

POTASH CORP OF SASKATCHEWAN INC  
Form SC TO-T/A  
November 15, 2010

**SECURITIES AND EXCHANGE COMMISSION**

**WASHINGTON, DC 20549**

**SCHEDULE TO**

**(Amendment No. 21)**

**Tender Offer Statement under Section 14(d)(1) or 13(e)(1)**

**of the Securities Exchange Act of 1934**

**POTASH CORPORATION OF SASKATCHEWAN INC.**

**(Name of Subject Company)**

**BHP BILLITON LIMITED,**

**BHP BILLITON PLC**

**and**

**BHP BILLITON DEVELOPMENT 2 (CANADA) LIMITED**

**(Name of Filing Persons (Offerors))**

**Common Shares**

**(Title of Class of Securities)**

**73755L107**

**(CUSIP Numbers of Class of Securities)**

**Kirsten K. Gray**

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**(Name, Address and Telephone Numbers of Persons)**



This Amendment No. 21 (this **Amendment**) amends and supplements the Tender Offer Statement on Schedule TO filed on August 20, 2010, as previously amended (the **Schedule TO**), by BHP Billiton Development 2 (Canada) Limited, a corporation organized under the laws of Canada (**Offeror**) and a wholly-owned indirect subsidiary of BHP Billiton Plc, a public limited company incorporated in England and Wales (**BHP Billiton Plc**), BHP Billiton Plc and BHP Billiton Limited, a corporation organized under the laws of Victoria, Australia (together with BHP Billiton Plc, **BHP Billiton**). All capitalized terms used in this Amendment and not otherwise defined herein have the meanings ascribed to such terms in the Offer and the Circular (previously filed as Exhibit (a)(1)(i) to the Schedule TO), as amended and supplemented by the Notice of Amendment and Variation (previously filed as Exhibit (a)(1)(x) to the Schedule TO).

**Items 1 through 11.**

BHP Billiton and Offeror have determined that the condition of the Offer relating to approval under the Investment Canada Act cannot be satisfied and accordingly have withdrawn the Offer. On November 15, 2010, BHP Billiton and Offeror issued a press release, the full text of which is filed as Exhibit (a)(1)(xv) to this Amendment and is incorporated by reference herein, announcing such withdrawal. No Shares were purchased pursuant to the Offer, and all Shares tendered into the Offer will promptly be returned. This constitutes the final amendment to the Schedule TO.

**Item 12. Exhibits**

The following exhibits are added to Item 12 of the Schedule TO:

- (a)(1)(xv) Press release issued by BHP Billiton and Offeror on November 15, 2010
- (a)(5)(xxv) Revised redacted version of the First Amended Complaint dated October 28, 2010 in an action captioned as Potash Corporation of Saskatchewan Inc. v. BHP Billiton Ltd., BHP Billiton Plc, and BHP Billiton Development 2 (Canada) Ltd., Civil Action No. 1:10-cv-06024, in the United States District Court for the Northern District of Illinois Eastern Division (incorporated by reference to Exhibit (a)(38) to Amendment No. 26 to PotashCorp's Solicitation/Recommendation Statement on Schedule 14D-9 filed on November 12, 2010)

**SIGNATURE**

After due inquiry and to the best of my knowledge and belief, I certify that the information set forth in this statement is true, complete and correct.

Dated: November 15, 2010

BHP Billiton Limited

By: /s/ Jane McAloon  
Name: Jane McAloon  
Title: Group Company Secretary

BHP Billiton Plc

By: /s/ Jane McAloon  
Name: Jane McAloon  
Title: Group Company Secretary

BHP Billiton Development 2 (Canada) Limited

By: /s/ Gillian Dawn Winckler  
Name: Gillian Dawn Winckler  
Title: Director

**EXHIBIT INDEX**

- (a)(1)(i) Offer and the Circular (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(ii) Letter of Transmittal (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(iii) Notice of Guaranteed Delivery (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(iv) Letter from BHP Billiton's Chairman to the shareholders of PotashCorp, dated August 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(v) Form of summary advertisement, published on August 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(vi) Press release issued by Offeror and BHP Billiton on August 18, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's pre-commencement communication filing on Schedule TO on August 18, 2010)
- (a)(1)(vii) Press release issued by Offeror and BHP Billiton on August 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (a)(1)(viii) Press release issued by Offeror and BHP Billiton on September 1, 2010 announcing the filing of Amendment No. 4 to Offeror's and BHP Billiton's Schedule TO (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 4 to Schedule TO filed on September 1, 2010)
- (a)(1)(ix) Press release issued by Offeror and BHP Billiton on September 7, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 5 to Schedule TO filed on September 7, 2010)
- (a)(1)(x) Notice of Amendment and Variation, dated September 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 7 to Schedule TO filed on September 20, 2010)
- (a)(1)(xi) Press release issued by Offeror and BHP Billiton on September 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 7 to Schedule TO filed on September 20, 2010)
- (a)(1)(xii) Press release issued by Offeror and BHP Billiton on September 23, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 9 to Schedule TO filed on September 23, 2010)
- (a)(1)(xiii) Press release issued by Offeror and BHP Billiton on October 20, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 13 to Schedule TO filed on October 20, 2010)
- (a)(1)(xiv) Press release issued by Offeror and BHP Billiton on November 3, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 19 to Schedule TO filed on November 4, 2010)
- (a)(1)(xv) Press release issued by BHP Billiton and Offeror on November 15, 2010
- (a)(5)(i) Investor Presentation dated August 18, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's pre-commencement communication filing on Schedule TO on August 18, 2010)
- (a)(5)(ii) Transcript of the BHP Billiton Investor Briefing Teleconference held on August 18, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's pre-commencement communication filing on Schedule TO on August 19, 2010)
- (a)(5)(iii) Fact Sheet (previously filed as an exhibit to Offeror's and BHP Billiton's pre-commencement communication filing on Schedule TO on August 19, 2010)

- (a)(5)(iv) Excerpt from the Transcript of the BHP Billiton Preliminary Results for the Financial Year ended June 30, 2010 held on August 25, 2010 of Q&A relating to the Offer (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 1 to Schedule TO filed on August 25, 2010)
- (a)(5)(v) Excerpt of Q&A relating to the Offer from the Transcript of the BHP Billiton Media Briefing Conference held on August 25, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 2 to Schedule TO filed on August 26, 2010)
- (a)(5)(vi) Press release issued by Banco Santander, Barclays Capital, BNP Paribas, J.P. Morgan plc and The Royal Bank of Scotland plc on September 17, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 6 to Schedule TO filed on September 17, 2010)
- (a)(5)(vii) Press release issued by Offeror and BHP Billiton on September 22, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 8 to Schedule TO filed on September 22, 2010)
- (a)(5)(viii) Complaint filed by PotashCorp on September 22, 2010 in an action captioned as Potash Corporation of Saskatchewan Inc. v. BHP Billiton Ltd., BHP Billiton Plc. and BHP Billiton Development 2 (Canada) Ltd., Civil Action No. 1:10-cv-06024, in the United States District Court for the Northern District of Illinois Eastern Division (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 8 to Schedule TO filed on September 22, 2010)
- (a)(5)(ix) Text of statement by Offeror and BHP Billiton to press on September 27, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 10 to Schedule TO filed on September 27, 2010)
- (a)(5)(x) Press release issued by Offeror and BHP Billiton on October 7, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 11 to Schedule TO filed on October 7, 2010)
- (a)(5)(xi) Presentation dated October 14, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 12 to Schedule TO filed on October 18, 2010)
- (a)(5)(xii) Advertisement by the Offeror and BHP Billiton published on or after October 22, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 14 to Schedule TO filed on October 22, 2010)
- (a)(5)(xiii) Advertisement by the Offeror and BHP Billiton published on or after October 22, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 14 to Schedule TO filed on October 22, 2010)
- (a)(5)(xiv) Advertisement by the Offeror and BHP Billiton published on or after October 23, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 14 to Schedule TO filed on October 22, 2010)
- (a)(5)(xv) Excerpt from the Transcript of Speeches of the Chairman and CEO at the BHP Billiton Plc Annual General Meeting held on October 21, 2010 (amended and restated in its entirety by Exhibit (a)(5)(xvi) (filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 15 to Schedule TO filed on October 26, 2010))
- (a)(5)(xvi) Excerpt from the Transcript of Speeches of the Chairman and CEO at the BHP Billiton Plc Annual General Meeting held on October 21, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 15 to Schedule TO filed on October 26, 2010)
- (a)(5)(xvii) Advertisement by the Offeror and BHP Billiton published on or after October 26, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 15 to Schedule TO filed on October 26, 2010)

- (a)(5)(viii) Advertisement by the Offeror and BHP Billiton published on or after October 28, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 16 to Schedule TO filed on October 28, 2010)
- (a)(5)(xix) Text of statement by Offeror and BHP Billiton to press on October 28, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 17 to Schedule TO filed on October 29, 2010)
- (a)(5)(xx) Amended Complaint filed by PotashCorp on October 28, 2010 in an action captioned as Potash Corporation of Saskatchewan Inc. v. BHP Billiton Ltd., BHP Billiton Plc, and BHP Billiton Development 2 (Canada) Ltd., Civil Action No. 1:10-cv-06024, in the United States District Court for the Northern District of Illinois Eastern Division (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 17 to Schedule TO filed on October 29, 2010)
- (a)(5)(xxi) Advertisement by Offeror and BHP Billiton published on or after October 29, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 17 to Schedule TO filed on October 29, 2010)
- (a)(5)(xxii) Editorial by Andrew Mackenzie, Group Executive and Chief Executive Non Ferrous of BHP Billiton, published in The Globe and Mail on October 29, 2010, as reproduced on BHP Billiton's website (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 17 to Schedule TO filed on October 29, 2010)
- (a)(5)(xxiii) Advertisement by Offeror and BHP Billiton published on or after October 30, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 18 to Schedule TO filed on November 1, 2010)
- (a)(5)(xxiv) Advertisement by Offeror and BHP Billiton published on or after November 3, 2010 (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 19 to Schedule TO filed on November 4, 2010)
- (a)(5)(xxv) Revised redacted version of the First Amended Complaint dated October 28, 2010 in an action captioned as Potash Corporation of Saskatchewan Inc. v. BHP Billiton Ltd., BHP Billiton Plc, and BHP Billiton Development 2 (Canada) Ltd., Civil Action No. 1:10-cv-06024, in the United States District Court for the Northern District of Illinois Eastern Division (incorporated by reference to Exhibit (a)(38) to Amendment No. 26 to PotashCorp's Solicitation/Recommendation Statement on Schedule 14D-9 filed on November 12, 2010)
- (b)(i) Facility and Subscription Agreement, dated August 18, 2010, among BHP Billiton, Barclays Bank PLC acting as Facility Agent, Dollar Swingline Agent and Euro Swingline Agent, Banco Santander, S.A., Barclays Capital, BNP Paribas, J.P. Morgan plc, TD Securities and The Royal Bank of Scotland plc as Bookrunners, the Companies listed as Original Borrowers therein, the Financial Institutions included as Lenders therein and the Financial Institutions included as Mandated Lead Arrangers therein (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (b)(ii) Supplemental Letter Agreement to Facility and Subscription Agreement, dated August 18, 2010, among BHP Billiton, BHP Billiton Finance Plc, Banco Santander, S.A., London Branch, Barclays Bank PLC, BNP Paribas, JPMorgan Chase Bank, N.A., The Royal Bank of Scotland plc and The Toronto-Dominion Bank (previously filed as an exhibit to Offeror's and BHP Billiton's Schedule TO filed on August 20, 2010)
- (b)(iii) Facility Agreement Amendment, dated September 13, 2010, among BHP Billiton, BHP Billiton Finance Plc and Barclays Bank PLC acting as Facility Agent (previously filed as an exhibit to Offeror's and BHP Billiton's Amendment No. 6 to Schedule TO filed on September 17, 2010)



- (b)(iv) Syndication Agreement, dated September 17, 2010, among BHP Billiton, Barclays Bank PLC acting as Facility Agent, Banco Santander, S.A., Barclays Capital, BNP Paribas, J.P. Morgan plc, TD Securities and The Royal Bank of Scotland plc as Bookrunners, the Financial Institutions included as Existing Lenders therein, the Financial Institutions included as New Lenders therein and BHP Billiton Finance Plc as the Obligors Agent (previously filed as an exhibit to Offeror s and BHP Billiton s Amendment No. 6 to Schedule TO filed on September 17, 2010)
- (d) Not applicable
- (g)(i) Soliciting Dealer Information Memorandum first used on August 27, 2010 (previously filed as an exhibit to Offeror s and BHP Billiton s Amendment No. 3 to Schedule TO filed on August 27, 2010)
- (h) Not applicable
- 99.1 Representative authority to sign amendment to Schedule TO on behalf of Offeror (previously filed as an exhibit to Offeror s and BHP Billiton s Amendment No. 1 to Schedule TO filed on August 25, 2010)