	(53,035 )
Gain on debt repurchases - asset-backed securities (b)	39,961	28,528	—
Gain (loss) on sale of loans and debt repurchases, net	\$73,709	63,676	(53,035 )

(a) Included in the gain (loss) on sale of loans for the years ended December 31, 2010 and 2009 are gains of \$33.8 million and \$36.6 million, respectively, resulting from the sale of \$2.1 billion of student loans in each of these years to the Department under the Purchase Program. In 2008, the Company recorded a \$53.0 million loss as a result of the sale of \$1.8 billion (par value) of student loans in order to reduce the Company's exposure related to certain equity support provisions included in the Company's FFELP warehouse facility, through which such loans were funded.

(b) During the years ended December 31, 2010 and 2009, the Company repurchased asset-backed securities of \$690.8 million and \$348.2 million, respectively, resulting in the gains included in gain on debt repurchases shown in the table above.

Salaries and benefits and other expenses. "Salaries and benefits" and "other expenses" decreased in 2010 compared with 2009 and 2009 compared with 2008 as a result of continued focus by the Company on managing costs and gaining efficiencies as well as a reduction in marketing costs due to the elimination of new loan originations under the FFEL Program. Included in "other expenses" in 2008 is \$13.5 million in fees paid related to liquidity contingency planning and a \$1.8 million restructure charge.

Intersegment expenses. Intersegment expenses includes fees paid to the Student Loan and Guaranty Servicing operating segment for the servicing of the Company's student loan portfolio.

## LIQUIDITY AND CAPITAL RESOURCES

The Company's fee generating businesses are non-capital intensive and all produce positive operating cash flows. As such, a minimal amount of debt and equity capital is allocated to the fee-based segments and any liquidity or capital needs are satisfied using cash flow from operations. Therefore, the Liquidity and Capital Resources discussion is concentrated on the Company's liquidity and capital needs to meet existing debt obligations, primarily unsecured corporate debt and debt facilities in the Asset Generation and Management operating segment.

The Company may issue equity and debt securities in the future in order to improve capital, increase liquidity, refinance upcoming maturities, or provide for general corporate purposes. Moreover, the Company may from time-to-time repurchase certain amounts of its outstanding secured and unsecured debt securities, including debt securities which the Company may issue in the future, for cash and/or through exchanges for other securities. Such repurchases or exchanges may be made in open market transactions, privately negotiated transactions, or otherwise. Any such repurchases or exchanges will depend on prevailing market conditions, the Company's liquidity requirements, contractual restrictions, compliance with securities laws, and other factors. The amounts involved in any such transactions may be material.

The Company has historically utilized operating cash flow, secured financing transactions (which include warehouse facilities, asset-backed securitizations, and liquidity programs offered by the Department), operating lines of credit, and other borrowing arrangements to fund its Asset Generation and Management operations and student loan acquisitions. In addition, the Company has used operating cash flow, borrowings on its unsecured line of credit, and unsecured debt offerings to fund corporate activities, business acquisitions, and repurchases of common stock. The Company has also used its common stock to partially fund certain business acquisitions. The Company has a universal shelf registration statement with the SEC which allows the Company to sell up to \$825.0 million of securities that may consist of common stock, preferred stock, unsecured debt securities, warrants, stock purchase contracts, and stock purchase units. The terms of any securities are established at the time of the offering.

The following table summarizes the Company's debt obligations.

	As of December 31, 2010		
	Carrying amount	Interest rate range	Final maturity
<b>Asset Generation and Management:</b>			
Bonds and notes issued in asset-backed securitizations	\$ 21,114,777	0.24% - 6.90%	5/1/11 - 7/27/48
FFELP warehouse facility	108,381	0.29% - 0.35%	7/29/13
Department of Education Conduit	2,702,345	0.31%	5/8/14
Related party debt	107,050	0.53%	5/20/11
Other borrowings	26,664	0.26% - 5.10%	1/1/11 - 11/1/15
	24,059,217		
<b>Unsecured Corporate Debt:</b>			
Unsecured line of credit	450,000	0.79%	5/8/12
Junior Subordinated Hybrid Securities	163,255	7.40%	9/15/61
	613,255		
	\$ 24,672,472		

### Liquidity Needs

The Company has two primary liquidity needs:

- Satisfy unsecured debt obligations, specifically its unsecured line of credit
- Satisfy debt obligations secured by student loan assets and related collateral

### Liquidity Needs and Sources of Liquidity Available to Satisfy Unsecured Debt Obligations

Excluding the Junior Subordinated Hybrid Securities (which have a maturity in 2061), the Company has the following unsecured debt obligation:

	Balance outstanding as of December 31, 2010	Balance outstanding as of February 28, 2011
<b>Unsecured Corporate Debt:</b>		
Unsecured line of credit - due May 2012	\$ 450,000	125,000

### Sources of liquidity currently available to satisfy unsecured debt obligations

The following table details the Company's sources of liquidity currently available:

	Available liquidity as of December 31, 2010	Available liquidity as of February 28, 2011
<b>Sources of primary liquidity:</b>		

Edgar Filing: NELNET INC - Form 10-K

Cash and cash equivalents	\$ 283,801	80,000
Investments - trading securities	43,236	70,000
Unencumbered FFELP student loan assets	2,718	3,000
Unencumbered private student loan assets	117,626	22,000
Asset-backed security investments - Class B subordinated notes (a)	76,513	77,000
Asset-backed security investments (b)	73,800	-
Total sources of primary liquidity	\$ 597,694	252,000

(a) As part of the Company's issuance of asset-backed securitizations in 2008, due to credit market conditions when these notes were issued, the Company purchased the Class B subordinated notes of \$76.5 million (par value). These notes are not included on the Company's consolidated balance sheet. If the credit market conditions continue to improve, the Company anticipates selling these notes to third parties. Upon a sale to third parties, the Company would obtain cash proceeds equal to the market value of the notes on the date of such sale. The amount included in the table above is the par value of these subordinated notes and may not represent market value upon sale of the notes.

(b) The Company has repurchased its own asset-backed securities (bonds and notes payable). For accounting purposes, these notes are effectively retired and are not included on the Company's consolidated balance sheet. However, as of December 31, 2010, \$73.8 million of these securities are legally outstanding at the trust level and the Company could sell these notes to third parties or redeem the notes at par as cash is generated by the trust estate. Upon a sale to third parties, the Company would obtain cash proceeds equal to the market value of the notes on the date of such sale. The amount included in the table above is the par value of these notes and may not represent market value upon sale of the notes.

## Cash generated from operations

In addition to current sources of liquidity, the Company plans to use cash generated from operations to satisfy its unsecured debt obligations. The Company has historically generated positive cash flow from operations. For the years ended 2010, 2009, and 2008 the Company had net cash flow from operating activities of \$194.9 million, \$324.7 million, and \$321.1 million, respectively.

## Liquidity Needs and Sources of Liquidity Available to Satisfy Debt Obligations Secured by Student Loan Assets and Related Collateral

The Company had the following debt obligations outstanding that are secured by student loan assets and related collateral.

	As of December 31, 2010	
	Carrying amount	Final maturity
Asset Generation and Management:		
Bonds and notes issued in asset-backed securitizations	\$21,114,777	5/1/11 - 7/27/48
FFELP warehouse facility	108,381	7/29/13
Department of Education Conduit	2,702,345	5/8/14
Related party debt	107,050	5/20/11
Other borrowings	26,664	1/1/11 - 11/1/15
	\$24,059,217	

## Bonds and notes issued in asset-backed securitizations

The majority of the Company's portfolio of student loans is funded in asset-backed securitizations that are structured to substantially match the maturity of the funded assets, thereby minimizing liquidity risk. In addition, due to (i) the difference between the yield the Company receives on the loans and cost of financing within these transactions, and (ii) the excess servicing and administration fees the Company earns from these transactions, the Company has created a portfolio that will generate earnings and significant cash flow over the life of these transactions.

As of December 31, 2010, based on cash flow models developed to reflect management's current estimate of, among other factors, prepayments, defaults, deferment, forbearance, and interest rates, the Company currently expects future undiscounted cash flows from its portfolio to be approximately \$1.61 billion as detailed below.

The forecasted cash flow presented below includes all loans currently funded in asset-backed securitizations. As of December 31, 2010, the Company had \$21.0 billion of loans included in asset-backed securitizations which represented 88 percent of its total FFELP student loan portfolio classified as held for investment. The forecasted cash flow does not include cash flows that the Company expects to receive related to loans funded through the Department's Conduit Program and other warehouse facilities or loans originated and/or acquired subsequent to December 31, 2010.

(a) The Company uses various assumptions, including prepayments and future interest rates, when preparing its cash flow forecast. These assumptions are further discussed below.

**Prepayments:** The primary variable in establishing a life of loan estimate is the level and timing of prepayments. Prepayment rates equal the percentage of loans that prepay annually as a percentage of the beginning of period balance, net of scheduled principal payments. A number of factors can affect estimated prepayment rates, including the level of consolidation activity and default rates. Should any of these factors change, management may revise its assumptions, which in turn would impact the projected future cash flow. The Company's cash flow forecast above assumes prepayment rates that are generally consistent with those utilized in recent asset-backed securities transactions. If management used a prepayment rate assumption two times greater than what was used to forecast the cash flow, the cash flow forecast would be reduced by approximately \$330 million to \$390 million.

**Interest rates:** The Company funds the majority of its student loans with three-month LIBOR ("LIBOR") indexed floating rate securities. Meanwhile, the interest earned on the Company's student loan assets are indexed primarily to a commercial paper rate ("CP"). The different interest rate characteristics of the Company's loan assets and liabilities funding these assets result in basis risk. The Company's cash flow forecast assumes LIBOR will exceed CP by 12 basis points for the life of the portfolio, which approximates the historical relationship between these indices. If the forecast is computed assuming a spread of 24 basis points between CP and LIBOR for the life of the portfolio, the cash flow forecast would be reduced by approximately \$100 million to \$140 million.

The Company uses the current forward interest rate yield curve to forecast cash flows. A change in the forward interest rate curve would impact the future cash flows generated from the portfolio. An increase in future interest rates will reduce the amount of fixed rate floor income the Company is currently receiving. The Company attempts to mitigate the impact of a rise in short-term rates by hedging interest rate risks. As of December 31, 2010, the net fair value of the Company's interest rate derivatives used to hedge loans earning fixed rate floor income was a negative \$4.8 million. See Item 7A, "Quantitative and Qualitative Disclosures about Market Risk — Interest Rate Risk."

#### FFELP Warehouse Facility

On July 30, 2010, the Company renewed its 2009/2010 FFELP Warehouse Facility. The 2009/2010 FFELP Warehouse Facility has a maximum financing amount of \$500.0 million, with a revolving financing structure supported by 364-day liquidity provisions, which expire on July 29, 2011. The final maturity date of the facility is July 29, 2013. In the event the Company is unable to renew the liquidity provisions by July 29, 2011, the facility would become a term facility at a stepped-up cost, with no additional student loans being eligible for financing, and the Company would be required to refinance the existing loans in the facility by July 29, 2013.

The 2009/2010 FFELP Warehouse Facility provides for formula based advance rates depending on FFELP loan type up to a maximum of 85 percent to 98 percent of the principal and interest financed. The advance rates for collateral may increase or decrease based on market conditions, but they are subject to a minimum advance of 75 to 80 percent based on loan type. The facility contains financial covenants relating to levels of the Company's consolidated net worth, ratio of adjusted EBITDA to corporate debt interest, and unencumbered cash. Any violation of these covenants could result in a requirement for the immediate repayment of any outstanding borrowings under the facility. As of December 31, 2010, \$108.4 million was outstanding under the FFELP warehouse facility and \$391.6 million was available for future use. As of December 31, 2010, the Company had \$5.3 million advanced as equity support in the facility.



Upon termination or expiration of the facility, the Company would expect to access the securitization market, use operating cash, rely on sale of assets, or transfer collateral to satisfy any remaining obligations.

#### Department of Education Conduit

In May 2009, the Department implemented a program under which it finances eligible FFELP Stafford and PLUS loans in a conduit vehicle established to provide funding for student lenders (the "Conduit Program"). Loans eligible for the Conduit Program had to be first disbursed on or after October 1, 2003, but not later than June 30, 2009, and fully disbursed before September 30, 2009, and meet certain other requirements. Funding for the Conduit Program is provided by the capital markets at a cost based on market rates, with the Company being advanced 97 percent of the student loan face amount. Excess amounts needed to fund the remaining 3 percent of the student loan balances were contributed by the Company. The Conduit Program expires on May 8, 2014. The Student Loan Short-Term Notes ("Student Loan Notes") issued by the Conduit Program are supported by a combination of (i) notes backed by FFELP loans, (ii) a liquidity agreement with the Federal Financing Bank, and (iii) a put agreement provided by the Department. If the conduit does not have sufficient funds to pay all Student Loan Notes, then those Student Loan Notes will be repaid with funds from the Federal Financing Bank. The Federal Financing Bank will hold the notes for a short period of time and, if at the end of that time, the Student Loan Notes still cannot be paid off, the underlying FFELP loans that serve as collateral for the Conduit Program will be sold to the Department through a put agreement at a price of 97 percent of the face amount of the loans. As of December 31, 2010, the Company had \$2.7 billion borrowed under the facility and \$94.1 million advanced as equity support in the facility. Beginning July 1, 2010, no additional loans can be funded using the Conduit Program.

The Company expects to access the securitization market prior to the Conduit Program's maturity to refinance the student loan collateral included in the Conduit with debt that is structured to match the maturity of the assets.

#### Related Party Debt

The Company has from time to time repurchased its own asset-backed securities. For accounting purposes, these notes have been effectively retired and are not included on the Company's consolidated balance sheet. However, these securities are legally outstanding at the trust level and the Company could sell these notes to third parties or redeem the notes at par as cash is generated by the trust estate. During 2010, the Company participated \$218.7 million of these securities to Union Bank, as trustee for various grantor trusts, and obtained cash proceeds equal to the par value of the notes. The Company has entered into a Guaranteed Purchase Agreement with Union Bank whereby the Company must purchase these notes back from Union Bank at par upon the request of Union Bank. As of December 31, 2010, \$107.1 million of these securities were outstanding and subject to the participation agreement.

Upon termination or expiration of this participation, the Company would expect to use operating cash or rely on the sale of assets to satisfy this debt.

#### Other Liquidity Needs

On March 30, 2010, President Obama signed into law the Reconciliation Act of 2010. Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. As a result of the Reconciliation Act of 2010, the Company no longer originates new FFELP loans.

Due to the legislative changes in the student loan industry, the Company believes there will be opportunities to purchase FFELP loan portfolios on behalf of current FFELP participants looking to adjust their FFELP businesses. For example, during 2010, the Company purchased \$2.7 billion of FFELP student loans from various

third parties.

The Company plans to fund FFELP student loan acquisitions from third parties using its agreement with Union Bank, as trustee for various grantor trusts, under which Union Bank has agreed to purchase from the Company participation interests in student loans (as described below); using its FFELP warehouse facility (as described above); and continuing to access the asset-backed securities market.

#### Union Bank Participation Agreement

The Company maintains an agreement with Union Bank, as trustee for various grantor trusts, under which Union Bank has agreed to purchase from the Company participation interests in student loans (the “FFELP Participation Agreement”). The Company has the option to purchase the participation interests from the grantor trusts at the end of a 364-day period upon termination of the participation certificate. As of December 31, 2010, \$350.4 million of loans were subject to outstanding participation interests held by Union Bank, as trustee, under this agreement. The agreement automatically renews annually and is terminable by either party upon five business days notice. This agreement provides beneficiaries of Union Bank’s grantor trusts with access to investments in interests in student loans, while providing liquidity to the Company on a short term basis. The Company can participate loans to Union Bank to the extent of availability under the grantor trusts, up to \$750 million or an amount in excess of \$750 million if mutually agreed to by both parties. Loans participated under this agreement have been accounted for by the Company as loan sales. Accordingly, the participation interests sold are not included on the Company’s consolidated balance sheet.

#### Asset-backed securities transactions

Depending on market conditions, the Company anticipates continuing to access the asset-backed securities market. Asset-backed securities transactions would be used to refinance student loans included in the FFELP warehouse facility, the Department of Education Conduit facility, and/or existing asset-backed security transactions. The FFELP warehouse facility and Department Conduit facility have advance rates that are less than par. As of December 31, 2010, the Company had \$5.3 million advanced as equity support in the FFELP warehouse facility and \$94.1 million advanced as equity support in the Department Conduit facility. Depending on the terms of asset-backed security transactions, refinancing loans included in these facilities could produce positive cash flow to the Company by reducing required advance rates and are contemplated by management when making student loan financing decisions.

During 2010, the Company completed asset-backed securities transactions totaling \$1.9 billion. The Company used the proceeds from the sale of these notes to purchase student loans, including loans previously financed in other asset-backed securitizations and the FFELP warehouse facility.

Although the Company has demonstrated its ability to access the asset-backed securities market in 2009 and 2010 and expects asset-backed securities transactions to remain a primary source of funding over the long term, the Company also expects its transaction volumes to be more limited and pricing less favorable than prior to the credit market dislocation that began in August 2007, with significantly reduced opportunities to place subordinated tranches of asset-backed securities with investors. At present, while the markets have demonstrated some signs of recovery, the Company is unable to predict when market conditions will allow for more regular, reliable, and cost-effective access to the term asset-backed securities market.

#### Description of Other Debt Facilities

##### Unsecured Line of Credit

The Company has a \$750.0 million unsecured line of credit that terminates in May 2012. As of December 31, 2010 and February 28, 2011 there was \$450.0 million and \$125.0 million outstanding, respectively, on this line. Upon termination in 2012, there can be no assurance that the Company will be able to maintain this line of credit, find alternative funding, or increase the amount outstanding under the line, if necessary. The lending commitment under the Company's unsecured line of credit is provided by a total of thirteen banks, with no individual bank representing more than 11% of the total lending commitment. The bank lending group includes Lehman Brothers Bank, a subsidiary of Lehman Brothers Holdings Inc., which represents approximately 7% of the lending commitment under the line of credit. In September 2008, Lehman Brothers Holdings Inc. filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code. The Company does not expect Lehman to fund future borrowing requests. As of December 31, 2010 and February 28, 2011, excluding Lehman's lending commitment, the Company had \$279.0 million and \$581.3 million, respectively, available for future use under its unsecured line of credit.

The line of credit agreement contains certain financial covenants that, if not met, lead to an event of default under the agreement. The covenants include maintaining:

- A minimum consolidated net worth
- A minimum adjusted EBITDA to corporate debt interest (over the last four rolling quarters)
- A limitation on subsidiary indebtedness

- A limitation on the percentage of non-guaranteed loans in the Company's portfolio

As of December 31, 2010, the Company was in compliance with all of these requirements. Many of these covenants are duplicated in the Company's other lending facilities, including its FFELP warehouse facility.

A default on the 2009/2010 FFELP Warehouse Facility would result in an event of default on the Company's unsecured line of credit that would result in the outstanding balance on the line of credit becoming immediately due and payable.

The Company's operating line of credit does not have any covenants related to unsecured debt ratings. However, changes in the Company's ratings (as well as the amounts the Company borrows) have modest implications on the pricing level at which the Company obtains funding.

### Junior Subordinated Hybrid Securities

In September 2006, the Company issued \$200.0 million aggregate principal amount of Junior Subordinated Hybrid Securities (“Hybrid Securities”). The Hybrid Securities are unsecured obligations of the Company. The interest rate on the Hybrid Securities from the date they were issued through the optional redemption date, September 28, 2011, is 7.40%, payable semi-annually. Beginning September 29, 2011 through September 29, 2036, the “scheduled maturity date,” the interest rate on the Hybrid Securities will be equal to three-month LIBOR plus 3.375%, payable quarterly. The principal amount of the Hybrid Securities will become due on the scheduled maturity date only to the extent that the Company has received proceeds from the sale of certain qualifying capital securities prior to such date (as defined in the Hybrid Securities’ prospectus). If any amount is not paid on the scheduled maturity date, it will remain outstanding and bear interest at a floating rate as defined in the prospectus, payable monthly. On September 15, 2061, the Company must pay any remaining principal and interest on the Hybrid Securities in full whether or not the Company has sold qualifying capital securities. At the Company’s option, the Hybrid Securities are redeemable in whole at any time or in part from time to time at the redemption price described in the prospectus supplement.

### Debt Repurchases

Due to the Company’s improved cash position, the Company repurchased debt during 2010 and 2009. Gains recorded by the Company from the purchase of debt are included in “gain (loss) on the sale of loans and debt repurchases, net” on the Company’s consolidated statements of income.

	Year ended December 31, 2010			Year ended December 31, 2009		
	Notional amount	Purchase price	Gain	Notional amount	Purchase price	Gain
Unsecured debt - Senior Notes due 2010	\$ —	—	—	208,284	196,529	11,755
Unsecured debt - Junior Subordinated Hybrid Securities	34,995	30,073	4,922	1,750	350	1,400
Asset-backed securities	690,750	650,789	39,961	348,155	319,627	28,528
	\$ 725,745	680,862	44,883	558,189	516,506	41,683

Subsequent to December 31, 2010, the Company used operating cash to repurchase \$62.6 million (par value) of Junior Subordinated Hybrid Securities for \$55.7 million. The Company recognized a pre-tax gain of \$6.9 million as a result of this debt repurchase, which will be included in the Company’s operating results for the quarter ending March 31, 2011.

### Stock Repurchases

The Company has a stock repurchase program that expires on May 24, 2012 in which it can repurchase shares of the Company’s common stock. Shares repurchased by the Company during 2010 and 2009 are shown in the table below.

	Purchase price (in thousands)	Average price of shares repurchased (per share)
Total shares repurchased		

Edgar Filing: NELNET INC - Form 10-K

Year ended December 31, 2010	1,866,332	\$ 39,805	\$ 21.33
Year ended December 31, 2009	38,429	430	11.17

As of December 31, 2010, 3.0 million shares may still be purchased under the Company's stock repurchase program.

Contractual Obligations

The Company's contractual obligations were as follows:

	Total	As of December 31, 2010			More than 5 years
		Less than 1 year	1 to 3 years	3 to 5 years	
Bonds and notes payable	\$24,672,472	175,619	558,380	3,069,100	20,869,373
Operating lease obligations (a)	18,089	6,273	9,950	1,866	—
Total	24,690,561	181,892	568,330	3,070,966	20,869,373

(a)The Company is committed under noncancelable operating leases for certain office and warehouse space and equipment. Operating lease obligations are presented net of approximately \$2.4 million in sublease arrangements.

As of December 31, 2010, the Company had a reserve of \$7.9 million for uncertain income tax positions (including the federal benefit received from state positions). This obligation is not included in the above table as the timing and resolution of the income tax positions cannot be reasonably estimated at this time.

As of December 31, 2010, the Company has participated a cumulative amount of \$125.5 million of non-federally insured loans to third parties. The Company has accounted for these participations as loan sales. Accordingly, the participation interests sold are not included on the Company's consolidated balance sheet. Per the terms of the servicing agreements, the Company's servicing operations are obligated to repurchase loans subject to the participation interests when such loans become 60 or 90 days delinquent. As of December 31, 2010, the Company has \$12.6 million accrued related to this obligation which is included in "other liabilities" in the Company's consolidated balance sheet. This obligation is not included in the above table.

In 2004, the Company purchased 50% of the stock of infiNET Integrated Solutions, Inc. ("infiNET") and, in 2006, purchased the remaining 50% of infiNET's stock. Consideration for the purchase of the remaining 50% of the stock of infiNET included 95,380 restricted shares of the Company's Class A common stock. Under the terms of the purchase agreement, the 95,380 shares of Class A common stock issued in the acquisition were subject to stock price guaranty provisions whereby if on or about February 28, 2011 the average market trading price of the Class A common stock was less than \$104.8375 per share and had not exceeded that price for any 25 consecutive trading days during the 5-year period from the closing of the acquisition to February 28, 2011, then the Company must pay additional cash to the sellers of infiNET for each share of Class A common stock issued in an amount representing the difference between \$104.8375 less the greater of \$41.9335 or the gross sales price such seller obtained from a sale of the shares occurring subsequent to February 28, 2011 as defined in the agreement. On February 28, 2011, the Company paid \$5.9 million in cash to satisfy this obligation which was recorded by the Company as a reduction to additional paid-in capital. This payment is not included in the above table.

During 2010, the Company purchased certain assets of a software company. The initial consideration paid by the Company was \$3.0 million in cash. In addition to the initial purchase price, additional payments are to be made by the Company based on certain operating results as defined in the purchase agreement. These contingent payments are payable in three annual installments beginning in March 2011 and as of December 31, 2010 are estimated by the Company to be a total of \$4.8 million. The estimated contingency payments are included in "other liabilities" on the consolidated balance sheet. The contingent payments will be remeasured to fair value each reporting date until the contingency is resolved with all changes in fair value being recognized in earnings. These contingent payments are not included in the table above.

#### Dividends

In the first quarter of 2007, the Company began paying dividends of \$0.07 per share on the Company's Class A and Class B common stock which were paid quarterly through the first quarter of 2008. On May 21, 2008, the Company announced that it was temporarily suspending its quarterly dividend program. On November 5, 2009, the Company's Board of Directors voted to reinstate the quarterly dividend program effective for the fourth quarter 2009. Accordingly, a dividend of \$0.07 per share on the Company's Class A and Class B common stock was paid during the fourth quarter of 2009 and during the first, second, and third quarters of 2010.

The Nelnet Board of Directors declared a fourth-quarter cash dividend on its outstanding shares of Class A common stock and Class B common stock of \$0.49 per share. The dividend consists of a quarterly dividend of \$0.07 per share, and an additional \$0.42 per share representing \$0.07 per share for each of the six quarters in 2008 and 2009 during which the Company had suspended dividend payments to preserve capital during a volatile period in the market. The dividend was paid on December 15, 2010 to shareholders of record at the close of business on December 1, 2010.

The Company currently plans to continue making quarterly dividend payments, subject to future earnings, capital requirements, financial condition, and other factors. In addition, the payment of dividends is subject to the terms of the Company's outstanding junior subordinated hybrid securities, which generally provide that if the Company defers interest payments on those securities it cannot pay dividends on its capital stock.

#### CRITICAL ACCOUNTING POLICIES

This Management's Discussion and Analysis of Financial Condition and Results of Operations discusses the Company's consolidated financial statements, which have been prepared in accordance with accounting principles generally accepted in the United States. The preparation of these financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of income and expenses during the reporting periods. The Company bases its estimates and judgments on historical experience and on various other factors that the Company believes are reasonable under the circumstances. Actual results may differ from these estimates under varying assumptions or conditions. Note 2 of the consolidated financial statements, which are included in this Annual Report on Form 10-K for the year ended December 31, 2010, includes a summary of the significant accounting policies and methods used in the preparation of the consolidated financial statements.



On an on-going basis, management evaluates its estimates and judgments, particularly as they relate to accounting policies that management believes are most “critical” — that is, they are most important to the portrayal of the Company’s financial condition and results of operations and they require management’s most difficult, subjective, or complex judgments, often as a result of the need to make estimates about the effect of matters that are inherently uncertain. Management has identified the following critical accounting policies that are discussed in more detail below: allowance for loan losses, revenue recognition, impairment assessments related to goodwill and intangible assets, income taxes, and accounting for derivatives.

#### Allowance for Loan Losses

The allowance for loan losses represents management’s estimate of probable losses on student loans. This evaluation process is subject to numerous estimates and judgments. The Company evaluates the appropriateness of the allowance for loan losses on its federally insured loan portfolio separately from its non-federally insured loan portfolio.

The allowance for the federally insured loan portfolio is based on periodic evaluations of the Company’s loan portfolios considering loans in repayment versus those in a nonpaying status, delinquency status, trends in defaults in the portfolio based on Company and industry data, past experience, trends in student loan claims rejected for payment by guarantors, changes to federal student loan programs, current economic conditions, and other relevant factors. Should any of these factors change, the estimates made by management would also change, which in turn would impact the level of the Company’s future provision for loan losses.

In determining the appropriateness of the allowance for loan losses on the non-federally insured loans, the Company considers several factors including: loans in repayment versus those in a nonpaying status, delinquency status, type of program, trends in defaults in the portfolio based on Company and industry data, past experience, current economic conditions, and other relevant factors. Should any of these factors change, the estimates made by management would also change, which in turn would impact the level of the Company’s future provision for loan losses. The Company places a non-federally insured loan on nonaccrual status when the collection of principal and interest is 30 days past due and charges off the loan when the collection of principal and interest is 120 days past due.

The allowance for federally insured and non-federally insured loans is maintained at a level management believes is appropriate to provide for estimated probable credit losses inherent in the loan portfolio. This evaluation is inherently subjective because it requires estimates that may be susceptible to significant changes.

#### Revenue Recognition

**Student Loan Income** – The Company recognizes student loan income as earned, net of amortization of loan premiums and discounts and deferred origination costs. Loan income is recognized based upon the expected yield of the loan after giving effect to borrower utilization of incentives such as principal reductions for timely payments (“borrower benefits”) and other yield adjustments. The estimate of the borrower benefits discount is dependent on the estimate of the number of borrowers who will eventually qualify for these benefits. For competitive and liquidity purposes, the Company frequently changes the borrower benefit programs in both amount and qualification factors. These programmatic changes must be reflected in the estimate of the borrower benefit discount. Loan premiums/discounts, deferred origination costs, and borrower benefits are included in the carrying value of the student loan on the consolidated balance sheet and are amortized over the estimated life of the loan. The most sensitive estimate for loan premiums/discounts, deferred origination costs, and borrower benefits is the estimate of the constant prepayment rate (“CPR”). CPR is a variable in the life of loan estimate that measures the rate at which loans in a portfolio pay before their stated maturity. The CPR is directly correlated to the average life of the portfolio. CPR equals the percentage of loans that prepay annually as a percentage of the beginning of period balance, net of scheduled principal payments. A number of factors can affect the CPR estimate, including the level of consolidation activity and default rates. Should

any of these factors change, the estimates made by management would also change, which in turn would impact the amount of loan premium/discount and deferred origination cost amortization recognized by the Company in a particular period.

Loan and guaranty servicing revenue – Loan servicing fees are determined according to individual agreements with customers and are calculated based on the dollar value of loans, number of loans, or number of borrowers serviced for each customer. Guaranty servicing fees, generally, are calculated based on the number of loans serviced, volume of loans serviced, or amounts collected. Revenue is recognized when earned pursuant to applicable agreements, and when ultimate collection is assured.

Tuition payment processing and campus commerce revenue – Tuition payment processing and campus commerce revenue primarily includes actively managed tuition payment solutions and online payment processing. Fees for these services are recognized over the period in which services are provided to customers.

Enrollment services revenue – Enrollment services revenue primarily consists of the following items:

- Interactive marketing – Interactive marketing revenue is derived primarily from fees which are earned through the delivery of qualified inquiries or clicks. The Company recognizes revenue when persuasive evidence of an arrangement exists, delivery has occurred, the fee is fixed or determinable, and collectability is reasonably assured. Delivery is deemed to have occurred at the time a qualified inquiry or click is delivered to the customer provided that no significant obligations remain. From time to time, the Company may agree to credit certain inquiries or clicks if they fail to meet the contractual or other guidelines of a particular client. The Company has established a sales reserve based on historical experience. To date, such credits have been immaterial and within management’s expectations.

For a portion of its interactive marketing revenue, the Company has agreements with providers of online media or traffic (“Publishers”) used in the generation of inquiries or clicks. The Company receives a fee from its customers and pays a fee to Publishers either on a cost per inquiry, cost per click, or cost per number of impressions basis. The Company is the primary obligor in the transaction. As a result, the fees paid by the Company’s customers are recognized as revenue and the fees paid to its Publishers are included in “cost to provide enrollment services” in the Company’s consolidated statements of income.

- List marketing - Revenue from the sale of lists is generally earned and recognized, net of estimated returns, upon delivery.
- Publishing services - Revenue from the sale of print products is generally earned and recognized, net of estimated returns, upon shipment or delivery.
- Resource centers – Resource centers services include online courses, scholarship search and selection data, career planning, and online information about colleges and universities. The majority of these services are sold based on subscriptions and/or are performance based. Revenues from sales of subscription and performance based services are recognized ratably over the term of the contract as earned. Subscription and performance based revenues received or receivable in advance of the delivery of services is included in deferred revenue.

Fees associated with the majority of the services described above are recognized in the period services are rendered and earned under service arrangements with clients where service fees are fixed or determinable and collectability is reasonably assured. The Company’s service fees are determined based on written price quotations or service agreements having stipulated terms and conditions that do not require management to make any significant judgments or assumptions regarding any potential uncertainties.

The Company assesses collectability of revenues and its allowance for doubtful accounts based on a number of factors, including past transaction history with the customer and the credit-worthiness of the customer. An allowance for doubtful accounts is established to record accounts receivable at estimated net realizable value. If the Company determines that collection of revenues is not reasonably assured at or prior to delivery of the Company’s services, revenue is recognized upon the receipt of cash.

#### Goodwill and Intangible Assets – Impairment Assessments

The Company reviews goodwill for impairment annually (every November 30) and whenever triggering events or changes in circumstances indicate its carrying value may not be recoverable. The Company performs a two-step impairment test on goodwill. In the first step, the Company compares the fair value of each reporting unit to its carrying value. If the fair value of the reporting unit exceeds the carrying value of the net assets assigned to that unit, goodwill is considered not impaired and the Company is not required to perform further testing. If the carrying value

of the net assets assigned to the reporting unit exceeds the fair value of the reporting unit, then the Company must perform the second step of the impairment test in order to determine the implied fair value of the reporting unit's goodwill. If the carrying value of a reporting unit's goodwill exceeds its implied fair value, then the Company would record an impairment loss equal to the difference.

Determining the fair value of a reporting unit involves the use of significant estimates and assumptions. These estimates and assumptions include revenue growth rates and operating margins used to calculate projected future cash flows, risk-adjusted discount rates, future economic and market conditions, and determination of appropriate market comparables. Actual future results may differ from those estimates.

The Company makes judgments about the recoverability of purchased intangible assets annually and whenever triggering events or changes in circumstances indicate that an other than temporary impairment may exist. Each quarter the Company evaluates the estimated remaining useful lives of purchased intangible assets and whether events or changes in circumstances warrant a revision to the remaining periods of amortization. Recoverability of these assets is measured by comparison of the carrying amount of the asset to the future undiscounted cash flows the asset is expected to generate. If the asset is considered to be impaired, the amount of any impairment is measured as the difference between the carrying value and the fair value of the impaired asset.

Assumptions and estimates about future values and remaining useful lives of the Company's intangible and other long-lived assets are complex and subjective. They can be affected by a variety of factors, including external factors such as industry and economic trends, and internal factors such as changes in the Company's business strategy and internal forecasts. Although the Company believes the historical assumptions and estimates used are reasonable and appropriate, different assumptions and estimates could materially impact the reported financial results.

#### Income Taxes

The Company is subject to the income tax laws of the U.S and its states and municipalities in which the Company operates. These tax laws are complex and subject to different interpretations by the taxpayer and the relevant government taxing authorities. In establishing a provision for income tax expense, the Company must make judgments and interpretations about the application of these inherently complex tax laws. The Company must also make estimates about when in the future certain items will affect taxable income in the various tax jurisdictions. Disputes over interpretations of the tax laws may be subject to review/adjudication by the court systems of the various tax jurisdictions or may be settled with the taxing authority upon examination or audit. The Company reviews these balances quarterly and as new information becomes available, the balances are adjusted, as appropriate.

#### Derivative Accounting

The Company records derivative instruments at fair value on the balance sheet as either an asset or liability. The Company determines the fair value for its derivative contracts using either (i) pricing models that consider current market conditions and the contractual terms of the derivative contract or (ii) counterparty valuations. These factors include interest rates, time value, forward interest rate curve, and volatility factors, as well as foreign exchange rates. Pricing models and their underlying assumptions impact the amount and timing of unrealized gains and losses recognized, and the use of different pricing models or assumptions could produce different financial results. Management has structured the majority of the Company's derivative transactions with the intent that each is economically effective. However, the Company's derivative instruments do not qualify for hedge accounting. Accordingly, changes in the fair value of derivative instruments are reported in current period earnings. Net settlements on derivatives are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income.

#### RECENT ACCOUNTING PRONOUNCEMENTS

##### Fair Value Measurements

The Financial Accounting Standards Board ("FASB") issued Accounting Standards Update ("ASU") 2010-06, Improving Disclosures about Fair Value Measurements. This ASU provides amendments to Topic 820, Fair Value Measurements and Disclosures, that will provide more robust disclosures about (1) the different classes of assets and liabilities measured at fair value, (2) the valuation techniques and inputs used, (3) the activity in Level 3 fair value measurements, and (4) the transfers between Levels 1, 2, and 3. The update was effective for annual or interim periods beginning after December 15, 2009 (January 1, 2010 for the Company), except for the disclosures about purchases, sales, issuances, and settlements relating to Level 3 measurements, which will be effective for fiscal and interim periods beginning after December 15, 2010 (January 1, 2011 for the Company). To date, the update has not had, and the Company does not anticipate the disclosures required about Level 3 measurements effective January 1, 2011 to have, a material impact on the preparation of and disclosures in the Company's consolidated financial statements.

##### Revenue Recognition

In October 2009, the FASB issued ASU 2009-13, Multiple Deliverable Revenue Arrangements, to be included in ASC Subtopic 605-25. ASC Subtopic 605-25, Revenue Recognition – Multiple-Element Arrangements (EITF Issue No. 00-21, “Revenue Arrangements with Multiple Deliverables”), sets forth requirements that must be met for an entity to recognize revenue from the sale of a delivered item that is part of a multiple-element arrangement when other items have not yet been delivered. One of those current requirements is that there be objective and reliable evidence of the standalone selling price of the undelivered items, which must be supported by either vendor-specific objective evidence (VSOE) or third party evidence (TPE).

ASU 2009-13 amends ASC 605-25 to eliminate the requirement that all undelivered elements have VSOE or TPE before an entity can recognize the portion of an overall arrangement fee that is attributable to items that already have been delivered. In the absence of VSOE or TPE of the standalone selling price for one or more delivered or undelivered elements in a multiple-element arrangement, entities will be required to estimate the selling prices of those elements. The overall arrangement fee will be allocated to each element (both delivered and undelivered items) based on their relative selling prices, regardless of whether those selling prices are evidenced by VSOE or TPE or are based on the entity’s estimated selling price. Application of the “residual method” of allocating an overall arrangement fee between delivered and undelivered elements will no longer be permitted upon adoption of ASU 2009-13. Additionally, the new guidance will require entities to disclose more information about their multiple-element revenue arrangements.

The update will be effective prospectively for revenue arrangements entered into or materially modified in fiscal years beginning on or after June 15, 2010 (January 1, 2011 for the Company), with early adoption permitted. The adoption of this standard will not have a material effect on the Company's financial position or results of operations.

In October 2009, the FASB issued ASU 2009-14, Certain Revenue Arrangements that Include Software Elements, to be included in ASC Subtopic 985-605. ASC Subtopic 985-605, Software—Revenue Recognition, addresses the accounting for revenue transactions involving software. Currently, that guidance applies to revenue arrangements for products or services that include software that is “more-than-incidental” to the products or services as a whole.

ASU 2009-14 amends ASC Subtopic 985-605 to exclude from its scope tangible products that contain both software and non-software components that function together to deliver a product's essential functionality. The update is effective prospectively for revenue arrangements entered into or materially modified in fiscal years beginning on or after June 15, 2010 (January 1, 2011 for the Company), with early adoption permitted. The adoption of this standard will not have a material effect on the Company's financial position or results of operations.

#### ITEM 7A. QUANTITATIVE AND QUALITATIVE DISCLOSURES ABOUT MARKET RISK

(All dollars are in thousands, except share amounts, unless otherwise noted)

##### Interest Rate Risk

The Company's primary market risk exposure arises from fluctuations in its borrowing and lending rates, the spread between which could impact the Company due to shifts in market interest rates. Because the Company generates a significant portion of its earnings from its student loan spread, the interest sensitivity of the balance sheet is a key profitability driver.

The following table sets forth the Company's loan assets and debt instruments by rate characteristics:

	As of December 31, 2010		As of December 31, 2009		
	Dollars	Percent	Dollars	Percent	
Fixed-rate loan assets	\$8,525,279	35.7	% \$10,305,622	43.6	%
Variable-rate loan assets	15,343,777	64.3	13,330,252	56.4	
<b>Total</b>	<b>\$23,869,056</b>	<b>100.0</b>	<b>% \$23,635,874</b>	<b>100.0</b>	<b>%</b>
Fixed-rate debt instruments	\$163,255	0.7	% \$273,906	1.1	%
Variable-rate debt instruments	24,509,217	99.3	24,531,383	98.9	
<b>Total</b>	<b>\$24,672,472</b>	<b>100.0</b>	<b>% \$24,805,289</b>	<b>100.0</b>	<b>%</b>

Loans originated prior to April 1, 2006 generally earn interest at the higher of a floating rate based on the Special Allowance Payment or SAP formula set by the Department and the borrower rate, which is fixed over a period of time. The SAP formula is based on an applicable index plus a fixed spread that is dependent upon when the loan was originated, the loan's repayment status, and funding sources for the loan. The Company generally finances its student loan portfolio with variable rate debt. In low and/or declining interest rate environments, when the fixed borrower rate is higher than the rate produced by the SAP formula, the Company's student loans earn at a fixed rate while the interest on the variable rate debt typically continues to decline. In these interest rate environments, the Company may earn additional spread income that it refers to as floor income.

Depending on the type of loan and when it was originated, the borrower rate is either fixed to term or is reset to an annual rate each July 1. As a result, for loans where the borrower rate is fixed to term, the Company may earn floor income for an extended period of time, which the Company refers to as fixed rate floor income, and for those loans

where the borrower rate is reset annually on July 1, the Company may earn floor income to the next reset date, which the Company refers to as variable rate floor income. In accordance with legislation enacted in 2006, lenders are required to rebate fixed rate floor income and variable rate floor income to the Department for all new FFELP loans first originated on or after April 1, 2006. A summary of fixed rate floor income follows.

		Year ended December 31,		
	2010	2009	2008	
Fixed rate floor income, gross	\$ 151,861	147,107	42,528	
Derivative settlements (a)	(19,618 )	(2,009 )	(5,071 )	
Fixed rate floor income, net	\$ 132,243	145,098	37,457	

(a) Includes settlement payments on derivatives used to hedge student loans earning fixed rate floor income



The high levels of fixed rate floor income earned during 2010 and 2009 are due to historically low interest rates. If interest rates remain low, the Company anticipates continuing to earn significant fixed rate floor income in future periods.

Absent the use of derivative instruments, a rise in interest rates may reduce the amount of floor income received and this may have an impact on earnings due to interest margin compression caused by increasing financing costs, until such time as the federally insured loans earn interest at a variable rate in accordance with their special allowance payment formulas. In higher interest rate environments, where the interest rate rises above the borrower rate and fixed rate loans effectively become variable rate loans, the impact of the rate fluctuations is reduced.

The following graph depicts fixed rate floor income for a borrower with a fixed rate of 6.75% and a SAP rate of 2.64%:

The following table shows the Company's student loan assets that are earning fixed rate floor income as of December 31, 2010:

Fixed interest rate range	Borrower/lender weighted average yield	Estimated variable conversion rate (a)	Balance of assets earning fixed-rate floor income as of December 31, 2010
3.0 - 3.49%	3.21%	0.57%	\$ 1,794,834
3.5 - 3.99%	3.65%	1.01%	1,837,021
4.0 - 4.49%	4.20%	1.56%	1,445,570
4.5 - 4.99%	4.72%	2.08%	800,815
5.0 - 5.49%	5.25%	2.61%	536,109
5.5 - 5.99%	5.67%	3.03%	324,713
6.0 - 6.49%	6.19%	3.55%	379,544
6.5 - 6.99%	6.70%	4.06%	339,231
7.0 - 7.49%	7.17%	4.53%	118,906
7.5 - 7.99%	7.71%	5.07%	208,309
8.0 - 8.99%	8.16%	5.52%	467,408
> 9.0%	9.04%	6.40%	272,819
			\$ 8,525,279

(a) The estimated variable conversion rate is the estimated short-term interest rate at which loans would convert to variable rate. As of December 31,

2010, the short-term interest rate was 26 basis points.

The following table summarizes the outstanding derivatives instruments used by the Company to hedge fixed-rate student loan assets.

As of December 31, 2010			
Maturity	Notional Amount	Weighted average fixed rate paid by the Company (a)	
2011	\$ 4,300,000	0.53	%
2012	3,950,000	0.67	
2013	650,000	1.07	
2015	100,000	2.26	
2020	50,000	3.23	
	\$ 9,050,000	0.66	%

(a) For all interest rate derivatives, the Company receives discrete three-month LIBOR.

As of December 31, 2010, the Company had \$3.2 billion of student loan assets that were eligible to earn variable-rate floor income.

The Company is exposed to interest rate risk in the form of basis risk and repricing risk because the interest rate characteristics of the Company's assets do not match the interest rate characteristics of the funding. The Company attempts to match the interest rate characteristics of certain pools of loan assets with debt instruments of substantially similar characteristics. Due to the variability in duration of the Company's assets and varying market conditions, the Company does not attempt to perfectly match the interest rate characteristics of the entire loan portfolio with the underlying debt instruments. The Company has adopted a policy of periodically reviewing the mismatch related to the interest rate characteristics of its assets and liabilities together with the Company's outlook as to current and future market conditions. Based on those factors, the Company uses derivative instruments as part of its overall risk management strategy. Derivative instruments used as part of the Company's interest rate risk management strategy currently include interest rate swaps, basis swaps, and cross-currency swaps.

The following table presents the Company's FFELP student loan assets and related funding arranged by underlying indices as of December 31, 2010:

Index	Frequency of Variable Resets	Assets	Debt outstanding that funded student loan assets (a)
3 month H15 financial commercial paper (b)	Daily	\$ 22,758,342	—
3 month Treasury bill (c)	Varies	999,357	—
3 month LIBOR (d)	Quarterly	—	19,822,444
1 month LIBOR (e)	Monthly	—	347,773
Auction-rate or remarketing (f)	Varies	—	944,560
Asset-backed commercial paper (g)	Varies	—	2,810,726

Other (h)	301,518	133,714
	\$ 24,059,217	24,059,217

(a)The Company has certain basis swaps outstanding in which the Company receives three-month LIBOR set discretely in advance and pays one-month LIBOR plus or minus a spread as defined in the agreements. The Company entered into these derivative instruments to better match the interest rate characteristics on its student loan assets and the debt funding such assets. A summary of these derivatives is included in the following table.

As of December 31, 2010  
Maturity Notional Amounts

2021	\$	250,000
2023		1,250,000
2024		250,000
2028		100,000
2039		
(a)		150,000
2040		
(b)		200,000
	\$	2,200,000

(a) This derivative has a forward effective start date in 2015.

(b) This derivative has a forward effective start date in 2020.

(b) The Company's FFELP student loans earn interest based on the daily average H15 financial commercial paper index calculated on a fiscal quarter.

(c) The Company has used derivative instruments to hedge both the basis and repricing risk on certain student loans in which the Company earns interest based on a treasury bill rate that resets daily and are funded with debt indexed to primarily three-month LIBOR. To hedge these loans, the Company has entered into basis swaps in which the Company receives three-month LIBOR set discretely in advance and pays a weekly treasury bill rate plus a spread as defined in the agreement. The following table summarizes these derivatives as of December 31, 2010:

Maturity Notional Amount

2011	\$	225,000
------	----	---------

(d) The Company has Euro-denominated notes that reprice on the EURIBOR index. The Company has entered into derivative instruments (cross-currency interest rate swaps) that convert the EURIBOR index to three-month LIBOR. As a result, these notes are reflected in the three-month LIBOR category in the above table. See "Foreign Currency Exchange Risk."

(e) Certain of the Company's notes issued in 2010 are indexed to one-month LIBOR.

(f) The interest rates on certain of the Company's asset-backed securities are set and periodically reset via a "dutch auction" ("Auction Rate Securities") or through a remarketing utilizing remarketing agents ("Variable Rate Demand Notes"). As of December 31, 2010, the Company is sponsor on \$678.7 million of Auction Rate Securities and \$265.9 million of Variable Rate Demand Notes.

For Auction Rate Securities, investors and potential investors submit orders through a broker-dealer as to the principal amount of notes they wish to buy, hold, or sell at various interest rates. The broker-dealers submit their clients' orders to the auction agent, who then determines the clearing interest rate for the upcoming period. Interest rates on these Auction Rate Securities are reset periodically, generally every 7 to 35 days, by the auction agent or agents. During the first quarter of 2008, as part of the credit market crisis, auction rate securities from various issuers failed to receive sufficient order interest from potential investors to clear successfully, resulting in failed auction status. Since February

8, 2008, the Company's Auction Rate Securities have failed in this manner. Under normal conditions, banks have historically purchased these securities when investor demand is weak. However, since February 2008, banks have been allowing auctions to fail. Currently, all of the Company's Auction Rate Securities are in a failed auction status and the Company believes they will remain in a failed status for an extended period of time and possibly permanently.

As a result of a failed auction, the Auction Rate Securities will generally pay interest to the holder at a maximum rate as defined by the indenture. While these rates will vary, they will generally be based on a spread to LIBOR or Treasury Securities. Due to the failed auctions related to these securities, the Company could be subject to interest costs substantially above the anticipated and historical rates paid on these types of securities.

For Variable Rate Demand Notes, the remarketing agents set the price, which is then offered to investors. If there are insufficient potential bid orders to purchase all of the notes offered for sale, the Company could be subject to interest costs substantially above the anticipated and historical rates paid on these types of securities.

(g) Asset-backed commercial paper consists of \$108.4 million funded in the Company's FFELP warehouse facility and \$2.7 billion funded through the Department's Conduit Program. Funding for the Conduit Program is provided by the capital markets at a cost based on market rates.

(h) Assets include restricted cash and investments and other assets. Debt outstanding includes other debt obligations secured primarily by student loan assets and related collateral.

## Financial Statement Impact of Derivative Instruments

The Company recognizes changes in the fair value of derivative instruments currently in earnings unless specific hedge accounting criteria are met. Management has structured the majority of the Company's derivative transactions with the intent that each is economically effective. However, the Company's derivative instruments do not qualify for hedge accounting; consequently, the change in fair value of these derivative instruments is included in the Company's operating results. Changes or shifts in the forward yield curve and fluctuations in currency rates can significantly impact the valuation of the Company's derivatives. Accordingly, changes or shifts to the forward yield curve and fluctuations in currency rates will impact the financial position and results of operations of the Company. The change in fair value of the Company's derivatives are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" in the Company's consolidated statements of income and resulted in an expense of \$77.1 million in 2010, income of \$6.9 million in 2009, and an expense of \$38.6 million in 2008.

The following summarizes the derivative settlements included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income:

	Year ended December 31,		
	2010	2009	2008
Settlements:			
Average/discrete basis swaps	\$ 140	11,483	44,343
1/3 basis swaps	1,194	21,231	1,805
T-Bill/LIBOR basis swaps	(47 )	—	—
Interest rate swaps - floor income hedges	(19,618 )	(2,020 )	(15,036 )
Interest rate swaps - unsecured debt hedges	(495 )	—	—
Cross-currency interest rate swaps	5,109	8,631	23,941
Other	(547 )	(39 )	604
<b>Total settlements - (expense) income</b>	<b>\$(14,264 )</b>	<b>39,286</b>	<b>55,657</b>

## Sensitivity Analysis

The following tables summarize the effect on the Company's earnings, based upon a sensitivity analysis performed by the Company assuming hypothetical increases in interest rates of 100 basis points and 300 basis points while funding spreads remain constant. In addition, as it relates to the effect on earnings, a sensitivity analysis was performed assuming the funding index increases 10 basis points and 30 basis points while holding the asset index constant, if the funding index is different than the asset index. The effect on earnings was performed on the Company's variable rate assets (including loans earning fixed rate floor income) and liabilities. The analysis includes the effects of the Company's interest rate and basis swaps in existence during these periods.

	Year ended December 31, 2010							
	Interest Rates				Asset and funding index mismatches			
	Change from increase of 100 basis points		Change from increase of 300 basis points		Increase of 10 basis points		Increase of 30 basis points	
	Dollar	Percent	Dollar	Percent	Dollar	Percent	Dollar	Percent
Effect on earnings:								
Increase (decrease) in pre-tax net income before								

Edgar Filing: NELNET INC - Form 10-K

impact of derivative settlements	\$ (66,443)	(22.0)%	\$ (121,075)	(40.0)%	\$ (25,327)	(8.4)%	\$ (75,982)	(25.1)%
Impact of derivative settlements	71,715	23.7	215,145	71.1	—	—	—	—
Increase (decrease) in net income before taxes	\$ 5,272	1.7 %	\$ 94,070	31.1 %	\$ (25,327)	(8.4)%	\$ (75,982)	(25.1)%
Increase (decrease) in basic and diluted earnings per share	\$ 0.07		\$ 1.20		\$ (0.32 )		\$ (0.97 )	

Year ended December 31, 2009

	Interest Rates							
	Change from increase of 100 basis points		Change from increase of 300 basis points		Asset and funding index mismatches Increase of 10 basis points		Increase of 30 basis points	
	Dollar	Percent	Dollar	Percent	Dollar	Percent	Dollar	Percent
Effect on earnings: Increase (decrease) in pre-tax net income before impact of derivative settlements	\$ (85,275)	(39.5)%	\$ (148,581)	(68.9)%	\$ (25,289)	(11.7)%	\$ (75,867)	(35.2)%
Impact of derivative settlements	4,189	1.9	12,567	5.8	—	—	—	—
Increase (decrease) in net income before taxes	\$ (81,086)	(37.6)%	\$ (136,014)	(63.1)%	\$ (25,289)	(11.7)%	\$ (75,867)	(35.2)%
Increase (decrease) in basic and diluted earnings per share	\$ (1.06 )		\$ (1.77 )		\$ (0.33 )		\$ (0.99 )	



Edgar Filing: NELNET INC - Form 10-K

	Year ended December 31, 2008							
	Change from increase of 100 basis points		Change from increase of 300 basis points		Asset and funding index mismatches			
	Dollar	Percent	Dollar	Percent	Increase of 10 basis points		Increase of 30 basis points	
Effect on earnings: Increase (decrease) in pre-tax net income before impact of derivative settlements	\$ (26,009)	(58.1)%	\$ (52,485)	(117.3)%	\$ (26,819)	(59.9)%	\$ (80,457)	(179.7)%
Impact of derivative settlements	23,855	53.3	50,811	113.6	—	—	—	—
Increase (decrease) in net income before taxes	\$ (2,154 )	(4.8 )%	\$ (1,674 )	(3.7 )%	\$ (26,819)	(59.9)%	\$ (80,457)	(179.7)%
Increase (decrease) in basic and diluted earning per share	\$ (0.03 )		\$ (0.02 )		\$ (0.33 )		\$ (0.99 )	

Foreign Currency Exchange Risk

During 2006, the Company completed separate debt offerings of student loan asset-backed securities that included 420.5 million and 352.7 million Euro-denominated notes with interest rates based on a spread to the EURIBOR index. As a result of this transaction, the Company is exposed to market risk related to fluctuations in foreign currency exchange rates between the U.S. dollar and Euro. The principal and accrued interest on these notes is re-measured at each reporting period and recorded on the Company's balance sheet in U.S. dollars based on the foreign currency exchange rate on that date. Changes in the principal and accrued interest amounts as a result of foreign currency exchange rate fluctuations are included in the "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" in the Company's consolidated statements of income.

The Company entered into cross-currency interest rate swaps in connection with the issuance of the Euro Notes. Under the terms of these derivative instrument agreements, the Company receives from a counterparty a spread to the EURIBOR index based on notional amounts of €420.5 million and €352.7 million and pays a spread to the LIBOR index based on notional amounts of \$500.0 million and \$450.0 million, respectively. In addition, under the terms of these agreements, all principal payments on the Euro Notes will effectively be paid at the exchange rate in effect as of the issuance of the notes. The Company did not qualify these derivative instruments as hedges under accounting authoritative guidance; consequently, the change in fair value is included in the Company's operating results.

The following table summarizes the financial statement impact as a result of the remeasurement of the Euro Notes and change in the fair value of the related derivative instruments. These amounts are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the Company's consolidated statements of income.

Year ended December 31,

Edgar Filing: NELNET INC - Form 10-K

	2010	2009	2008
Re-measurement of Euro Notes	\$80,721	(37,654 )	52,886
Change in fair value of cross-currency derivatives	(74,899 )	2,497	(24,436 )
Total impact to statements of operations - income (expense)	\$5,822	(35,157 )	28,450

The re-measurement of the Euro-denominated bonds generally correlates with the change in fair value of the cross-currency interest rate swaps. However, the Company will experience unrealized gains or losses related to the cross-currency interest rate swaps if the two underlying indices (and related forward curve) do not move in parallel. Management intends to hold the cross-currency interest rate swaps through the maturity of the Euro-denominated bonds.

## Financial Statement Impact – Derivatives and Foreign Currency Transaction Adjustments

The following table summarizes all of the components of “derivative market value, foreign currency, and put option adjustments and derivative settlements, net” included in the consolidated statements of income.

	Year ended December 31,		
	2010	2009	2008
Change in fair value of derivatives	\$(77,134 )	6,852	(38,576 )
Foreign currency transaction adjustment (Euro Notes)	80,721	(37,654 )	52,886
Change in fair value of put options	—	—	(3,483 )
Derivative settlements, net	(14,264 )	39,286	55,657
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net	\$(10,677 )	8,484	66,484

## ITEM 8. FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

Reference is made to the consolidated financial statements listed under the heading “(a) 1. Consolidated Financial Statements” of Item 15 of this report, which consolidated financial statements are incorporated into this report by reference in response to this Item 8.

## ITEM 9. CHANGES IN AND DISAGREEMENTS WITH ACCOUNTANTS ON ACCOUNTING AND FINANCIAL DISCLOSURE

None.

## ITEM 9A. CONTROLS AND PROCEDURES

## Disclosure Controls and Procedures

Under supervision and with the participation of certain members of the Company’s management, including the chief executive and the chief financial officers, the Company completed an evaluation of the effectiveness of the design and operation of its disclosure controls and procedures (as defined in SEC Rules 13a-15(e) and 15d-15(e) under the Securities Exchange Act of 1934). Based on this evaluation, the Company’s chief executive and chief financial officers believe that the disclosure controls and procedures were effective as of the end of the period covered by this report with respect to timely communication to them and other members of management responsible for preparing periodic reports and material information required to be disclosed in this report as it relates to the Company and its consolidated subsidiaries.

## Changes in Internal Control over Financial Reporting

There was no change in the Company’s internal control over financial reporting during the Company’s last fiscal quarter that has materially affected, or is reasonably likely to materially affect, the Company’s internal control over financial reporting.

## Management’s Report on Internal Control over Financial Reporting

Management is responsible for establishing and maintaining adequate internal control over financial reporting (as defined in Rule 13a-15(f) under the Exchange Act) for the Company. The Company's internal control system was designed to provide reasonable assurance to the Company's management and board of directors regarding the preparation and fair presentation of published financial statements in accordance with U.S. generally accepted accounting principles. All internal control systems, no matter how well designed, have inherent limitations. Therefore, even those systems determined to be effective can provide only reasonable assurance with respect to financial statement preparation and presentation.

Management maintains a comprehensive system of controls intended to ensure that transactions are executed in accordance with management's authorization, assets are safeguarded, and financial records are reliable. Management also takes steps to ensure that information and communication flows are effective and to monitor performance, including performance of internal control procedures.

Management assessed the effectiveness of the Company's internal control over financial reporting as of December 31, 2010 based on the criteria for effective internal control described in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission. Based on this assessment, management believes that, as of December 31, 2010, the Company's internal control over financial reporting is effective.

The effectiveness of the Company's internal control over financial reporting as of December 31, 2010 has been audited by KPMG LLP, the Company's independent registered public accounting firm, as stated in their report included herein, which expressed an unqualified opinion on the effectiveness of the Company's internal control over financial reporting as of December 31, 2010.

#### Inherent Limitations on Effectiveness of Internal Controls

The Company's management, including the chief executive and chief financial officers, understands that the disclosure controls and procedures and internal controls over financial reporting are subject to certain limitations, including the exercise of judgment in designing, implementing, and evaluating the controls and procedures, the assumptions used in identifying the likelihood of future events, and the inability to eliminate misconduct completely. The design of a control system must reflect the fact that there are resource constraints, and the benefits of a control system must be considered relative to their costs. These inherent limitations include the realities that judgments in decision-making can be faulty and that breakdowns can occur because of simple error or mistake. Controls can also be circumvented by the individual acts of some persons, by collusion of two or more people, or by management override of the controls. The design of any system of controls is based in part on certain assumptions about the likelihood of future events, and there can be no assurance that any design will succeed in achieving its stated goals under all potential future conditions. Projections of any evaluation of controls effectiveness to future periods are subject to risks. Over time, controls may become inadequate because of changes in conditions or deterioration in the degree of compliance with policies or procedures.

As a result, there can be no assurance that the Company's disclosure controls and procedures or internal controls over financial reporting will prevent all errors or fraud or ensure that all material information will be made known to management in a timely fashion. By their nature, the Company's or any system of disclosure controls and procedures or internal controls over financial reporting, no matter how well designed and operated, can provide only reasonable assurance regarding management's control objectives.

#### Report of Independent Registered Public Accounting Firm

The Board of Directors and Shareholders  
Nelnet, Inc.:

We have audited Nelnet, Inc.'s internal control over financial reporting as of December 31, 2010, based on criteria established in Internal Control – Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). Nelnet, Inc.'s (the Company) management is responsible for maintaining effective internal control over financial reporting and for its assessment of the effectiveness of internal control over financial reporting, included in the accompanying Management's Report on Internal Control over Financial Reporting. Our responsibility is to express an opinion on the Company's internal control over financial reporting based on our audit.

We conducted our audit in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether effective internal control over financial reporting was maintained in all material respects. Our audit included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our audit also included performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion.

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance

with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

In our opinion, Nelnet, Inc. maintained, in all material respects, effective internal control over financial reporting as of December 31, 2010, based on criteria established in Internal Control – Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission.

We also have audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), the consolidated balance sheets of Nelnet, Inc. and subsidiaries as of December 31, 2010 and 2009, and the related consolidated statements of income, shareholders' equity and comprehensive income, and cash flows for each of the years in the three-year period ended December 31, 2010, and our report dated March 3, 2011 expressed an unqualified opinion on those consolidated financial statements.

/s/ KPMG LLP

Lincoln, Nebraska  
March 3, 2011

#### ITEM 9B. OTHER INFORMATION

During the fourth quarter of 2010, no information was required to be disclosed in a report on Form 8-K, but not reported.

### PART III.

#### ITEM 10. DIRECTORS, EXECUTIVE OFFICERS, AND CORPORATE GOVERNANCE

The information as to the directors, executive officers, corporate governance, and Section 16(a) beneficial ownership reporting compliance of the Company set forth under the captions "PROPOSAL 1 – ELECTION OF DIRECTORS – Nominees," "EXECUTIVE OFFICERS," "CORPORATE GOVERNANCE," and "SECURITY OWNERSHIP OF DIRECTORS, EXECUTIVE OFFICERS, AND PRINCIPAL SHAREHOLDERS – Section 16(a) Beneficial Ownership Reporting Compliance" in the Proxy Statement to be filed on Schedule 14A with the SEC, no later than 120 days after the end of the Company's fiscal year, relating to the Company's Annual Meeting of Shareholders scheduled to be held on May 26, 2011 (the "Proxy Statement") is incorporated into this report by reference.

#### ITEM 11. EXECUTIVE COMPENSATION

The information set forth under the captions "CORPORATE GOVERNANCE" and "EXECUTIVE COMPENSATION" in the Proxy Statement is incorporated into this report by reference.

#### ITEM 12. SECURITY OWNERSHIP OF CERTAIN BENEFICIAL OWNERS AND MANAGEMENT AND RELATED STOCKHOLDER MATTERS

The information set forth under the caption "SECURITY OWNERSHIP OF DIRECTORS, EXECUTIVE OFFICERS, AND PRINCIPAL SHAREHOLDERS – Stock Ownership" in the Proxy Statement is incorporated into this report by reference. There are no arrangements known to the Company, the operation of which may at a subsequent date result in a change in the control of the Company.

The following table summarizes information about compensation plans under which equity securities are authorized for issuance.

#### Equity Compensation Plan Information

As of December 31, 2010		
Number of shares to be issued upon exercise of outstanding	Weighted-average exercise price of	Number of shares

Edgar Filing: NELNET INC - Form 10-K

Plan category	(a)	(b)	(c)
Equity compensation plans approved by shareholders	0	\$0	3,610,621 (1)
Equity compensation plans not approved by shareholders	0	\$0	0
Total	0	\$0	3,610,621

<sup>(1)</sup>Includes 2,759,832, 204,816, and 645,973 shares of Class A Common Stock remaining available for future issuance under the Nelnet, Inc. Restricted Stock Plan, Nelnet, Inc. Directors Stock Compensation Plan, and Nelnet, Inc. Employee Share Purchase Plan, respectively. On November 10, 2010 the Company's Board of Directors terminated the Nelnet, Inc. Employee Stock Purchase Loan Program effective as of December 31, 2010 such that no future awards or loans will be made under that plan. Accordingly, as of December 31, 2010, there were no shares remaining available for issuance under that plan.



ITEM 13. CERTAIN RELATIONSHIPS AND RELATED TRANSACTIONS AND DIRECTOR INDEPENDENCE

The information set forth under the captions “CERTAIN RELATIONSHIPS AND RELATED TRANSACTIONS,” “CORPORATE GOVERNANCE – Board Composition and Director Independence,” and “CORPORATE GOVERNANCE – Board Committees” in the Proxy Statement is incorporated into this report by reference.

ITEM 14. PRINCIPAL ACCOUNTING FEES AND SERVICES

The information set forth under the caption “PROPOSAL 2 – RATIFICATION OF APPOINTMENT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM – Independent Accountant Fees and Services” in the Proxy Statement is incorporated into this report by reference.

PART IV.

ITEM 15. EXHIBITS AND FINANCIAL STATEMENT SCHEDULES

(a) 1. Consolidated Financial Statements

The following consolidated financial statements of Nelnet, Inc. and its subsidiaries and the Report of Independent Registered Public Accounting Firm thereon are included in Item 8 above:

	Page
Report of Independent Registered Public Accounting Firm	F-2
Consolidated Balance Sheets as of December 31, 2010 and 2009	F-3
Consolidated Statements of Income for the years ended December 31, 2010, 2009, and 2008	F-4
Consolidated Statements of Shareholders’ Equity and Comprehensive Income for the years ended December 31, 2010, 2009, and 2008	F-5
Consolidated Statements of Cash Flows for the years ended December 31, 2010, 2009, and 2008	F-6
Notes to Consolidated Financial Statements	F-7

2. Financial Statement Schedules

All schedules are omitted because they are not applicable or the required information is shown in the consolidated financial statements or notes thereto.

3. Exhibits

The exhibits listed in the accompanying index to exhibits are filed, furnished, or incorporated by reference as part of this report.

4. Appendix

Appendix A – Description of the Federal Family Education Loan Program

(b) Exhibits

EXHIBIT INDEX

Exhibit No.	Description
3.1	Second Amended and Restated Articles of Incorporation of Nelnet, Inc., as amended, filed as Exhibit 3.1 to the registrant's Quarterly Report for the period ended September 30, 2006, filed on Form 10-Q and incorporated by reference herein.
3.2	Articles of Amendment to Second Amended and Restated Articles of Incorporation of Nelnet, Inc. Incorporated by reference to Exhibit 3.1 to the registrant's quarterly report for the period ended June 30, 2007, filed on Form 10-Q.
3.3	Fifth Amended and Restated Bylaws of Nelnet, Inc., as amended as of February 3, 2010, filed as Exhibit 3.1 to the registrant's current report of Form 8-K filed on February 9, 2010 and incorporated herein by reference.
4.1	Form of Class A Common Stock Certificate of Nelnet, Inc. Incorporated by reference to Exhibit 4.1 to the registrant's Form S-1 Registration Statement.
4.2	Certain instruments, including indentures of trust, defining the rights of holders of long-term debt of the registrant and its consolidated subsidiaries, none of which instruments authorizes a total amount of indebtedness thereunder in excess of 10 percent of the total assets of the registrant and its subsidiaries on a consolidated basis, are omitted from this Exhibit Index pursuant to Item 601(b)(4)(iii)(A) of Regulation S-K. Many of such instruments have been previously filed with the Securities and Exchange Commission, and the registrant hereby agrees to furnish a copy of any such instrument to the Commission upon request.
4.3	Registration Rights Agreement, dated as of December 16, 2003, by and among Nelnet, Inc. and the shareholders of Nelnet, Inc. signatory thereto. Incorporated by reference to Exhibit 4.11 to the registrant's Form S-1 Registration Statement.
10.1	Amended and Restated Participation Agreement, dated as of June 1, 2001, by and between NELnet, Inc. (subsequently renamed National Education Loan Network, Inc.) and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.30 to the registrant's Form S-1 Registration Statement.
10.2	First Amendment of Amended and Restated Participation Agreement, dated as of December 19, 2001, by and between Union Bank and Trust Company and NELnet, Inc. (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.31 to the registrant's Form S-1 Registration Statement.
10.3	Second Amendment of Amended and Restated Participation Agreement, dated as of December 1, 2002, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.32 to the registrant's Form S-1 Registration Statement.

- 10.4 Third Amendment to Amended and Restated Participation Agreement between National Education Loan Network, Inc. and Union Bank and Trust Company, dated as of February 5, 2004. Incorporated by reference to Exhibit 10.61 to the registrant's annual report for the year ended December 31, 2003, filed on Form 10-K.
- 10.5 Fourth Amendment of Amended and Restated Participation Agreement, dated as of August 1, 2005, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended September 30, 2008, filed on Form 10-Q.
- 10.6 Fifth Amendment of Amended and Restated Participation Agreement, dated as of November 1, 2005, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended September 30, 2008, filed on Form 10-Q.
- 10.7 Sixth Amendment of Amended and Restated Participation Agreement, dated as of December 12, 2005, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.3 to the registrant's quarterly report for the period ended September 30, 2008, filed on Form 10-Q.
- 10.8 Seventh Amendment of Amended and Restated Participation Agreement, dated as of July 1, 2008, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended June 30, 2008, filed on Form 10-Q.

- 10.9 Eighth Amendment of Amended and Restated Participation Agreement, dated as of December 24, 2008, by and between Union Bank and Trust Company and Nelnet, Inc. (f/k/a NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.). Incorporated by reference to Exhibit 10.69 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.
- 10.10 Ninth Amendment of Amended and Restated Participation Agreement, dated as of January 23, 2009, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended March 31, 2010, filed on Form 10-Q.
- 10.11 Tenth Amendment of Amended and Restated Participation Agreement, dated as of October 19, 2009, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended March 31, 2010, filed on Form 10-Q.
- 10.12 Eleventh Amendment of Amended and Restated Participation Agreement, dated as of December 14, 2009, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.3 to the registrant's quarterly report for the period ended March 31, 2010, filed on Form 10-Q.
- 10.13 Twelfth Amendment of Amended and Restated Participation Agreement, dated as of January 1, 2010, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.4 to the registrant's quarterly report for the period ended March 31, 2010, filed on Form 10-Q.
- 10.14 Thirteenth Amendment of Amended and Restated Participation Agreement, dated as of September 1, 2010, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended September 30, 2010, filed on Form 10-Q.
- 10.15\* Fourteenth Amendment of Amended and Restated Participation Agreement, dated as of January 1, 2011, by and between Union Bank and Trust Company and National Education Loan Network, Inc.
- 10.16\* Fifteenth Amendment of Amended and Restated Participation Agreement, dated as of February 25, 2011, by and between Union Bank and Trust Company and National Education Loan Network, Inc.
- 10.17 Guaranteed Purchase Agreement, dated as of March 19, 2001, by and between NELnet, Inc. (subsequently renamed National Education Loan Network, Inc.) and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.36 to the registrant's Form S-1 Registration Statement.
- 10.18 First Amendment of Guaranteed Purchase Agreement, dated as of February 1, 2002, by and between NELnet, Inc. (subsequently renamed National Education Loan Network, Inc.) and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.37 to

the registrant's Form S-1 Registration Statement.

- 10.19 Second Amendment of Guaranteed Purchase Agreement, dated as of December 1, 2002, by and between Nelnet, Inc. (f/k/a/ NELnet, Inc.) (subsequently renamed National Education Loan Network, Inc.) and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.38 to the registrant's Form S-1 Registration Statement.
- 10.20 Agreement For Use of Revolving Purchase Facility, dated as of January 1, 1999, by and between Union Bank and Trust Company and National Education Loan Network, Inc. Incorporated by reference to Exhibit 10.78 to the registrant's Form S-1 Registration Statement.
- 10.21 Amendment to Application and Agreement for Standby Letter of Credit, Loan Purchase Agreements, and Standby Student Loan Purchase Agreements, dated effective October 21, 2003, by and among National Education Loan Network, Inc., Nelnet, Inc., Nelnet Education Loan Funding, Inc., Union Bank and Trust Company, and Bank of America, N.A. Incorporated by reference to Exhibit 10.94 to the registrant's Form S-1 Registration Statement.
- 10.22 February 2004 Amendment to Application and Agreement for Standby Letter of Credit, Loan Purchase Agreements and Standby Student Loan Purchase Agreements, dated as of February 20, 2004, among National Education Loan Network, Inc., Nelnet, Inc., Nelnet Education Loan Funding, Inc., Union Bank and Trust Company, and Bank of America, N.A. Incorporated by reference to Exhibit 10.62 to the registrant's annual report for the year ended December 31, 2003, filed on Form 10-K.
- 10.23 Amendment to Application and Agreement for Standby Letter of Credit, Loan Purchase Agreements, and Standby Student Loan Purchase Agreements, dated effective November 20, 2003, by and among National Education Loan Network, Inc., Nelnet, Inc., Nelnet Education Loan Funding, Inc., Union Bank and Trust Company, and Bank of America, N.A. Incorporated by reference to Exhibit 10.63 to the registrant's annual report for the year ended December 31, 2003, filed on Form 10-K.

- 10.24 Amendment to Application and Agreement for Standby Letter of Credit, Loan Purchase Agreements, and Standby Student Loan Purchase Agreements, dated effective December 19, 2003, by and among National Education Loan Network, Inc., Nelnet, Inc., Nelnet Education Loan Funding, Inc., Union Bank and Trust Company, and Bank of America, N.A. Incorporated by reference to Exhibit 10.64 to the registrant's annual report for the year ended December 31, 2003, filed on Form 10-K.
- 10.25 April 2004 Amendment to Application and Agreement for Standby Letter of Credit, Loan Purchase Agreements, and Standby Purchase Agreements, dated effective April 15, 2004, among Bank of America, N.A., Nelnet Education Loan Funding, Inc., National Education Loan Network, Inc, Nelnet, Inc., and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.67 to the registrant's quarterly report for the period ended March 31, 2004, filed on Form 10-Q.
- 10.26 Stock Purchase Agreement, dated as of April 5, 2004, between National Education Loan Network, Inc. and infiNET Integrated Solutions, Inc. Incorporated by reference to Exhibit 10.72 to the registrant's quarterly report for the period ended March 31, 2004, filed on Form 10-Q.
- 10.27 Amendment of Agreements dated as of February 4, 2005, by and between National Education Loan Network, Inc. and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.1 to the registrant's current report on Form 8-K filed on February 10, 2005.
- 10.28 Amended and Restated Aircraft Management Agreement, dated as of September 30, 2008, by and between National Education Loan Network, Inc., Duncan Aviation, Inc., and Union Financial Services, Inc. Incorporated by reference to Exhibit 10.32 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.
- 10.29 Amended and Restated Aircraft Joint Ownership Agreement, dated as of September 30, 2009, by and between National Education Loan Network, Inc. and Union Financial Services, Inc. Incorporated by reference to Exhibit 10.33 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.
- 10.30 Amendment of Agreements dated as of February 4, 2005, by and between Union Bank and Trust Company and National Education Loan Network, Inc., filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on February 10, 2005 and incorporated herein by reference.
- 10.31+ Nelnet, Inc. Employee Share Purchase Plan, as amended. Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended September 30, 2005, filed on Form 10-Q.
- 10.32+\* Amended Nelnet, Inc. Employee Share Purchase Plan dated November 10, 2010.
- 10.33 Office Building Lease dated June 21, 1996 between Miller & Paine and Union Bank and Trust Company, filed as Exhibit 10.3 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.

Edgar Filing: NELNET INC - Form 10-K

- 10.34 Amendment to Office Building Lease dated June 11, 1997 between Miller & Paine and Union Bank and Trust Company, filed as Exhibit 10.4 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.
- 10.35 Lease Amendment Number Two dated February 8, 2001 between Miller & Paine and Union Bank and Trust Company, filed as Exhibit 10.5 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.
- 10.36 Lease Amendment Number Three dated May 23, 2005 between Miller & Paine, LLC and Union Bank and Trust Company, filed as Exhibit 10.6 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.
- 10.37 Lease Agreement dated May 20, 2005 between Miller & Paine, LLC and Union Bank and Trust Company, filed as Exhibit 10.7 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.
- 10.38 Office Sublease dated April 30, 2001 between Union Bank and Trust Company and Nelnet, Inc., filed as Exhibit 10.8 to the registrant's Current Report on Form 8-K filed on October 16, 2006 and incorporated by reference herein.
- 10.39+ Executive Officers Bonus Plan as amended, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on November 20, 2006 and incorporated herein by reference.
- 10.40 Amended and Restated Credit Agreement for \$750 million line of credit dated as of May 8, 2007 among Nelnet, Inc., JPMorgan Chase Bank, N.A., individually and as Administrative Agent, Citibank, N.A., individually and as Syndication Agent, and various lender parties thereto, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on May 10, 2007 and incorporated herein by reference.

Edgar Filing: NELNET INC - Form 10-K

- 10.41+ Nelnet, Inc. Restricted Stock Plan, as amended through May 24, 2007, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on May 31, 2007 and incorporated herein by reference.
- 10.42 Real Estate Purchase Agreement dated as of October 31, 2007 between Union Bank and Trust Company and First National Life of the USA, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on November 2, 2007 and incorporated herein by reference.
- 10.43+ Employment Agreement, dated as of June 10, 2005, between FACTS Management Co. and Timothy A. Tewes. Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended March 31, 2008, filed on Form 10-Q.
- 10.44+ Non-competition Agreement, dated as of June 10, 2005, between FACTS Management Co. and Timothy A. Tewes. Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended March 31, 2008, filed on Form 10-Q.
- 10.45+ First Amendment to Employment Agreement, dated November 22, 2006, between FACTS Management Co. and Timothy A. Tewes. Incorporated by reference to Exhibit 10.3 to the registrant's quarterly report for the period ended March 31, 2008, filed on Form 10-Q.
- 10.46+ Nelnet, Inc. Directors Stock Compensation Plan, as amended through April 18, 2008, filed as Exhibit 99.1 to Nelnet, Inc.'s Registration Statement on Form S-8 filed on June 27, 2008 and incorporated herein by reference.
- 10.47 Master Participation Agreement, dated as of August 14, 2008, by and between the United States Department of Education and Nelnet, Inc. Incorporated by reference to Exhibit 10.4 to the registrant's quarterly report for the period ended September 30, 2008, filed on Form 10-Q.
- 10.48 Master Loan Sale Agreement, dated as of August 14, 2008, by and between the United States Department of Education and Nelnet, Inc. Incorporated by reference to Exhibit 10.5 to the registrant's quarterly report for the period ended September 30, 2008, filed on Form 10-Q.
- 10.49 Loan Purchase Agreement, dated as of November 25, 2008, by and between Nelnet Education Loan Funding, Inc., f/k/a NEBHELP, INC., a Nebraska corporation, acting, where applicable, by and through Wells Fargo Bank, National Association, not individually but as Eligible Lender Trustee for the Seller under the Warehouse Agreement or Eligible Lender Trust Agreement, and Union Bank and Trust Company, a Nebraska state bank and trust company, acting in its individual capacity and as trustee. Incorporated by reference to Exhibit 10.71 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.
- 10.50 Loan Servicing Agreement, dated as of November 25, 2008, by and between Nelnet, Inc. and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.72 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.



Edgar Filing: NELNET INC - Form 10-K

- 10.51 Assurance Commitment Agreement, dated as of November 25, 2008, by and among Jay L. Dunlap, individually, Angie Muhleisen, individually, and Michael S. Dunlap, individually, Nelnet, Inc., Union Bank and Trust Company, and Farmers & Merchants Investment Inc. Incorporated by reference to Exhibit 10.73 to the registrant's annual report for the year ended December 31, 2008, filed on Form 10-K.
- 10.52+ Nelnet, Inc. Second Amended Executive Officers Bonus Plan. Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended March 31, 2009, filed on Form 10-Q.
- 10.53+ Nelnet, Inc. Restricted Stock Plan, as amended through May 20, 2009, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on May 27, 2009 and incorporated herein by reference.
- 10.54 Funding Note Purchase Agreement, dated as of May 13, 2009, among Straight-A Funding, LLC, a Delaware limited liability company, as Conduit Lender, Nelnet Super Conduit Funding, LLC, a Delaware limited liability company, as Funding Note Issuer, First National Bank, a national banking association, as Eligible Lender Trustee, The Bank of New York Mellon, a New York banking corporation, as Conduit Administrator for the Conduit Lender, as Securities Intermediary and as Conduit Lender Eligible Lender Trustee, National Education Loan Network, Inc., a Nevada corporation, as the SPV Administrator for the Funding Note Issuer, Nelnet, Inc., a Nebraska corporation, as Sponsor, BMO Capital Markets Corp., a Delaware company, as Manager for the Conduit Lender, and National Education Loan Network, Inc., a Nevada corporation, as Master Servicer. Incorporated by reference to Exhibit 10.2 to the registrant's quarterly report for the period ended June 30, 2009, filed on Form 10-Q.
- 10.55 Eligible Lender Trust Agreement, dated as of May 13, 2009 between Nelnet Super Conduit Funding, LLC, a Delaware limited liability company, and Zions First National Bank, a national banking association, not in its individual capacity but solely as eligible lender trustee on behalf and for the benefit of the Funding Note Issuer. Incorporated by reference to Exhibit 10.3 to the registrant's quarterly report for the period ended June 30, 2009, filed on Form 10-Q.

- 10.56 Student Loan Purchase Agreement, dated as of May 13, 2009, among National Education Loan Network, Inc., a Nevada corporation, Union Bank and Trust Company, a Nebraska banking corporation, not in its individual capacity but solely as eligible lender trustee for the benefit of the Seller and its assigns, Nelnet Super Conduit Funding, LLC, a Delaware limited liability company, and Zions First National Bank, a national banking association, not in its individual capacity but solely as eligible lender trustee for the benefit of the Purchaser and its assigns. Incorporated by reference to Exhibit 10.4 to the registrant's quarterly report for the period ended June 30, 2009, filed on Form 10-Q.
- 10.57 Student Loan Servicing Contract between the United States Department of Education and Nelnet Servicing, LLC. Incorporated by reference to Exhibit 10.1 to the registrant's quarterly report for the period ended June 30, 2010, filed on Form 10-Q.
- 10.58 Settlement Agreement, made and entered into by and between the United States of America, acting through to Commercial Litigation Branch of the United States Department of Justice and on behalf of the United States Department of Education, Nelnet, Inc., Nelnet Education Loan Funding, Inc., and Jon H. Oberg, filed as Exhibit 10.1 to the registrant's Current Report on Form 8-K filed on October 29, 2010 and incorporated herein by reference.
- 10.59 Guaranteed Purchase Agreement, dated as of September 1, 2010, by and between Nelnet, Inc. and Union Bank and Trust Company. Incorporated by reference to Exhibit 10.3 to the registrant's quarterly report for the period ended September 30, 2010, filed on Form 10-Q.
- 12.1\* Computation of Ratio of Earnings to Fixed Charges.
- 21.1\* Subsidiaries of Nelnet, Inc.
- 23.1\* Consent of KPMG LLP, Independent Registered Public Accounting Firm.
- 31.1\* Certification Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 of Chief Executive Officer Michael S. Dunlap.
- 31.2\* Certification Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 of Chief Financial Officer Terry J. Heimes.
- 32\*\* Certification Pursuant to 18 U.S.C. Section 1350, as Adopted Pursuant to Section 906 of the Sarbanes-Oxley Act of 2002.

\* Filed herewith

\*\* Furnished herewith

+ Indicates a management contract or compensatory plan or arrangement contemplated by Item 15(a)(3) of Form 10-K.

## SIGNATURES

Pursuant to the requirements of Section 13 or 15(d) of the Securities Exchange Act of 1934, the Registrant has duly caused this report to be signed on its behalf by the undersigned, thereunto duly authorized.

Dated: March 3, 2011

NELNET, INC.

By: /s/ MICHAEL S. DUNLAP  
Name: Michael S. Dunlap  
Title: Chairman and Chief Executive Officer  
(Principal Executive Officer)

Pursuant to the requirements of the Securities Exchange Act of 1934, this report has been signed below by the following persons on behalf of the Registrant and in the capacities indicated on the dates indicated.

Signature	Title	Date
/s/ MICHAEL S. DUNLAP Michael S. Dunlap	Chairman and Chief Executive Officer (Principal Executive Officer)	March 3, 2011
/s/ TERRY J. HEIMES Terry J. Heimes	Chief Financial Officer (Principal Financial Officer and Principal Accounting Officer)	March 3, 2011
/s/ STEPHEN F. BUTTERFIELD Stephen F. Butterfield	Vice Chairman	March 3, 2011
/s/ JAMES P. ABEL James P. Abel	Director	March 3, 2011
/s/ KATHLEEN A. FARRELL Kathleen A. Farrell	Director	March 3, 2011
/s/ THOMAS E. HENNING Thomas E. Henning	Director	March 3, 2011
/s/ BRIAN J. O'CONNOR Brian J. O'Connor	Director	March 3, 2011
/s/ KIMBERLY K. RATH Kimberly K. Rath	Director	March 3, 2011
/s/ MICHAEL D. REARDON Michael D. Reardon	Director	March 3, 2011



NELNET, INC. AND SUBSIDIARIES

Index to Consolidated Financial Statements

	Page
Report of Independent Registered Public Accounting Firm	F-2
Consolidated Balance Sheets as of December 31, 2010 and 2009	F-3
Consolidated Statements of Income for the years ended December 31, 2010, 2009, and 2008	F-4
Consolidated Statements of Shareholders' Equity and Comprehensive Income for the years ended December 31, 2010, 2009, and 2008	F-5
Consolidated Statements of Cash Flows for the years ended December 31, 2010, 2009, and 2008	F-6
Notes to Consolidated Financial Statements	F-7

---

Report of Independent Registered Public Accounting Firm

The Board of Directors and Shareholders  
Nelnet, Inc.:

We have audited the accompanying consolidated balance sheets of Nelnet, Inc. and subsidiaries (the Company) as of December 31, 2010 and 2009, and the related consolidated statements of income, shareholders' equity and comprehensive income, and cash flows for each of the years in the three-year period ended December 31, 2010. These consolidated financial statements are the responsibility of the Company's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audits.

We conducted our audits in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of Nelnet, Inc. and subsidiaries as of December 31, 2010 and 2009, and the results of their operations and their cash flows for each of the years in the three-year period ended December 31, 2010, in conformity with U.S. generally accepted accounting principles.

We also have audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), Nelnet, Inc.'s internal control over financial reporting as of December 31, 2010, based on criteria established in Internal Control – Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO), and our report dated March 3, 2011 expressed an unqualified opinion on the effectiveness of the Company's internal control over financial reporting.

/s/ KPMG LLP

Lincoln, Nebraska  
March 3, 2011

NELNET, INC. AND SUBSIDIARIES  
Consolidated Balance Sheets  
December 31, 2010 and 2009

	2010	2009
	(Dollars in thousands, except share data)	
<b>Assets:</b>		
Student loans receivable (net of allowance for loan losses of \$43,626 in 2010 and \$50,887 in 2009)	\$ 23,948,014	23,926,957
Student loans receivable - held for sale	84,987	—
<b>Cash and cash equivalents:</b>		
Cash and cash equivalents – not held at a related party	6,952	12,301
Cash and cash equivalents – held at a related party	276,849	325,880
Total cash and cash equivalents	283,801	338,181
Investments - trading securities	43,236	—
Restricted cash and investments	668,757	625,492
Restricted cash – due to customers	88,528	91,741
Accrued interest receivable	318,152	329,313
Accounts receivable (net of allowance for doubtful accounts of \$1,221 in 2010 and \$1,198 in 2009)	52,614	42,043
Goodwill	117,118	143,717
Intangible assets, net	38,712	53,538
Property and equipment, net	30,573	26,606
Other assets	101,054	104,940
Fair value of derivative instruments	118,346	193,899
<b>Total assets</b>	<b>\$ 25,893,892</b>	<b>25,876,427</b>
<b>Liabilities:</b>		
Bonds and notes payable	\$ 24,672,472	24,805,289
Accrued interest payable	19,153	19,831
Other liabilities	191,017	172,514
Due to customers	88,528	91,741
Fair value of derivative instruments	16,089	2,489
<b>Total liabilities</b>	<b>24,987,259</b>	<b>25,091,864</b>
<b>Shareholders' equity:</b>		
Preferred stock, \$0.01 par value. Authorized 50,000,000 shares; no shares issued or outstanding	—	—
<b>Common stock:</b>		
Class A, \$0.01 par value. Authorized 600,000,000 shares; issued and outstanding 36,846,353 shares in 2010 and 38,396,791 shares in 2009	368	384
Class B, convertible, \$0.01 par value. Authorized 60,000,000 shares; issued and outstanding 11,495,377 shares in 2010 and 2009	115	115
Additional paid-in capital	76,263	109,359
Retained earnings	831,057	676,154
Employee notes receivable	(1,170 )	(1,449 )
<b>Total shareholders' equity</b>	<b>906,633</b>	<b>784,563</b>



Commitments and contingencies

Total liabilities and shareholders' equity	\$	25,893,892	25,876,427
--	----	------------	------------

See accompanying notes to consolidated financial statements.

F-3

---

## NELNET, INC. AND SUBSIDIARIES

Consolidated Statements of Income  
Years ended December 31, 2010, 2009, and 2008

	2010	2009	2008
	(Dollars in thousands, except share data)		
Interest income:			
Loan interest	\$ 598,675	609,920	1,176,383
Investment interest	5,256	10,287	37,998
Total interest income	603,931	620,207	1,214,381
Interest expense:			
Interest on bonds and notes payable	232,860	384,862	1,026,489
Net interest income	371,071	235,345	187,892
Less provision for loan losses	22,700	29,000	25,000
Net interest income after provision for loan losses	348,371	206,345	162,892
Other income (expense):			
Loan and guaranty servicing revenue	139,636	108,747	99,942
Tuition payment processing and campus commerce revenue	59,824	53,894	48,155
Enrollment services revenue	139,897	119,397	112,405
Software services revenue	18,948	21,164	24,115
Other income	31,310	26,469	22,775
Gain (loss) on sale of loans and debt repurchases, net	78,631	76,831	(51,414 )
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net	(10,677 )	8,484	66,484
Total other income	457,569	414,986	322,462
Operating expenses:			
Salaries and benefits	166,011	151,285	177,724
Other operating expenses:			
Litigation settlement	55,000	—	—
Impairment expense	26,599	32,728	18,834
Cost to provide enrollment services	91,647	74,926	64,965
Professional and other services	49,994	27,265	32,482
Depreciation and amortization	31,811	35,636	43,669
Occupancy and communications	13,670	15,571	17,817
Postage and distribution	11,908	9,377	11,163
Advertising and marketing	11,130	8,046	7,924
Restructure expense	6,020	7,982	7,067
Trustee and other debt related fees	4,543	9,167	10,408
Other	35,153	33,650	48,561
Total other operating expenses	337,475	254,348	262,890
Total operating expenses	503,486	405,633	440,614
Income before income taxes	302,454	215,698	44,740
Income tax expense	(113,420 )	(76,573 )	(17,896 )
Income from continuing operations	189,034	139,125	26,844
Income from discontinued operations, net of tax	—	—	1,818
Net income	\$ 189,034	139,125	28,662
Earnings per common share:			

Edgar Filing: NELNET INC - Form 10-K

Basic:

Continuing operations	\$ 3.82	2.79	0.54
Discontinued operations	—	—	0.04
Net earnings	\$ 3.82	2.79	0.58

Diluted:

Continuing operations	\$ 3.81	2.78	0.54
Discontinued operations	—	—	0.04
Net earnings	\$ 3.81	2.78	0.58

Dividends paid per common share	\$ 0.70	0.07	0.07
---------------------------------	---------	------	------

Weighted average common shares outstanding:

Basic	49,127,934	49,484,816	49,099,967
Diluted	49,326,686	49,685,143	49,324,278

See accompanying notes to consolidated financial statements.

NELNET, INC. AND SUBSIDIARIES  
Consolidated Statements of Shareholders' Equity and Comprehensive Income  
Years ended December 31, 2010, 2009, and 2008

	Preferred stock shares	Common stock Class A	Common stock Class B	Class A Preferred stock	Class B Common stock	Additional paid-in capital	Retained earnings	Employee notes receivable	Total shareholders' equity	
(Dollars in thousands, except share data)										
Balance as of December 31, 2007	—	37,980,617	11,495,377	\$ —	380	115	96,185	515,317	(3,118)	608,879
Comprehensive income:										
Net income	—	—	—	—	—	—	—	28,662	—	28,662
Cash dividend on Class A and Class B common stock - \$0.07 per share	—	—	—	—	—	—	—	(3,458 )	—	(3,458 )
Issuance of common stock, net of forfeitures	—	201,654	—	—	2	—	3,826	—	—	3,828
Compensation expense for stock based awards	—	—	—	—	—	—	5,283	—	—	5,283
Repurchase of common stock	—	(388,204 )	—	—	(4 )	—	(1,532 )	—	—	(1,536 )
Reduction of employee notes receivable	—	—	—	—	—	—	—	—	1,568	1,568
Balance as of December 31, 2008	—	37,794,067	11,495,377	—	378	115	103,762	540,521	(1,550)	643,226
Comprehensive income:										
Net income	—	—	—	—	—	—	—	139,125	—	139,125
Cash dividend on Class A and Class B common stock - \$0.07 per share	—	—	—	—	—	—	—	(3,492 )	—	(3,492 )
Issuance of common stock, net of forfeitures	—	641,153	—	—	7	—	4,365	—	—	4,372
Compensation expense for stock based awards	—	—	—	—	—	—	1,661	—	—	1,661
Repurchase of common stock	—	(38,429 )	—	—	(1 )	—	(429 )	—	—	(430 )

Edgar Filing: NELNET INC - Form 10-K

Reduction of employee notes receivable	—	—	—	—	—	—	—	—	101	101
Balance as of December 31, 2009	—	38,396,791	11,495,377	—	384	115	109,359	676,154	(1,449)	784,563
Comprehensive income:										
Net income	—	—	—	—	—	—	—	189,034	—	189,034
Cash dividend on Class A and Class B common stock - \$0.70 per share	—	—	—	—	—	—	—	(34,131)	—	(34,131)
Issuance of common stock, net of forfeitures	—	315,894	—	—	3	—	5,222	—	—	5,225
Compensation expense for stock based awards	—	—	—	—	—	—	1,468	—	—	1,468
Repurchase of common stock	—	(1,866,332)	—	—	(19)	—	(39,786)	—	—	(39,805)
Reduction of employee notes receivable	—	—	—	—	—	—	—	—	279	279
Balance as of December 31, 2010	—	36,846,353	11,495,377	\$—	368	115	76,263	831,057	(1,170)	906,633

See accompanying notes to consolidated financial statements.

## NELNET, INC. AND SUBSIDIARIES

Consolidated Statements of Cash Flows  
Years ended December 31, 2010, 2009, and 2008

	2010	2009	2008
	(Dollars in thousands)		
Net income	\$ 189,034	139,125	28,662
Income from discontinued operations	—	—	1,818
Income from continuing operations	189,034	139,125	26,844
Adjustments to reconcile income from continuing operations to net cash provided by operating activities, net of business acquisition:			
Depreciation and amortization, including loan premiums/discount and deferred origination costs	91,244	116,038	141,605
Provision for loan losses	22,700	29,000	25,000
Impairment expense	26,599	32,728	18,834
Derivative market value adjustment	77,134	(6,852 )	38,576
Foreign currency transaction adjustment	(80,721 )	37,654	(52,886 )
Change in value of put options issued in business acquisitions	—	—	3,483
Proceeds to terminate and/or amend derivative instruments	15,369	3,870	20,368
Payments to terminate and/or amend derivative instruments	(3,349 )	(15,069 )	(16,367 )
Gain from repurchase of bonds and notes payable	(44,883 )	(41,683 )	—
Originations and purchases of student loans - held for sale	(42,074 )	(13,345 )	—
Change in investments - trading securities, net	(43,236 )	3,876	(3,876 )
(Gain) loss on sale of student loans, net	(33,748 )	(35,148 )	51,414
Deferred income tax expense (benefit)	4,273	(19,057 )	(9,468 )
Non-cash compensation expense	2,280	2,644	7,320
Other non-cash items	409	1,976	1,788
Decrease in accrued interest receivable	11,161	142,565	121,444
(Increase) decrease in accounts receivable	(10,571 )	45	6,996
Decrease in other assets	2,456	5,407	5,479
Decrease in accrued interest payable	(678 )	(61,745 )	(47,870 )
Increase (decrease) in other liabilities	11,469	2,677	(17,581 )
Net cash flows from operating activities - continuing operations	194,868	324,706	321,103
Net cash flows from operating activities - discontinued operations	—	—	—
Net cash provided by operating activities	194,868	324,706	321,103
Cash flows from investing activities, net of business acquisition:			
Originations, purchases, and consolidations of student loans, including loan premiums and deferred origination costs	(3,137,210)	(2,776,557)	(2,685,876)
	(989,168 )	(47,621 )	(212,888 )

Edgar Filing: NELNET INC - Form 10-K

Purchases of student loans, including loan premiums, from a related party			
Net proceeds from student loan repayments, claims, capitalized interest, participations, and other	1,821,589	1,873,666	2,247,031
Proceeds from sale of student loans	2,202,427	2,317,093	1,272,382
Proceeds from sale of student loans to a related party	—	76,448	535,431
Purchases of property and equipment, net	(12,770 )	(1,204 )	(5,141 )
(Increase) decrease in restricted cash and investments, net	(43,265 )	371,780	(70,025 )
Purchase of equity method investment	—	—	(2,988 )
Business acquisitions, net of cash acquired	(3,000 )	—	(18,000 )
Distribution from equity method investment	100	—	—
Net cash flows from investing activities - continuing operations	(161,297 )	1,813,605	1,059,926
Net cash flows from investing activities - discontinued operations	—	—	—
Net cash (used in) provided by investing activities	(161,297 )	1,813,605	1,059,926
Cash flows from financing activities:			
Payments on bonds and notes payable	(5,564,844)	(6,644,250)	(6,879,826)
Proceeds from issuance of bonds and notes payable	5,452,290	4,688,404	5,640,865
Payments on bonds and notes payable due to a related party	(111,675 )	(21,520 )	(35,772 )
Proceeds from issuance of bonds and notes payable due to a related party	218,725	—	—
Payments of debt issuance costs	(9,318 )	(9,239 )	(14,886 )
Dividends paid	(34,131 )	(3,492 )	(3,458 )
Payment on settlement of put option	—	—	(9,600 )
Proceeds from issuance of common stock	528	449	710
Repurchases of common stock	(39,805 )	(430 )	(1,536 )
Payments received on employee stock notes receivable	279	101	575
Net cash flows from financing activities - continuing operations	(87,951 )	(1,989,977)	(1,302,928)
Net cash flows from financing activities - discontinued operations	—	—	—
Net cash used in financing activities	(87,951 )	(1,989,977)	(1,302,928)
Net (decrease) increase in cash and cash equivalents	(54,380 )	148,334	78,101
Cash and cash equivalents, beginning of year	338,181	189,847	111,746
Cash and cash equivalents, end of year	\$ 283,801	338,181	189,847
Supplemental disclosures of cash flow information:			
Interest paid:	\$ 224,837	\$ 434,834	\$ 1,056,640
Income taxes paid, net of refunds	\$ 105,955	\$ 101,491	\$ 24,058

See accompanying notes to consolidated financial statements.





NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements  
(Dollars in thousands, except share amounts, unless otherwise noted)

1. Description of Business

Nelnet, Inc. and its subsidiaries (“Nelnet” or the “Company”) is an innovative education services company focused primarily on providing fee-based processing services and quality education-related products and services in four core areas: loan financing, loan servicing, payment processing, and enrollment services (education planning). These products and services help students and families plan, prepare, and pay for their education and make the administrative and financial processes more efficient for schools and financial organizations. In addition, the Company earns net interest income on a portfolio of federally insured student loans.

The Company was formed as a Nebraska corporation in 1977 to service federal student loans for two local banks. The Company built on this initial foundation as a servicer to become a leading originator, holder, and servicer of federal student loans, principally consisting of loans originated under the Federal Family Education Loan Program (“FFELP” or “FFEL Program”) of the U.S. Department of Education (the “Department”). To reduce its reliance on the net interest margin on student loans, Nelnet has significantly diversified and increased its fee-based education-related services.

The Company operates as four distinct operating segments. The Company’s operating segments include:

- Student Loan and Guaranty Servicing
- Tuition Payment Processing and Campus Commerce
- Enrollment Services
- Asset Generation and Management

See note 15, “Segment Reporting,” for additional information on the Company’s segment reporting.

Fee-Based Operating Segments

Student Loan and Guaranty Servicing

The Student Loan and Guaranty Servicing operating segment provides for the servicing of the Company’s student loan portfolios and the portfolios of third parties. The loan servicing activities include loan origination activities, loan conversion activities, application processing, borrower updates, payment processing, due diligence procedures, and claim processing. These activities are performed internally for the Company’s portfolio in addition to generating external fee revenue when performed for third party clients.

In June 2009, the Department of Education named the Company as one of four private sector companies awarded a servicing contract to service federally-owned student loans. In September 2009, the Company began servicing loans under this contract. The contract spans five years, with one five-year renewal at the option of the Department. As of December 31, 2010, the Company was servicing \$30.3 billion of loans for 2.8 million borrowers under this contract. During 2010, the Company earned \$29.9 million in revenue under this contract.

This operating segment also provides servicing activities for guarantee agencies. These activities include providing software and data center services, borrower and loan updates, default aversion tracking services, claim processing services, and post-default collection services.

This operating segment also develops student loan servicing software, which is used internally by the Company and also licensed to third party student loan holders and servicers. In addition, this operating segment provides information

technology products and services, with core areas of business in educational loan software solutions, business intelligence, technical consulting services, and Enterprise content management solutions.

#### Tuition Payment Processing and Campus Commerce

The Company's Tuition Payment Processing and Campus Commerce operating segment provides products and services to help students and families manage the payment of education costs at all levels (K-12 and higher education). It also provides innovative education-focused technologies, services, and support solutions to help schools with the everyday challenges of collecting and processing commerce data.

In the K-12 market the Company offers actively managed tuition payment plans as well as assistance with financial needs assessment, enrollment management, and donor management. The Company offers two principal products to the higher education market: actively managed tuition payment plans and campus commerce technologies and payment processing.

F-7

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Enrollment Services

The Enrollment Services operating segment offers products and services that are focused on helping colleges recruit and retain students (interactive and list marketing services) and helping students plan and prepare for life after high school (publishing services and resource centers). Interactive marketing products and services include agency of record services, qualified inquiry generation, pay per click, and other marketing management, along with school operations consulting and call center solutions. The majority of interactive marketing revenue is derived from fees which are earned through the delivery of qualified inquiries or clicks provided to colleges and universities. List marketing services include providing lists to help higher education institutions and businesses reach the middle school, high school, college bound high school, college, and young adult market place. Publishing services include test preparation study guides, school directories and databases, and career exploration guides. Resource centers include online courses, scholarship search and selection data, career planning, and on-line information about colleges and universities.

Asset Generation and Management Operating Segment

The Company's Asset Generation and Management operating segment includes the origination, acquisition, management, and ownership of the Company's student loan assets. The Company generates a substantial portion of its earnings from the spread, referred to as the Company's student loan spread, between the yield it receives on its student loan portfolio and the costs associated with originating, acquiring, and financing its portfolio. Student loan assets include loans originated under the FFEL Program, including the Stafford Loan Program, the PLUS Loan program, the Supplemental Loans for Students ("SLS") program, and loans that consolidate certain borrower obligations ("Consolidation").

On March 30, 2010, President Obama signed into law the Health Care and Education Reconciliation Act of 2010 (the "Reconciliation Act of 2010"). Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Federal Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans. As a result of this legislation, the Company will no longer originate new FFELP loans.

Discontinued Operations

On May 25, 2007, the Company sold EDULINX Canada Corporation ("EDULINX"), a Canadian student loan service provider and a subsidiary of the Company, for initial proceeds of \$19.0 million. The Company recognized an initial net loss of \$8.3 million related to this transaction. During 2008, the Company earned \$2.0 million (\$1.8 million after tax) in additional consideration as a result of the sale of EDULINX. This payment represented contingent consideration earned by the Company based on EDULINX meeting certain performance measures. As a result of the sale of EDULINX, the results of operations for EDULINX, including the contingent payment earned in 2008, are reported as discontinued operations in the accompanying consolidated statements of income.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

2. Summary of Significant Accounting Policies and Practices

Consolidation

The consolidated financial statements include the accounts of Nelnet, Inc. and its subsidiaries. All significant intercompany balances and transactions have been eliminated in consolidation.

The Company's education lending subsidiaries are engaged in the securitization of education finance assets. These education lending subsidiaries hold beneficial interests in eligible loans, subject to creditors with specific interests. The liabilities of the Company's education lending subsidiaries are not the direct obligations of Nelnet, Inc. or any of its other subsidiaries. Each education lending subsidiary is structured to be bankruptcy remote, meaning that they should not be consolidated in the event of bankruptcy of the parent company or any other subsidiary. For accounting purposes, the transfers of student loans to the eligible lender trusts do not qualify as sales, as the trusts continue to be under the effective control of the Company. Accordingly, all the financial activities and related assets and liabilities, including debt, of the securitizations are reflected in the Company's consolidated financial statements.

Reclassifications

Certain amounts previously reported have been reclassified to conform to the current period presentation. The reclassifications were made to change the income statement presentation to provide the users of the financial statements additional information related to the operating results of the Company. These reclassifications include:

- Reclassifying the Company's gains on debt repurchases to "gain (loss) on sale of loans and debt repurchases, net" which were previously included in "other income."
- Reclassifying costs incurred by the Company related to restructuring activities to "restructure expense," which were previously included in "salaries and benefits" and "occupancy and communications." See note 14, "Restructuring Charges," for information related to the restructuring activity including additional information related to the types of costs incurred.

The reclassifications had no effect on consolidated net income or consolidated assets and liabilities.

Use of Estimates

The preparation of the consolidated financial statements in conformity with U.S. generally accepted accounting principles ("GAAP") requires management to make a number of estimates and assumptions that affect the reported amounts of assets and liabilities, reported amounts of revenues and expenses, and other disclosures. Actual results could differ from those estimates.

Student Loans Receivable

Student loans consist of federally insured student loans and non-federally insured student loans. If the Company has the ability and intent to hold loans for the foreseeable future, such loans are held for investment and carried at amortized cost. Amortized cost includes the unamortized premium or discount and capitalized origination costs and fees, all of which are amortized to interest income. Loans which are held-for-investment also have an allowance for loan loss as needed. Any loans the Company has the ability and intent to sell are classified as held for sale and are

carried at the lower of cost or fair value. Loans which are held for sale do not have the associated premium or discount and origination costs and fees amortized into interest income and there is also no related allowance for loan losses.

Federally insured loans may be made under the FFEL Program by certain lenders as defined by the Higher Education Act of 1965, as amended (the "Higher Education Act"). These loans, including related accrued interest, are guaranteed at their maximum level permitted under the Higher Education Act by an authorized guaranty agency, which has a contract of reinsurance with the Department of Education. The terms of the loans, which vary on an individual basis, generally provide for repayment in monthly installments of principal and interest over a period of up to 30 years. Interest rates on loans may be fixed or variable, dependent upon type, terms of loan agreements, and date of origination. For FFELP loans, the education lending subsidiaries have entered into trust agreements in which unrelated financial institutions serve as the eligible lender trustees. As eligible lender trustees, the financial institutions act as the eligible lender in acquiring certain eligible student loans as an accommodation to the subsidiaries, which hold beneficial interests in the student loan assets as the beneficiaries of such trusts.

Substantially all FFELP loan principal and related accrued interest is guaranteed as defined by the Higher Education Act. These guarantees are made subject to the performance of certain loan servicing procedures stipulated by applicable regulations. If these due diligence procedures are not met, affected student loans may not be covered by the guarantees should the borrower default. Such student loans are subject to "cure" procedures and reinstatement of the guaranty under certain circumstances.

Student loans receivable also includes non-federally insured loans. The terms of the non-federally insured loans, which vary on an individual basis, generally provide for repayment in monthly installments of principal and interest over a period of up to 30 years. The non-federally insured loans are not covered by guarantees or collateral should the borrower default.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Allowance for Loan Losses

The allowance for loan losses represents management's estimate of probable losses on student loans. This evaluation process is subject to numerous estimates and judgments. The provision for loan losses reflects the activity for the applicable period and provides an allowance at a level that the Company's management believes is adequate to cover probable losses inherent in the loan portfolio. The Company evaluates the adequacy of the allowance for loan losses on its federally insured loan portfolio separately from its non-federally insured loan portfolio.

The allowance for the federally insured loan portfolio is based on periodic evaluations of the Company's loan portfolios considering loans in repayment versus those in a nonpaying status, delinquency status, trends in defaults in the portfolio based on Company and industry data, past experience, trends in student loan claims rejected for payment by guarantors, changes to federal student loan programs, current economic conditions, and other relevant factors. The federal government currently guarantees 97% of the principal of and the interest on federally insured student loans disbursed on and after July 1, 2006 (and 98% for those loans disbursed prior to July 1, 2006), which limits the Company's loss exposure on the outstanding balance of the Company's federally insured portfolio. Student loans disbursed prior to October 1, 1993 are fully insured.

In determining the adequacy of the allowance for loan losses on the non-federally insured loans, the Company considers several factors including: loans in repayment versus those in a nonpaying status, delinquency status, type of program, trends in defaults in the portfolio based on Company and industry data, past experience, current economic conditions, and other relevant factors. The Company places a non-federally insured loan on nonaccrual status when the collection of principal and interest is 30 days past due and charges off the loan when the collection of principal and interest is 120 days past due.

Cash and Cash Equivalents

For purposes of the consolidated statements of cash flows, the Company considers all investments with maturities when purchased of three months or less to be cash equivalents.

Investments

Investments are held to provide liquidity and to serve as a source of income. The majority of the Company's investments are classified as trading and such securities are accounted for at fair value with unrealized gains and losses included in "other income" on the consolidated statements of income.

Restricted Cash and Investments

Restricted cash primarily includes amounts for student loan securitizations and other secured borrowings. This cash must be used to make payments related to trust obligations. Amounts on deposit in these accounts are primarily the result of timing differences between when principal and interest is collected on the trust assets and when principal and interest is paid on trust liabilities. Cash balances that the Company's indentured trusts deposit in guaranteed investment contracts that are held for the related note holders are classified as restricted investments. Due to the characteristics of the investments, there is no available or active market for this type of financial instrument. These investments are purchased at par value, which equals their cost as of December 31, 2010 and 2009.

Restricted Cash – Due to Customers

As a servicer of student loans, the Company collects student loan remittances and subsequently disburses these remittances to the appropriate lending entities. The Company also collects tuition payments and subsequently remits these payments to the appropriate schools. Cash collected for customers and the related liability are included in the accompanying consolidated balance sheets. Interest income earned, net of service charges, by the Company on this cash for the year ended December 31, 2008 was \$2.7 million. Due to low interest rates, the Company earned minimal income, net of servicing charges, during 2010 and 2009.

#### Accounts Receivable

Accounts receivable are presented at their net realizable values, which includes allowances for doubtful accounts. Allowance estimates are based upon individual customer experience, as well as age of receivables and likelihood of collection.

F-10

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Goodwill

The Company reviews goodwill for impairment annually (as of November 30) and whenever triggering events or changes in circumstances indicate its carrying value may not be recoverable. Goodwill is tested for impairment using a fair value approach at the reporting unit level. A reporting unit is the operating segment, or a business one level below that operating segment if discrete financial information is prepared and regularly reviewed by segment management. However, components are aggregated as a single reporting unit if they have similar economic characteristics. The Company performs a two-step impairment test on goodwill. In the first step, the Company compares the fair value of each reporting unit to its carrying value. If the fair value of the reporting unit exceeds the carrying value of the net assets assigned to that unit, goodwill is considered not impaired and the Company is not required to perform further testing. If the carrying value of the net assets assigned to the reporting unit exceeds the fair value of the reporting unit, then the Company must perform the second step of the impairment test in order to determine the implied fair value of the reporting unit's goodwill. If the carrying value of a reporting unit's goodwill exceeds its implied fair value, then the Company would record an impairment loss equal to the difference.

Determining the fair value of a reporting unit involves the use of significant estimates and assumptions. These estimates and assumptions include revenue growth rates and operating margins used to calculate projected future cash flows, risk-adjusted discount rates, future economic and market conditions, and determination of appropriate market comparables. Actual future results may differ from those estimates.

Intangible Assets

Intangible assets with finite lives are amortized over their estimated lives. Such assets are amortized using a method of amortization that reflects the pattern in which the economic benefits of the intangible asset is consumed or otherwise used up. If that pattern cannot be reliably determined, the Company uses a straight-line amortization method.

The Company evaluates the estimated remaining useful lives of purchased intangible assets and whether events or changes in circumstances warrant a revision to the remaining periods of amortization.

Property and Equipment

Property and equipment are carried at cost, net of accumulated depreciation. Maintenance and repairs are charged to expense as incurred, and major improvements, including leasehold improvements, are capitalized. Gains and losses from the sale of property and equipment are included in determining net income. The Company uses accelerated and straight-line methods for recording depreciation and amortization. Accelerated methods are used for certain equipment and software when this method is believed to provide a better matching of income and expenses. Leasehold improvements are amortized over the lesser of their useful life or the related lease period.

Impairment of Long-Lived Assets

The Company reviews its long-lived assets, such as property and equipment and purchased intangibles subject to amortization, for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset may not be recoverable. Recoverability of assets to be held and used is measured by a comparison of the carrying amount of an asset to estimated undiscounted future cash flows expected to be generated by the asset. If the carrying amount of an asset exceeds its estimated future cash flows, an impairment charge is recognized by the amount by which the carrying amount of the asset exceeds the fair value of the asset. The Company uses estimates to



determine the fair value of long-lived assets. Such estimates are generally based on estimated future cash flows or cost savings associated with particular assets and are discounted to a present value using an appropriate discount rate. The estimates of future cash flows associated with assets are generally prepared using a cost savings method, a lost income method, or an excess return method, as appropriate. In utilizing such methods, management must make certain assumptions about the amount and timing of estimated future cash flows and other economic benefits from the assets, the remaining economic useful life of the assets, and general economic factors concerning the selection of an appropriate discount rate. The Company may also use replacement cost or market comparison approaches to estimating fair value if such methods are determined to be more appropriate.

Assumptions and estimates about future values and remaining useful lives of the Company's intangible and other long-lived assets are complex and subjective. They can be affected by a variety of factors, including external factors such as industry and economic trends, and internal factors such as changes in the Company's business strategy and internal forecasts. Although the Company believes the historical assumptions and estimates used are reasonable and appropriate, different assumptions and estimates could materially impact the reported financial results.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Other Assets

Other assets are recorded at cost or amortized cost and consist primarily of debt issuance costs, student list costs, and other miscellaneous assets. Debt issuance costs are amortized using the effective interest method.

Fair Value Measurements

The Company uses estimates of fair value in applying various accounting standards for its financial statements.

Fair value is defined as the price to sell an asset or transfer a liability in an orderly transaction between willing and able market participants. In general, the Company's policy in estimating fair values is to first look at observable market prices for identical assets and liabilities in active markets, where available. When these are not available, the Company uses unobservable inputs that reflect the Company's market assumptions such as prices of similar instruments. Transaction costs are not included in the determination of fair value. When possible, the Company seeks to validate the model's output to market transactions. Depending on the availability of observable inputs and prices, different valuation models could produce materially different fair value estimates. The values presented may not represent future fair values and may not be realizable. Additionally, there may be inherent weaknesses in any calculation technique, and changes in the underlying assumptions used, including discount rates and estimates of future cash flows, could significantly affect the results of current or future values.

The Company categorizes its fair value estimates based on a hierarchical framework associated with three levels of price transparency utilized in measuring financial instruments at fair value. Classification is based on the lowest level of input that is significant to the fair value of the instrument. The three levels include:

- Level 1: Quoted prices for identical instruments in active markets. The types of financial instruments included in Level 1 are highly liquid instruments with quoted prices.
- Level 2: Quoted prices for similar instruments in active markets, quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations whose inputs are observable or whose primary value drivers are observable.
- Level 3: Instruments whose primary value drivers are unobservable. Inputs are developed based on the best information available; however, significant judgment is required by management in developing the inputs.

The Company's accounting policy is to recognize transfers between levels of the fair value hierarchy on the date of the event or change in circumstances that caused the transfer.

Fair value is best determined based upon quoted market prices. However, in many instances, there are no quoted market prices for the Company's various financial instruments. In cases where quoted market prices are not available for identical or similar instruments, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including the discount rate and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the instrument.

Revenue Recognition

Loan interest income – Loan interest is paid by the Department or the borrower, depending on the status of the loan at the time of the accrual. In addition, the Department makes quarterly interest subsidy payments on certain qualified FFELP loans until the student is required under the provisions of the Higher Education Act to begin repayment. Borrower repayment of FFELP loans normally begins within six months after completion of the loan holder’s course of study, leaving school, or ceasing to carry at least one-half the normal full-time academic load, as determined by the educational institution. Borrower repayment of PLUS and Consolidation loans normally begins within 60 days from the date of loan disbursement. Borrower repayment of non-federally insured loans typically begins six months following a borrower’s graduation from a qualified institution and the interest is either paid by the borrower or capitalized annually or at repayment.

The Department provides a special allowance to lenders participating in the FFEL Program. The special allowance is accrued based upon the fiscal quarter average rate of 13-week Treasury Bill auctions (for loans originated prior to January 1, 2000) or the fiscal quarter average rate of daily H15 financial commercial paper rates (for loans originated on and after January 1, 2000) relative to the yield of the student loan.

The Company recognizes student loan income as earned, net of amortization of loan premiums and deferred origination costs and the accretion of loan discounts. Loan income is recognized based upon the expected yield of the loan after giving effect to borrower utilization of incentives such as timely payments (“borrower benefits”) and other yield adjustments. Loan premiums or discounts, deferred origination costs, and borrower benefits are amortized/accreted over the estimated life of the loan, which includes an estimate of prepayment speeds. The Company periodically evaluates the assumptions used to estimate the life of the loans and prepayment speeds.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The Company also pays the Department an annual 105 basis point rebate fee on Consolidation loans. These rebate fees are netted against loan interest income.

Loan and guaranty servicing revenue – Loan servicing fees are determined according to individual agreements with customers and are primarily calculated based on the dollar value of loans, number of loans, or number of borrowers serviced for each customer. Guaranty servicing fees, generally, are calculated based on the number of loans serviced, volume of loans serviced, or amounts collected. Revenue is recognized when earned pursuant to applicable agreements, and when ultimate collection is assured.

Tuition payment processing and campus commerce revenue - Tuition payment processing and campus commerce revenue includes actively managed tuition payment solutions and online payment processing. Fees for these services are recognized over the period in which services are provided to customers.

Enrollment services revenue – Enrollment services revenue primarily consists of the following items:

- Interactive marketing – Interactive marketing revenue is derived primarily from fees which are earned through the delivery of qualified inquiries or clicks. The Company recognizes revenue when persuasive evidence of an arrangement exists, delivery has occurred, the fee is fixed or determinable, and collectability is reasonably assured. Delivery is deemed to have occurred at the time a qualified inquiry or click is delivered to the customer provided that no significant obligations remain. From time to time, the Company may agree to credit certain inquiries or clicks if they fail to meet the contractual or other guidelines of a particular client. The Company has established a sales reserve based on historical experience. To date, such credits have been immaterial and within management’s expectations.

For a portion of its interactive marketing revenue, the Company has agreements with providers of online media or traffic (“Publishers”) used in the generation of inquiries or clicks. The Company receives a fee from its customers and pays a fee to Publishers either on a cost per inquiry, cost per click, or cost per number of impressions basis. The Company is the primary obligor in the transaction. As a result, the fees paid by the Company’s customers are recognized as revenue and the fees paid to its Publishers are included in “cost to provide enrollment services” in the Company’s consolidated statements of income.

- List marketing - Revenue from the sale of lists is generally earned and recognized, net of estimated returns, upon delivery.
- Publishing services - Revenue from the sale of print products is generally earned and recognized, net of estimated returns, upon shipment or delivery.
- Resource centers – Resource centers services include online courses, scholarship search and selection data, career planning, and online information about colleges and universities. The majority of these services are sold based on subscriptions and/or are performance based. Revenues from sales of subscription and performance based services are recognized ratably over the term of the contract as earned. Subscription and performance based revenues received or receivable in advance of the delivery of services is included in deferred revenue.

Software services revenue – Software services revenue is determined from individual agreements with customers and includes license and maintenance fees associated with student loan software products. Computer and software consulting services are recognized over the period in which services are provided to customers.

Other income – Other income primarily includes borrower late fee income, which is earned by the education lending subsidiaries and is recognized when payments are collected from the borrower.

F-13

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Derivative Accounting

The Company records derivative instruments at fair value on the consolidated balance sheet as either an asset or liability. The Company determines the fair value for its derivative contracts using either (i) pricing models that consider current market conditions and the contractual terms of the derivative contract or (ii) counterparty valuations. The factors that impact the fair value of the Company's derivatives include interest rates, time value, forward interest rate curve, and volatility factors, as well as foreign exchange rates. Pricing models and their underlying assumptions impact the amount and timing of unrealized gains and losses recognized, and the use of different pricing models or assumptions could produce different financial results. Management has structured all of the Company's derivative transactions with the intent that each is economically effective. However, the Company's derivative instruments do not qualify for hedge accounting. Accordingly, changes in the fair value of derivative instruments are reported in current period earnings. The changes in fair value on derivative instruments, as well as the settlement payments made on such derivatives, are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income.

Foreign Currency

During 2006, the Company issued Euro-denominated bonds, which are included in "bonds and notes payable" on the consolidated balance sheets. Transaction gains and losses resulting from exchange rate changes when re-measuring these bonds to U.S. dollars at the balance sheet date are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income.

Income Taxes

Income taxes are accounted for under the asset and liability method. Deferred tax assets and liabilities are recognized for the future tax consequences attributable to differences between the financial statement carrying amounts of existing assets and liabilities and their respective tax bases and operating loss and tax credit carry forwards. Deferred tax assets and liabilities are measured using enacted tax rates expected to apply to taxable income in the years in which those temporary differences are expected to be recovered or settled. The effect on deferred tax assets and liabilities of a change in tax rates is recognized in income in the period that includes the enactment date.

Income tax expense includes deferred tax expense, which represents the net change in the deferred tax asset or liability balance during the year, plus any change made in the valuation allowance, and current tax expense, which represents the amount of tax currently payable to or receivable from a tax authority plus amounts for expected tax deficiencies (including both tax and interest).

Restructuring Activities

From time to time, the Company implements plans to restructure its business. In conjunction with these restructuring plans, one-time, involuntary benefit arrangements and contract termination costs are accounted for in accordance with the Exit or Disposal Cost Obligations Topic of the Financial Accounting Standards Board ("FASB") Accounting Standards Codification and are classified as restructuring expenses in the accompanying consolidated statements of income.

In conjunction with its restructuring plans, the Company has entered into one-time benefit arrangements with employees, who have been involuntarily terminated. The Company recognizes a liability when all of the following

conditions have been met and the benefit arrangement has been communicated to the employees:

- Management, having the authority to approve the action, commits to a plan of termination;
- The plan of termination identifies the number of employees to be terminated, their job classifications or functions, and their locations and the expected completion date;
- The plan of termination establishes the terms of the benefit arrangement, including the benefits that employees will receive upon termination, in sufficient detail to enable employees to determine the type and amount of benefits they will receive if they are involuntarily terminated; and
- Actions required to complete the plan of termination indicate that it is unlikely that significant changes to the plan of termination will be made or that the plan of termination will be withdrawn.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Severance costs under such one-time termination benefit arrangements may include all or some combination of severance pay, medical and dental benefits, outplacement services, and certain other costs. Contract termination costs are expensed at the earlier of (1) the contract termination date or (2) the cease use date under the contract. See note 14, “Restructuring Charges,” for additional information.

### 3. Student Loans Receivable

The FASB issued Accounting Standards Update (“ASU”) 2010-20, Disclosure about the Credit Quality of Financing Receivables and the Allowance for Credit Losses (“ASU 2010-20”), which was an update to the Receivables Topic of the FASB Accounting Standards Codification. In accordance with ASU 2010-20, the Company has expanded its disclosures about the credit quality of its student loans receivable and the associated allowance for loan losses. ASU 2010-20 requires entities to provide disclosures on a disaggregated basis. The ASU defines two levels of disaggregation – portfolio segment and class of financing receivable. A portfolio segment is defined as the level at which an entity develops and documents a systematic method for determining its allowance for credit losses. Classes of financing receivables generally are a disaggregation of portfolio segment. As discussed in note 2, “Summary of Significant Accounting Policies and Practices,” the Company evaluates the adequacy of the allowance for loan losses on its federally insured loan portfolio separately from its non-federally insured loan portfolio. Management has determined that each the federally insured loan portfolio and the non-federally insured loan portfolio meets the definition of a portfolio segment. Accordingly, the portfolio segment basis disclosures required by ASU 2010-20 are presented in this note for each of these portfolios. The Company does not disaggregate its portfolio segment student loan portfolios into classes of financing receivables as defined in ASU 2010-20. In addition, the Company does not have any impaired loans as defined in the Receivables Topic of the FASB Accounting Standards Codification.

Student loans receivable consisted of the following:

	As of December 31,		
	2010		2009
	Held for investment	Held for sale (a)	Held for investment
Federally insured loans	\$ 23,757,699	—	23,472,553
Non-federally insured loans	26,370	84,987	163,321
	23,784,069	84,987	23,635,874
Unamortized loan premiums and deferred origination costs, net	207,571	—	341,970
Allowance for loan losses – federally insured loans	(32,908 )	—	(30,102 )
Allowance for loan losses – non-federally insured loans	(10,718 )	—	(20,785 )
	\$ 23,948,014	84,987	23,926,957

(a) On January 13, 2011, the Company sold a portfolio of non-federally insured loans for proceeds of \$91.3 million (100% of par value). The Company retained credit risk related to this portfolio and will pay cash to purchase back any loans which become 60 days delinquent. As of December 31, 2010, the Company has classified this portfolio as held for sale and the loans are carried at fair value.



Interest rates on the Company's student loans may be fixed or variable, dependent upon type, terms of loan agreements, and date of origination. As of December 31, 2010, interest rates on loans ranged from 1.87% to 12.00% and the weighted average rate was 4.93% and 4.83% as of December 31, 2010 and 2009, respectively.

F-15

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Activity in the Allowance for Loan Losses

The provision for loan losses represents the periodic expense of maintaining an allowance sufficient to absorb losses, net of recoveries, inherent in the portfolio of student loans. Activity in the allowance for loan losses is shown below:

	Year ended December 31,					
	2010	2009	2008			
Balance at beginning of period	\$ 50,887	50,922	45,592			
Provision for loan losses:						
Federally insured loans	18,700	20,000	17,000			
Non-federally insured loans	4,000	9,000	8,000			
Total provision for loan losses	22,700	29,000	25,000			
Charge-offs:						
Federally insured loans	(18,603 )	(14,954 )	(15,207 )			
Non-federally insured loans	(7,282 )	(5,304 )	(5,947 )			
Total charge-offs	(25,885 )	(20,258 )	(21,154 )			
Recoveries:						
Federally insured loans	—	—	—			
Non-federally insured loans	1,263	1,543	2,234			
Total recoveries	1,263	1,543	2,234			
Purchase (sale) of federally insured loans, net	2,710	(520 )	(750 )			
Purchase (sale) of non-federally insured loans, net	(1,780 )	(9,800 )	—			
Reserve related to loans reclassified to held for sale	(6,269 )	—	—			
Balance at end of period	\$ 43,626	50,887	50,922			
Allocation of the allowance for loan losses:						
Federally insured loans	\$ 32,908	30,102	25,577			
Non-federally insured loans	10,718	20,785	25,345			
Total allowance for loan losses	\$ 43,626	50,887	50,922			
Allowance for federally insured loans as a percentage of such loans	0.14	%	0.13	%	0.10	%
Allowance for non-federally insured loans as a percentage of such loans - held for investment	40.64	%	12.73	%	9.28	%

## Repurchase Obligation

As of December 31, 2010, the Company has participated a cumulative amount of \$125.5 million of non-federally insured loans to third parties, including \$30.0 million and \$95.5 million participated during 2010 and 2009, respectively. Loans participated under these agreements have been accounted for by the Company as loan sales. Accordingly, the participation interests sold are not included on the Company's consolidated balance sheet.

Per the terms of the servicing agreements, the Company's servicing operations are obligated to repurchase loans subject to the participation interests in the event such loans become 60 or 90 days delinquent. The activity in the accrual account related to this repurchase obligation, which is included in "other liabilities" in the Company's consolidated balance sheet, is detailed below.

	Year ended December 31,	
	2010	2009
Beginning balance	\$ 10,600	—
Transfer from allowance for loan losses	2,000	9,800
Reserve for repurchase of delinquent loans		
(a)	—	800
Ending balance	\$ 12,600	10,600

(a) The reserve for repurchase of loans is included in "other" under other operating expenses in the Company's consolidated statements of income.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Student Loan Status and Delinquencies

Delinquencies have the potential to adversely impact the Company's earnings through increased servicing and collection costs and account charge-offs. The table below shows the Company's student loan delinquency amounts.

	2010		As of December 31, 2009	
	Dollars	Percent	Dollars	Percent
<b>Federally Insured Loans:</b>				
Loans in-school/grace/deferment (a)	\$ 4,358,616		\$ 5,783,648	
Loans in forbearance (b)	2,984,869		2,495,672	
<b>Loans in repayment status:</b>				
Loans current	14,309,480	87.2 %	13,038,428	85.8 %
Loans delinquent 31-60 days (c)	794,140	4.8	691,232	4.5
Loans delinquent 61-90 days (c)	306,853	1.9	314,265	2.1
Loans delinquent 91 days or greater (d)	1,003,741	6.1	1,149,308	7.6
Total loans in repayment	16,414,214	100.0 %	15,193,233	100.0 %
Total federally insured loans	\$ 23,757,699		\$ 23,472,553	
<b>Non-Federally Insured Loans:</b>				
Loans in-school/grace/deferment (a)	\$ 3,500		\$ 34,815	
Loans in forbearance (b)	292		1,919	
<b>Loans in repayment status:</b>				
Loans current	16,679	73.9 %	118,761	93.8 %
Loans delinquent 31-60 days (c)	1,546	6.8	3,023	2.4
Loans delinquent 61-90 days (c)	1,163	5.2	1,559	1.2
Loans delinquent 91 days or greater	3,190	14.1	3,244	2.6
Total loans in repayment	22,578	100.0 %	126,587	100.0 %
Total non-federally insured loans	\$ 26,370		\$ 163,321	

- (a) Loans for borrowers who still may be attending school or engaging in other permitted educational activities and are not yet required to make payments on the loans, e.g., residency periods for medical students or a grace period for bar exam preparation for law students.
- (b) Loans for borrowers who have temporarily ceased making full payments due to hardship or other factors, according to a schedule approved by the servicer consistent with the established loan program servicing procedures and policies.
- (c) The period of delinquency is based on the number of days scheduled payments are contractually past due and relate to repayment loans, that is, receivables not charged off, and not in school, grace, deferment, or forbearance.
- (d) Loans delinquent 91 days or greater include federally insured loans in claim status, which are loans that have gone into default and have been submitted to the guaranty agency.

## Loan Sales

See note 5, "Gain (loss) on Sale of Loans and Debt Repurchases, net," for a summary of loans sold by the Company during 2010, 2009, and 2008.

Related Party Loan Activity

During 2008, 2009, and 2010, the Company sold and/or purchased loans to/from Union Bank & Trust Company ("Union Bank") an entity under common control with the Company. See note 20, "Related Parties," for additional information.

F-17

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## 4. Bonds and Notes Payable

The following tables summarize the Company's outstanding bonds and notes payable by type of instrument:

	As of December 31, 2010		
	Carrying amount	Interest rate range	Final maturity
Variable-rate bonds and notes (a):			
Bonds and notes based on indices	\$ 20,170,217	0.30% - 6.90%	5/26/14 - 7/27/48
Bonds and notes based on auction or remarketing	944,560	0.24% - 1.51%	5/1/11 - 7/1/43
<b>Total variable-rate bonds and notes</b>	<b>21,114,777</b>		
Commercial paper - FFELP warehouse facility			
	108,381	0.29% - 0.35%	7/29/13
Department of Education Conduit	2,702,345	0.31%	5/8/14
Unsecured line of credit	450,000	0.79%	5/8/12
Unsecured debt - Junior Subordinated Hybrid Securities			
	163,255	7.40%	9/15/61
Related party debt	107,050	0.53%	5/20/11
Other borrowings			
	26,664	0.26% - 5.10%	1/1/11 - 11/1/15
	\$ 24,672,472		

	As of December 31, 2009		
	Carrying amount	Interest rate range	Final maturity
Variable-rate bonds and notes (a):			
Bonds and notes based on indices	\$ 20,187,356	0.26% - 6.90%	5/26/14 - 4/25/42
Bonds and notes based on auction or remarketing	1,726,960	0.21% - 3.73%	5/1/11 - 7/1/43
<b>Total variable-rate bonds and notes</b>	<b>21,914,316</b>		
Fixed-rate bonds and notes (a)			
	8,940	6.15% - 6.34%	7/2/20 - 5/1/29
Commercial paper - FFELP warehouse facility			
	305,710	0.21% - 0.32%	8/3/12
Department of Education Participation	463,912	0.79%	9/30/10
Department of Education Conduit	1,125,929	0.27%	5/8/14
Unsecured line of credit	691,500	0.73%	5/8/12

Edgar Filing: NELNET INC - Form 10-K

Unsecured debt - Senior Notes	66,716	5.125%	6/1/10
Unsecured debt - Junior Subordinated Hybrid Securities	198,250	7.40%	9/15/61
		0.24% -	1/1/10 -
Other borrowings	30,016	5.10%	11/1/15
	\$ 24,805,289		

(a) Issued in asset-backed securitizations

Secured Financing Transactions

The Company has historically relied upon secured financing vehicles as its most significant source of funding for student loans. The net cash flow the Company receives from the securitized student loans generally represents the excess amounts, if any, generated by the underlying student loans over the amounts required to be paid to the bondholders, after deducting servicing fees and any other expenses relating to the securitizations. The Company's rights to cash flow from securitized student loans are subordinate to bondholder interests and may fail to generate any cash flow beyond what is due to bondholders. The Company's secured financing vehicles during the periods presented above include loan warehouse facilities, asset-backed securitizations, and the government's Participation and Conduit Programs (as described below).

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The majority of the bonds and notes payable are primarily secured by the student loans receivable, related accrued interest, and by the amounts on deposit in the accounts established under the respective bond resolutions or financing agreements. Certain variable rate bonds and notes are secured by a letter of credit and reimbursement agreement issued by State Street.

Historically, the Company funded new loan originations using loan warehouse facilities and asset-backed securitizations. Student loan warehousing allows the Company to buy and manage student loans prior to transferring them into more permanent financing arrangements. In August 2008, the Company began funding FFELP Stafford and PLUS student loan originations for the 2008-2009 and 2009-2010 academic years pursuant to the Department's Participation Program. In 2009, the Company began funding loans under the Department's Conduit Program.

Loan warehouse facility

On August 3, 2009, the Company entered into a FFELP warehouse facility (the "2009 FFELP Warehouse Facility"). The 2009 FFELP Warehouse Facility had a maximum financing amount of \$500.0 million, with a revolving financing structure supported by 364-day liquidity provisions, which were to expire on August 2, 2010.

On July 30, 2010, the Company renewed its FFELP warehouse facility (the "2009/2010 FFELP Warehouse Facility"). The 2009/2010 FFELP Warehouse Facility has a maximum financing amount of \$500.0 million, with a revolving financing structure supported by 364-day liquidity provisions, which expire on July 29, 2011. The final maturity date of the facility is July 29, 2013. In the event the Company is unable to renew the liquidity provisions by July 29, 2011, the facility would become a term facility at a stepped-up cost, with no additional student loans being eligible for financing, and the Company would be required to refinance the existing loans in the facility by July 29, 2013.

The 2009/2010 FFELP Warehouse Facility provides for formula based advance rates depending on FFELP loan type, up to a maximum of 85 percent to 98 percent of the principal and interest of loans financed. The advance rates for collateral may increase or decrease based on market conditions, but they are subject to a minimum advance of 75 to 80 percent based on loan type. The facility contains financial covenants relating to levels of the Company's consolidated net worth, ratio of adjusted EBITDA to corporate debt interest, and unencumbered cash. Any violation of these covenants could result in a requirement for the immediate repayment of any outstanding borrowings under the facility. As of December 31, 2010, \$108.4 million was outstanding under the FFELP Warehouse Facility and \$391.6 million was available for future use. The Company had \$5.3 million advanced as equity support on this facility as of December 31, 2010.

Asset-backed securitizations

During 2010 and 2009, the Company completed asset-backed securities transactions totaling \$1.9 billion and \$1.1 billion, respectively. Notes issued in the 2010 and 2009 asset-backed securities transactions carry interest rates based on a spread to LIBOR.

As part of the Company's issuance of asset-backed securities in 2008, due to credit market conditions when these notes were issued, the Company purchased the Class B subordinated notes of \$76.5 million (par value). These notes are not included on the Company's consolidated balance sheet. If the credit market conditions continue to improve, the Company anticipates selling these notes to third parties. Upon a sale to third parties, the Company would obtain cash proceeds equal to the market value of the notes on the date of such sale. Upon sale, these notes would be shown as "bonds and notes payable" on the Company's consolidated balance sheet. The Company believes the market value of



such notes is currently less than par value. The difference between the par value and market value would be recognized by the Company as interest expense over the life of the bonds.

Notes issued during 2006 included €773.2 million (950 million in U.S. dollars) with variable interest rates initially based on a spread to EURIBOR (the "Euro Notes"). As of December 31, 2010 and 2009, the Euro Notes were recorded on the Company's balance sheet at \$1.0 billion and \$1.1 billion, respectively. The changes in the principal amount of Euro Notes as a result of the fluctuation of the foreign currency exchange rate were a decrease of \$80.7 million for the year ended December 31, 2010, an increase of \$37.7 million for the year ended December 31, 2009, and a decrease of \$52.9 million for the year ended December 31, 2008. These changes are included in the "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" in the consolidated statements of income. Concurrently with the issuance of the Euro Notes, the Company entered into cross-currency interest rate swaps which are further discussed in note 6, "Derivative Financial Instruments."

The interest rates on certain of the Company's asset-backed securities are set and periodically reset via a "dutch auction" ("Auction Rate Securities") or through a remarketing utilizing remarketing agents ("Variable Rate Demand Notes"). The Company is currently sponsor on \$678.7 million of Auction Rate Securities and \$265.9 million of Variable Rate Demand Notes.

For Auction Rate Securities, investors and potential investors submit orders through a broker-dealer as to the principal amount of notes they wish to buy, hold, or sell at various interest rates. The broker-dealers submit their clients' orders to the auction agent, who then determines the clearing interest rate for the upcoming period. Interest rates on these Auction Rate Securities are reset periodically, generally every 7 to 35 days, by the auction agent or agents. During the first quarter of 2008, as part of the credit market crisis, auction rate securities from various issuers failed to receive sufficient order interest from potential investors to clear successfully, resulting in failed auction status. Since February 8, 2008, all of the Company's Auction Rate Securities have failed in this manner. Under normal conditions, banks have historically purchased these securities when investor demand is weak. However, since February 2008, banks have been allowing auctions to fail.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

As a result of a failed auction, the Auction Rate Securities will generally pay interest to the holder at a maximum rate as defined by the indenture. While these rates will vary, they will generally be based on a spread to LIBOR or Treasury Securities. Based on the relative levels of these indices as of December 31, 2010, the rates expected to be paid by the Company range from 91-day T-Bill plus 125 basis points, on the low end, to LIBOR plus 250 basis points, on the high end. These maximum rates are subject to increase if the credit ratings on the bonds are downgraded.

The Company cannot predict whether future auctions related to its Auction Rate Securities will be successful, but management believes it is likely auctions will continue to fail indefinitely. The Company is currently seeking alternatives for reducing its exposure to the auction rate market, but may not be able to achieve alternate financing for some of its Auction Rate Securities.

For Variable Rate Demand Notes, the remarketing agents set the price, which is then offered to investors. If there are insufficient potential bid orders to purchase all of the notes offered for sale, the Company could be subject to interest costs substantially above the anticipated and historical rates paid on these types of securities. The maximum rate for Variable Rate Demand Notes is based on a spread to certain indices as defined in the underlying documents, with the highest to the Company being Prime plus 200 basis points.

Department of Education's Loan Participation and Purchase Commitment Programs

In August 2008, the Department implemented the Purchase Program and the Participation Program pursuant to the Ensuring Continued Access to Student Loans Act of 2008 ("ECASLA"). Under the Department's Purchase Program, the Department purchased 2008-2009 and 2009-2010 academic year loans at a price equal to the sum of (i) par value, (ii) accrued interest, (iii) the one percent origination fee paid to the Department, and (iv) a fixed amount of \$75 per loan. Under the Participation Program, the Department provided interim short term liquidity to FFELP lenders by purchasing participation interests in pools of 2008-2009 and 2009-2010 academic year FFELP loans. FFELP lenders were charged a rate of commercial paper plus 50 basis points on the principal amount of participation interests outstanding. Loans funded under the Participation Program for the 2008-2009 and 2009-2010 academic years had to be either refinanced by the lender or sold to the Department pursuant to the Purchase Program prior to October 15, 2009 and October 15, 2010, respectively. The Company sold \$2.1 billion of FFELP loans in each of 2009 and 2010 that were funded under the Participation Program to the Department using the Department's Purchase Program and paid off all advances outstanding under the Participation Program. The Purchase and Participation Programs were created to provide liquidity to lenders for 2008-2009 and 2009-2010 academic year loans and are no longer offered by the Department.

Department of Education's Conduit Program

In May 2009, the Department implemented a program under which it finances eligible FFELP Stafford and PLUS loans in a conduit vehicle established to provide funding for student lenders (the "Conduit Program"). Loans eligible for the Conduit Program had to be first disbursed on or after October 1, 2003, but not later than June 30, 2009, and fully disbursed before September 30, 2009, and meet certain other requirements. Funding for the Conduit Program is provided by the capital markets at a cost based on market rates, with the Company being advanced 97 percent of the student loan face amount. Excess amounts needed to fund the remaining 3 percent of the student loan balances were contributed by the Company. The Conduit Program expires on May 8, 2014. The Student Loan Short-Term Notes ("Student Loan Notes") issued by the Conduit Program are supported by a combination of (i) notes backed by FFELP loans, (ii) a liquidity agreement with the Federal Financing Bank, and (iii) a put agreement provided by the Department. If the conduit does not have sufficient funds to pay all Student Loan Notes, then those Student Loan

Notes will be repaid with funds from the Federal Financing Bank. The Federal Financing Bank will hold the notes for a short period of time and, if at the end of that time, the Student Loan Notes still cannot be paid off, the underlying FFELP loans that serve as collateral to the Conduit Program will be sold to the Department through a put agreement at a price of 97 percent of the face amount of the loans. As of December 31, 2010 and 2009, the Company had \$2.7 billion and \$1.1 billion, respectively, borrowed under the facility and \$94.1 million and \$66.8 million, respectively, advanced as equity support in the facility. Beginning July 1, 2010, no additional loans can be funded using the Conduit Program.

F-20

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Union Bank Participation Agreement

The Company maintains an agreement with Union Bank, as trustee for various grantor trusts, under which Union Bank has agreed to purchase from the Company participation interests in student loans (the "FFELP Participation Agreement"). The Company uses this facility as an additional source to fund FFELP student loans. The Company has the option to purchase the participation interests from the grantor trusts at the end of a 364-day term upon termination of the participation certificate. As of December 31, 2010 and 2009, \$350.4 million and \$613.3 million, respectively, of loans were subject to outstanding participation interests held by Union Bank, as trustee, under this agreement. The agreement automatically renews annually and is terminable by either party upon five business days notice. This agreement provides beneficiaries of Union Bank's grantor trusts with access to investments in interests in student loans, while providing liquidity to the Company on a short-term basis. The Company can participate loans to Union Bank to the extent of availability under the grantor trusts, up to \$750 million or an amount in excess of \$750 million if mutually agreed to by both parties. Loans participated under this agreement have been accounted for by the Company as loan sales. Accordingly, the participation interests sold are not included on the Company's consolidated balance sheet.

Unsecured Line of Credit

The Company has a \$750.0 million unsecured line of credit that terminates in May 2012. As of December 31, 2010 and 2009, there was \$450.0 million and \$691.5 million, respectively, outstanding on this line. The weighted average interest rate on this line of credit was 0.79% as of December 31, 2010. Upon termination in 2012, there can be no assurance that the Company will be able to maintain this line of credit, find alternative funding, or increase the amount outstanding under the line, if necessary. The lending commitment under the Company's unsecured line of credit is provided by a total of thirteen banks, with no individual bank representing more than 11% of the total lending commitment. The bank lending group includes Lehman Brothers Bank ("Lehman"), a subsidiary of Lehman Brothers Holdings Inc., which represents approximately 7% of the lending commitment under the line of credit. On September 15, 2008, Lehman Brothers Holdings Inc. filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code. The Company does not expect that Lehman will fund future borrowing requests. As of December 31, 2010, excluding Lehman's lending commitment, the Company has \$279.0 million available for future use under its unsecured line of credit.

The line of credit agreement contains certain financial covenants that, if not met, lead to an event of default under the agreement. The covenants include maintaining:

- A minimum consolidated net worth
- A minimum adjusted EBITDA to corporate debt interest (over the last four rolling quarters)
- A limitation on subsidiary indebtedness
- A limitation on the percentage of non-guaranteed loans in the Company's portfolio

As of December 31, 2010, the Company was in compliance with all of these requirements. Many of these covenants are duplicated in the Company's other lending facilities, including its FFELP warehouse facility.

The Company's operating line of credit does not have any covenants related to unsecured debt ratings. However, changes in the Company's ratings (as well as the amounts the Company borrows) have modest implications on the pricing level at which the Company obtains funding.

A default on the 2009/2010 FFELP Warehouse Facility would result in an event of default on the Company's unsecured line of credit that would result in the outstanding balance on the line of credit becoming immediately due and payable.

#### Unsecured Fixed Rate Debt

On May 25, 2005, the Company issued \$275.0 million in aggregate principal amount of Senior Notes due June 1, 2010 (the "Senior Notes"). The Senior Notes were unsecured obligations of the Company. The interest rate on the Notes was 5.125%, payable semiannually. Upon maturity, the Company paid the remaining outstanding balance on the Senior Notes in full.

On September 27, 2006 the Company issued \$200.0 million aggregate principal amount of Junior Subordinated Hybrid Securities ("Hybrid Securities"). The Hybrid Securities are unsecured obligations of the Company. The interest rate on the Hybrid Securities from the date they were issued through September 28, 2011 is 7.40%, payable semi-annually. Beginning September 29, 2011 through September 29, 2036, the "scheduled maturity date", the interest rate on the Hybrid Securities will be equal to three-month LIBOR plus 3.375%, payable quarterly. The principal amount of the Hybrid Securities will become due on the scheduled maturity date only to the extent that the Company has received proceeds from the sale of certain qualifying capital securities prior to such date (as defined in the Hybrid Securities' prospectus). If any amount is not paid on the scheduled maturity date, it will remain outstanding and bear interest at a floating rate as defined in the prospectus, payable monthly. On September 15, 2061, the Company must pay any remaining principal and interest on the Hybrid Securities in full whether or not the Company has sold qualifying capital securities. At the Company's option, the Hybrid Securities are redeemable (i) in whole or in part, at any time on or after September 29, 2011, at their principal amount plus accrued and unpaid interest, provided in the case of a redemption in part that the principal amount outstanding after such redemption is at least \$50.0 million, or (ii) in whole, but not in part, prior to September 29, 2011, after certain events involving taxation (as described in the Hybrid Securities' prospectus).

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Related Party Debt

The Company has from time to time repurchased certain of its own asset-backed securities (bonds and notes payable). For accounting purposes, these notes have been effectively retired and are not included on the Company's consolidated balance sheet. However, these securities are legally outstanding at the trust level and the Company could sell these notes to third parties or redeem the notes at par as cash is generated by the trust estate. During 2010, the Company participated \$218.7 million of these securities to Union Bank, as trustee for various grantor trusts, and obtained cash proceeds equal to the par value of the notes. The Company has entered into a Guaranteed Purchase Agreement with Union Bank whereby the Company must purchase these notes back from Union Bank at par upon the request of Union Bank. As of December 31, 2010, \$107.1 million of these securities were outstanding and subject to the participation agreement and are included in "bonds and notes payable" on the Company's consolidated balance sheet.

## Other Borrowings

On October 13, 2006, the Company purchased a building in which its corporate headquarters is located. In connection with the acquisition of the building, the Company assumed the outstanding note on the property. As of December 31, 2010 and 2009, the outstanding balance on the note was \$4.8 million and \$4.9 million, respectively.

As of both December 31, 2010 and 2009, bonds and notes payable includes \$10.0 million of notes due to a third party. The Company used the proceeds from these notes to invest in non-federally insured student loan assets via a participation agreement.

As of December 31, 2010 and 2009, bonds and notes payable includes a line of credit with a balance of \$11.9 million and \$15.1 million, respectively. The Company used the proceeds from the line of credit to purchase federally insured student loans.

One of the Company's education lending subsidiaries has irrevocably escrowed funds to make the remaining principal and interest payments on previously issued bonds and notes. Accordingly, neither these obligations nor the escrowed funds are included on the accompanying consolidated balance sheets. As of December 31, 2010 and 2009, \$107.1 million and \$34.3 million, respectively, of defeased debt remained outstanding.

## Debt Covenants

Certain bond resolutions contain, among other requirements, covenants relating to restrictions on additional indebtedness, limits as to direct and indirect administrative expenses, and maintaining certain financial ratios. Management believes the Company is in compliance with all covenants of the bond indentures and related credit agreements as of December 31, 2010.

## Maturity Schedule

Bonds and notes outstanding as of December 31, 2010 are due in varying amounts as shown below.

2011	\$175,619
2012	450,000
2013	108,380
2014	2,790,564

Edgar Filing: NELNET INC - Form 10-K

2015	278,536
2016 and thereafter	20,869,373
	\$24,672,472

Generally, the Company's secured financing instruments bearing interest at variable rates can be redeemed on any interest payment date at par plus accrued interest. Subject to certain provisions, all bonds and notes are subject to redemption prior to maturity at the option of certain education lending subsidiaries.

F-22

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Debt Repurchases

During 2010 and 2009, the Company repurchased outstanding debt as summarized in note 5, "Gain (loss) on Sale of Loans and Debt Repurchases, net."

## 5. Gain (loss) on Sale of Loans and Debt Repurchases, net

"Gain (loss) on sale of loans and debt repurchases, net" in the accompanying consolidated statements of income is composed of the following items:

	2010	Year ended December 31,	
		2009	2008
Gain (loss) on sale of loans, net (a)	\$ 33,748	35,148	(51,414 )
Gain from debt repurchases (b)	44,883	41,683	—
	\$ 78,631	76,831	(51,414 )

(a) The activity included in "Gain (loss) on sale of loans, net" is detailed below:

	2010	Year ended December 31,	
		2009	2008
Department's Purchase Program (1)	\$ 33,748	36,596	—
Private loan participations	—	(695 )	—
FFELP loan sales to related party (2)	—	(753 )	(3,860 )
FFELP loan sales to third parties (3)	—	—	(47,554 )
Gain (loss) on sale of loans, net	\$ 33,748	35,148	(51,414 )

(1) During each of 2010 and 2009, the Company sold \$2.1 billion (par value) of student loans to the Department under the Department's Loan Purchase Commitment Program. See note 4, "Bonds and Notes Payable – Secured Financing Transactions – Department of Education's Loan Participation and Purchase Commitment Programs," for a description of this program.

(2) During 2009 and 2008, the Company sold \$76.4 million (par value) and \$535.4 million (par value), respectively, of federally insured student loans to Union Bank in order to reduce the Company's exposure related to certain equity support provisions included in the Company's warehouse facility for FFELP loans. See note 20, "Related Parties," for additional information.

(3) As a result of the disruptions in the debt and secondary markets, the Company sold \$1.3 billion (par value) of federally insured student loans in 2008 in order to reduce the amount of student loans remaining under the Company's warehouse facility for FFELP loans, which reduced the Company's exposure related to certain equity support provisions included in this facility.



(b) The activity included in “Gain from debt repurchases” is detailed below

	Year ended ended December 31, 2010			Year ended ended December 31, 2009		
	Notional amount	Purchase price	Gain	Notional amount	Purchase price	Gain
Unsecured debt - Senior Notes due 2010	\$ —	—	—	208,284	196,529	11,755
Unsecured debt - Junior Subordinated Hybrid Securities	34,995	30,073	4,922	1,750	350	1,400
Asset-backed securities	690,750	650,789	39,961	348,155	319,627	28,528
	\$ 725,745	680,862	44,883	558,189	516,506	41,683

F-23

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

6. Derivative Financial Instruments

The Company is exposed to certain risks relating to its ongoing business operations. The primary risks managed by using derivative instruments are interest rate risk and foreign currency exchange risk.

Interest Rate Risk

The Company's primary market risk exposure arises from fluctuations in its borrowing and lending rates, the spread between which could impact the Company due to shifts in market interest rates. Because the Company generates a significant portion of its earnings from its student loan spread, the interest rate sensitivity of the balance sheet is a key profitability driver. The Company has adopted a policy of periodically reviewing the mismatch related to the interest rate characteristics of its assets and liabilities together with the Company's assessment of current and future market conditions. Based on those factors, the Company uses derivative instruments as part of its overall risk management strategy.

Basis Swaps

The Company funds the majority of its student loan assets with three-month LIBOR indexed floating rate securities. Meanwhile, the interest earned on the Company's student loan assets is indexed to commercial paper and treasury bill rates. The different interest rate characteristics of the Company's loan assets and liabilities funding these assets results in basis risk. The Company also faces repricing risk due to the timing of the interest rate resets on its liabilities, which may occur as infrequently as once a quarter, in contrast to the timing of the interest rate resets on its assets, which generally occurs daily. In a declining interest rate environment, this may cause the Company's student loan spread to compress, while in a rising rate environment, it may cause the spread to increase. As of December 31, 2010, the Company had \$22.8 billion and \$1.0 billion of FFELP loans indexed to the three-month financial commercial paper rate and the three-month treasury bill rate, respectively, both of which reset daily, and \$19.8 billion of debt indexed to three-month LIBOR, which resets quarterly.

Because of the different index types and different index reset frequencies, the Company is exposed to interest rate risk in the form of basis risk and repricing risk, which, as noted above, is the risk that the different indices may reset at different frequencies, or will not move in the same direction or with the same magnitude. While these indices are all short term in nature with rate movements that are highly correlated over a longer period of time, there have been points in recent history when volatility has been high and correlation has been reduced.

The Company has used derivative instruments to hedge both the basis and repricing risk on certain student loans in which the Company earns interest based on a treasury bill rate that resets daily and are funded with debt indexed to primarily three-month LIBOR. To hedge these loans, the Company has entered into basis swaps in which the Company receives three-month LIBOR set discretely in advance and pays a weekly treasury bill rate plus a spread as defined in the agreement ("T-Bill/LIBOR Basis Swaps").

However, the Company does not generally hedge the basis risk on those assets indexed to the commercial paper rate that are funded with liabilities in which the Company pays primarily on the LIBOR index, since the derivatives needed to hedge this risk are generally illiquid or non-existent and the relationship between these indices has been highly correlated over a long period of time.

The Company has also used derivative instruments to hedge the repricing risk due to the timing of the interest rate resets on its assets and liabilities. The Company has entered into basis swaps in which the Company:

- receives three-month LIBOR set discretely in advance and pays a daily weighted average three-month LIBOR less a spread as defined in the agreements (the “Average/Discrete Basis Swaps”)
- receives three-month LIBOR set discretely in advance and pays one-month LIBOR plus or minus a spread as defined in the agreements (the “1/3 Basis Swaps”)

F-24

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The following table summarizes the Company's basis swaps outstanding:

As of December 31, 2010		
Notional Amounts		
Maturity	1/3 Basis Swaps	T-Bill/LIBOR Basis Swaps
2011	\$ —	225,000
2021	250,000	—
2023	1,250,000	—
2024	250,000	—
2028	100,000	—
2039		
(a)	150,000	—
2040		
(b)	200,000	—
	\$ 2,200,000	225,000

(a) This derivative has a forward effective start date in 2015.

(b) This derivative has a forward effective start date in 2020.

As of December 31, 2009		
Notional Amounts		
Maturity	1/3 Basis Swaps	T-Bill/LIBOR Basis Swaps
2010	\$ 1,000,000	—
2011	—	225,000
2013	500,000	—
2014	500,000	—
2018	1,300,000	—
2019	500,000	—
2021	250,000	—
2023	1,250,000	—
2024	250,000	—
2028	100,000	—
2039	150,000	—
	\$ 5,800,000	225,000

Interest rate swaps – floor income hedges

FFELP loans originated prior to April 1, 2006 generally earn interest at the higher of a floating rate based on the Special Allowance Payment (or SAP) formula set by the Department and the borrower rate, which is fixed over a period of time. The SAP formula is based on an applicable index plus a fixed spread that is dependent upon when the loan was originated, the loan's repayment status, and funding sources for the loan. The Company generally finances its student loan portfolio with variable rate debt. In low and/or declining interest rate environments, when the fixed borrower rate is higher than the rate produced by the SAP formula, the Company's student loans earn at a fixed rate while the interest on the variable rate debt typically continues to decline. In these interest rate environments, the Company may earn additional spread income that it refers to as floor income.

Depending on the type of loan and when it was originated, the borrower rate is either fixed to term or is reset to an annual rate each July 1. As a result, for loans where the borrower rate is fixed to term, the Company may earn floor income for an extended period of time, which the Company refers to as fixed rate floor income, and for those loans where the borrower rate is reset annually on July 1, the Company may earn floor income to the next reset date, which the Company refers to as variable rate floor income. In accordance with legislation enacted in 2006, lenders are required to rebate fixed rate floor income and variable rate floor income to the Department for all FFELP loans first originated on or after April 1, 2006.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Absent the use of derivative instruments, a rise in interest rates may reduce the amount of floor income received and this may have an impact on earnings due to interest margin compression caused by increasing financing costs, until such time as the federally insured loans earn interest at a variable rate in accordance with their special allowance payment formulas. In higher interest rate environments, where the interest rate rises above the borrower rate and fixed rate loans effectively become variable rate loans, the impact of the rate fluctuations is reduced.

As of December 31, 2010 and 2009, the Company had \$8.5 billion and \$10.3 billion, respectively, of student loan assets that were earning fixed rate floor income. The following tables summarize the outstanding derivative instruments used by the Company to economically hedge these loans.

Maturity	As of December 31, 2010	
	Notional Amount	Weighted average fixed rate paid by the Company (a)
2011	\$ 4,300,000	0.53 %
2012	3,950,000	0.67
2013	650,000	1.07
2015	100,000	2.26
2020	50,000	3.23
	\$ 9,050,000	0.66 %

Maturity	As of December 31, 2009	
	Notional Amount	Weighted average fixed rate paid by the Company (a)
2010	\$ 4,750,000	0.54 %
2011	150,000	1.03
	\$ 4,900,000	0.55 %

(a) For all interest rate derivatives, the Company receives discrete three-month LIBOR.

## Interest rate swaps – unsecured debt hedges

On September 27, 2006, the Company issued \$200.0 million aggregate principal amount of Junior Subordinated Hybrid Securities. As of December 31, 2010, \$163.3 million was outstanding under this facility. The interest rate on the Hybrid Securities from the date they were issued through September 28, 2011 is 7.40%, payable semi-annually. Beginning September 29, 2011 through September 29, 2036, the interest rate on the Hybrid Securities will be equal to three-month LIBOR plus 3.375%, payable quarterly. The Company has entered into the following derivatives to effectively convert the future variable interest rate on a portion of the Hybrid Securities to a fixed rate.

Weighted

Edgar Filing: NELNET INC - Form 10-K

Derivatives outstanding as of:	Notional Amount (a)	average fixed rate paid by the Company (b)
--------------------------------------	------------------------	--

December 31, 2010	\$ 100,000	4.27 %
----------------------	------------	--------

December 31, 2009	\$ 25,000	4.24 %
----------------------	-----------	--------

- (a) The effective start date on \$75 million (notional amount) of the derivatives outstanding as of December 31, 2010 is March 2012 with a maturity date of September 29, 2036. \$25 million (notional amount) of the derivatives outstanding as of December 31, 2010 are cancelable effective September 29, 2011 at the Company's discretion. If this one time option to cancel is not exercised by the Company, the maturity date will be September 29, 2036.
- (b) For all interest rate derivatives, the Company receives discrete three-month LIBOR.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Foreign Currency Exchange Risk

During 2006, the Company completed separate debt offerings of student loan asset-backed securities that included €420.5 million and €352.7 million Euro Notes with interest rates based on a spread to the EURIBOR index. As a result of these transactions, the Company is exposed to market risk related to fluctuations in foreign currency exchange rates between the U.S. dollar and Euro. The principal and accrued interest on these notes is re-measured at each reporting period and recorded on the Company's balance sheet in U.S. dollars based on the foreign currency exchange rate on that date. Changes in the principal and accrued interest amounts as a result of foreign currency exchange rate fluctuations are included in the "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" in the Company's consolidated statements of income.

The Company entered into cross-currency interest rate swaps in connection with the issuance of the Euro Notes. Under the terms of these derivative instrument agreements, the Company receives from a counterparty a spread to the EURIBOR index based on notional amounts of €420.5 million and €352.7 million and pays a spread to the LIBOR index based on notional amounts of \$500.0 million and \$450.0 million, respectively. In addition, under the terms of these agreements, all principal payments on the Euro Notes will effectively be paid at the exchange rate in effect as of the issuance of the notes.

The following table shows the income statement impact as a result of the re-measurement of the Euro Notes and the change in the fair value of the related derivative instruments. These items are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the accompanying consolidated statements of income.

	Year ended December 31,		
	2010	2009	2008
Re-measurement of Euro Notes	\$ 80,721	(37,654 )	52,886
Change in fair value of cross currency interest rate swaps	(74,899 )	2,497	(24,436 )
Total impact to statements of income - income (expense)	\$ 5,822	(35,157 )	28,450

The re-measurement of the Euro-denominated bonds generally correlates with the change in fair value of the cross-currency interest rate swaps. However, the Company will experience unrealized gains or losses related to the cross-currency interest rate swaps if the two underlying indices (and related forward curve) do not move in parallel. Management intends to hold the cross-currency interest rate swaps through the maturity of the Euro-denominated bonds.

## Accounting for Derivative Financial Instruments

The Company records derivative instruments on the consolidated balance sheet as either an asset or liability measured at its fair value. Management has structured the majority of the Company's derivative transactions with the intent that each is economically effective; however, the Company's derivative instruments do not qualify for hedge accounting. As a result, the change in fair value of the Company's derivatives at each reporting date are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" in the Company's



consolidated statements of income. Changes or shifts in the forward yield curve and fluctuations in currency rates can significantly impact the valuation of the Company's derivatives. Accordingly, changes or shifts to the forward yield curve and fluctuations in currency rates will impact the financial position and results of operations of the Company.

Any proceeds received or payments made by the Company to terminate a derivative in advance of its expiration date, or to amend the terms of an existing derivative, are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income and are accounted for as a change in fair value on such derivative. During the years ended December 31, 2010, 2009, and 2008, the Company terminated and/or amended certain derivatives for net proceeds of \$12.0 million in 2010, net payments of \$11.2 million in 2009, and net proceeds of \$4.0 million in 2008, respectively.

F-27

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The following table summarizes the fair value of the Company's derivatives not designated as hedging:

	Fair value of asset derivatives		Fair value of liability derivatives	
	As of December 31, 2010	As of December 31, 2009	As of December 31, 2010	As of December 31, 2009
Average/discrete basis swaps	\$ —	—	—	—
1/3 basis swaps	10,489	17,768	44	—
T-Bill/LIBOR basis swaps	—	—	201	259
Interest rate swaps - floor income hedges	10,569	4,497	15,372	2,230
Interest rate swaps - hybrid debt hedges	1,132	1,817	470	—
Cross-currency interest rate swaps	94,918	169,817	—	—
Other	1,238	—	2	—
<b>Total</b>	<b>\$ 118,346</b>	<b>193,899</b>	<b>16,089</b>	<b>2,489</b>

The following table summarizes the effect of derivative instruments in the consolidated statements of income. All gains and losses recognized in income related to the Company's derivative activity are included in "derivative market value, foreign currency, and put option adjustments and derivative settlements, net" on the consolidated statements of income.

Derivatives not designated as hedging	2010	Year ended December 31,	
		2009	2008
<b>Settlements:</b>			
Average/discrete basis swaps	\$140	11,483	44,343
1/3 basis swaps	1,194	21,231	1,805
T-Bill/LIBOR basis swaps	(47 )	—	—
Interest rate swaps - floor income hedges	(19,618 )	(2,020 )	(15,036 )
Interest rate swaps - hybrid debt hedges	(495 )	—	—
Cross-currency interest rate swaps	5,109	8,631	23,941
Other	(547 )	(39 )	604
<b>Total settlements - (expense) income</b>	<b>(14,264 )</b>	<b>39,286</b>	<b>55,657</b>
<b>Change in fair value:</b>			
Average/discrete basis swaps	406	(13,647 )	(19,190 )
1/3 basis swaps	6,133	12,587	8,220
T-Bill/LIBOR basis swaps	(101 )	(101 )	—
Interest rate swaps - floor income hedges	(8,992 )	2,267	(4,346 )
Interest rate swaps - hybrid debt hedges	(301 )	1,817	—
Cross-currency interest rate swaps	(74,899 )	2,497	(24,436 )
Other	620	1,432	1,176
<b>Total change in fair value - (expense) income</b>	<b>(77,134 )</b>	<b>6,852</b>	<b>(38,576 )</b>

Re-measurement of Euro Notes (foreign currency transaction adjustment) - (expense) income	80,721	(37,654 )	52,886
Change in fair value of put options issued in business acquisitions (a)	—	—	(3,483 )
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net - (expense) income	\$(10,677 )	8,484	66,484

(a) In 2008, the Company settled all of its obligations related to these put options.

#### Derivative Instruments - Credit and Market Risk

By using derivative instruments, the Company is exposed to credit and market risk.

When the fair value of a derivative instrument is negative (a liability on the Company's balance sheet), the Company would owe the counterparty if the derivative was settled and, therefore, has no immediate credit risk. Additionally, if the negative fair value of derivatives with a counterparty exceeds a specified threshold, the Company may have to make a collateral deposit with the counterparty. The threshold at which the Company posts collateral is dependent upon the Company's unsecured credit rating. If the Company's credit ratings are downgraded from current levels or if interest and foreign currency exchange rates move materially, the Company could be required to deposit a significant amount of collateral with its derivative instrument counterparties. The collateral deposits, if significant, could negatively impact the Company's liquidity and capital resources. As of December 31, 2010 and 2009, the Company had \$11.1 million and \$4.2 million, respectively, posted as collateral to derivative counterparties, which is included in "restricted cash and investments" in the Company's consolidated balance sheet. The Company does not use the collateral to offset fair value amounts recognized in the financial statements for derivative instruments.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

When the fair value of a derivative contract is positive (an asset on the Company's balance sheet), this generally indicates that the counterparty would owe the Company if the derivative was settled. If the counterparty fails to perform, credit risk with such counterparty is equal to the extent of the fair value gain in the derivative less any collateral held by the Company. If the Company was unable to collect from a counterparty, it would have a loss equal to the amount the derivative is recorded on the consolidated balance sheet. As of December 31, 2010 and 2009, the trustee on the Company's asset-backed securities transactions held \$182.8 million and \$329.9 million, respectively, of collateral from the counterparty on the cross-currency interest rate swaps. The Company considers counterparties' credit risk when determining the fair value of derivative positions on its exposure net of collateral. However, the Company does not use the collateral to offset fair value amounts recognized in the financial statements for derivative instruments.

The Company attempts to manage market and credit risks associated with interest and foreign currency exchange rates by establishing and monitoring limits as to the types and degree of risk that may be undertaken, and by entering into transactions with high-quality counterparties that are reviewed periodically by the Company's risk committee. As of December 31, 2010, all of the Company's derivative counterparties had investment grade credit ratings. The Company also has a policy of requiring that all derivative contracts be governed by an International Swaps and Derivatives Association, Inc. Master Agreement.

#### 7. Intangible Assets and Goodwill

Intangible assets consist of the following:

	Weighted average remaining useful life as of December 31, 2010 (months)	As of December 31, 2010	2009
Amortizable intangible assets:			
Customer relationships (net of accumulated amortization of \$51,200 and \$38,785, respectively)	72	\$ 28,576	40,991
Computer software (net of accumulated amortization of \$11,149 and \$8,915, respectively)	25	5,499	87
Trade names (net of accumulated amortization of \$11,916 and \$9,101, respectively)	24	4,637	7,452
Covenants not to compete (net of accumulated amortization of \$23,601 and \$20,372, respectively)	—	—	3,229
Database and content (net of accumulated amortization of \$9,480 and \$7,701, respectively)	—	—	1,779
Total - amortizable intangible assets	59	\$ 38,712	53,538

The Company recorded amortization expense on its intangible assets of \$22.7 million, \$22.2 million, and \$26.2 million, during the years ended December 31, 2010, 2009, and 2008, respectively. The Company will continue to amortize intangible assets over their remaining useful lives. As of December 31, 2010, the Company estimates it will record amortization expense as follows:

2011	\$15,784
2012	15,269
2013	2,024
2014	1,298
2015	925
2016 and thereafter	3,412
	\$38,712

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

During 2010, the Company purchased certain assets of a software company that constituted a business combination. The initial consideration paid by the Company was \$3.0 million in cash. In addition to the initial purchase price, additional payments are to be made by the Company based on certain operating results as defined in the purchase agreement. These contingent payments are payable in three annual installments beginning in March 2011 and as of December 31, 2010 are estimated by the Company to be a total of \$4.8 million. The estimated contingency payments are included in “other liabilities” on the consolidated balance sheet. The contingent payments will be remeasured to fair value each reporting date until the contingency is resolved, with all changes in fair value being recognized in earnings. Substantially all of the \$8.0 million purchase price was allocated to a computer software intangible asset that will be amortized over three years. There was no excess purchase price over net assets acquired (goodwill) recognized as a result of this acquisition.

The change in the carrying amount of goodwill by operating segment was as follows:

	Student Loan and Guaranty Servicing	Tuition Payment Processing and Campus Commerce	Enrollment Services	Asset Generation and Management	Total
Balance as of December 31, 2008	\$ 8,596	58,086	66,613	41,883	175,178
Impairment charge	—	—	(31,461 )	—	(31,461 )
Balance as of December 31, 2009	8,596	58,086	35,152	41,883	143,717
Impairment charge	—	—	(26,599 )	—	(26,599 )
Balance as of December 31, 2010	\$ 8,596	58,086	8,553	41,883	117,118

As further disclosed in note 14, “Restructuring Charges,” as a result of the disruptions in the credit markets and the student loan business model modifications the Company implemented due to the disruptions, the Company recorded an impairment charge of \$18.8 million during the first quarter of 2008. This charge is included in “impairment expense” in the Company’s consolidated statements of income. Information related to the impairment charge follows:

Asset	Operating segment	Impairment charge
Amortizable intangible assets:		
Covenants not to compete	Student Loan and Guaranty Servicing	\$ 4,689
Covenants not to compete	Asset Generation and Management	336
Loan origination rights	Asset Generation and Management	8,336
Computer software	Asset Generation and Management	12
Goodwill	Asset Generation and Management	667
Property and equipment	Student Loan and Guaranty Servicing	385
Property and equipment	Corporate activities	4,409

Total impairment charge	\$ 18,834
-------------------------	-----------

F-30

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The Company reviews goodwill for impairment annually. This annual review is completed by the Company as of November 30 of each year and whenever triggering events or changes in circumstances indicate its carrying value may not be recoverable. As a result of the 2009 annual test, the Company recorded an impairment charge of \$31.5 million related to its list marketing business. The Company's list marketing business has been negatively affected by the economic recession and deterioration of the direct-to-consumer student loan market. In addition, during the fourth quarter of 2009, the Company recognized an impairment charge of \$1.2 million on certain intangible assets related to its list marketing business. These charges are included in "impairment expense" in the Company's consolidated statements of income. Information related to the impairment charge follows:

Asset	Operating segment	Impairment charge
Amortizable intangible assets:		
Customer relationships	Enrollment Services	\$ 584
Trade names	Enrollment Services	506
Covenants not to compete	Enrollment Services	21
Other	Enrollment Services	156
Goodwill	Enrollment Services	31,461
Total impairment charge		\$ 32,728

On March 30, 2010, President Obama signed into law the Reconciliation Act of 2010. Effective July 1, 2010, this law prohibits new loan originations under the FFEL Program and requires that all new federal loan originations be made through the Direct Loan Program. This legislation does not alter or affect the terms and conditions of existing FFELP loans.

The provisions of the Reconciliation Act of 2010 were consistent with President Obama's February 2009 budget request to Congress and the student loan legislation passed in September 2009 by the House of Representatives (the "SAFRA Legislation"), both of which called for the elimination of the FFEL Program and a requirement that all new federal loans be made through the Direct Loan Program.

During the Company's goodwill impairment testing completed as of November 30, 2009, the Company performed the first step of the goodwill impairment test to determine whether the fair value of each of its reporting units exceeded the carrying value of net assets assigned to that unit. The fair value of each reporting unit was determined by weighing different valuation approaches, as applicable, with the primary approach being the income approach.

The income approach measures the value of each reporting unit based on the present value of the reporting unit's future economic benefit determined based on discounted cash flows derived from the Company's projections for each reporting unit. These projections reflect the estimated future strategic operating and financial performance of each respective reporting unit, including assumptions related to applicable cost savings and planned dispositions or wind down activities. In conjunction with the Company's November 30, 2009 impairment assessment, cash flow projections were made for each reporting unit as if the Administration's budget proposal and SAFRA Legislation were enacted. Accordingly, cash flow projections for each reporting unit assumed no new FFELP loan originations beyond June 30, 2010. As such, management determined that passage of the Reconciliation Act of 2010 did not decrease the fair value of any reporting unit from the fair value assessment as of November 30, 2009 and management did not perform an impairment assessment during any reporting period between November 30, 2009 and the next annual



impairment test as of November 30, 2010 as a result of the passage of, and subsequent impact related to, the Reconciliation Act of 2010.

However, as a result of the Reconciliation Act of 2010, the Company no longer originates new (first disbursement) FFELP loans and net interest income on the Company's existing FFELP loan portfolio will decline over time as the Company's portfolio pays down. As a result, as this revenue stream winds down, goodwill impairment will be triggered for the Asset Generation and Management reporting unit due to the passage of time and depletion of projected cash flows stemming from its FFELP student loan portfolio. Other than the Asset Generation and Management reporting unit, management believes the elimination of FFELP will not have an adverse impact on the fair value of the Company's other reporting units.

As a result of the 2010 annual goodwill impairment test, the Company recorded impairment charges at two reporting units included in the Enrollment Services operating segment. These charges consisted of \$23.9 million related to its interactive marketing business and \$2.7 million related to its list marketing business. These charges are included in "impairment expense" in the Company's consolidated statements of income.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Recent legislation and related public scrutiny has negatively affected current and projected enrollments at for-profit schools. These factors may impact future revenue, operating margins, and cash flows related to the Company's interactive marketing business. In addition, the Company's list marketing business continues to be negatively affected by the economic recession and deterioration of the direct-to-consumer market.

With the exception of the two reporting units discussed previously, as of November 30, 2010, the fair value of each of the Company's reporting units exceeded the carrying value of the net assets assigned to that unit and the Company was not required to perform further testing for impairment.

## 8. Investments

Included in investments on the consolidated balance sheet at December 31, 2010 are debt and equity securities that are bought and held principally for the purpose of selling them in the near term. These investments are classified as trading securities and reported at fair value. As of December 31, 2010, the Company had an unrealized loss of approximately \$50,000 related to its trading securities.

## 9. Restricted Investments

The Company's restricted investments, included in "restricted cash and investments" in the attached consolidated balance sheets, by contractual maturity are shown below.

	As of December 31,	
	2010	2009
Over 1 year through 5 years	\$ —	48,090
After 5 years through 10 years	3,281	7,620
After 10 years	211,728	251,252
	\$ 215,009	306,962

## 10. Property and Equipment

Property and equipment consisted of the following:

		As of December 31,	
	Useful life	2010	2009
Computer equipment and software	1-5 years	\$ 78,929	80,501
Office furniture and equipment	3-7 years	10,481	13,049
Leasehold improvements	1-15 years	8,037	11,792
Transportation equipment	3-10 years	3,766	3,771
Buildings	5-39 years	8,490	8,320
Land	—	700	700
		110,403	118,133
Accumulated depreciation		79,830	91,527
		\$ 30,573	26,606

Depreciation expense for the years ended December 31, 2010, 2009, and 2008 related to property and equipment was \$8.9 million, \$13.4 million, and \$17.4 million, respectively.

11. Shareholders' Equity

Classes of Common Stock

The Company's common stock is divided into two classes. The Class B common stock has ten votes per share and the Class A common stock has one vote per share. Each Class B share is convertible at any time at the holder's option into one Class A share. With the exception of the voting rights and the conversion feature, the Class A and Class B shares are identical in terms of other rights, including dividend and liquidation rights.

F-32

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Dividends

In the first quarter of 2007, the Company began paying dividends of \$0.07 per share on the Company's Class A and Class B common stock, which were paid quarterly through the first quarter of 2008. On May 21, 2008, the Company announced that it was temporarily suspending its quarterly dividend program. On November 5, 2009, the Company's Board of Directors voted to reinstate the quarterly dividend program effective for the fourth quarter 2009. Accordingly, during 2010, a dividend of \$0.07 per share on the Company's Class A and Class B common stock was paid on March 15, 2010, June 15, 2010, and September 15, 2010 to all holders of record as of March 1, 2010, June 1, 2010, and September 1, 2010, respectively.

The Nelnet Board of Directors declared a fourth-quarter cash dividend on its outstanding shares of Class A common stock and Class B common stock of \$0.49 per share. The dividend consisted of a quarterly dividend of \$0.07 per share, and an additional \$0.42 per share representing \$0.07 per share for each of the six quarters in 2008 and 2009 during which the Company had suspended dividend payments to preserve capital during a volatile period in the market. The dividend was paid on December 15, 2010 to shareholders of record as of December 1, 2010.

## Put Option Settlement

On November 10, 2008, the Company paid \$9.6 million to redeem 258,760 shares of the Company's Class A common stock that were subject to put option agreements exercisable in November 2008 at \$37.10 per share. These shares were issued by the Company in November 2005 in consideration for the purchase of 5280 Solutions, Inc. The 258,760 shares of Class A common stock purchased by the Company were retired.

## Stock Repurchases

The Company has a stock repurchase program that expires on May 24, 2012 in which it can repurchase shares of the Company's Class A common stock on the open market, through private transactions, or otherwise. Shares repurchased by the Company during 2010, 2009, and 2008 are shown in the table below.

	Total shares repurchased	Purchase price (in thousands)	Average price of shares repurchased (per share)
Year ended December 31, 2010	1,866,332	\$ 39,805	\$ 21.33
Year ended December 31, 2009	38,429	430	11.16
Year ended December 31, 2008	388,204	11,137	28.69

As of December 31, 2010, 3.0 million shares may still be purchased under the Company's stock repurchase program.

12.

Earnings per Common Share

Presented below is a summary of the components used to calculate basic and diluted earnings per share. The Company applies the two-class method of computing earnings per share which requires the calculation of separate earnings per share amounts for unvested share-based awards and for common stock. Unvested share-based awards that contain nonforfeitable rights to dividends are considered securities which participate in undistributed earnings with common stock. Earnings per share attributable to common stock is shown in the table below.

F-33

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

A reconciliation of weighted average shares outstanding follows:

	Year ended December 31,		
	2010	2009	2008
Net income attributable to Nelnet, Inc.	\$ 189,034	139,125	28,662
Less earnings allocated to unvested restricted stockholders	1,218	889	210
Net income available to common stockholders	\$ 187,816	138,236	28,452
Weighted average common shares outstanding - basic	49,127,934	49,484,816	49,099,967
Dilutive effect of the assumed vesting of restricted stock awards	198,752	200,327	224,311
Weighted average common shares outstanding - diluted	49,326,686	49,685,143	49,324,278
Basic earnings per common share	\$ 3.82	2.79	0.58
Diluted earnings per common share	\$ 3.81	2.78	0.58

Included in the Company's weighted average shares outstanding during the years ended December 31, 2010, 2009, and 2008 is 101,253 shares, 96,622 shares, and 54,573 shares, respectively, of restricted stock units issued to certain associates of the Company and "phantom" shares that will be issued to nonemployee directors upon their termination from the board of directors under the Company's nonemployee directors' compensation plan (see note 19, "Stock Based Compensation Plans – Non-employee Directors Compensation Plan.")

### 13. Income Taxes

The Company is subject to income taxes in the United States and Canada. Significant judgment is required in evaluating the Company's tax positions and determining the provision for income taxes. During the ordinary course of business, there are many transactions and calculations for which the ultimate tax determination is uncertain.

As required by the Income Taxes Topic of the FASB Accounting Standards Codification, the Company recognizes in the consolidated financial statements only those tax positions determined to be more likely than not of being sustained upon examination, based on the technical merits of the positions. It further requires that a change in judgment related to the expected ultimate resolution of uncertain tax positions be recognized in earnings in the quarter of such change.

As of December 31, 2010, the total amount of gross unrecognized tax benefits (excluding the federal benefit received from state positions) was \$10.5 million which is included in "other liabilities" on the consolidated balance sheet. Of this total, \$7.9 million (net of the federal benefit on state issues) represents the amount of unrecognized tax benefits that, if recognized, would favorably affect the effective tax rate in future periods. The Company currently anticipates uncertain tax positions will decrease by \$2.5 million prior to December 31, 2011 as a result of a lapse of applicable statute of limitations, settlements, correspondence with examining authorities, and recognition or measurement considerations with federal and state jurisdictions; however, actual developments in this area could differ from those currently expected. Of the \$2.5 million anticipated decrease, \$1.8 million, if recognized, would affect the Company's effective tax rate. A reconciliation of the beginning and ending amount of gross unrecognized tax benefits follows:

Edgar Filing: NELNET INC - Form 10-K

	Year ended December 31,	
	2010	2009
Gross balance - beginning of year	\$ 8,629	8,275
Additions based on tax positions of prior years	401	1,082
Additions based on tax positions related to the current year	2,383	3,159
Settlements with taxing authorities	—	—
Reductions for tax positions of prior years	(750 )	(3,779 )
Reductions based on tax positions related to the current year	—	—
Reductions due to lapse of applicable statute of limitations	(117 )	(108 )
Gross balance - end of year	\$ 10,546	8,629

All of the reductions due to the lapse of statute of limitations and for prior year tax positions shown above impacted the effective tax rate.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The Company's policy is to recognize interest and penalties accrued on uncertain tax positions as part of interest expense and other expense, respectively. As of December 31, 2010 and 2009, \$1.7 million and \$1.2 million in accrued interest and penalties, respectively, were included in "other liabilities" on the consolidated balance sheets. The Company recognized interest expense related to uncertain tax positions of approximately \$293,000 and \$72,000 for the years ended December 31, 2010 and 2008 and interest income of approximately \$575,000 for the year ended December 31, 2009. Penalties were accrued in the amounts of approximately \$214,000 and \$235,000 in 2010 and 2009, respectively. No penalties were accrued in 2008. The impact of timing differences and tax attributes are considered when calculating interest and penalty accruals associated with the unrecognized tax benefits.

The Company and its subsidiaries file a consolidated federal income tax return in the U.S. and the Company or one of its subsidiaries files income tax returns in various state, local, and foreign jurisdictions. As the Company effectively settled with the Internal Revenue Service for tax years 2005 and 2006, it is no longer subject to U.S. federal income tax examinations for years prior to 2007. The Company is no longer subject to U.S. state/local income tax examinations by tax authorities prior to 2004. As of December 31, 2010, the tax years subject to examination by a significant jurisdiction are as follows:

	2004
California	through
	2006
	2007
Utah	through
	2009

The provision for income taxes from continuing operations consists of the following components:

	Year ended December 31,		
	2010	2009	2008
Current:			
Federal	\$ 102,162	88,413	25,073
State	6,827	7,194	2,270
Foreign	158	23	21
Total current provision	109,147	95,630	27,364
Deferred:			
Federal	272	(15,947 )	(7,256 )
State	4,009	(3,111 )	(2,217 )
Foreign	(8 )	1	5
Total deferred provision (benefit)	4,273	(19,057 )	(9,468 )
Provision for income tax expense	\$ 113,420	76,573	17,896

The differences between the income tax provision from continuing operations computed at the statutory federal corporate tax rate and the financial statement provision for income taxes are shown below:

	Year ended December 31,		
	2010	2009	2008



Edgar Filing: NELNET INC - Form 10-K

Tax expense at federal rate	35.0	%	35.0	%	35.0	%
Increase (decrease) resulting from:						
State tax, net of federal income tax benefit	2.2		1.9		0.9	
Resolution of uncertain federal and state tax matters	0.4		—		(0.9	)
Tax credits	(0.2	)	(0.4	)	(1.9	)
Put option on common stock	—		—		4.2	
Valuation allowance	0.1		(0.6	)	0.8	
Other, net	—		(0.4	)	1.9	
Effective tax rate	37.5	%	35.5	%	40.0	%

F-35

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The Company's net deferred income tax liability, which is included in "other liabilities" on the consolidated balance sheets, consists of the following components:

	As of December 31,	
	2010	2009
Deferred tax assets:		
Student loans	\$ 21,413	23,940
Intangible assets	20,578	8,771
Accrued expenses	4,981	5,677
Net operating loss carryforwards	2,081	849
Stock compensation	899	863
Deferred revenue	734	441
Foreign tax credit	721	1,041
Bond issuance costs	667	740
Depreciation	—	1,073
Other	55	—
Total gross deferred tax assets	52,129	43,395
Less valuation allowance	(1,161 )	(763 )
Deferred tax assets	50,968	42,632
Deferred tax liabilities:		
Loan origination services	36,878	47,816
Debt repurchases	33,391	15,225
Basis in certain derivative contracts	10,644	8,313
Depreciation	2,215	—
Prepaid expenses	53	204
Other	—	158
Deferred tax liabilities	83,181	71,716
Net deferred income tax liability	\$ 32,213	29,084

The Company has performed an evaluation of the recoverability of deferred tax assets. In assessing the realizability of the Company's deferred tax assets, management considers whether it is more likely than not that some portion or all of the deferred tax assets will be realized. The ultimate realization of deferred tax assets is dependent upon the generation of future taxable income during the period in which those temporary differences become deductible. Management considers the scheduled reversals of deferred tax liabilities, projected taxable income, carry back opportunities, and tax planning strategies in making the assessment of the amount of the valuation allowance. With the exception of a portion of the Company's state net operating loss and foreign tax credit carry forwards, it is management's opinion that it is more likely than not that the deferred tax assets will be realized and should not be reduced by a valuation allowance. The amount of deferred tax assets considered realizable; however, could be reduced in the near terms if estimates of future taxable income during the carry forward period are reduced. As of December 31, 2010, various subsidiaries have state net operating loss carry forwards of \$11.0 million expiring at various times through 2028 and foreign tax credit carry forwards of \$0.7 million expiring in 2018. A valuation allowance has been established at December 31, 2010 and 2009 to reduce deferred income tax assets to amounts expected to be realized.

The valuation allowance for deferred tax assets as of December 31, 2010 and 2009 was \$1.2 million and \$0.8 million, respectively. The net change in the valuation allowance for the year ended December 31, 2010 was an increase of \$0.4 million, which affected the Company's effective tax rate. Certain events occurred during the year which, in the

judgment of management, changed the level of the Company's state net operating loss carry forwards expected to be realized.

During 2010, the Company recorded a \$55.0 million pre-tax charge related to a legal settlement. See Note 16, "Legal Proceedings – Oberg Settlement." The Company expects that the IRS will review the settlement agreement as part of its normal procedures for settlements with government agencies, to determine if the payments are deductible as ordinary and necessary business expenses. While the Company believes that the payments are fully deductible under applicable tax law, the IRS may not agree with that position.

As of December 31, 2010 and 2009, current income tax payable of \$2.6 million and current income tax receivable of \$0.6 million are included in "other liabilities" and "other assets", respectively, on the consolidated balance sheets.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## 14. Restructuring Charges

## Restructuring Charge – Capital Markets Impact (2008 Restructuring Plan)

On January 23, 2008, the Company announced a plan to reduce operating expenses related to its student loan origination and related businesses as a result of ongoing disruptions in the credit markets. Management developed a restructuring plan related to its asset generation and supporting businesses which reduced marketing, sales, service, and related support costs through a reduction in workforce of approximately 300 positions and realignment of certain operating facilities. Implementation of the plan began immediately and was completed during the second quarter of 2008. As a result of these strategic decisions, the Company recorded a restructuring charge of \$26.1 million in 2008. The majority of the restructuring charge and related activity impacted the Company's Student Loan and Guarantee Servicing and Asset Generation and Management operating segments. See Note 15, "Segment Reporting," which identifies the income statement impact of this restructuring for each operating segment.

## Restructuring Charge – Legislative Impact (2009 Restructuring Plan)

On May 8, 2009, as a result of the continued challenges in the economy and legislative changes in the student loan industry, the Company adopted a plan to further streamline its operations by continuing to reduce its geographic footprint and consolidate servicing operations and related support services.

Management developed a restructuring plan that resulted in lower costs and provided enhanced synergies through cross training, career development, and simplified communications. The Company simplified its operating structure to leverage its larger facilities and technology by closing certain offices and downsizing its presence in certain geographic locations. Approximately 300 associates were impacted by this restructuring plan. However, the majority of these functions were relocated to the Company's Lincoln headquarters and Denver offices. Implementation of the plan began immediately and was completed during the third quarter of 2010.

The total charge to earnings associated with this restructuring plan was \$11.7 million, of which \$7.3 million and \$4.4 million was recognized in 2009 and 2010, respectively. The majority of this restructuring charge and related activity impacted the Company's Student Loan and Guarantee operating segment. See note 15, "Segment Reporting," which identifies the income statement impact of this restructuring for each operating segment.

Selected information related to the restructuring charges follows:

	2009 Restructuring Plan		2008 Restructuring Plan			2007 Restructuring Plan (a)		Total
	Employee termination benefits	Lease terminations	Employee termination benefits	Lease terminations	Write-down of assets	Employee termination benefits	Lease terminations	
Restructuring accrual as of December 31, 2007	\$ —	—	—	—	—	1,193	3,682	4,875
Restructuring costs recognized in 2008	—	—	5,865	1,398	18,834	—	—	26,097

Write-down of assets to net realizable value	—	—	—	—	(18,834)	(b)	—	—	(18,834)
Adjustment from initial estimate of charges	—	—	—	—	—		(196 )	—	(196 )
Cash payments	—	—	(5,865)	(809 )	—		(997 )	(791 )	(8,462 )
Restructuring accrual as of December 31, 2008	—	—	—	589	—		—	2,891	3,480
Restructuring costs recognized in 2009	4,247	3,031	—	—	—		—	—	7,278
Adjustment from initial estimate of charges	—	—	—	12	—		—	692	704
Cash payments	(898 )	(605 )	—	(250 )	—		—	(650 )	(2,403 )
Restructuring accrual as of December 31, 2009	3,349	2,426	—	351	—		—	2,933	9,059
Restructuring costs recognized in 2010	1,069	3,360	—	—	—		—	—	4,429
Adjustment from initial estimate of charges	—	—	—	(48 )	—		—	1,639	1,591
Cash payments	(3,380)	(2,332 )	—	(80 )	—		—	(1,207 )	(6,999 )
Restructuring accrual as of December 31, 2010	\$ 1,038	3,454	—	223	—		—	3,365	8,080

(a) During 2007, the Company initiated a restructuring plan to modify its student loan business model in advance of the enactment of the College Cost Reduction Act, which impacted the FFEL Program. This restructuring plan was completed as of December 31, 2007.

(b) Costs related to the write-down of assets are included in “impairment expense” in the consolidated statements of income.

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The restructuring accrual as of December 31, 2010 and 2009 is included in “other liabilities” on the consolidated balance sheets.

15. Segment Reporting

The Company earns fee-based revenue through its Student Loan and Guaranty Servicing, Tuition Payment Processing and Campus Commerce, and Enrollment Services operating segments. In addition, the Company earns net interest income on its student loan portfolio through its Asset Generation and Management operating segment. The Company’s operating segments are defined by the products and services they offer or the types of customers they serve, and they reflect the manner in which financial information is currently evaluated by management. During 2010, internal reporting to executive management (the “chief operating decision maker”) changed to reflect operational changes made within the organization. The operations of various segments changed in 2010 in order for the Company to capitalize on external servicing opportunities while obtaining maximum operating leverage. The change in operating results reviewed by management changed the operating segments historically reported by the Company. The operational and internal reporting changes included moving the majority of software and information technology products and services and related expenses to the Student Loan and Guaranty Servicing operating segment. The internal and external revenue and expenses related to these products and services were historically included within Corporate Activities and the former Software and Technical Services operating segment. The Software and Technical Services operating segment no longer meets the definition of an operating segment as described in the Segment Reporting Topic of the FASB Accounting Standards Codification. Prior period segment operating results were restated to conform to the current period presentation.

The accounting policies of the Company’s operating segments are the same as those described in the summary of significant accounting policies. Intersegment revenues are charged by a segment to another segment that provides the product or service. Intersegment revenues and expenses are included within each segment consistent with the income statement presentation provided to management. Changes in management structure or allocation methodologies and procedures may result in changes in reported segment financial information. In 2010, the Company began allocating certain corporate overhead expenses to the individual operating segments. These expenses include certain corporate activities related to executive management, human resources, accounting, legal, occupancy, and marketing. These costs are allocated to each operating segment based on estimated use of such activities and services. These allocations were not made in 2009 and 2008, and thus are not reflected in the 2009 and 2008 segment operating results.

The management reporting process measures the performance of the Company’s operating segments based on the management structure of the Company as well as the methodology used by management to evaluate performance and allocate resources. Management, including the Company’s chief operating decision maker, evaluates the performance of the Company’s operating segments based on their profitability. As discussed further below, management measures the profitability of the Company’s operating segments based on “base net income.” Accordingly, information regarding the Company’s operating segments is provided based on “base net income.” The Company’s “base net income” is not a defined term within generally accepted accounting principles (“GAAP”) and may not be comparable to similarly titled measures reported by other companies. Unlike financial accounting, there is no comprehensive, authoritative guidance for management reporting.

Fee-Based Operating Segments

Student Loan and Guaranty Servicing

The following are the primary service offerings the Company offers as part of its Student Loan and Guaranty Servicing segment:

- Originating and servicing FFELP loans
- Originating and servicing non-federally insured student loans
- Servicing federally-owned student loans for the Department of Education
  - Servicing and outsourcing services for guaranty agencies
- Student loan servicing software and other information technology products and services

The Student Loan and Guaranty Servicing operating segment provides for the servicing of the Company's student loan portfolios and the portfolios of third parties. The loan servicing activities include loan origination activities, loan conversion activities, application processing, borrower updates, payment processing, due diligence procedures, and claim processing. These activities are performed internally for the Company's portfolio in addition to generating external fee revenue when performed for third party clients.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

In June 2009, the Department of Education named the Company as one of four private sector companies awarded a servicing contract to service federally-owned student loans. In September 2009, the Company began servicing loans under this contract. The contract spans five years, with one five-year renewal at the option of the Department.

This operating segment also provides servicing activities for guarantee agencies. These activities include providing software and data center services, borrower and loan updates, default aversion tracking services, claim processing services, and post-default collection services.

This operating segment also develops student loan servicing software, which is used internally by the Company and also licensed to third party student loan holders and servicers. In addition, this operating segment provides information technology products and services, with core areas of business in educational loan software solutions, business intelligence, technical consulting services, and Enterprise content management solutions.

### Tuition Payment Processing and Campus Commerce

The Company's Tuition Payment Processing and Campus Commerce operating segment provides products and services to help students and families manage the payment of education costs at all levels (K-12 and higher education). It also provides innovative education-focused technologies, services, and support solutions to help schools with the everyday challenges of collecting and processing commerce data.

In the K-12 market the Company offers actively managed tuition payment plans as well as assistance with financial needs assessment, enrollment management, and donor management. The Company offers two principal products to the higher education market: actively managed tuition payment plans and campus commerce technologies and payment processing.

### Enrollment Services

The Enrollment Services operating segment offers products and services that are focused on helping colleges recruit and retain students (interactive and list marketing services) and helping students plan and prepare for life after high school (publishing services and resource centers). Interactive marketing products and services include agency of record services, qualified inquiry generation, pay per click, and other marketing management, along with school operations consulting and call center solutions. The majority of interactive marketing revenue is derived from fees which are earned through the delivery of qualified inquiries or clicks provided to colleges and universities. List marketing services include providing lists to help higher education institutions and businesses reach the middle school, high school, college bound high school, college, and young adult market place. Publishing services include test preparation study guides, school directories and databases, and career exploration guides. Resource centers include online courses, scholarship search and selection data, career planning, and on-line information about colleges and universities.

### Asset Generation and Management Operating Segment

The Asset Generation and Management operating segment includes the acquisition, management, and ownership of the Company's student loan assets. Revenues are primarily generated from the Company's earnings from the spread, referred to as the Company's student loan spread, between the yield received on the student loan portfolio and the costs associated with originating, acquiring, and financing its student loan portfolio. The student loan assets are held in a series of education lending subsidiaries designed specifically for this purpose. In addition to the student loan portfolio,



all costs and activity associated with the generation of assets, funding and servicing of those assets, and maintenance of the debt transactions are included in this segment.

As a result of recent legislation, the Company will no longer originate new FFELP loans. See note 1, "Description of Business – Asset Generation and Management Operating Segment," for additional information.

#### Corporate Activity and Overhead

Corporate Activity and Overhead includes the following items:

- Income earned on certain investment activities
- Interest expense incurred on unsecured debt transactions
- Other products and service offerings that are not considered operating segments

F-39

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Corporate Activities also includes certain corporate activities and overhead functions related to executive management, human resources, accounting, legal, occupancy, and marketing. Beginning in 2010, these costs were allocated to each operating segment based on estimated use of such activities and services.

The assets held at the corporate level are not identified with any of the operating segments. Accordingly, these assets are included in the reconciliation of segment assets to total consolidated assets. These assets consist primarily of cash, investments, and plant and equipment.

Segment Operating Results – “Base Net Income”

The following tables include the operating results of each of the Company’s operating segments. Management, including the chief operating decision maker, evaluates the Company on certain non-GAAP performance measures that the Company refers to as “base net income” for each operating segment. While “base net income” is not a substitute for reported results under GAAP, the Company relies on “base net income” to manage each operating segment because it believes this measure provides additional information regarding the operational and performance indicators that are most closely assessed by management.

“Base net income” is the primary financial performance measure used by management to develop the Company’s financial plans, track results, and establish corporate performance targets and incentive compensation. Management believes this information provides additional insight into the financial performance of the core business activities of the Company’s operating segments. Accordingly, the tables presented below reflect “base net income,” which is the operating measure reviewed and utilized by management to manage the business. Reconciliations of the segment totals to the Company’s operating results in accordance with GAAP are also included in the tables below.

Income Taxes

For the years ended December 31, 2010 and 2009, income taxes are applied based on 38% of income (loss) before taxes for each individual operating segment. The difference between the consolidated income tax expense and the sum of taxes calculated for each operating segment is included in income taxes in Corporate Activities. For the year ended December 31, 2008, income taxes for each individual operating segment are applied based on the consolidated effective tax rate.

Reclassifications

Certain amounts previously reported have been reclassified to conform to the current period presentation. The reclassifications were made to change the income statement presentation to provide the users of the financial statements additional information related to the operating results of the Company. These reclassifications include reclassifying the Company’s gains on debt repurchases to “gain on sale of loans and debt repurchases, net” which were previously included in “other income.”

In addition, during 2010, management changed its internal reporting related to intersegment revenue and expenses. These changes included reclassifying all “intersegment revenue” (with the exception of intersegment servicing revenue earned by the Student Loan and Guaranty Servicing segment from the Asset Generation and Management segment) to “intersegment expenses, net.” Other than intersegment servicing revenue, the intersegment activity is primarily the allocation of operating expenses to the appropriate segment.

The reclassifications described above had no effect on any of the segments' net income or assets and liabilities. Prior period segment operating results were restated to conform to the current period presentation.

F-40

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Segment Results and Reconciliations to GAAP

	Year ended December 31, 2010									
	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset Generation and Management	Corporate Activity and Overhead	Eliminations and Reclassifi- cations	Base net income	Adjustments to GAAP Results	F
Total interest income	\$62	32	—	94	600,098	8,109	(4,370	)603,931	—	60
Interest expense	—	—	—	—	215,339	21,891	(4,370	)232,860	—	23
Net interest income (loss)	62	32	—	94	384,759	(13,782	)—	371,071	—	37
Less provision for loan losses	—	—	—	—	22,700	—	—	22,700	—	22
Net interest income (loss) after provision for loan losses	62	32	—	94	362,059	(13,782	)—	348,371	—	34
Other income (expense):										
Loan and guaranty servicing revenue	139,890	—	—	139,890	—	(254	)—	139,636	—	139
Intersegment servicing revenue	85,342	—	—	85,342	—	—	(85,342	)—	—	—
Tuition payment processing and campus commerce revenue	—	59,824	—	59,824	—	—	—	59,824	—	59
Enrollment services	—	—	139,897	139,897	—	—	—	139,897	—	139

Edgar Filing: NELNET INC - Form 10-K

revenue										
Software services revenue	18,948	—	—	18,948	—	—	—	18,948	—	18,948
Other income	519	—	—	519	18,639	12,152	—	31,310	—	31,310
Gain (loss) on sale of loans and debt repurchases, net	—	—	—	—	73,709	4,922	—	78,631	—	78,631
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	—	—	—	—	3,587	3,587
Derivative settlements, net	—	—	—	—	(13,336)	(928)	—	(14,264)	—	(14,264)
Total other income (expense)	244,699	59,824	139,897	444,420	79,012	15,892	(85,342)	453,982	3,587	457,569
Operating expenses:										
Salaries and benefits	95,293	27,180	24,827	147,300	4,524	15,849	(1,662)	166,011	—	171,794
Cost to provide enrollment services	—	—	91,647	91,647	—	—	—	91,647	—	91,647
Other expenses	71,280	10,864	44,639	126,783	12,752	83,549	—	223,084	22,744	245,828
Intersegment expenses, net	5,221	3,579	2,461	11,261	85,278	(12,859)	(83,680)	—	—	—
Total operating expenses	171,794	41,623	163,574	376,991	102,554	86,539	(85,342)	480,742	22,744	503,486
Income (loss) before income taxes and corporate overhead allocation	72,967	18,233	(23,677)	67,523	338,517	(84,429)	—	321,611	(19,157)	302,454
	(5,856)	(1,952)	(1,952)	(9,760)	(9,759)	19,519	—	—	—	—

Corporate  
overhead  
allocation

Income (loss) before income taxes	67,111	16,281	(25,629	)57,763	328,758	(64,910	)—	321,611	(19,157	)30
Income tax (expense) benefit	(25,502	(6,189	)9,740	(21,951	(124,928	)26,179	—	(120,700	)7,280	(1
Net income (loss)	\$41,609	10,092	(15,889	)35,812	203,830	(38,731	)—	200,911	(11,877	)14

Additional  
information:

Net income (loss)	\$41,609	10,092	(15,889	)35,812	203,830	(38,731	)—	200,911	(11,877	)14
P l u s : Litigation settlement (a)	—	—	—	—	—	55,000	—	55,000	—	5
P l u s : Restructure expense	6,040	—	—	6,040	—	(20	)—	6,020	—	6
P l u s : Impairment expense	—	—	26,599	26,599	—	—	—	26,599	—	2
Less: Net tax effect	(2,295	)—	(10,108	)12,403	)—	(20,892	)—	(33,295	)—	(3

Net income (loss), excluding litigation settlement and restructure and impairment charges	\$45,354	10,092	602	56,048	203,830	(4,643	)—	255,235	(11,877	)2
Total assets	\$133,103	121,817	52,999	307,919	26,008,867	11,970	(434,864	)25,893,892	—	2

(a) During 2010, the Company recorded a \$55.0 million litigation settlement charge. See note 16, "Legal Proceedings - Oberg Litigation," for additional information related to this settlement.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Year ended December 31, 2009

	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset Generation and Management	Corporate Activity and Overhead	Eliminations and Reclassifi- cations	Base net income	Adjustments to GAAP Results	Fair Value C
Total interest income	\$ 112	62	—	174	609,143	5,391	(2,003	) 612,705	7,502	6
I n t e r e s t expense	—	—	—	—	357,930	28,935	(2,003	) 384,862	—	3
Net interest i n c o m e (loss)	112	62	—	174	251,213	(23,544	)—	227,843	7,502	2
Less provision for loan losses	—	—	—	—	29,000	—	—	29,000	—	2
Net interest income (loss) after provision for loan losses	112	62	—	174	222,213	(23,544	)—	198,843	7,502	2
O t h e r i n c o m e (expense):										
Loan and guaranty servicing revenue	110,273	—	—	110,273	—	(1,526	)—	108,747	—	1
Intersegment servicing revenue	85,048	—	—	85,048	—	—	(85,048	)—	—	—
Tuition payment processing and campus commerce revenue	—	53,894	—	53,894	—	—	—	53,894	—	5
Enrollment services revenue	—	—	119,397	119,397	—	—	—	119,397	—	1

Edgar Filing: NELNET INC - Form 10-K

Software services revenue	21,164	—	—	21,164	—	—	—	21,164	—	2
Other income	644	—	—	644	17,169	8,656	—	26,469	—	20
Gain (loss) on sale of loans and debt repurchases, net	—	—	—	—	63,676	13,155	—	76,831	—	70
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	—	—	—	—	(30,802)	(3)
Derivative settlements, net	—	—	—	—	39,286	—	—	39,286	—	39
Total other income (expense)	217,129	53,894	119,397	390,420	120,131	20,285	(85,048)	445,788	(30,802)	4
Operating expenses:										
Salaries and benefits	84,405	25,549	23,222	133,176	6,767	16,639	(5,456)	151,126	159	13
Cost to provide enrollment services	—	—	74,926	74,926	—	—	—	74,926	—	74
Other expenses	58,448	9,642	45,954	114,044	19,566	23,563	—	157,173	22,249	13
Intersegment expenses, net	4,299	2,563	1,566	8,428	81,335	(10,171)	(79,592)	—	—	—
Total operating expenses	147,152	37,754	145,668	330,574	107,668	30,031	(85,048)	383,225	22,408	40
Income (loss) before income taxes	70,089	16,202	(26,271)	60,020	234,676	(33,290)	—	261,406	(45,708)	2
Income tax (expense) benefit	(26,636)	(6,156)	9,984	(22,808)	(89,178)	19,186	—	(92,800)	16,227	(7)
Net income (loss)	\$43,453	10,046	(16,287)	37,212	145,498	(14,104)	—	168,606	(29,481)	1



Additional information:										
Net income (loss)	\$43,453	10,046	(16,287)	)37,212	145,498	(14,104)	)—	168,606	(29,481)	)1
P l u s :										
Restructure expense	7,715	—	—	7,715	—	267	—	7,982	—	7,
P l u s :										
Impairment expense	—	—	32,728	32,728	—	—	—	32,728	—	3,
Less: Net tax effect	(2,932)	)—	(12,437)	)15,369)	—	917	—	(14,452)	)—	(1
Net income (loss), excluding restructure and impairment charges										
	\$48,236	10,046	4,004	62,286	145,498	(12,920)	)—	194,864	(29,481)	)1
Total assets	\$146,530	114,581	76,140	337,251	25,899,946	12,201	(372,971)	)25,876,427	—	2,

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Year ended December 31, 2008

	Student Loan and Guaranty Servicing	Fee-Based Tuition Payment Processing and Campus Commerce	Enrollment Services	Total Fee- Based	Asset Generation and Management	Corporate Activity and Overhead	Eliminations and Reclassifi- cations	Base net income	Adjustments to GAAP Results	
Total interest income	\$1,401	1,689	17	3,107	1,164,329	6,810	(2,190	)1,172,056	42,325	1
Interest expense	—	—	—	—	986,556	42,123	(2,190	)1,026,489	—	1
Net interest income (loss)	1,401	1,689	17	3,107	177,773	(35,313	)—	145,567	42,325	1
Less provision for loan losses	—	—	—	—	25,000	—	—	25,000	—	2
Net interest income (loss) after provision for loan losses	1,401	1,689	17	3,107	152,773	(35,313	)—	120,567	42,325	1
Other income (expense):										
Loan and guaranty servicing revenue	99,916	—	—	99,916	26	—	—	99,942	—	9
Intersegment servicing revenue	77,957	—	—	77,957	—	—	(77,957	)—	—	—
Tuition payment processing and campus commerce revenue	—	48,155	—	48,155	—	—	—	48,155	—	4
Enrollment services revenue	—	—	112,405	112,405	—	—	—	112,405	—	1
Software services	24,078	—	37	24,115	—	—	—	24,115	—	2

Edgar Filing: NELNET INC - Form 10-K

revenue										
Other income	51	—	—	51	17,401	5,323	—	22,775	—	2
Gain (loss) on sale of loans and debt repurchases, net	—	—	—	—	(53,035	)1,621	—	(51,414	)—	(5
Derivative market value, foreign currency, and put option adjustments	—	—	—	—	466	—	—	466	10,361	1
Derivative settlements, net	—	—	—	—	65,622	—	—	65,622	(9,965	)5
Total other income (expense)	202,002	48,155	112,442	362,599	30,480	6,944	(77,957	)322,066	396	3
Operating expenses:										
Salaries and benefits	69,401	23,290	24,379	117,070	8,316	54,910	(5,571	)174,725	2,999	1
Cost to provide enrollment services	—	—	64,965	64,965	—	—	—	64,965	—	6
Other expenses	42,719	9,879	11,506	64,104	46,875	62,090	(1,374	)171,695	26,230	1
Intersegment expenses, net	45,825	1,095	6,639	53,559	77,105	(59,652	)(71,012	)—	—	—
Total operating expenses	157,945	34,264	107,489	299,698	132,296	57,348	(77,957	)411,385	29,229	4
Income (loss) before income taxes	45,458	15,580	4,970	66,008	50,957	(85,717	)—	31,248	13,492	4
Income tax (expense) benefit	(15,342	)(5,175	)(1,730	)(22,247	)(18,356	)28,499	—	(12,104	)(5,792	)(
Net income (loss) from continuing operations	30,116	10,405	3,240	43,761	32,601	(57,218	)—	19,144	7,700	2
Income from discontinued operations,	—	—	—	—	—	—	—	—	1,818	1

net of tax										
Net income										
(loss)	\$30,116	10,405	3,240	43,761	32,601	(57,218)	)—	19,144	9,518	2
Additional information:										
Net income										
(loss)	\$30,116	10,405	3,240	43,761	32,601	(57,218)	)—	19,144	9,518	2
Plus:										
Restructure expense	1,234	—	282	1,516	1,845	3,706	—	7,067	—	7
Plus:										
Impairment expense	5,074	—	—	5,074	9,351	4,409	—	18,834	—	1
Plus:										
Liquidity related charges (a)	—	—	—	—	66,560	(1,621)	)—	64,939	—	6
Less: Net tax effect	(1,955)	)—	(87)	(2,042)	(24,882)	(1,965)	)—	(28,889)	)—	(2)
Net income (loss), excluding restructure, impairment, and liquidity related charges	\$34,469	10,405	3,435	48,309	85,475	(52,689)	)—	81,095	9,518	9
Total assets	\$259,630	128,657	120,961	509,248	27,724,122	106,965	(485,438)	27,854,897	—	2

(a) During 2008, the Company incurred expenses of \$13.5 million from fees paid related to liquidity contingency planning and incurred a loss of \$51.4 million from selling a portfolio of student loans in order to reduce the amount of loans in the Company's FFELP warehouse facility to reduce exposure related to the facility's equity support provisions.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The adjustments required to reconcile from the Company's "base net income" measure to its GAAP results of operations relate to differing treatments for derivatives, foreign currency transaction adjustments, and certain other items that management does not consider in evaluating the Company's operating results. The following tables reflect adjustments associated with these areas by operating segment and Corporate Activity and Overhead:

	Student Loan and Guaranty Servicing	Tuition Payment Processing and Campus Commerce	Enrollment Services	Asset Generation and Management	Corporate Activity and Overhead	Total
Year ended December 31, 2010						
Derivative market value, foreign currency, and put option adjustments (a)	\$ —	—	—	(3,046 )	(541 )	(3,587 )
Amortization of intangible assets (b)	8,576	5,756	8,412	—	—	22,744
Compensation related to business combinations (c)	—	—	—	—	—	—
Variable-rate floor income, net of settlements on derivatives (d)	—	—	—	—	—	—
Income from discontinued operations, net of tax (e)	—	—	—	—	—	—
Net tax effect (f)	(3,259 )	(2,189 )	(3,199 )	1,157	210	(7,280 )
Total adjustments to GAAP	\$ 5,317	3,567	5,213	(1,889 )	(331 )	11,877

Year ended December 31, 2009

Derivative market value, foreign currency, and put option adjustments (a)	\$ —	—	—	34,569	(3,767 )	30,802
Amortization of intangible assets (b)	4,848	7,440	9,961	—	—	22,249
Compensation related to business combinations (c)	—	—	—	—	159	159
Variable-rate floor income, net of settlements on derivatives (d)	—	—	—	(7,502 )	—	(7,502 )
Income from discontinued operations, net of tax (e)	—	—	—	—	—	—
Net tax effect (f)	(1,842 )	(2,827 )	(3,787 )	(10,285 )	2,514	(16,227 )

Total adjustments to GAAP	\$ 3,006	4,613	6,174	16,782	(1,094 )	29,481
---------------------------	----------	-------	-------	--------	----------	--------

Year ended December 31, 2008

Derivative market value, foreign currency, and put option adjustments (a)	\$ —	—	—	(13,844 )	3,483	(10,361 )
Amortization of intangible assets (b)	5,808	7,826	12,451	145	—	26,230
Compensation related to business combinations (c)	—	—	—	—	2,999	2,999
Variable-rate floor income, net of settlements on derivatives (d)	—	—	—	(32,360 )	—	(32,360 )
Income from discontinued operations, net of tax (e)	(1,818 )	—	—	—	—	(1,818 )
Net tax effect (f)	(1,944 )	(2,615 )	(4,185 )	16,770	(2,234 )	5,792
Total adjustments to GAAP	\$ 2,046	5,211	8,266	(29,289 )	4,248	(9,518 )

(a) Derivative market value, foreign currency, and put option adjustments: “Base net income” excludes the periodic unrealized gains and losses that are caused by the change in fair value on derivatives used in the Company’s risk management strategy in which the Company does not qualify for “hedge treatment” under GAAP. Included in “base net income” are the economic effects of the Company’s derivative instruments, which includes any cash paid or received being recognized as an expense or revenue upon actual derivative settlements. “Base net income” also excludes the foreign currency transaction gains or losses caused by the re-measurement of the Company’s Euro-denominated bonds to U.S. dollars and the change in fair value of put options issued by the Company for certain business acquisitions.

(b) Amortization of intangible assets: “Base net income” excludes the amortization of acquired intangibles.

(c) Compensation related to business combinations: The Company has structured certain business combinations in which the consideration paid has been dependent on the sellers’ continued employment with the Company. As such, the value of the consideration paid is recognized as compensation expense by the Company over the term of the applicable employment agreement. The compensation expense related to existing agreements was fully expensed in 2009. “Base net income” excludes this expense.

(d) Variable-rate floor income: Loans that reset annually on July 1 can generate excess spread income compared with the rate based on the special allowance payment formula in declining interest rate environments. The Company refers to this additional income as variable-rate floor income. The Company excludes variable-rate floor income, net of settlements paid on derivatives used to hedge student loan assets earning variable-rate floor income, from its “base net income” since the timing and amount of variable-rate floor income (if any) is uncertain, it has been eliminated by legislation for all loans originated on and after April 1, 2006, and it is in excess of expected spreads. In addition, because variable-rate floor income is subject to the underlying rate for the subject loans being reset annually on July 1, it is a factor beyond the Company’s control which can affect the period-to-period comparability of results of operations.



NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

- (e) Discontinued operations: In May 2007, the Company sold EDULINX. As a result of this transaction, the results of operations for EDULINX are reported as discontinued operations for all periods presented. The Company presents “base net income” excluding discontinued operations since the operations and cash flows of EDULINX have been eliminated from the ongoing operations of the Company.
- (f) For 2010 and 2009, income taxes are applied based on 38% of income (loss) before income taxes for the individual operating segments. For 2008, income taxes for each individual operating segment are applied based on the consolidated effective tax rate.

16. Legal Proceedings

General

The Company is subject to various claims, lawsuits, and proceedings that arise in the normal course of business. These matters principally consist of claims by student loan borrowers disputing the manner in which their student loans have been processed and disputes with other business entities. In addition, from time to time the Company receives information and document requests from state or federal regulators concerning its business practices. The Company cooperates with these inquiries and responds to the requests. While the Company cannot predict the ultimate outcome of any inquiry or investigation, the Company believes its activities have materially complied with applicable law, including the Higher Education Act, the rules and regulations adopted by the Department of Education thereunder, and the Department’s guidance regarding those rules and regulations. On the basis of present information, anticipated insurance coverage, and advice received from counsel, it is the opinion of the Company’s management that the disposition or ultimate determination of these claims, lawsuits, and proceedings will not have a material adverse effect on the Company’s business, financial position, or results of operations.

Oberg Litigation

On September 28, 2009, the Company was served with a Summons and First Amended Complaint naming the Company as one of ten defendants in a “qui tam” action brought by Jon H. Oberg on behalf of the United States of America. Qui tam actions assert claims by an individual on behalf of the federal government, and are filed under seal until the government decides, if at all, to intervene in the case.

The First Amended Complaint (the “Oberg Complaint”) alleges the defendant student loan lenders submitted false claims for payment to the Department of Education in order to obtain special allowance payments on certain student loans at a rate of 9.5%, which the Oberg Complaint alleges were in excess of amounts permitted by law.

The Oberg Complaint alleged that approximately \$407 million in unlawful 9.5% special allowance payment claims were submitted by the Company, and sought a judgment against the defendants in the amount of three times the amount of damages sustained by the government in connection with the alleged overbilling by the defendants for special allowance payments, as well as civil penalties.

During 2010, the Company entered into a settlement agreement to settle all claims associated with the Oberg Complaint. As a result of the settlement, the Company recorded a \$55.0 million pre-tax charge during the third quarter of 2010. On November 3, 2010, the Company paid the \$55.0 million settlement. The Company expects that the IRS will review the settlement agreement as part of its normal procedures for settlements with government agencies, to determine if the payments are deductible as ordinary and necessary business expenses. While the Company believes



that the payments are fully deductible under applicable tax law, the IRS may not agree with that position.

The Company believed it had strong defenses to the Oberg Complaint, but entered into the settlement agreement in order to eliminate the uncertainty, distraction, and expense of a trial.

F-45

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## 17. Commitments and Contingencies

## Leases

The Company is committed under noncancelable operating leases for office and warehouse space and equipment. Total rental expense incurred by the Company for the years ended December 31, 2010, 2009, and 2008 was \$9.3 million, \$10.4 million, and \$11.9 million, respectively. Minimum future rentals as of December 31, 2010, under noncancelable operating leases are shown below:

2011	\$ 6,273
2012	5,813
2013	4,137
2014	1,669
2015	197
	\$ 18,089

Future rental commitments for leases in the table above have been reduced by minimum non-cancelable sublease rentals aggregating approximately \$2.4 million as of December 31, 2010.

## Contingent Consideration - infiNET Integrated Solutions, Inc. ("infiNET")

In 2004, the Company purchased 50% of the stock of infiNET and, in 2006, purchased the remaining 50% of infiNET's stock. infiNET provides software for customer-focused electronic transactions, information sharing, and electronic account and bill presentment for colleges and universities. Consideration for the purchase of the remaining 50% of the stock of infiNET included 95,380 restricted shares of the Company's Class A common stock. Under the terms of the purchase agreement, the 95,380 shares of Class A common stock issued in the acquisition were subject to stock price guaranty provisions whereby if on or about February 28, 2011 the average market trading price of the Class A common stock was less than \$104.8375 per share and had not exceeded that price for any 25 consecutive trading days during the 5-year period from the closing of the acquisition to February 28, 2011, then the Company must pay additional cash to the sellers of infiNET for each share of Class A common stock issued in an amount representing the difference between \$104.8375 less the greater of \$41.9335 or the gross sales price such seller obtained from a sale of the shares occurring subsequent to February 28, 2011 as defined in the agreement. On February 28, 2011, the Company paid \$5.9 million in cash to satisfy this obligation which was recorded by the Company as a reduction to additional paid-in capital.

## 18. Defined Contribution Benefit Plan

The Company has a 401(k) savings plan that cover substantially all of its employees. Employees may contribute up to 100% of their pre-tax salary, subject to IRS limitations. The Company matches up to 100 percent on the first 3 percent of contributions and 50 percent on the next 2 percent. The Company made contributions to the plan of \$3.1 million, \$3.2 million, and \$3.5 million during the years ended December 31, 2010, 2009, and 2008, respectively. Union Bank, an entity under common control with the Company, serves as the trustee and administrator for the plan.

## 19. Stock Based Compensation Plans

## Restricted Stock Plan

The Company has a restricted stock plan that is intended to provide incentives to attract, retain, and motivate employees in order to achieve long term growth and profitability objectives. The restricted stock plan provides for the grant to eligible employees of awards of restricted shares of Class A common stock. An aggregate of 4,000,000 shares of Class A common stock have been reserved for issuance under the restricted stock plan, subject to antidilution adjustments in the event of certain changes in capital structure.

F-46

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The following table summarizes restricted stock activity:

	Years ended December 31,		
	2010	2009	2008
Non-vested at beginning of year	320,461	329,173	443,928
Granted	96,327	72,471	72,875
Vested	(48,523 )	(43,873 )	(7,530 )
Canceled	(57,146 )	(37,310 )	(180,100 )
Non-vested at end of year	311,119	320,461	329,173

The fair value of restricted stock awards is determined on the grant date based on the Company's stock price and is amortized to compensation cost over the related vesting periods. As of December 31, 2010, there was \$3.1 million of unrecognized compensation cost included in "additional paid-in capital" on the consolidated balance sheet related to restricted stock, which is expected to be recognized as compensation expense as shown in the table below.

2011	\$992
2012	678
2013	499
2014	362
2015	251
2016 and thereafter	297
	\$3,079

To date, the shares issued under this plan vest immediately or vest in either three or ten years. The Company pays dividends on non-vested stock. For the years ended December 31, 2010, 2009, and 2008, the Company recognized compensation expense of \$1.5 million, \$1.6 million, and \$2.4 million, respectively, related to shares issued under the restricted stock plan.

#### Employee Share Purchase Plan

The Company has an employee share purchase plan pursuant to which employees are entitled to purchase common stock from payroll deductions at a 15% discount from market value. All employees, other than those whose customary employment is 20 hours or less per week, who have been employed for at least six months, or another period determined by the Company's compensation committee not in excess of two years, are eligible to purchase Class A common stock under the plan. During the years ended December 31, 2010, 2009, and 2008, the Company recognized compensation expense of approximately \$141,000, \$216,000, and \$186,000 respectively, in connection with issuing 31,729 shares, 52,311 shares, and 71,172 shares, respectively, under this plan.

#### Employee Stock Purchase Loan Plan

The Company has entered into loan agreements with employees pursuant to the Company's Employee Stock Purchase Loan Plan (the "Loan Plan"). Loans under this plan mature ten years from grant date and bear interest equal to the three-month LIBOR rate plus 50 basis points. As of December 31, 2010 and 2009, the balance of the loans granted under the Loan Plan was \$1.2 million and \$1.4 million, respectively, and is reflected as a reduction to stockholders' equity on the consolidated balance sheets. During 2010, the Company's Board of Directors terminated the Loan Plan

effective as of December 31, 2010 such that no future awards or loans will be made under the plan. Such termination does not affect loans outstanding.

#### Non-employee Directors Compensation Plan

The Company has a compensation plan for non-employee directors pursuant to which non-employee directors can elect to receive their annual retainer fees in the form of cash or Class A common stock. If a nonemployee director elects to receive Class A common stock, the number of shares of Class A common stock that are awarded is equal to the amount of the annual retainer fee otherwise payable in cash divided by 85% of the fair market value of a share of Class A common stock on the date the fee is payable. Non-employee directors who choose to receive Class A common stock may also elect to defer receipt of the Class A common stock until termination of their service on the board of directors.

F-47

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

For the years ended December 31, 2010, 2009, and 2008, the Company recognized approximately \$585,000, \$575,000, and \$494,000, respectively, of expense related to this plan. The following table provides the number of shares issued under this plan for the years ended December 31, 2010, 2009, and 2008.

	Shares issued - not deferred	Shares issued - deferred	Total
Year ended December 31, 2010	14,632	12,466	27,098
Year ended December 31, 2009	7,143	36,078	43,221
Year ended December 31, 2008	17,837	35,806	53,643

## 20. Related Parties

Union Bank is controlled by Farmers & Merchants Investment Inc. (“F&M”) which owns a majority of Union Bank’s common stock and a minority share of Union Bank’s non-voting preferred stock. Michael S. Dunlap, a significant shareholder, Chief Executive Officer, Chairman, and a member of the Board of Directors of the Company, owns or controls a significant portion of the stock of F&M, while Mr. Dunlap’s sister, Angela L. Muhleisen, also owns or controls a significant portion of F&M stock. Mr. Dunlap serves as a Director and Co-President of F&M. Ms. Muhleisen serves as Director and Co-President of F&M and as a Director, Chairperson, President, and Chief Executive Officer of Union Bank. Union Bank is deemed to have beneficial ownership of various shares of the Company because it serves in a capacity of trustee and has sole voting and/or investment power. Mr. Dunlap and Ms. Muhleisen beneficially own a significant percent of the voting rights of the Company’s outstanding common stock.

The Company has entered into certain contractual arrangements with Union Bank. These transactions are summarized below.

### Loan Sales and Purchases

During 2008 and 2009, the Company sold \$535.4 million (par value) and \$76.4 million (par value), respectively, of FFELP student loans (the “FFELP Loans”) to Union Bank. The Company recognized a loss of \$3.9 million and \$0.8 million, respectively, on these loan sales which represented unamortized loan costs on these portfolios. These loans were sold pursuant to an affiliate transaction exemption granted by the Federal Reserve Board which allowed Union Bank to purchase FFELP loans from the Company. In connection with the exemption and the loan purchases by Union Bank, an Assurance Commitment Agreement (the “Commitment Agreement”) was also entered into, by and among, the Company, Union Bank, and Mr. Dunlap. Per the terms of the Commitment Agreement, the Company provided certain assurances to Union Bank designed to mitigate potential losses related to the FFELP Loans, including holding amounts in escrow equal to the unguaranteed portion and reimbursing Union Bank for losses, if any, related to the portfolio. As part of this agreement, the Company was also obligated to buy back loans once they were 30 days delinquent. In 2010 and 2009, the Company bought back from Union Bank \$11.7 million (par value) and \$36.9 million (par value), respectively, in loans and incurred expenses of \$128,000 and \$374,000, respectively, related to this obligation.

In March 2010, the Company purchased \$524.2 million (par value) of federally insured student loans from Union Bank, which represented all outstanding FFELP loans remaining under the provisions of the Commitment Agreement. As a result of this loan purchase, the Company no longer has a commitment to hold amounts in escrow, reimburse Union Bank for losses, and buy back delinquent loans related to this portfolio.

During the years ended December 31, 2010, 2009, and 2008, the Company purchased student loans of \$989.2 million (par value), \$47.6 million (par value), and \$208.0 million (par value), respectively, from Union Bank, which includes \$535.9 million (par value) and \$36.9 million (par value) of loans purchased in 2010 and 2009, respectively, under the Commitment Agreement as discussed previously. For the year ended December 31, 2008, premiums paid on these loans totaled \$4.9 million. No premiums were paid for loans purchased in 2010 and 2009.

#### Loan Servicing

The Company serviced \$530.0 million, \$539.8 million, and \$533.1 million of loans for Union Bank as of December 31, 2010, 2009, and 2008, respectively. Servicing revenue earned by the Company from servicing loans for Union Bank was \$1.8 million, \$1.9 million, and \$0.3 million for the years ended December 31, 2010, 2009, and 2008, respectively. As of both December 31, 2010 and 2009, accounts receivable includes \$0.2 million due from Union Bank for loan servicing.

F-48

---

NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Funding

Participation Agreement

The Company maintains an agreement with Union Bank, as trustee for various grantor trusts, under which Union Bank has agreed to purchase from the Company participation interests in student loans (the "FFELP Participation Agreement"). The Company uses this facility as a source to fund FFELP student loans. The Company has the option to purchase the participation interests from the grantor trusts at the end of a 364-day term upon termination of the participation certificate. As of December 31, 2010 and 2009, \$350.4 million and \$613.3 million, respectively, of loans were subject to outstanding participation interests held by Union Bank, as trustee, under this agreement. The agreement automatically renews annually and is terminable by either party upon five business days notice. This agreement provides beneficiaries of Union Bank's grantor trusts with access to investments in interests in student loans, while providing liquidity to the Company on a short-term basis. The Company can participate loans to Union Bank to the extent of availability under the grantor trusts, up to \$750 million or an amount in excess of \$750 million if mutually agreed to by both parties. Loans participated under this agreement have been accounted for by the Company as loan sales. Accordingly, the participation interests sold are not included on the Company's consolidated balance sheets.

Bonds and Notes Payable

The Company has from time to time repurchased certain of its own asset-backed securities (bonds and notes payable). For accounting purposes, these notes have been effectively retired and are not included on the Company's consolidated balance sheets. However, these securities are legally outstanding at the trust level and the Company could sell these notes to third parties or redeem the notes at par as cash is generated by the trust estate. During 2010, the Company participated \$218.7 million of these securities to Union Bank, as trustee for various grantor trusts, and obtained cash proceeds equal to the par value of the notes. The Company has entered into a Guaranteed Purchase Agreement with Union Bank whereby the Company must purchase these notes back from Union Bank at par upon the request of Union Bank. As of December 31, 2010, \$107.1 million of these securities were outstanding and subject to the participation agreement and are included in "bonds and notes payable" on the Company's consolidated balance sheet.

Operating Cash Accounts

The majority of the Company's cash operating accounts are maintained at Union Bank. The Company also participates in the Short term Federal Investment Trust ("STFIT") of the Student Loan Trust Division of Union Bank, which is included in "cash and cash equivalents - held at a related party" and "restricted cash - due to customers" on the accompanying consolidated balance sheets. As of December 31, 2010 and 2009, the Company had \$326.9 million and \$387.8 million, respectively, invested in the STFIT or deposited at Union Bank in operating accounts, of which \$50.1 million and \$61.9 million as of December 31, 2010 and 2009, respectively, represented cash collected for customers. Interest income earned by the Company on the amounts invested in the STFIT for the years ended December 31, 2010, 2009, and 2008 was \$1.1 million, \$2.9 million, and \$3.9 million, respectively.

529 Plan Administration Services

The Company provides certain 529 Plan administration services to certain college savings plans (the "College Savings Plans") through a contract with Union Bank, as the program manager. Union Bank is entitled to a fee as program manager pursuant to its program management agreement with the College Savings Plans. For the years ended



December 31, 2010, 2009, and 2008, the Company has received fees of \$5.7 million, \$3.4 million, and \$4.6 million, respectively, from Union Bank related to the administration services provided to the College Savings Plans.

#### Lease Arrangements

On October 13, 2006, the Company purchased its corporate headquarters building and assumed certain existing lease agreements pursuant to which Union Bank leases office and storage space. The leases assumed by the Company provided for the lease to Union Bank of a total of approximately 15,000 square feet through June 30, 2008. The lease was amended to reduce the space leased to 4,000 square feet. Union Bank paid the Company approximately \$71,000, \$70,000, and \$141,000 for commercial rent and storage income during 2010, 2009, and 2008, respectively. The amended lease agreement expires on June 30, 2018.

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## Other Fees Paid to Union Bank

During the years ended December 31, 2010, 2009, and 2008, the Company paid Union Bank approximately \$358,000, \$210,000, and \$193,000, respectively, in administrative services; approximately \$120,000, \$118,000, and \$140,000, respectively, in commissions, and approximately \$177,000, \$72,000, and \$6,000, respectively, in cash management fees.

## Other Fees Received from Union Bank

During the years ended December 31, 2010, 2009, and 2008, Union Bank paid the Company approximately \$112,000, \$110,000, and \$65,000, respectively, under an employee sharing arrangement. In addition, Union Bank paid the Company approximately \$52,000 and \$57,000 during 2010 and 2009, respectively, for health and productivity services and in 2008 Union Bank paid the Company approximately \$125,000 in consulting fees.

## Investment Services

In December 2010, Union Bank established various trusts whereby Union Bank serves as trustee for the purpose of purchasing, holding, and selling investments in student loan asset backed securities. We and Union Bank have both invested money into the trusts. As of December 31, 2010 and February 28, 2011, we had \$4.9 million and \$22.9 million, respectively, and Union Bank had \$28.6 million and \$128.8 million, respectively, invested in the trusts. We and Union Bank employ certain individuals as dual employees and such employees provide consulting and advisory services to Union Bank as trustee for these trusts, and Union Bank has agreed to pay us for the share of such employees' salary and payroll based on the value of such services rendered as well as the loss of value of such dual employees' services to us.

## 401(k) Plan Administrator

Union Bank administers the Company's 401(k) defined contribution plan. Fees paid to Union Bank to administer the plan are paid by the plan participants and were approximately \$239,000, \$193,000, and \$245,000 during the years ended December 31, 2010, 2009, and 2008, respectively.

## Letter of Credit

As of December 31, 2010, Union Bank has issued a \$125,000 letter of credit for the Company's benefit. Union Bank charged no fee for providing this service.

## 21. Fair Value

The following table presents the Company's financial assets and liabilities that are measured at fair value on a recurring basis.

	As of December 31, 2010			Total
	Level 1	Level 2	Level 3	
Assets:				
Investments (a)	\$ 31,375	—	11,861	43,236
	—	118,346	—	118,346

Fair value of derivative instruments (b)

Total assets	\$ 31,375	118,346	11,861	161,582
Liabilities:				
Fair value of derivative instruments (b)	\$ —	16,089	—	16,089
Total liabilities	\$ —	16,089	—	16,089

F-50

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

	As of December 31, 2009		
	Level 1	Level 2	Total
<b>Assets:</b>			
Fair value of derivative instruments			
(b)	\$ —	193,899	193,899
<b>Total assets</b>	<b>\$ —</b>	<b>193,899</b>	<b>193,899</b>
<b>Liabilities:</b>			
Fair value of derivative instruments			
(b)	\$ —	2,489	2,489
<b>Total liabilities</b>	<b>\$ —</b>	<b>2,489</b>	<b>2,489</b>

- (a) Investments represent investments classified by the Company as “trading securities” which are recorded at fair value on a recurring basis. Level 1 investments are measured based upon quoted prices and include investments traded on an active exchange, such as the New York Stock Exchange, and U.S. Treasury securities. Level 3 investments include corporate debt securities. The fair value for corporate debt securities is determined using an income approach valuation technique (present value using the discount rate adjustment technique) that considers, among other things, rates currently observed in publicly traded debt markets for debt of similar terms to companies with comparable credit risk.
- (b) All derivatives are accounted for at fair value on a recurring basis. The fair values of derivative financial instruments are determined by derivative pricing models using the stated terms of the contracts and observable yield curves, forward foreign currency exchange rates, and volatilities from active markets. Fair value of derivative instruments is comprised of market value less accrued interest and excludes collateral.

There were no significant transfers into or out of level 1, level 2, or level 3 for the year ended December 31, 2010.

The following tables present a roll-forward of the fair value of Level 3 (significant unobservable inputs) assets for the year ended December 31, 2010:

	Level 3 Investments - trading securities
Balance at December 31, 2009	\$ —
Total realized and unrealized gains included in income (a)	150
Purchases	12,061
Sales	350
Balance at December 31, 2010	\$ 11,861
Total gains for 2010 included in income attributable to the change in unrealized gains relating to assets held at December 31, 2010 (a)	\$ 115

- (a) Realized and unrealized gains are included in “other income” in the Company’s consolidated statements of income.

The Company measures certain assets at fair value on a nonrecurring basis in accordance with GAAP. For the years ended December 31, 2010, 2009, and 2008, these adjustments to fair value resulted from the write-down to fair value of goodwill, intangible assets, and property and equipment. For assets measured at fair value on a nonrecurring basis during the years ended December 31, 2010, 2009, and 2008 that were still held on the balance sheet at each respective period end, the following table provides the fair value hierarchy and the carrying value of the related individual assets at year end.

	2010	Level 3 2009	2008
Goodwill (a)	\$ 117,118	143,717	175,178
Intangible assets (b)	38,712	53,538	77,054
Property and equipment, net (b)	30,573	26,606	38,747
	\$ 186,403	223,861	290,979

- (a) Goodwill is reviewed annually for impairment and whenever triggering events or changes in circumstances indicate its carrying value may not be recoverable.
- (b) Long-lived assets, such as property and equipment and purchased intangibles subject to amortization, are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset may not be recoverable.

The following table presents the fair value adjustments included in the consolidated statements of income related to the decrease in value of the above assets. The fair value adjustments were recorded by the Company as impairment charges and are included in “impairment expense” in the consolidated statements of income.

	Year ended December 31,		
	2010	2009	2008
Goodwill	\$ (26,599 )	(31,461 )	(667 )
Intangible assets	—	(1,267 )	(13,373 )
Property and equipment, net	—	—	(4,794 )
	\$ (26,599 )	(32,728 )	(18,834 )

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

The following table summarizes the fair values of all of the Company's financial instruments on the consolidated balance sheet:

	As of December 31,			
	2010		2009	
	Fair value	Carrying value	Fair value	Carrying value
<b>Financial assets:</b>				
Student loans receivable	\$ 24,836,538	23,948,014	24,387,267	23,926,957
Student loans receivable - held for sale	84,987	84,987	—	—
Cash and cash equivalents	283,801	283,801	338,181	338,181
Investments - trading	43,236	43,236	—	—
Restricted cash	453,748	453,748	318,530	318,530
Restricted cash – due to customers	88,528	88,528	91,741	91,741
Restricted investments	215,009	215,009	306,962	306,962
Accrued interest receivable	318,152	318,152	329,313	329,313
Derivative instruments	118,346	118,346	193,899	193,899
<b>Financial liabilities:</b>				
Bonds and notes payable	24,651,191	24,672,472	24,741,306	24,805,289
Accrued interest payable	19,153	19,153	19,831	19,831
Due to customers	88,528	88,528	91,741	91,741
Derivative instruments	16,089	16,089	2,489	2,489

The methodologies for estimating the fair value of financial assets and liabilities that are measured at fair value on a recurring basis are discussed above. The remaining financial assets and liabilities were estimated using the following methods and assumptions:

#### Student Loans Receivable and Student Loans Receivable – Held for Sale

The Company's student loans are accounted for at cost or at the lower of cost or market if the loan is held-for-sale. Student loans classified as held for sale are those loans which the Company sold in January 2011 and were valued using the sales price (100% of par value) less the estimated credit risk related to this portfolio. The Company retained credit risk related to this portfolio and will pay cash to purchase back any loans which become 60 days delinquent. For all other loans, fair values were determined by modeling loan cash flows using stated terms of the assets and internally-developed assumptions to determine aggregate portfolio yield, net present value, and average life. The significant assumptions used to project cash flows are prepayment speeds, default rates, and future interest rates and index relationships. A number of significant inputs into the models are internally derived.

#### Cash and Cash Equivalents, Restricted Cash, Restricted Cash – Due to Customers, Restricted Investments, Accrued Interest Receivable/Payable and Due to Customers

The carrying amount approximates fair value due to the variable rate of interest and/or the short maturities of these instruments.

Bonds and Notes Payable

The fair value of the bonds and notes payable is based on market prices for securities that possess similar credit risk and interest rate risk.

F-52

---

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## 22. Quarterly Financial Information (Unaudited)

	2010			
	First quarter	Second quarter	Third quarter	Fourth quarter
Net interest income	\$ 85,109	97,414	92,213	96,335
Less provision for loan losses	5,000	6,200	5,500	6,000
Net interest income after provision for loan losses	80,109	91,214	86,713	90,335
Loan and guaranty servicing revenue	36,394	36,652	33,464	33,126
Tuition payment processing and campus commerce revenue	17,382	12,795	14,527	15,120
Enrollment services revenue	33,271	35,403	36,439	34,784
Software services revenue	4,344	5,499	4,624	4,481
Other income	7,260	8,496	9,432	6,122
Gain (loss) on sale of loans and debt repurchases, net	10,177	8,759	9,885	49,810
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net	1,682	(10,608 )	(35,391 )	33,640
Salaries and benefits	(40,644 )	(40,962 )	(41,085 )	(43,320 )
Litigation settlement	—	—	(55,000 )	—
Impairment expense	—	—	—	(26,599 )
Cost to provide enrollment services	(22,025 )	(24,111 )	(23,709 )	(21,802 )
Operating expenses	(41,035 )	(43,148 )	(40,493 )	(39,553 )
Income tax (expense) benefit	(32,593 )	(29,996 )	226	(51,057 )
Net income (loss)	\$ 54,322	49,993	(368 )	85,087
Earnings (loss) per common share - basic	\$ 1.09	1.00	(0.01 )	1.76
Earnings (loss) per common share - dilutive	\$ 1.08	0.99	(0.01 )	1.75

	2009			
	First quarter	Second quarter	Third quarter	Fourth quarter
Net interest income	\$ 28,508	57,107	69,182	80,548
	7,500	8,000	7,500	6,000



Less provision for loan losses				
Net interest income after provision for loan losses	21,008	49,107	61,682	74,548
Loan and guaranty servicing revenue	26,471	28,803	26,006	27,467
Tuition payment processing and campus commerce revenue	15,538	11,848	12,987	13,521
Enrollment services revenue	28,771	28,747	30,670	31,209
Software services revenue	5,705	6,119	4,600	4,740
Other income	8,787	5,665	5,846	6,171
Gain (loss) on sale of loans and debt repurchases, net	7,869	5,666	14,036	49,260
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net	19,478	(24,478 )	7,740	5,744
Salaries and benefits	(38,226 )	(38,698 )	(36,398 )	(37,963 )
Impairment expense	—	—	—	(32,728 )
Cost to provide enrollment services	(17,793 )	(18,092 )	(20,323 )	(18,718 )
Operating expenses	(36,552 )	(40,566 )	(35,941 )	(33,635 )
Income tax (expense) benefit	(15,601 )	(5,918 )	(24,501 )	(30,553 )
Net income (loss)	\$ 25,455	8,203	46,404	59,063
Earnings per common share - basic	\$ 0.51	0.16	0.93	1.18
Earnings per common share - dilutive	\$ 0.51	0.16	0.93	1.18

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

## 23. Condensed Parent Company Financial Statements

The following represents the condensed balance sheets as of December 31, 2010 and 2009 and condensed statements of income and cash flows for each of the years in the three-year period ended December 31, 2010 for Nelnet, Inc.

The Company is limited in the amount of funds that can be transferred to it by its subsidiaries through intercompany loans, advances, or cash dividends. These limitations relate to the restrictions by trust indentures under the education lending subsidiaries debt financing arrangements. The amounts of cash and investments restricted in the respective reserve accounts of the education lending subsidiaries are shown on the consolidated balance sheets as restricted cash and investments.

Balance Sheets  
(Parent Company Only)  
Years ended December 31, 2010 and 2009

	2010	2009
Assets:		
Cash and cash equivalents	\$ 164,429	120,332
Investments - trading securities	43,236	—
Investment in subsidiary debt	257,363	260,418
Restricted cash	20,604	18,222
Restricted cash - due to customers	51,257	64,952
Investment in subsidiaries	1,071,666	1,254,758
Other assets	108,261	97,668
Fair value of derivative instruments	23,426	23,923
Total assets	\$ 1,740,242	1,840,273
Liabilities:		
Notes payable	\$ 613,255	956,466
Notes payable to related party	107,050	—
Accrued interest payable	3,245	4,329
Other liabilities	42,713	27,474
Due to customers	51,257	64,952
Fair value of derivative instruments	16,089	2,489
Total liabilities	833,609	1,055,710
Shareholders' equity:		
Common stock	483	499
Additional paid-in capital	76,263	109,359
Retained earnings	831,057	676,154
Employee notes receivable	(1,170 )	(1,449 )
Total shareholders' equity	906,633	784,563
Total liabilities and shareholders' equity	\$ 1,740,242	1,840,273



## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Statements of Income  
(Parent Company Only)  
Years ended December 31, 2010, 2009, and 2008

	2010	2009	2008
Operating revenues	\$ 31,846	15,345	132,321
Operating expenses	5,839	4,428	104,803
Net operating income	26,007	10,917	27,518
Net interest income (expense)	5,779	4,680	(8,030 )
Gain on sale of loans and debt repurchases, net	26,129	41,684	1,621
Derivative market value, foreign currency, and put option adjustments and derivative settlements, net	(21,415 )	34,901	14,406
Equity in earnings of subsidiaries	188,738	101,373	5,445
Income tax expense	(36,204 )	(54,430 )	(14,116 )
Net income from continuing operations	189,034	139,125	26,844
Income on discontinued operations, net of tax	—	—	1,818
Net income	\$ 189,034	139,125	28,662

## NELNET, INC. AND SUBSIDIARIES

Notes to Consolidated Financial Statements - (continued)  
(Dollars in thousands, except share amounts, unless otherwise noted)

Statements of Cash Flows  
(Parent Company Only)  
Years ended December 31, 2010, 2009, and 2008

	2010	2009	2008
Net income	\$ 189,034	139,125	28,662
Income from discontinued operations	—	—	1,818
Income from continuing operations	189,034	139,125	26,844
Adjustments to reconcile income from continuing operations to net cash provided by (used in) operating activities:			
Depreciation and amortization	723	1,264	5,477
Derivative market value adjustment	2,077	(4,207 )	13,868
Proceeds from termination of derivative instruments	12,783	3,870	20,368
Payments to terminate derivative instruments	(763 )	(15,069 )	(16,367 )
Impairment expense	—	—	2,448
Equity in earnings of subsidiaries	(188,738 )	(101,373 )	(5,445 )
Gain on purchase of debt	(26,129 )	(26,137 )	—
Purchase of subsidiary debt, net	3,055	(183,905 )	(76,513 )
Non-cash compensation expense	2,280	2,644	7,320
Other non-cash items	—	—	4,133
Change in investments - trading securities, net	(43,236 )	3,876	(3,876 )
Decrease (increase) in other assets	361,020	310,328	(452,709 )
(Decrease) increase in accrued interest payable	(1,084 )	(903 )	79
Increase (decrease) in other liabilities	4,922	(47,397 )	124,644
Net cash provided by (used in) operating activities	315,944	82,116	(349,729 )
Cash flows from investing activities, net of business acquisitions:			
Decrease (increase) in restricted cash	11,313	66,769	(151,243 )
Purchases of property and equipment, net	—	—	2,510
Capital contributions to/from subsidiary, net	—	28,168	12,515
Business acquisition - contingent consideration	—	—	(18,000 )
Net cash provided by (used in) investing activities	11,313	94,937	(154,218 )
Cash flows from financing activities:			
Payments on notes payable	(317,081 )	(183,743 )	(14,550 )
Proceeds from issuance of notes payable	—	—	611,500
Payments on notes payable due to a related party	(111,675 )	—	—
Proceeds from issuance of notes payable due to a related party	218,725	—	—
Payments of debt issuance costs	—	—	23
Dividends paid	(34,131 )	(3,492 )	(3,458 )
Payment on settlement of put option	—	—	(9,600 )
Proceeds from issuance of common stock	528	449	710
Repurchases of common stock	(39,805 )	(430 )	(1,536 )

Edgar Filing: NELNET INC - Form 10-K

Payments received on employee stock notes receivable	279	101	575
Net cash provided by (used in) financing activities	(283,160 )	(187,115 )	583,664
Net increase (decrease) in cash and cash equivalents	44,097	(10,062 )	79,717
Cash and cash equivalents, beginning of year	120,332	130,394	50,677
Cash and cash equivalents, end of year	\$ 164,429	\$ 120,332	\$ 130,394

F-56

---

APPENDIX A

Description of  
The Federal Family Education Loan Program

The Federal Family Education Loan Program

The Higher Education Act provides for a program of federal insurance for student loans as well as reinsurance of student loans guaranteed or insured by state agencies or private non-profit corporations.

The Higher Education Act authorizes certain student loans to be insured and reinsured under the Federal Family Education Loan Program (“FFELP”). The Student Aid and Fiscal Responsibility Act, enacted into law on March 30, 2010, as part of the Health Care and Education Reconciliation Act of 2010, terminated the authority to make FFELP loans. As of July 1, 2010, no new FFELP loans can be disbursed.

Generally, a student was eligible for loans made under the Federal Family Education Loan Program only if he or she:

- had been accepted for enrollment or was enrolled in good standing at an eligible institution of higher education;
- was carrying or planning to carry at least one-half the normal full-time workload, as determined by the institution, for the course of study the student was pursuing;
  - was not in default on any federal education loans;
- had not committed a crime involving fraud in obtaining funds under the Higher Education Act which funds had not been fully repaid; and
  - met other applicable eligibility requirements.

Eligible institutions included higher educational institutions and vocational schools that complied with specific federal regulations. Each loan is evidenced by an unsecured note.

The Higher Education Act also establishes maximum interest rates for each of the various types of loans. These rates vary not only among loan types, but also within loan types depending upon when the loan was made or when the borrower first obtained a loan under the Federal Family Education Loan Program. The Higher Education Act allows lesser rates of interest to be charged.

Types of loans

Four types of loans were available under the Federal Family Education Loan Program:

- Subsidized Stafford Loans
- Unsubsidized Stafford Loans
- PLUS Loans
- Consolidation Loans

These loan types vary as to eligibility requirements, interest rates, repayment periods, loan limits, and eligibility for interest subsidies and special allowance payments. Some of these loan types have had other names in the past. References to these various loan types include, where appropriate, their predecessors.

The primary loan under the Federal Family Education Loan Program is the Subsidized Stafford Loan. Students who were not eligible for Subsidized Stafford Loans based on their economic circumstances might have obtained Unsubsidized Stafford Loans. Graduate or professional students and parents of dependent undergraduate students might have obtained PLUS Loans. Consolidation Loans were available to borrowers with existing loans made under the Federal Family Education Loan Program and other federal programs to consolidate repayment of the borrower's existing loans. Prior to July 1, 1994, the Federal Family Education Loan Program also offered Supplemental Loans for Students ("SLS Loans") to graduate and professional students and independent undergraduate students and, under certain circumstances, dependent undergraduate students, to supplement their Stafford Loans.

A-1

---



## Subsidized Stafford Loans

General. Subsidized Stafford Loans are eligible for insurance and reinsurance under the Higher Education Act if the eligible student to whom the loan was made was accepted or was enrolled in good standing at an eligible institution of higher education or vocational school and carried at least one-half the normal full-time workload at that institution. Subsidized Stafford Loans had limits as to the maximum amount which could be borrowed for an academic year and in the aggregate for both undergraduate and graduate or professional study. Both annual and aggregate limitations excluded loans made under the PLUS Loan Program. The Secretary of Education had discretion to raise these limits to accommodate students undertaking specialized training requiring exceptionally high costs of education.

Subsidized Stafford Loans were made only to student borrowers who met the needs tests provided in the Higher Education Act. Provisions addressing the implementation of needs analysis and the relationship between unmet need for financing and the availability of Subsidized Stafford Loan Program funding have been the subject of frequent and extensive amendments.

Interest rates for Subsidized Stafford Loans. For Stafford Loans first disbursed to a “new” borrower (a “new” borrower is defined for purposes of this section as one who had no outstanding balance on a Federal Family Education Loan Program loan on the date the new promissory note was signed) for a period of enrollment beginning before January 1, 1981, the applicable interest rate is fixed at 7%.

For Stafford Loans first disbursed to a “new” borrower, for a period of enrollment beginning on or after January 1, 1981, but before September 13, 1983, the applicable interest rate is fixed at 9%.

For Stafford Loans first disbursed to a “new” borrower, for a period of enrollment beginning on or after September 13, 1983, but before July 1, 1988, the applicable interest rate is fixed at 8%.

For Stafford Loans first disbursed to a borrower with an outstanding balance on a PLUS, SLS, or Consolidation Loan, but not on a Stafford Loan, where the new loan is intended for a period of enrollment beginning before July 1, 1988, the applicable interest rate is fixed at 8%.

For Stafford Loans first disbursed before October 1, 1992, to a “new” borrower or to a borrower with an outstanding balance on a PLUS, SLS, or Consolidation Loan, but not a Stafford Loan, where the new loan is intended for a period of enrollment beginning on or after July 1, 1988, the applicable interest rate is as follows:

- Original fixed interest rate of 8% for the first 48 months of repayment. Beginning on the first day of the 49th month of repayment, the interest rate increased to a fixed rate of 10% thereafter. Loans in this category were subject to excess interest rebates and have been converted to a variable interest rate based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.25%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for loans in this category is 10%.

For Stafford Loans first disbursed on or after July 23, 1992, but before July 1, 1994, to a borrower with an outstanding Stafford Loan made with a 7%, 8%, 9%, or 8%/10% fixed interest rate, the original, applicable interest rate is the same as the rate provided on the borrower’s previous Stafford Loan (i.e., a fixed rate of 7%, 8%, 9%, or 8%/10%). Loans in this category were subject to excess interest rebates and have been converted to a variable interest rate based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for a loan in this category is equal to the loan’s previous fixed rate (i.e., 7%, 8%, 9%, or 10%).

For Stafford Loans first disbursed on or after October 1, 1992, but before December 20, 1993, to a borrower with an outstanding balance on a PLUS, SLS, or Consolidation Loan, but not on a Stafford Loan, the original, applicable interest rate is fixed at 8%. Loans in this category were subject to excess interest rebates and have been converted to a variable interest rate based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for a loan in this category is 8%.

For Stafford Loans first disbursed on or after October 1, 1992, but before July 1, 1994, to a “new” borrower, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for a loan in this category is 9%.

For Stafford Loans first disbursed on or after December 20, 1993, but before July 1, 1994, to a borrower with an outstanding balance on a PLUS, SLS, or Consolidation Loan, but not on a Stafford Loan, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for a loan in this category is 9%.

For Stafford Loans first disbursed on or after July 1, 1994, but before July 1, 1995, where the loan is intended for a period of enrollment that includes or begins on or after July 1, 1994, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate for a loan in this category is 8.25%.

For Stafford Loans first disbursed on or after July 1, 1995, but before July 1, 1998, the applicable interest rate is as follows:

- When the borrower is in school, in grace, or in an authorized period of deferment, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 2.5%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 8.25%.
- When the borrower is in repayment or in a period of forbearance, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 8.25%.

For Stafford Loans first disbursed on or after July 1, 1998, but before July 1, 2006, the applicable interest rate is as follows:

- When the borrower is in school, in grace, or in an authorized period of deferment, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 1.7%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 8.25%.
- When the borrower is in repayment or in a period of forbearance, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1, plus 2.3%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 8.25%.

For Stafford Loans first disbursed on or after July 1, 2006, the applicable interest rate is fixed at 6.80%. However, for Stafford Loans for undergraduates, the applicable interest rate was reduced in phases for which the first disbursement was made on or after:

- July 1, 2008 and before July 1, 2009, the applicable interest rate is fixed at 6.00%,
- July 1, 2009 and before July 1, 2010, the applicable interest rate will be fixed at 5.60%.

#### Unsubsidized Stafford Loans

General. The Unsubsidized Stafford Loan program was created by Congress in 1992 for students who did not qualify for Subsidized Stafford Loans due to parental and/or student income and assets in excess of permitted amounts. These students were entitled to borrow the difference between the Stafford Loan maximum for their status (dependent or independent) and their Subsidized Stafford Loan eligibility through the Unsubsidized Stafford Loan Program. The general requirements for Unsubsidized Stafford Loans, including special allowance payments, are essentially the same as those for Subsidized Stafford Loans. However, the terms of the Unsubsidized Stafford Loans differ materially from Subsidized Stafford Loans in that the federal government will not make interest subsidy payments and the loan limitations were determined without respect to the expected family contribution. The borrower is required to either pay interest from the time the loan is disbursed or the accruing interest is capitalized when repayment begins and during periods of deferment and forbearance. Unsubsidized Stafford Loans were not available before October 1, 1992. A student meeting the general eligibility requirements for a loan under the Federal Family Education Loan Program was eligible for an Unsubsidized Stafford Loan without regard to need.

Interest rates for Unsubsidized Stafford Loans. Unsubsidized Stafford Loans are subject to the same interest rate provisions as Subsidized Stafford Loans, with the exception of Unsubsidized Stafford Loans first disbursed on or after July 1, 2008, which retain a fixed interest rate of 6.80%.

#### PLUS Loans

General. PLUS Loans were made to parents, and under certain circumstances spouses of remarried parents, of dependent undergraduate students. Effective July 1, 2006, graduate and professional students were eligible borrowers under the PLUS Loan program. For PLUS Loans made on or after July 1, 1993, the borrower could not have an adverse credit history as determined by criteria established by the Secretary of Education. The basic provisions applicable to PLUS Loans are similar to those of Stafford Loans with respect to the involvement of guarantee agencies and the Secretary of Education in providing federal insurance and reinsurance on the loans. However, PLUS Loans differ significantly, particularly from the Subsidized Stafford Loans, in that federal interest subsidy payments are not available under the PLUS Loan Program and special allowance payments are more restricted.

Interest rates for PLUS Loans. For PLUS Loans first disbursed on or after January 1, 1981, but before October 1, 1981, the applicable interest rate is fixed at 9%.

For PLUS Loans first disbursed on or after October 1, 1981, but before November 1, 1982, the applicable interest rate is fixed at 14%.

For PLUS Loans first disbursed on or after November 1, 1982, but before July 1, 1987, the applicable interest rate is fixed at 12%.

Beginning July 1, 2001, for PLUS Loans first disbursed on or after July 1, 1987, but before October 1, 1992, the applicable interest rate is variable and is based on the weekly average one-year constant maturity Treasury bill yield for the last calendar week ending on or before June 26 preceding July 1 of each year, plus 3.25%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 12%. Prior to July 1, 2001, PLUS Loans in this category had interest rates which were based on the 52-week Treasury bill auctioned at the final auction held prior to the preceding June 1, plus 3.25%. The annual (July 1) variable interest rate adjustment was applicable prior to July 1, 2001, as was the maximum interest rate of 12%. PLUS Loans originally made at a fixed interest rate, which have been refinanced for purposes of securing a variable interest rate, are subject to the variable interest rate calculation described in this paragraph.

Beginning July 1, 2001, for PLUS Loans first disbursed on or after October 1, 1992, but before July 1, 1994, the applicable interest rate is variable and is based on the weekly average one-year constant maturity Treasury yield for the last calendar week ending on or before June 26 preceding July 1 of each year, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 10%. Prior to July 1, 2001, PLUS Loans in this category had interest rates which were based on the 52-week Treasury bill auctioned at the final auction held prior to the preceding June 1, plus 3.1%. The annual (July 1) variable interest rate adjustment was applicable prior to July 1, 2001, as was the maximum interest rate of 10%.

Beginning July 1, 2001, for PLUS Loans first disbursed on or after July 1, 1994, but before July 1, 1998, the applicable interest rate is variable and is based on the weekly average one-year constant maturity Treasury yield for the last calendar week ending on or before June 26 preceding July 1 of each year, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 9%. Prior to July 1, 2001, PLUS Loans in this category had interest rates which were based on the 52-week Treasury bill auctioned at the final auction held prior to the preceding June 1, plus 3.1%. The annual (July 1) variable interest rate adjustment was applicable prior to July 1, 2001, as was the maximum interest rate of 9%.

For PLUS Loans first disbursed on or after July 1, 1998, but before July 1, 2006, the applicable interest rate is variable and is based on the bond equivalent rate of the 91-day Treasury bill auctioned at the final auction before the preceding June 1 of each year, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 9%.

For PLUS Loans first disbursed on or after July 1, 2006, the applicable interest rate is fixed at 8.5%.

#### SLS Loans

General. SLS Loans were limited to graduate or professional students, independent undergraduate students, and dependent undergraduate students, if the students' parents were unable to obtain a PLUS Loan. Except for dependent undergraduate students, eligibility for SLS Loans was determined without regard to need. SLS Loans were similar to Stafford Loans with respect to the involvement of guarantee agencies and the Secretary of Education in providing federal insurance and reinsurance on the loans. However, SLS Loans differed significantly, particularly from Subsidized Stafford Loans, because federal interest subsidy payments were not available under the SLS Loan Program and special allowance payments were more restricted. The SLS Loan Program was discontinued on July 1, 1994.

Interest rates for SLS Loans. The applicable interest rates on SLS Loans made before October 1, 1992, and on SLS Loans originally made at a fixed interest rate, which have been refinanced for purposes of securing a variable interest

rate, are identical to the applicable interest rates described for PLUS Loans made before October 1, 1992.

For SLS Loans first disbursed on or after October 1, 1992, but before July 1, 1994, the applicable interest rate is as follows:

- Beginning July 1, 2001, the applicable interest rate is variable and is based on the weekly average one-year constant maturity Treasury yield for the last calendar week ending on or before June 26 preceding July 1 of each year, plus 3.1%. The variable interest rate is adjusted annually on July 1. The maximum interest rate is 11%. Prior to July 1, 2001, SLS Loans in this category had interest rates which were based on the 52-week Treasury bill auctioned at the final auction held prior to the preceding June 1, plus 3.1%. The annual (July 1) variable interest rate adjustment was applicable prior to July 1, 2001, as was the maximum interest rate of 11%.

#### Consolidation Loans

General. The Higher Education Act authorized a program under which certain borrowers could consolidate their various federally insured education loans into a single loan insured and reinsured on a basis similar to Stafford Loans. Consolidation Loans could be obtained in an amount sufficient to pay outstanding principal, unpaid interest, late charges, and collection costs on federally insured or reinsured student loans incurred under the Federal Family Education Loan and Direct Loan Programs, including PLUS Loans made to the consolidating borrower, as well as loans made under the Perkins Loan (formally National Direct Student Loan Program)–, Federally Insured Student Loan (FISL), Nursing Student Loan (NSL), Health Education Assistance Loan (HEAL), and Health Professions Student Loan (HPSL) Programs. To be eligible for a FFELP Consolidation Loan, a borrower had to:

- have outstanding indebtedness on student loans made under the Federal Family Education Loan Program and/or certain other federal student loan programs; and
  - be in repayment status or in a grace period on loans to be consolidated.

Borrowers who were in default on loans to be consolidated had to first make satisfactory arrangements to repay the loans to the respective holder(s) or had to agree to repay the consolidating lender under an income-sensitive repayment arrangement in order to include the defaulted loans in the Consolidation Loan. For applications received on or after January 1, 1993, borrowers could add additional loans to a Consolidation Loan during the 180-day period following the origination of the Consolidation Loan.

A married couple who agreed to be jointly liable on a Consolidation Loan for which the application was received on or after January 1, 1993, but before July 1, 2006, was treated as an individual for purposes of obtaining a Consolidation Loan.

Interest rates for Consolidation Loans. For Consolidation Loans disbursed before July 1, 1994, the applicable interest rate is fixed at the greater of:

- 9%, or
  - The weighted average of the interest rates on the loans consolidated, rounded to the nearest whole percent.

For Consolidation Loans disbursed on or after July 1, 1994, based on applications received by the lender before November 13, 1997, the applicable interest rate is fixed and is based on the weighted average of the interest rates on the loans consolidated, rounded up to the nearest whole percent.

For Consolidation Loans on which the application was received by the lender between November 13, 1997, and September 30, 1998, inclusive, the applicable interest rate is variable according to the following:

- For the portion of the Consolidation Loan which is comprised of FFELP, Direct, FISL, Perkins, HPSL, or NSL loans, the variable interest rate is based on the bond equivalent rate of the 91-day Treasury bills auctioned at the final auction before the preceding June 1, plus 3.1%. The variable interest rate for this portion of the Consolidation Loan is adjusted annually on July 1. The maximum interest rate for this portion of the Consolidation Loan is 8.25%.
- For the portion of the Consolidation Loan which is attributable to HEAL Loans (if applicable), the variable interest rate is based on the average of the bond equivalent rates of the 91-day Treasury bills auctioned for the quarter ending June 30, plus 3.0%. The variable interest rate for this portion of the Consolidation Loan is adjusted annually on July 1. There is no maximum interest rate for the portion of a Consolidation Loan that is represented by HEAL Loans.

For Consolidation Loans on which the application was received by the lender on or after October 1, 1998, the applicable interest rate is determined according to the following:

- For the portion of the Consolidation Loan which is comprised of FFELP, Direct, FISL, Perkins, HPSL, or NSL loans, the applicable interest rate is fixed and is based on the weighted average of the interest rates on the non-HEAL loans being consolidated, rounded up to the nearest one-eighth of one percent. The maximum interest rate for this portion of the Consolidation Loan is 8.25%.

- For the portion of the Consolidation Loan which is attributable to HEAL Loans (if applicable), the applicable interest rate is variable and is based on the average of the bond equivalent rates of the 91-day Treasury bills auctioned for the quarter ending June 30, plus 3.0%. The variable interest rate for this portion of the Consolidation Loan is adjusted annually on July 1. There is no maximum interest rate for the portion of the Consolidation Loan that is represented by HEAL Loans.

For a discussion of required payments that reduce the return on Consolidation Loans, see “Fees – Rebate fee on Consolidation Loans” in this Appendix.

A-5

---



#### Interest rate during active duty

The Higher Education Opportunity Act of 2008 revised the Servicemembers Civil Relief Act to include FFEL Program loans. Interest charges on FFEL Program loans are capped at 6% during a period of time on or after August 14, 2008, in which a borrower has served or is serving on active duty in the Armed Forces, National Oceanic and Atmospheric Administration, Public Health Services, or National Guard. The interest charge cap includes the interest rate in addition to any fees, service charges, and other charges related to the loan. The cap is applicable to loans made prior to the date the borrower was called to active duty.

#### Maximum loan amounts

Each type of loan was subject to certain limits on the maximum principal amount, with respect to a given academic year and in the aggregate. Consolidation Loans were limited only by the amount of eligible loans to be consolidated. PLUS Loans were limited to the difference between the cost of attendance and the other aid available to the student. Stafford Loans, subsidized and unsubsidized, were subject to both annual and aggregate limits according to the provisions of the Higher Education Act.

Loan limits for Subsidized Stafford and Unsubsidized Stafford Loans. Dependent and independent undergraduate students were subject to the same annual loan limits on Subsidized Stafford Loans; independent students were allowed greater annual loan limits on Unsubsidized Stafford Loans. A student who had not successfully completed the first year of a program of undergraduate education could borrow up to \$3,500 in Subsidized Stafford Loans in an academic year. A student who had successfully completed the first year, but who had not successfully completed the second year, could borrow up to \$4,500 in Subsidized Stafford Loans per academic year. An undergraduate student who had successfully completed the first and second years, but who had not successfully completed the remainder of a program of undergraduate education, could borrow up to \$5,500 in Subsidized Stafford Loans per academic year.

Dependent students could borrow an additional \$2,000 in Unsubsidized Stafford Loans for each year of undergraduate study. Independent students could borrow an additional \$6,000 of Unsubsidized Stafford Loans for each of the first two years and an additional \$7,000 for the third, fourth, and fifth years of undergraduate study. For students enrolled in programs of less than an academic year in length, the limits were generally reduced in proportion to the amount by which the programs were less than one year in length. A graduate or professional student could borrow up to \$20,500 in an academic year where no more than \$8,500 was representative of Subsidized Stafford Loan amounts.

The maximum aggregate amount of Subsidized Stafford and Unsubsidized Stafford Loans, including that portion of a Consolidation Loan used to repay such loans, which a dependent undergraduate student may have outstanding is \$31,000 (of which only \$23,000 may be Subsidized Stafford Loans). An independent undergraduate student may have an aggregate maximum of \$57,500 (of which only \$23,000 may be Subsidized Stafford Loans). The maximum aggregate amount of Subsidized Stafford and Unsubsidized Stafford Loans, including the portion of a Consolidation Loan used to repay such loans, for a graduate or professional student, including loans for undergraduate education, is \$138,000, of which only \$65,000 may be Subsidized Stafford Loans. In some instances, schools could certify loan amounts in excess of the limits, such as for certain health profession students.

Loan limits for PLUS Loans. For PLUS Loans made on or after July 1, 1993, the annual amounts of PLUS Loans were limited only by the student's unmet need. There was no aggregate limit for PLUS Loans.

#### Repayment

Repayment periods. Loans made under the Federal Family Education Loan Program, other than Consolidation Loans and loans being repaid under an income-based or extended repayment schedule, must provide for repayment of

principal in periodic installments over a period of not less than five nor more than ten years. A borrower may request, with concurrence of the lender, to repay the loan in less than five years with the right to subsequently extend the minimum repayment period to five years. Since the 1998 Amendments, lenders have been required to offer extended repayment schedules to new borrowers who accumulate outstanding Federal Family Education Loan Program Loans of more than \$30,000, in which case the repayment period may extend up to 25 years, subject to certain minimum repayment amounts. Consolidation Loans must be repaid within maximum repayment periods which vary depending upon the principal amount of the borrower's outstanding student loans, but may not exceed 30 years. For Consolidation Loans for which the application was received prior to January 1, 1993, the repayment period cannot exceed 25 years. Periods of authorized deferment and forbearance are excluded from the maximum repayment period. In addition, if the repayment schedule on a loan with a variable interest rate does not provide for adjustments to the amount of the monthly installment payment, the maximum repayment period may be extended for up to three years.

Repayment of principal on a Stafford Loan does not begin until a student drops below at least a half-time course of study. For Stafford Loans for which the applicable rate of interest is fixed at 7%, the repayment period begins between nine and twelve months after the borrower ceases to pursue at least a half-time course of study, as indicated in the promissory note. For other Stafford Loans, the repayment period begins six months after the borrower ceases to pursue at least a half-time course of study. These periods during which payments of principal are not due are the "grace periods."

In the case of SLS, PLUS, and Consolidation Loans, the repayment period begins on the date of final disbursement of the loan, except that the borrower of a SLS Loan who also has a Stafford Loan may postpone repayment of the SLS Loan to coincide with the commencement of repayment of the Stafford Loan.

During periods in which repayment of principal is required, unless the borrower is repaying under an income-based repayment schedule, payments of principal and interest must in general be made at a rate of at least \$600 per year, except that a borrower and lender may agree to a lesser rate at any time before or during the repayment period. However, at a minimum, the payments must satisfy the interest that accrues during the year. Borrowers may make accelerated payments at any time without penalty.

**Income-sensitive repayment schedule.** Since 1993, lenders have been required to offer income-sensitive repayment schedules, in addition to standard and graduated repayment schedules, for Stafford, SLS, and Consolidation Loans. Beginning in 2000, lenders have been required to offer income-sensitive repayment schedules to PLUS borrowers as well. Use of income-sensitive repayment schedules may extend the maximum repayment period for up to five years if the payment amount established from the borrower's income will not repay the loan within the maximum applicable repayment period.

**Income-based repayment schedule.** Effective July 1, 2009, a borrower in the Federal Family Education Loan Program or Federal Direct Loan Program, other than a PLUS Loan made to a parent borrower or any Consolidation Loan that repaid one or more parent PLUS loans, may qualify for an income-based repayment schedule regardless of the disbursement dates of the loans if he or she has a partial financial hardship. A borrower has a financial hardship if the annual loan payment amount based on a 10-year repayment schedule exceeds 15% of the borrower's adjusted gross income, minus 150% of the poverty line for the borrower's actual family size. Interest will be paid by the Secretary of Education for subsidized loans for the first three years for any borrower whose scheduled monthly payment is not sufficient to cover the accrued interest. Interest will capitalize at the end of the partial financial hardship period, or when the borrower begins making payments under a standard repayment schedule. The Secretary of Education will cancel any outstanding balance after 25 years if a borrower who has made payments under this schedule meets certain criteria.

**Deferment periods.** No principal payments need be made during certain periods of deferment prescribed by the Higher Education Act. For a borrower who first obtained a Stafford or SLS loan which was disbursed before July 1, 1993, deferments are available:

- during a period not exceeding three years while the borrower is a member of the Armed Forces, an officer in the Commissioned Corps of the Public Health Service or, with respect to a borrower who first obtained a student loan disbursed on or after July 1, 1987, or a student loan for a period of enrollment beginning on or after July 1, 1987, an active duty member of the National Oceanic and Atmospheric Administration Corps;
  - during a period not exceeding three years while the borrower is a volunteer under the Peace Corps Act;
- during a period not exceeding three years while the borrower is a full-time paid volunteer under the Domestic Volunteer Act of 1973;
- during a period not exceeding three years while the borrower is a full-time volunteer in service which the Secretary of Education has determined is comparable to service in the Peace Corp or under the Domestic Volunteer Act of 1970 with an organization which is exempt from taxation under Section 501(c)(3) of the Internal Revenue Code;
- during a period not exceeding two years while the borrower is serving an internship necessary to receive professional recognition required to begin professional practice or service, or a qualified internship or residency program;
- during a period not exceeding three years while the borrower is temporarily totally disabled, as established by sworn affidavit of a qualified physician, or while the borrower is unable to secure employment because of caring for a

dependent who is so disabled;

- during a period not exceeding two years while the borrower is seeking and unable to find full-time employment;
- during any period that the borrower is pursuing a full-time course of study at an eligible institution (or, with respect to a borrower who first obtained a student loan disbursed on or after July 1, 1987, or a student loan for a period of enrollment beginning on or after July 1, 1987, is pursuing at least a half-time course of study);
  - during any period that the borrower is pursuing a course of study in a graduate fellowship program;
  - during any period the borrower is receiving rehabilitation training services for qualified individuals, as defined by the Secretary of Education;
  - during a period not exceeding six months while the borrower is on parental leave; and
- only with respect to a borrower who first obtained a student loan disbursed on or after July 1, 1987, or a student loan for a period of enrollment beginning on or after July 1, 1987, during a period not exceeding three years while the borrower is a full-time teacher in a public or nonprofit private elementary or secondary school in a “teacher shortage area” (as prescribed by the Secretary of Education), and during a period not exceeding one year for mothers, with preschool age children, who are entering or re-entering the work force and who are paid at a rate of no more than \$1 per hour more than the federal minimum wage.

A-7

---

For a borrower who first obtained a loan on or after July 1, 1993, deferments are available:

- during any period that the borrower is pursuing at least a half-time course of study at an eligible institution;
- during any period that the borrower is pursuing a course of study in a graduate fellowship program;
- during any period the borrower is receiving rehabilitation training services for qualified individuals, as defined by the Secretary of Education;
- during a period not exceeding three years while the borrower is seeking and unable to find full-time employment; and
- during a period not exceeding three years for any reason which has caused or will cause the borrower economic hardship. Economic hardship includes working full time and earning an amount that does not exceed the greater of the federal minimum wage or 150% of the poverty line applicable to a borrower's family size and state of residence. Additional categories of economic hardship are based on the receipt of payments from a state or federal public assistance program, service in the Peace Corps, or until July 1, 2009, the relationship between a borrower's educational debt burden and his or her income.

A borrower serving on active duty during a war or other military operation or national emergency, or performing qualifying National Guard duty during a war or other military operation or national emergency may obtain a military deferment. Eligible borrowers may receive the deferment for all outstanding Title IV loans in repayment effective October 1, 2007, for all periods of active duty service that include that date or begin on or after that date. The deferment period includes the borrower's service period and 180 days following the demobilization date.

A borrower serving on or after October 1, 2007, may receive up to 13 months of active duty student deferment after the completion of military service if he or she meets the following conditions:

- is a National Guard member, Armed Forces reserves member, or retired member of the Armed Forces;
- is called or ordered to active duty; and
- is enrolled at the time of, or was enrolled within six months prior to, the activation in a program at an eligible institution.

The active duty student deferment ends the earlier of when the borrower returns to an enrolled status, or at the end of 13 months.

PLUS Loans first disbursed on or after July 1, 2008, are eligible for the following deferment options:

- A parent PLUS borrower, upon request, may defer the repayment of the loan during any period during which the student for whom the loan was borrowed is enrolled at least half time. Also upon request, the borrower can defer the loan for the six-month period immediately following the date on which the student for whom the loan was borrowed ceases to be enrolled at least half time, or if the parent borrower is also a student, the date after he or she ceases to be enrolled at least half time.
- A graduate or professional student PLUS borrower may defer the loan for the six-month period immediately following the date on which he or she ceases to be enrolled at least half time. This option does not require a request and may be granted each time the borrower ceases to be enrolled at least half time.

Prior to the 1992 Amendments, only certain of the deferments described above were available to PLUS and Consolidation Loan borrowers. Prior to the 1986 Amendments, PLUS Loan borrowers were not entitled to certain deferments.

Forbearance periods. The Higher Education Act also provides for periods of forbearance during which the lender, in case of a borrower's temporary financial hardship, may postpone any payments. A borrower is entitled to forbearance for a period not exceeding three years while the borrower's debt burden under Title IV of the Higher Education Act (which includes the Federal Family Education Loan Program) equals or exceeds 20% of the borrower's gross income. A borrower is also entitled to forbearance while he or she is serving in a qualifying internship or residency program, a "national service position" under the National and Community Service Trust Act of 1993, a qualifying position for loan forgiveness under the Teacher Loan Forgiveness Program, or a position that qualifies him or her for loan repayment under the Student Loan Repayment Program administered by the Department of Defense. In addition, mandatory administrative forbearances are provided in exceptional circumstances such as a local or national emergency, a military mobilization, or when the geographical area in which the borrower or endorser resides has been designated a disaster area by the President of the United States or Mexico, the Prime Minister of Canada, or by the governor of a state.

Interest payments during grace, deferment, and forbearance periods. The Secretary of Education makes interest payments on behalf of the borrower for certain eligible loans while the borrower is in school and during grace and deferment periods. Interest that accrues during forbearance periods and, if the loan is not eligible for interest subsidy payments, during in-school, grace, and deferment periods, may be paid monthly or quarterly by the borrower. Any unpaid accrued interest may be capitalized by the lender.

#### Fees

Guarantee fee and Federal default fee. For loans for which the date of guarantee of principal was on or after July 1, 2006, a guarantee agency was required to collect and deposit into the Federal Student Loan Reserve Fund a Federal default fee in an amount equal to 1% of the principal amount of the loan. The fee was collected either by deduction from the proceeds of the loan or by payment from other non-Federal sources. Federal default fees could not be charged to borrowers of Consolidation Loans.

Origination fee. Beginning with loans first disbursed on or after July 1, 2006, the maximum origination fee which could be charged to a Stafford Loan borrower decreased according to the following schedule:

- 1.5% with respect to loans for which the first disbursement was made on or after July 1, 2007, and before July 1, 2008;
- 1.0% with respect to loans for which the first disbursement was made on or after July 1, 2008, and before July 1, 2009; and
- 0.5% with respect to loans for which the first disbursement was made on or after July 1, 2009, and before July 1, 2010.

A lender could charge a lesser origination fee to Stafford Loan borrowers as long as the lender did so consistently with respect to all borrowers who resided in or attended school in a particular state. Regardless of whether the lender passed all or a portion of the origination fee on to the borrower, the lender had to pay the origination fee owed on each loan it made to the Secretary of Education.

An eligible lender was required to charge the borrower of a PLUS Loan an origination fee equal to 3% of the principal amount of the loan. This fee had to be deducted proportionately from each disbursement of the PLUS Loan and had to be remitted to the Secretary of Education.

Lender fee. The lender of any loan made under the Federal Family Education Loan Program was required to pay a fee to the Secretary of Education. For loans made on or after October 1, 2007, the fee was equal to 1.0% of the principal amount of such loan. This fee could not be charged to the borrower.

Rebate fee on Consolidation Loans. The holder of any Consolidation Loan made on or after October 1, 1993, is required to pay to the Secretary of Education a monthly rebate fee. For loans made on or after October 1, 1993, from applications received prior to October 1, 1998, and after January 31, 1999, the fee is equal to 0.0875% (1.05% per annum) of the principal and accrued interest on the Consolidation Loan. For loans made from applications received during the period beginning on or after October 1, 1998, through January 31, 1999, the fee is 0.0517% (0.62% per annum).

#### Interest subsidy payments

Interest subsidy payments are interest payments paid on the outstanding principal balance of an eligible loan before the time that the loan enters repayment and during deferment periods. The Secretary of Education and the guarantee

agencies enter into interest subsidy agreements whereby the Secretary of Education agrees to pay interest subsidy payments on a quarterly basis to the holders of eligible guaranteed loans for the benefit of students meeting certain requirements, subject to the holders' compliance with all requirements of the Higher Education Act. Subsidized Stafford Loans are eligible for interest payments. Consolidation Loans for which the application was received on or after January 1, 1993, are eligible for interest subsidy payments. Consolidation Loans made from applications received on or after August 10, 1993, are eligible for interest subsidy payments only if all underlying loans consolidated were Subsidized Stafford Loans. Consolidation Loans for which the application is received by an eligible lender on or after November 13, 1997, are eligible for interest subsidy payments on that portion of the Consolidation Loan that repaid subsidized Federal Family Education Loan Program Loans or similar subsidized loans made under the Direct Loan Program. The portion of the Consolidation Loan that repaid HEAL Loans is not eligible for interest subsidy, regardless of the date the Consolidation Loan was made.

A-9

---



## Special allowance payments

The Higher Education Act provides for special allowance payments (SAP) to be made by the Secretary of Education to eligible lenders. The rates for special allowance payments are based on formulas that differ according to the type of loan, the date the loan was originally made or insured, and the type of funds used to finance the loan (taxable or tax-exempt).

Stafford Loans. The effective formulas for special allowance payment rates for Subsidized Stafford and Unsubsidized Stafford Loans are summarized in the following chart. The T-Bill Rate mentioned in the chart refers to the average of the bond equivalent yield of the 91-day Treasury bills auctioned during the preceding quarter.

Date of Loans	Annualized SAP Rate
On or after October 1, 1981	T-Bill Rate less Applicable Interest Rate + 3.5%
On or after November 16, 1986	T-Bill Rate less Applicable Interest Rate + 3.25%
On or after October 1, 1992	T-Bill Rate less Applicable Interest Rate + 3.1%
On or after July 1, 1995	T-Bill Rate less Applicable Interest Rate + 3.1%(1)
On or after July 1, 1998	T-Bill Rate less Applicable Interest Rate + 2.8%(2)
On or after January 1, 2000	3 Month Commercial Paper Rate less Applicable Interest Rate + 2.34%(3)
On or after October 1, 2007 and held by a Department of Education certified not-for-profit holder or Eligible Lender Trustee holding on behalf of a Department of Education certified not-for-profit entity	3 Month Commercial Paper Rate less Applicable Interest Rate + 1.94%(4)
All other loans on or after October 1, 2007	3 Month Commercial Paper Rate less Applicable Interest Rate + 1.79%(5)

(1) Substitute 2.5% in this formula while such loans are in-school, grace, or deferment status

(2) Substitute 2.2% in this formula while such loans are in-school, grace, or deferment status.

(3) Substitute 1.74% in this formula while such loans are in-school, grace, or deferment status.

(4) Substitute 1.34% in this formula while such loans are in-school, grace, or deferment status.

(5) Substitute 1.19% in this formula while such loans are in-school, grace, or deferment status.

PLUS, SLS, and Consolidation Loans. The formula for special allowance payments on PLUS, SLS, and Consolidation Loans are as follows:

Date of Loans	Annualized SAP Rate
On or after October 1, 1992	T-Bill Rate less Applicable Interest Rate + 3.1%
On or after January 1, 2000	3 Month Commercial Paper Rate less Applicable Interest Rate + 2.64%
PLUS loans on or after October 1, 2007 and held by a Department of Education certified not-for-profit holder or Eligible Lender Trustee	3 Month Commercial Paper Rate less Applicable Interest Rate + 1.94%

holding on behalf of a Department of Education certified not-for-profit entity

All other PLUS loans on or after October 1, 2007 3 Month Commercial Paper Rate less Applicable Interest Rate + 1.79%

Consolidation loans on or after October 1, 2007 and held by a Department of Education certified not-for-profit holder or Eligible Lender Trustee holding on behalf of a Department of Education certified not-for-profit entity 3 Month Commercial Paper Rate less Applicable Interest Rate + 2.24%

All other Consolidation loans on or after October 1, 2007

3 Month Commercial Paper Rate less Applicable Interest Rate + 2.09%

For PLUS and SLS Loans made prior to July 1, 1994, and PLUS loans made on or after July 1, 1998, which bear interest at rates adjusted annually, special allowance payments are made only in quarters during which the interest rate ceiling on such loans operates to reduce the rate that would otherwise apply based upon the applicable formula. See “Interest Rates for PLUS Loans” and “Interest Rates for SLS Loans.” Special allowance payments are available on variable rate PLUS Loans and SLS Loans made on or after July 1, 1987, and before July 1, 1994, and on any PLUS Loans made on or after July 1, 1998, and before January 1, 2000, only if the variable rate, which is reset annually, based on the weekly average one-year constant maturity Treasury yield for loans made before July 1, 1998, and based on the 91-day or 52-week Treasury bill, as applicable for loans made on or after July 1, 1998, exceeds the applicable maximum borrower rate. The maximum borrower rate is between 9% and 12% per annum. The portion, if any, of a Consolidation Loan that repaid a HEAL Loan is ineligible for special allowance payments.

Recapture of excess interest. The Higher Education Reconciliation Act of 2005 provides that, with respect to a loan for which the first disbursement of principal was made on or after April 1, 2006, if the applicable interest rate for any three-month period exceeds the special allowance support level applicable to the loan for that period, an adjustment must be made by calculating the excess interest and crediting such amounts to the Secretary of Education not less often than annually. The amount of any adjustment of interest for any quarter will be equal to:

- the applicable interest rate minus the special allowance support level for the loan, multiplied by
- the average daily principal balance of the loan during the quarter, divided by
- four.

Special allowance payments for loans financed by tax-exempt bonds. The effective formulas for special allowance payment rates for Stafford Loans and Unsubsidized Stafford Loans differ depending on whether loans to borrowers were acquired or originated with the proceeds of tax-exempt obligations. The formula for special allowance payments for loans financed with the proceeds of tax-exempt obligations originally issued prior to October 1, 1993 is:

$$\frac{\text{T-Bill Rate less Applicable Interest Rate} + 3.5\%}{2}$$

provided that the special allowance applicable to the loans may not be less than 9.5% less the Applicable Interest Rate. Special rules apply with respect to special allowance payments made on loans

- originated or acquired with funds obtained from the refunding of tax-exempt obligations issued prior to October 1, 1993, or
- originated or acquired with funds obtained from collections on other loans made or purchased with funds obtained from tax-exempt obligations initially issued prior to October 1, 1993.

Amounts derived from recoveries of principal on loans eligible to receive a minimum 9.5% special allowance payment may only be used to originate or acquire additional loans by a unit of a state or local government, or non-profit entity not owned or controlled by or under common ownership of a for-profit entity and held directly or through any subsidiary, affiliate or trustee, which entity has a total unpaid balance of principal equal to or less than \$100,000,000 on loans for which special allowances were paid in the most recent quarterly payment prior to September 30, 2005. Such entities may originate or acquire additional loans with amounts derived from recoveries of principal until December 31, 2010. Loans acquired with the proceeds of tax-exempt obligations originally issued after October 1, 1993, receive special allowance payments made on other loans. Beginning October 1, 2006, in order to receive 9.5% special allowance payments, a lender must undergo an audit arranged by the Secretary of Education attesting to proper billing for 9.5% payments on only eligible “first generation” and “second generation” loans. First generation loans include those loans acquired using funds directly from the issuance of the tax-exempt obligation. Second-generation loans include only those loans acquired using funds obtained directly from first-generation loans. Furthermore, the lender must certify compliance of its 9.5% billing on such loans with each request for payment.

Adjustments to special allowance payments. Special allowance payments and interest subsidy payments are reduced by the amount which the lender is authorized or required to charge as an origination fee. In addition, the amount of the lender origination fee is collected by offset to special allowance payments and interest subsidy payments. The Higher Education Act provides that if special allowance payments or interest subsidy payments have not been made within 30 days after the Secretary of Education receives an accurate, timely, and complete request, the special

allowance payable to the lender must be increased by an amount equal to the daily interest accruing on the special allowance and interest subsidy payments due the lender.

A-11